## CITIZENS REDISTRICTING COMMISSION BUSINESS MEETING

JUNE 23, 2011

FRESNO, CALIFORNIA

-000-

REPORTED BY: MIRANDA K. ANTHONY, CSR NO. 13453

| 1  | COMMISSIONERS PRESENT:                   |
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| 2  | Commissioner Aguirre                     |
| 3  | Commissioner Ancheta                     |
| 4  | Commissioner Barabba                     |
| 5  | Commissioner Blanco                      |
| 6  | Commissioner Dai                         |
| 7  | Commissioner DiGuilio                    |
| 8  | Commissioner Filkins Webber              |
| 9  | Commissioner Forbes                      |
| 10 | Commissioner Galambos Malloy             |
| 11 | Commissioner Parvenue                    |
| 12 | Commissioner Raya                        |
| 13 | Commissioner Ward                        |
| 14 | Commissioner Yao                         |
| 15 |  |
| 16 | STAFF PRESENT:                           |
| 17 | Dan Claypool, Executive Director         |
| 18 | Kirk Miller, Chief Counsel               |
| 19 | Janeece Sargis, Administrative Assistant |
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| 1  | FRESNO, CALIFORNIA  |
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| 2  | THURSDAY, JUNE 23, 2011; 12:23 P.M.                           |
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| 4  | COMMISSIONER BLANCO: Good afternoon, it is afternoon.         |
| 5  | It's June 23rd. This is a meeting of the Citizens             |
| 6  | Redistricting Commission. We are meeting in Fresno,           |
| 7  | California, at the University of California Fresno Center.    |
| 8  | This is our business meeting. We will conduct our business    |
| 9  | meeting until 5:00 o'clock. At which time we'll take a        |
| 10 | one-hour break and we'll reconvene at 6:00 o'clock for a      |
| 11 | public input hearing which will go from 6:00 to 9:00 o'clock. |
| 12 | At this point we will adjourn and we will have a closed oh,   |
| 13 | roll call. Thank you.   |
| 14 | MS. JANEECE SARGIS: Aguirre?                                  |
| 15 | COMMISSIONER AGUIRRE: Here.                                   |
| 16 | MS. JANEECE SARGIS: Ancheta?                                  |
| 17 | COMMISSIONER ANCHETA: Here.                                   |
| 18 | MS. JANEECE SARGIS: Barabba?                                  |
| 19 | COMMISSIONER BARABBA: Here.                                   |
| 20 | MS. JANEECE SARGIS: Blanco?                                   |
| 21 | COMMISSIONER BLANCO: Here.                                    |
| 22 | MS. JANEECE SARGIS: Dai?                                      |
| 23 | COMMISSIONER DAI: Here.                                       |
| 24 | MS. JANEECE SARGIS: DiGuilio?                                 |
| 25 | COMMISSIONER DIGUILIO: Here.                                  |

1 MS. JANEECE SARGIS: Filkins Webber? 2 Forbes? 3 COMMISSIONER FORBES: 4 MS. JANEECE SARGIS: Galambos Malloy? COMMISSIONER GALAMBOS MALLOY: 5 MS. JANEECE SARGIS: Ontai? б 7 Parvenue? COMMISSIONER PARVENUE: Here. 8 9 MS. JANEECE SARGIS: Raya? 10 COMMISSIONER RAYA: Here. MS. JANEECE SARGIS: Ward? 11 12 COMMISSIONER WARD: Here. 13 MS. JANEECE SARGIS: Yao? 14 COMMISSIONER YAO: Here. 15 MS. JANEECE SARGIS: Our quorum is present. 16 COMMISSIONER BLANCO: Thank you. 17 Let me explain to the public why we're late. I know that 18 this meeting had originally been noticed for 11:00 o'clock. 19 We found out, I guess, yesterday morning this facility did not have any audio capacity so our team had to get here very early 20 21 and I think it took them over three hours to set up all our 22 audio and visual equipment. 23 Thank you very much, sirs. 24 And that's why we're getting a little bit of a late 25 They just finished setting up all of our equipment.

1 Let me just mention the order of the agenda for people We will have a closed session for an hour from 2 3 12:28 to 1:28. Then we will come back and have a -- our 4 Technical Advisory Committee will present three different 5 items; we will go through the work plan and deadlines and 6 maybe make some decisions about next steps for the work plan. 7 We will have a presentation by Commissioner Ancheta and Commissioner Galambos Malloy on Voting Rights Act districts 8 9 and then we will have a discussion about the final report and 10 its preparation, the report that has to be submitted along 11 with the final maps. 12 After that we will have a new item for the Legal Advisory 13 Committee that will begin around 4:00, maybe 4:15 depending on 14 how our time goes, which will be a discussion and decision on 15 the issue of numbering our districts; the odd, even numbering 16 and what policy we want to follow in that regard and that will 17 be the last business item. 18 It's an aggressive agenda but we need to get through it. 19 At this point I'd like to hear public comment and after public comment we will retire into closed litigation session. 20 21 MS. DEBORAH HOWARD: Welcome to Fresno. I don't live 22 here; I traveled the same route I think many of you did after 23 last night. What I just passed out is a joint letter from 24 eight or nine different organizations, including AARP, one of 25 my previous employers, the advancement project, California

1 Common Cause, California Chamber of Commerce, a current 2 client, California Forward, the Central Coast Alliance for 3 United and Sustainable Economy, the Green Lining Institute, 4 League of Women Voters and the Rose Institute for state and 5 local government at Claremont McKenna College. I think, based on what Commissioner Blanco has outlined 7 in your agenda, this might be a little bit timely. It is a collective assist, if you will, of us recognizing the groups 8 that have been tracking this very closely, watching you really 9 10 wrestle with how to use very limited resources of both time 11 and money, moving forward on the Voting Rights Act. And some of you have heard me say in previous iterations, I was 12 13 under -- especially in group facilitation and group work it 14 was always useful to hang loose until rigor counted and I 15 think what this letter is telling you is rigor is becoming 16 really, really important and that as much work has gone into 17 your voting -- your thinking about the Voting Rights Act and 18 the work you've done to recruit Matthew Bereto. There's still 19 some angst out there that we're going to get this right. So what we have done is outline what we think the role of 20 21 Q2 is in this role and Matthew Bereto, because we think that 22 there's a partnership there and Mr. Bereto doesn't have all 23 the answers, he has a very limited ability to identify what 24 the voting patterns are. But Q2 has a role in identifying

where that setting needs to take place.

What we've done and you'll see on pages two and three is there's a grid of districts that are roughly comparable to those districts that were put out by the C.R.C. for both congress, assembly and senate. I'm a little bit cross-eyed, putting this together as are a couple of interns from Common Cause who worked on this over the last couple of days. But I think what you can tell in that is that there are some commonalities where it's pretty clear where you have 50 percent districts without much work. So it might influence and inform the direction that you would give Mr. Bereto about what would be most important.

And then on the last page we have a request, an urgent request that when you release the second round of maps that you also release the analysis and the standards that were used to do that. Essentially, the grid that all of the outside groups did 12 hours after you released the maps, we think that that needs to come from the commission and that the data that was used to inform those maps should be reported as well. And I know that this is something that you all have pushed your own legal counsel on, we agree that they need to give you the -- to identify whether the specific districts meet the represented thresholds for that.

So that's our thought, it really is offered with the sincerest thanks for your sacrifices and commitments that you've made over the last six months and they're not done yet.

1 So please feel free to call on any of us for additional 2 assistance and any questions. 3 COMMISSIONER BLANCO: Thank you. 4 MR. DAVID SALIVERRY: Good afternoon, Commissioners. 5 David Saliverry the C.C.A.G. On June 9th, the day before the 6 first drafts, the commission belatedly realized it did not 7 have the functional COI database; this is a startling failure. Community interest testimony is the foundational stuff of 8 9 Propositions 11 and 20, California voted to put redistricting 10 into the hands of citizens through COI testimony. That the 11 commission has treated this precious citizen input cavalry is 12 deeply troubling. 13 Two days ago members of my team discovered the commission 14 had not posted the video of our May 21 public hearing in Oakland. I just found out from staff the video has been 15 discovered and will be posted and -- but I didn't have time to 16 amend this. 17 18 We're confident that you will find and post our 19 testimony, but losing the input of 100 East Bay citizens for weeks means the larger public could not access it or even have 20 21 known that we showed up. 22 The commission decided it couldn't afford transcripts for 23 public input hearing, yet spent 600,000 for mappers, 475,000 24 on per diem, so far, 300 on a C.R.V.A. attorney, et cetera. 25 Transcripts of input hearings at roughly \$100,000, that's our

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estimate, would have been a repository of COI testimony that allowed commissioners to remain fully aware of and guided by citizen input. In the absence of this repository the public's will has been marginalized. I have watched the line drawing process and seen commissioners time and again confused about who said what, when and where. The process has been chaotic and linked to notable districts like the CD Yuba joining Santa Rosa with Yuba City, the S.D./L.A.S.C.D. stretching from the Grapevine to Malibu and the S.D. central coast, a 400 mile matchup of Los Gatos at Yuletin. Additionally, the commission has not developed a rational process of drawing COI lines. I approached two commissioners in the hallway at Burlingame at the Common Cause seminar to ask what happens when COIs are in conflict; I got no answer. A large part of the commission's work is technical and legal, the population number and the VRA limit choices is only in the balancing of COIs, that the commission's work is more art than science, more politics than the rigid application of census data and law and yet the commission seems to have given very little preliminary thought on how to balance competing claims. I'm glad to see here, by the way, today's agenda has an item

You might have asked: What should conserve from prior maps? The 2001 maps were heavily gerrymanded but the 1991 special master's maps were considered by most to be fair.

that seems to go in that direction.

Should we have started with 1991 and incorporated what was 1 workable from 2001 as a foundation? 2 3 Two, can we reject COI testimony that looks like it 4 benefits a particular politician and smells like it was 5 brought to the commission by someone connected to that 6 politician? 7 Three, how can we achieve rough parity and spread the pain equally? The VRA counsel has advised us to create 8 9 narratives, we will be reading them carefully and hope to find 10 ideas, rationales and carefully crafted judgments, not after 11 the fact losses that cover up and an unintelligible process. And, finally, I believe the commission has fallen into a 12 13 regional Czar trap. It was not the intent of Propositions 11 14 and 20 to create 14 decision makers with control over a home 15 turf to which the other commissioners defer so that they can, 16 in turn, control their maps. 17 Graphically selected interest has led to areas that are 18 orphaned and areas that have gotten too much attention from 19 the commissioners. It has also led to maps that can reflect one commissioner's ideas to the exclusion of community voices. 20 The need to bring COI data and decision -- the decision 21 22 process under control while working against regionalism is 23 urgent. Lawsuits will inevitably result if the process is not 24 drastically improved in the second draft. 25 Finally, I'd like to say kudos to the commissioner who

1 suggested saying the pledge of allegiance at each hearing. 2 The level of decorum has risen for which we are all very 3 thankful. Thank you. 4 COMMISSIONER BLANCO: Anymore public comment? 5 All right. Seeing none, we are going into closed б session. We will return at 25 of 2:00. Thank you. 7 (Whereupon, the commission went into closed session.) 8 9 COMMISSIONER BLANCO: It is now 1:45 and, as promised, 10 the Citizens Redistricting commission is back in public 11 session. 12 And, Mr. Miller, can you start with the brief report out from our session? 13 14 MR. KIRK MILLER: Yes, thank you. In closed session the commission discussed threatened and 15 16 potential litigation associated with the final maps. 17 COMMISSIONER BLANCO: Thank you, Mr. Miller. 18 The next item we're moving into the technical advisory 19 committee portion of our agenda and the --COMMISSIONER DAI: Should we have a motion? 20 21 COMMISSIONER BLANCO: Commissioner Yao, the vice chair, I 22 think, has a motion to make. 23 COMMISSIONER YAO: The issue before us is to -- attempt 24 to define a process for hiring a law firm in the defense of

our commission maps after we release it in mid-August, and I

1 would make a motion to propose that we appoint --2 COMMISSIONER DAI: Commissioner Blanco and Commissioner 3 Forbes. 4 COMMISSIONER YAO: -- to work with our legal -- our 5 in-house legal counsel to come up with a process and bring it 6 back to the commission -- more than that. 7 COMMISSIONER DAI: Recommend -- to recommend. COMMISSIONER YAO: Let me word it. 8 9 We want to authorize them to proceed to make it happen. 10 So it's more than just -- I'll let Commissioner Dai try to 11 reword the motion. 12 COMMISSIONER DAI: I move that we delegate authority to 13 commissioners Blanco and Forbes to work with our chief counsel 14 to recommend a law firm for post-map litigation to the full 15 commission. 16 COMMISSIONER BLANCO: Is there a second to that motion? 17 COMMISSIONER YAO: I will second that. 18 COMMISSIONER BLANCO: Do we need a roll call? Let's just 19 do public comment and then do a roll call vote. 20 MR. DAVID SALIVERRY: Commission, just not sure why 21 the -- you had the meeting in closed session. I would like to get some clarity on that and I'll ask for that later of the 22 23 counsel. Thank you. 24 COMMISSIONER BLANCO: Okay. Let's do a roll call.

MS. JANEECE SARGIS: Would you like me to restate the

1 motion? 2 COMMISSIONER BLANCO: Yes, please. 3 MS. JANEECE SARGIS: Motion is commission will delegate 4 authority to Commissioner Blanco and Commissioner Forbes to 5 work with the chief counsel to recommend a law firm for 6 post-map litigation and bring that recommendation back to the 7 commission. 8 COMMISSIONER BLANCO: Any discussion on this? 9 All right. We'll have roll call. 10 MS. JANEECE SARGIS: Commissioner Aquirre? COMMISSIONER AGUIRRE: Yes. 11 12 MS. JANEECE SARGIS: Ancheta? 13 COMMISSIONER ANCHETA: Yes. 14 MS. JANEECE SARGIS: Barabba? COMMISSIONER BARABBA: Yes. 15 MS. JANEECE SARGIS: Blanco? 16 17 COMMISSIONER BLANCO: Yes. 18 MS. JANEECE SARGIS: Dai? 19 COMMISSIONER DAI: Yes. MS. JANEECE SARGIS: DiGuilio? 20 COMMISSIONER DIGUILIO: Yes. 21 22 MS. JANEECE SARGIS: Forbes? 23 COMMISSIONER FORBES: Yes. 24 MS. JANEECE SARGIS: Galambos Malloy? 25 COMMISSIONER GALAMBOS MALLOY: Yes.

1 MS. JANEECE SARGIS: Parvenue? 2 COMMISSIONER PARVENUE: Yes. 3 MS. JANEECE SARGIS: Raya? 4 COMMISSIONER RAYA: Yes. MS. JANEECE SARGIS: Ward? 5 б COMMISSIONER WARD: Yes. 7 MS. JANEECE SARGIS: Yao? COMMISSIONER YAO: Yes. 8 9 MS. JANEECE SARGIS: Motion passes. Thank you. 10 COMMISSIONER BLANCO: Moving on to our technical advisory 11 committee report. First we have our report back from 12 Commissioner DiGuilio on work plan and upcoming deadlines. 13 And just in general, you have several items you have in your 14 agenda. I'll give you the latitude to -- want to. 15 hoping to have this portion of our meeting go until -- the entire technical until 4:00 o'clock. But we need to hear 16 17 presentation on VRA and discussion on the final report. So I 18 would say that we have an hour for this part of the meeting. 19 COMMISSIONER DIGUILIO: Okay. I think I'll defer the --20 maybe we should start with the I.F.B. -- excuse me, recruiting 21 and hiring consultants and for that I think I'll turn it over 22 to Mr. Claypool and Commissioner Barabba and Commissioner 23 Forbes. 24 MR. DAN CLAYPOOL: We are -- at this point we are 25 unprepared for that because we're having copies made, I

- apologize, and Raul was actually going to present it. We thought we would go much later, so if we could shift that.
  - COMMISSIONER BLANCO: Absolutely, we will put that item down later when we get the copies.

COMMISSIONER DIGUILIO: Excuse me, I had a little bit of chocolate there in anticipation of having five minutes off.

So real quickly, I think what I'll do is go through -let me start with number two, framework with for working with
line drawers. Let me mention very quickly the commission
access to data. As you know, I've been distributed reports
that we've had so far included the VAP and CVAP and total
population report; and, again, that's easier for commissioners
to access electronically simply because the spreadsheets are
so long when you print them out the formatting is a little
problematic. Another database that you have access to is a
splits report in terms of the city splits and you'll notice
there's a couple different formats -- excuse me, different
files for which you can do different searches in those
databases.

And the other one was just distributed after meeting with our legal counsel's approval is the COI database and that is in an Excel format for commissioners so you're able to do sorting based on fields and it's put in a PDF format for the public and that will be working with Q2 to have that updated periodically, trying to see if we can do that based on a

1 certain amount of media -- three to five days, something like 2 that. It depends, to be honest, on how much the intensity of 3 the public comments are coming in. Our staff on our side, as you know, has to log that all in and put it electronically and 4 5 send it to Q2 so there's interaction between our staff and Q2. 6 So in terms of those databases, I know for some 7 commissioners it's not the most ideal possibly to have to work within these data sets, spreadsheets sometimes can strike fear 9 into ordinary citizens. But I think when you get in there 10 you'll find they're easier to maneuverer than you may think. 11 If you need help, we might be able to help each other out in 12 terms of sorting through those and again those will be 13 available to the public as well. 14 So before I move on to the calendar, does anyone have any 15 questions or concerns about databases? 16 COMMISSIONER AGUIRRE: Are those in the --17 THE REPORTER: I can't hear you. COMMISSIONER BLANCO: Excuse me -- our court reporter is 18 19 having problems. Can you slow down? 20 And do you have a list of everyone's names? 21 THE REPORTER: I do. Thank you. 22 COMMISSIONER BLANCO: I need to call on people so that 23 she knows who I'm calling on. 24 COMMISSIONER DIGUILIO: The question was whether those 25 were in a Google box.

1 No, they're in a drop box location that you have to --2 those have been forwarded -- if the commission would like I 3 can try to re-forward some of those links in one format. 4 They're all in -- let's see, I think they're all in a drop box 5 location right now so that you can't go in there and maneuver 6 around but it's not on our documents. That also allows our Q2 7 to update those and drop box as particular to COI testimony. COMMISSIONER BLANCO: So if I can just request that by 9 the time we -- the suggestion about forwarding it to folks 10 again, I think would be great. Now that you know what's in 11 there, maybe you'll take a second look at it. 12 COMMISSIONER DIGUILIO: One more note and this might come 13 up with the calendar. It's important that we as commissioners 14 become familiar with these, because you'll see in the calendar 15 a typed deadline. If we had a year we'd be able to do these 16 things differently but with the tech time deadline, it is 17 incumbent upon us to look at those. 18 COMMISSIONER BLANCO: Commissioner Yao and then 19 Commissioner Ward. Okay. First Commissioner Ward and then Commissioner Yao. 20 21 COMMISSIONER WARD: Commissioner DiGuilio, I had a 22 question with this topic. 23 COMMISSIONER DIGUILIO: Which topic? 24 COMMISSIONER WARD: Framework for working with --25 COMMISSIONER DIGUILIO: I think maybe it's on a database

1 -- is it on a database? COMMISSIONER WARD: No, it's on framework. 2 3 COMMISSIONER DIGUILIO: I think using one for database. 4 Anymore issues about that first? COMMISSIONER WARD: We're just wanting to get clarity on 5 6 the process for working with the line drawers. We've all been 7 tasked with specializing in certain areas of the state and coming up with summaries and potential options for districts 9 and things like that, on a very short time frames and in the 10 process of doing that a number of questions come up that 11 require technical assistance or technical expertise. 12 And so I've went ahead and taken the initiative of 13 reaching out to my -- the region I've been assigned area 14 expert to try to get some of that supplemental information and 15 I'm being told that any request for information or, really, 16 any -- any correspondence with our technical consultants needs 17 to be routed through the technical subcommittee and I'm 18 wondering if that's something we can maybe discuss. Is that 19 something that is going to allow for us to meet the requirements we've been asked to do, especially within the 20 time frame we've been asked to do them? 21 22 COMMISSIONER DIGUILIO: I think this is probably under 23 "C" work plan discussion No. 3. I think, to answer your 24 question, I think the idea with this, the pairing of 25 commissioners in terms of looking at the regional issues was

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not so much that we could work with the technical team to work out some options as much as simply a review of the maps as they stand right now, the first draft maps; as well as looking at the public comments, because as you all know there's significant amounts of public comments and we're trying to do our due diligence for all of us to look at each of those public comments but what we're trying to ensure was that there were specific commissioners really drilling down to connect those comments, not just to look at them but connect them in light of the maps. So I think in terms of what we're tasking commissioners to do is provide that overall insight into some of the assumptions that have been had in the past, we made some assumptions about not crossing mountains or not crossing landmarks or respecting certain things. One of those assumptions that have gone into and those have been a part of our discussion so far, and trying to merge that as well with our comments that we received from the public in terms of looking at options. So I think to that extent I'm hesitant to think we would need expertise from our mappers in terms of looking at options as to what to do because that's really conversation the full commission should have. COMMISSIONER WARD: Okay. Would you rather I waited for the comment till item section C, item 3? COMMISSIONER BLANCO: I do think there's a question we

could answer "Yes" or "No" or give a preference, which is, even as I understood the commissioner's question it's on data itself should we be contacting Q2. And I guess the question is what data do we need from Q2 that we don't have in the drop box? Because if it's in the drop box, we should just use the drop box.

I know they have expressed they are overwhelmed with people calling them. So I do think we should clarify where people can get their questions answered or refer to have that handled and how Q2 prefers to have that handled.

COMMISSIONER DIGUILIO: I think this is a discussion we had very early on in as a commission in terms of trying to overwhelm our consultants was 14 different individual bosses coming to them and asking for things, so maybe this is a good point for discussion with everyone else.

The intention was we're all under a very tight timeline and as commissioners we've been asked to spend a lot of extra time on this and any help we could get of course moves the process forward. One is a way to see if those questions are really necessary to be answered if there's a way to streamline those, not directly through our consultants, so that maybe there's three or four people asking similar things and we can find an answer as opposed to setting a time with the consultants answering each person individually and that would be one way to try to streamline the process. But the other

1 one is just kind of generally what's the purpose of us doing 2 this in terms of our ability to do the analysis versus getting 3 insight from the consultant. COMMISSIONER DAI: So I think that before -- I think a 4 5 lot of these reports have only been put in the drop box 6 recently, just good to remind everybody what we have in the 7 drop box are -- might remember, way back when, we got profile for every region for population and every city and place and 8 9 we also recently in drop box have splits reports for every 10 area. So you can see, you know, if in your region you have 11 splitting and will tell you and what's on how many on each 12 side and then -- and then it has all the VAP and CVAP 13 information too. So it's all there in the drop box now, so 14 you should have that data. And I think the issue here is, you know, coming up with 15 16 options. I mean, we're not asking commissioners to do the 17 mapping, we're saying come up with suggestions. You should 18 have a general idea from the information that's provided in 19 these reports whether they're viable options that the public 20 is suggesting. COMMISSIONER BLANCO: Are those the kind of information 21 22 you were looking for Commissioner or is there something else 23 that you were asking them for? 24 COMMISSIONER WARD: Thank you. I think it's just a 25 general understanding of process and I just didn't understand

1 that piece. Again, being tasked to look at a particular 2 region and come up with a fair summary and application of COI 3 testimony and things like that, there's abundance of questions 4 that come up with that; such as, groups that have submitted 5 equivalency files for that region. Maybe post first draft 6 map. 7 Have those been received? Have they been considered? What -- we haven't received a summary of, fairly so, of why 8 9 this line was drawn the way it was. So there are certain 10 questions, although limited that might come up or last night 11 after the hearing I had a quick question to help and wasn't 12 able to receive an answer on that without being referred to 13 the subcommittee. 14 So I'm just wondering if at this point in the game with 15 the team approach that we're trying to take in accomplishing a 16 goal, if having a third person mailman, mail delivery person, 17 if you will, is an efficient way to get information to get the 18 job down. 19 COMMISSIONER BLANCO: Comments? 20 Commissioner Raya. COMMISSIONER RAYA: I don't know if technical wants to 21 22 push this discussion or take charge of it somewhere within 23 your agenda, 'cause I think we're kind of losing sight of your 24 agenda. I'm hearing a description of a task that I don't

think I was assigned, or in way I don't think --

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COMMISSIONER DIGUILIO: I think the issue is we're not asking these pairings to come up with different -- to do the visualizations, it's simply just to do a review of the data not to solve the problems, but simply to give us an analysis of some of the issues that are going on that have been raised. As you mentioned, some of those equivalency files, things that we received since the first draft map, how does that play into all this? Because we as commissioners are still responsible for looking at other areas outside our region, I hope everyone understands that, that we are looking at every single region, what we're trying to do is add one extra layer, which is to have in-depth coverage by pairing of commissioners that can reference things like public comments and look at things in more in-depth level. Again, it's not to solve issues or actually provide a "This is what we should do," because that is the position of the commission especially to bring analysis of things to the table, that's all. COMMISSIONER BLANCO: So if it's okay with you, Commissioner Ward, I'm going to let Commissioner DiGuilio walk through and ask her as she's walking us through it to summarize what we're all supposed to be doing now and should be in this conversation, when we're supposed to be done and take us through the steps and that may help answer some of these questions about what we're supposed to be doing in our individual workgroups.

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COMMISSIONER DIGUILIO: Well, I think this is something that has been ongoing between the work plan and the chairs. I worked with Commissioner Blanco in terms of utilizing tomorrow efficiently to, again, try to get some progress made before we actually get to the agendized line drawings and that we can kind of get as much touch with these issues. So Commissioner Blanco and Commissioner Filkins Webber at the time who was chair along with Commissioner Ancheta, we talked about how to approach this in terms of the strategy for looking at congressional first as a way to focus our attention. And then I believe Commissioner Yao is working on the strategy in how to approach the 29th, I think it is our next business meeting, so from that he'll be able to tell us how he'd like to focus the discussion, so we as commissioners know what we should be reviewing. Again, we're all responsible for this we should all be looking at congressional for tomorrow, but this is kind of a work in progress as we move through this. But the same concept will apply with all the commissioners being responsible for the maps but the pairing really drilling down and getting different level of analysis. COMMISSIONER BLANCO: Do you want to proceed about your Commissioner Parvenue. COMMISSIONER PARVENUE: How important is it for me to get a hard written copy and make that available before

1 tomorrow's -- because I've been reviewing information that I'd 2 like to have a printout for distribution if possible, but I 3 don't think it's possible with the time involved. 4 COMMISSIONER BLANCO: Let me -- I'll also let 5 Commissioner Ancheta, Galambos Malloy and Raya weigh in, but what I believe we all need from commissioners tomorrow from 6 7 the congressional session is I don't think you need to hand out your written visualization, I'm not sure what it is you 8 9 have, I think it's -- I think what's most important is you 10 have it and be prepared to discuss it and describe it. If you 11 know that -- we made some copies today of some materials, but 12 I don't know how much time we've really got built in to do 13 that. 14 But I think that what's more important is that are the 15 concepts that lie behind it. And then we can work with the 16 mappers and I suspect that many of us have been looking at 17 similar areas and I think as long as you know what your 18 visualization represents I'm not sure we need to have a copy 19 of it. Is there -- is that fair to say that? Okay. All 20 right. 21 COMMISSIONER GALAMBOS MALLOY: The only thing I would add 22 is the purpose of the assignment was really to make sure that 23 we were all coming to the deliberations tomorrow regarding 24 congressional districts having done our best thinking and 25 having done our homework ahead of time reviewing the public

- comments thinking through the issues we have heard and seen as we worked with the visualization so that really is the purpose of the assignment and that's not necessarily to have anything for distribution to the commission or anybody else.
- COMMISSIONER BLANCO: I want to emphasize for the commissioners and for the public, what we're really trying to do with this division of labor is getting through the public comments. We're there at the hearings but we want to make sure that we are on top of the written submissions and it's easier to make assign a group of people to make sure they're reading every submission and hopefully everybody can read everything and we should, but we don't want to miss anything in a written submission.
- So this is a way to make sure whatever we're doing when we're line drawing the maps actually takes into account the written and as well as the verbal testimony.
- Go ahead.
- COMMISSIONER DIGUILIO: I think if, just to keep the

  process moving along, Commissioner Ward, is that -- okay.

  Then before we go on to more details about the work plan,

  because I think some of those elements, actually, Commissioner

  Ancheta will be discussing.
  - Let me jump back up to No. 2A, the review of calendar. I put the Google doc of the proposed calendar for July because after the commission in, I believe, Culver City, our

discussion had revolved around changing the second draft date and then the corresponding calendar dates to be associated with the last line drawing session. And then we were tasked with working with staff to build in the business meetings around that accordingly. So doing that we put that all together and so the proposed C.R.C. calendar for July for discussion and the drafted format.

There's a couple things I'd like to bring to your attention because I think it will require some agreement from the commission. One, the most significant one would be that Commissioner Ancheta and I would like to propose that we move the release of the second draft from the 12th to the 14th of July originally.

As you know, when we had -- the commission voted to approve that it was with the ability to move to the 14th and let me explain to you why we had done that. We had felt the last time when we were presented with the maps they were put up the same day for the vote we really didn't have a chance to discuss or look at them in depth as we were going through the presentation, kind of a learning experience for all of us. So what we had -- the thinking behind this was actually use the 12th and 13th for the presentation Q2 to go through each one of these districts in a little more detail and look at them and reflect and to take notes if we need to so when we go into the next final line drawing session it's fresh and the first

- time you see it all together. And with that, if we did that it would allow us to vote on the second draft maps on the 14th instead of the 12th, therefore coming to the 14th we could prepare and having had a good understanding and not feeling like we were surprised by something when it finally took it's final form.
- And just as a note, it would be one week to the day when our original second draft map. So I feel this would build in yet another layer for us to really get a good view before we vote on this them. So that is the one aspect.
- The other point to note would be the deadline for public comments as we had originally thought we would put the public comments deadline for June 24th, which is this Friday, and we realize with a lot of feedback from the public as well that that was happening before the close of the input sessions and as a result we -- it was recommended that we move into the 28th, the same day as our last input hearing in Sacramento. We've agreed to do that, as you saw the press release for that. But as a result of that the trade off for moving the deadline to that date there would not be the ability to have all those public comments cataloged by our staff and sent to Q2 and have them cataloged and sent back for summary to us by the 1st, actually, two days later because they need to get that to us the day before.

1 is that the official -- what we expect from Q2 in terms of a 2 summary report will not happen until the next line drawing 3 session on the 6th. That again reinforces to us as 4 commissioners that we need to be responsible to go into that 5 public -- that COI testimony. 6 There is one, by the way, there is one document that's 7 COI testimony for input hearings and one document publically submitted. So make sure you look at both of those when you're 8 9 looking the COI databases. 10 So the tradeoff in allowing for the extension of the 11 deadline for the public comments for the second draft map is 12 that we as commissioners need to be prepared --13 THE REPORTER: Could you slow down a little bit? I'm 14 sorry to interrupt. 15 COMMISSIONER BLANCO: We're not in a hurry. 16 COMMISSIONER DIGUILIO: I'm just used to talking fast. 17 With four kids you got to be fast, got to get your words in 18 before they do. 19 COMMISSIONER BLANCO: You've got our full attention. COMMISSIONER DIGUILIO: All right. 20 21 So then the other deadline, then, would be the -- for the final maps would be July 19th -- I'm sorry if I keep saying 22 23 June. It's July 19th and that would be only five days after 24 the release of the second draft maps. But there's --25 unfortunately, because of our tight turn around from the

1 second draft maps to the final line drawing, there's just not 2 a lot of options, five days isn't that much. But, again, 3 because there will not be the ability for Q2 to turn around 4 and for our staff to catalog all those in Q2 and summarize 5 them. 6 You'll note on the map it's ongoing commission review of 7 public comments, it will be incumbent upon us, again, to review those public comments as a way to try to incorporate 8 9 those is into the line drawing sessions. 10 So I think those were the three things that were probably 11 the most, I'd say, significant. I'd also maybe like to see if 12 there's any comments from commissioners in terms of the 13 business meetings that we have associated with those. In July 14 we had two line drawing sessions, July 7th and 8th, taking 15 place and we added one business meeting prior to that for us 16 to allow -- of course, these are agendized for both line 17 drawing and business, but the idea again being we could do 18 business meetings on July 6th. 19 Next segment we have would be, again, prior to the vote on the second draft maps we added the dates of the 12th and 20 21 13th for the presentation. And then the last one would be on 22 the 21st and 22nd where the line drawing sessions will be done 23 live; that is, we will be seeing the changes taking place

right then. It will not be -- we give direction, Q2 goes back

and makes changes, we will be doing changes right on the spot.

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- Business Meeting 6/23/2011 Full Commission Meeting 1 We added one business meeting right on the spot to try to be 2 prepared for those line drawing sessions. 3 So looking at the calendar -- I'm sorry, one last one, 4 I'm sorry, the 26th and 27th of July, just prior to the final 5 map release and vote we added a few business meetings, I anticipate they'll be quite a few things ongoing that we'll 6 7 need to be working on while reports and other things are 8 generated. 9 So if you look at those, if you feel like that's enough 10 business meetings for us, we try to balance the need for us as 11 a commission to do work with -- trying to manage everyone's 12 schedules as well. So if that looks reasonable. 13 COMMISSIONER BLANCO: Comments? And then I think if we 14 are going to move back the date to the 14th, we probably need 15 to vote. 16 COMMISSIONER DAI: So I would just say that, you know, we 17 have agendized all these meetings to include business, so if 18 there's one item we need to take care of, it might be half an
- 19 hour or an hour we need to take a vote we should be prepared to do that. 20
- 21 COMMISSIONER BLANCO: Thank you.
  - COMMISSIONER DIGUILIO: And I should note, too, all of these days we've asked to be agendized for us in case we need them for some reason but the intention based on this calendar is there will be days we're hoping to have off in order to

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- 1 | accommodate all the other work we're trying to do.
- 2 COMMISSIONER BLANCO: I would like to get a motion on the
- 3 July 14th date since we did vote for the 12th. If we're going
- 4 to change it I think we need to have a vote.
- 5 COMMISSIONER GALAMBOS MALLOY: I'd like to make a motion
- 6 we designate July 14th as the vote for our second draft maps,
- 7 | including our formal release and press conference.
- 8 COMMISSIONER ANCHETA: Second.
- 9 COMMISSIONER BLANCO: Discussion.
- 10 | COMMISSIONER YAO: In moving the date back to the 14th,
- 11 | we're basically compressing our third draft cycle. So at this
- 12 point would two weeks from the release of the second draft to
- 13 the release of the third draft and the release of the third
- 14 draft they really can't be changed the way that we took
- 15 | liberty with the second draft date. I need to basically
- 16 understand the intent and the objective of having three
- 17 cycles. The way we slip the second cycle date even though
- 18 | it's a few days at a time we're basically making the third
- 19 draft just to be a clean up effort as compared to doing
- 20 | anything -- any changes after the second release. If that's
- 21 | the understanding that we have, I can certainly go along with
- 22 | it. But if we envision to do something more than just simple
- 23 | clean up then I think we're not going to have that ability to
- 24 utilize the third draft to do that.
- 25 COMMISSIONER BLANCO: Commissioner Galambos Malloy.

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I was initially resistant to moving the date to the 14th. think there's a lot of public anticipation for the second draft and wanting to be conscious of that was really thinking of July 12th as the best date. However, when I looked to our first draft release, I think the argument could be made and many members of public have made the argument that if we had not created an artificial rush towards that first map release we might have come out with a product that more thoughtfully integrated some of the considerations that we are now spending so much time on; it would have dramatically focused the public's ability to weigh in. I think there's a number of advantages to us just taking a couple of days to make sure that we're getting it closer to right in round two than we did in round one. And personally it was also challenging as a commissioner to first be viewing the physical maps and voting on them within minutes after having seen them revealed, despite the fact that they were based on the direction that I know that I as a commissioner and we as a commission gave Q2, it would have been really nice to sit with them and really review them and feel that, you know, I owned them before we actually voted

COMMISSIONER GALAMBOS MALLOY: My perspective on this is

So for that reason I feel like those two days will be time well spent and will result in more focused public comment

them and moved into a press conference within an hour or two.

1 in that compressed third round. 2 COMMISSIONER BLANCO: Commissioner Ward -- I mean, 3 Commissioner Parvenue and then Commissioner --4 COMMISSIONER PARVENUE: I concur completely with Commissioner Galambos Malloy. During the first round I felt I 5 6 didn't have enough knowledge of the street designations and 7 not enough specificity, so -- especially in the urban areas. There were cases I could not see exactly where those street 8 9 lines were. And with my expertise dealing with city council districts and neighborhood councils, even there I didn't know 10 11 where those street splits were. With the resolution that was a bit blurred, perhaps. I'd like to zoom in and have the 12 13 time, a few days, to contemplate these maps and determine 14 exactly where these lines are. In some cases China Town was 15 split, San Pedro, I could go on and on. 16 After reflecting upon the maps afterwards I said, oh, gee, I didn't realize that, otherwise I would not have settled 17 18 with that visualization. so I do need to time to step out and 19 contemplate these maps before we proceed. I'd feel much more comfortable with having at least a day to do that. 20 21 COMMISSIONER BLANCO: Commissioner Ward and then --22 COMMISSIONER WARD: I had a question, I think, for 23 Commissioner Ancheta regarding the release of the section two 24 analysis. My understanding from the work plan is that should 25 be around July 7th; is that accurate?

1 COMMISSIONER ANCHETA: Are you referring to the polarized 2 voting analysis? 3 COMMISSIONER WARD: Thank you. 4 COMMISSIONER ANCHETA: I think the calendaring for this 5 is to try to have some pretty strong preliminary analysis but 6 not actual final analysis by the 30th so we'd have those in 7 time for our first line drawing sessions. That's the target goal. I have to check with our law firm to see that they're 8 9 handling the expert on this. And that we would have 10 sufficient quidance at that point to say I think we can go 11 ahead with this to see there's polarized voting and then the 12 final reports would simply confirm what are the preliminary 13 findings. So, again, the July 7th, we get very firm data but 14 we wouldn't have to backtrack necessarily, that's the 15 anticipation. 16 COMMISSIONER BLANCO: I just wanted to comment as someone 17 who really was in favor of moving back our June 10th date 18 because I felt we were moving too fast. I want to echo what's 19 been said but in addition note that I think we need to do a 20 much, much better job on the senate maps and that may require 21 more of the blending concept and not just the automatic 22 nesting. I think we've heard overwhelmingly that the way in 23 which we did that quickly and sort of mechanically doesn't 24 capture, you know, larger communities of interest; in fact, 25 places, very desperate ones, together.

1 So I would remind us that we need to do I think really 2 engage in a thoughtful process for the senate maps that we 3 have never really done, frankly, and that's going to take some 4 time as well. And that's going to add to the -- to the 5 discussion part of the -- of the session. So I would be very 6 much in support of moving it back a couple of days. 7 Before we vote, public comment on the motion? MS. DEBORAH HOWARD: Deborah Howard. 8 9 It's not so much a comment as a clarification. Were you 10 saying that July -- June 30th you expected to have the 11 preliminary feedback from Mr. Barrieto? 12 COMMISSIONER ANCHETA: Yes, that's correct. 13 THE WITNESS: And then. 14 COMMISSIONER BLANCO: We really can't answer your 15 questions this is for comment on the motion. I'm sorry. 16 MS. DEBORAH HOWARD: Then my comment might be I don't 17 know what discussions have taken place with Q2 about their 18 ability to move forward but I see the commission moving their 19 calendar back in response to a imprecise accommodation of the 20 directions you gave them previously and I wondered if that's 21 not a process problem as opposed to a timing problem. 22 would be my comment. 23 COMMISSIONER BLANCO: Thank you. 24 We'll do a roll call. 25 MS. JANEECE SARGIS: Would you like me to state the

1 motion? 2 COMMISSIONER BLANCO: Yes. 3 MS. JANEECE SARGIS: Commission shall designate July 14th 4 as the vote for the second draft map, including the formal 5 release of the draft maps and the press conference. б Aguirre? 7 COMMISSIONER AGUIRRE: Yes. 8 MS. JANEECE SARGIS: Ancheta? 9 COMMISSIONER ANCHETA: Yes. 10 MS. JANEECE SARGIS: Barabba? COMMISSIONER BARABBA: Yes. 11 12 MS. JANEECE SARGIS: Blanco? 13 COMMISSIONER BLANCO: Yes. 14 MS. JANEECE SARGIS: Dai? COMMISSIONER DAI: Yes. 15 16 MS. JANEECE SARGIS: DiGuilio? 17 COMMISSIONER DIGUILIO: Yes. 18 MS. JANEECE SARGIS: Forbes? 19 COMMISSIONER FORBES: Yes. 20 MS. JANEECE SARGIS: Galambos Malloy? COMMISSIONER GALAMBOS MALLOY: Yes. 21 22 MS. JANEECE SARGIS: Parvenue? 23 COMMISSIONER PARVENUE: Yes. 24 MS. JANEECE SARGIS: Raya? 25 COMMISSIONER RAYA: Yes.

1 MS. JANEECE SARGIS: Ward? 2 COMMISSIONER WARD: Yes. 3 MS. JANEECE SARGIS: Yao? 4 COMMISSIONER YAO: No. 5 MS. JANEECE SARGIS: The motion passes. COMMISSIONER DIGUILIO: I think with that, maybe we'll 6 7 continue on with the work plan discussion, I think for that 8 under C1, update on VRA review and district maps, I will turn 9 it over to Commissioner Ancheta. 10 COMMISSIONER BLANCO: Let me just say that -- are you --11 COMMISSIONER DIGUILIO: I'm sorry, did we need anything 12 else with the calendar? 13 COMMISSIONER BLANCO: You're going to go back and later 14 talk about the report; correct? 15 COMMISSIONER DIGUILIO: Yes, that's part of the report. 16 So -- and by the way, just one last thing with the calendar, 17 again, this is the idea that helps commission, staff and the 18 public to kind of adjust their calendars accordingly, but we 19 have every day agendized in case we need it, just keep that in 20 mind while you're scheduling your life. What's left of your life. 21 22 COMMISSIONER YAO: Specifically on June the 30th, we have 23 it agendized officially and what we're proposing is to have 24 that day off. From somebody that travels from Southern 25 California to Northern California going home for one day is

1 impractical as you have experienced going from Northern 2 California and Southern California and you have a day in 3 between. If that's the intent, I'm sure we can use a day's 4 break but if that's that is the intent then I will try to 5 adjust accordingly because at this time we have been planning 6 as if we were going to use that as a business day. 7 COMMISSIONER DIGUILIO: I think we plan to have it off partly to get something in order and get ready for line 8 9 drawing and I think, again, the commissioners are -- the sense 10 I've gotten, we could all use a day just to sit and read a lot 11 of public comments. Again, because we moved the draft the 12 deadline for public comments and again really incumbent upon 13 us to review those public comments so I suggest staying in the 14 hotel in Sacramento and reading. 15 COMMISSIONER ANCHETA: That's not a day off, that's a 16 workday without a meeting. 17 COMMISSIONER BLANCO: I think that's right because we 18 will have just finished receiving the last big batch of 19 comments. So -- yeah. Maybe we should say "workday," not "off." 20 21 COMMISSIONER DIGUILIO: There's no business meeting. 22 COMMISSIONER BLANCO: Non-meeting day. All right. 23 Anything else on this, Commissioner? 24 COMMISSIONER DIGUILIO: I think I'm good, unless anyone 25 else had comments.

1 COMMISSIONER PARVENUE: For those dates that we need a 2 venue, do we have any idea if it's going to be like --3 COMMISSIONER DIGUILIO: Maybe I can turn it over to 4 Ms. Sargis. 5 MS. JANEECE SARGIS: McGeorge has graciously donated the 6 entire month of July to us, except for one day where they're 7 having a BAR review, of course, at no cost. COMMISSIONER BLANCO: That's fabulous and I would suggest 8 9 that maybe we can -- I can work with our director later to 10 send them a very, very, very wonderful thank you letter. 11 MR. DAN CLAYPOOL: We will. COMMISSIONER BLANCO: We will send them a very gracious 12 13 letter with the seal of the commission, whatever that is. 14 COMMISSIONER DIGUILIO: Commissioner Ancheta, can I turn 15 it over to you? 16 COMMISSIONER ANCHETA: Sure. Well, actually, do you want 17 to do the VRA --18 COMMISSIONER BLANCO: I have asked Commissioner Ancheta 19 and Commissioner Galambos Malloy to describe what they've been 20 doing but also to help us prepare for tomorrow's congressional 21 line drawing session in terms of Voting Rights Act 22 considerations. 23 COMMISSIONER ANCHETA: Let me sort of summarize what 24 we've been doing procedurally so public, one, also knows we're 25 complying with Bagley King and also we're trying to analyze

1 | alternatives to our current draft, which would be VRA options.

As you might recall commissioners Galambos Malloy and Barabba were put as a team. It turned out as we were looking at the schedule we couldn't get them together until late, very late, to figure that out. So what we decided to do was sort of have a tag team approach that where only two people would meet to look at particular options and there's never a meeting of all three and we do try to serial communication by having each team of two work on discrete types of maps. Obviously the data are sort of in common, mappers focused on regions, but we made sure in terms of not communicating within a group of three they were fairly discrete teamwork so that's a process point.

And also our goal is not to initially come up with alternatives; although we did try to map out a few things simply to weigh and assess how strong the ripple effects might be in certain areas and particularly central L.A. And we will tomorrow when Q2s present some visualizations, but, again, they are very preliminary and ripples probably go farther than we have gotten to at this point.

So just as a point of understanding where we're at particularly in areas where we're looking at packing problems, and I want to list -- state what we're looking at. Partly those packing problems where we might seek to draw another district, those always have really big ripple effects. There

are a couple places where maybe some cracking, some ripple effects where they sort of stay isolated and you can work with the map.

So as a procedural matter what we tried to do was look at a number of different alternatives that have been submitted to us. Now, we literally did run out of time to do a thorough analysis, and as Commissioner Ward has highlighted, we haven't done all the V.R.P. So to the extent we did a full section two analysis, we haven't done it yet. So we're trying to put all the pieces in place to make sure we're ready to go as we put the second draft together.

Again, as a clarification, we're looking at maps that we're proposing districts that were either proposed as section two district; in other words, they would prevent vote dilution by drawing them in a certain way. We also look at a set of maps that, even though they weren't narratively describing section two districts they look like they're drawn to be section two district, look at the California Institute maps, didn't really give us a good narrative, really. But they gave us some districts that sort of looked like majority latino districts so we took a look at those as well.

We spent most of the time probably looking at the MALDEF and CAPAFR map, asserted those were section two districts in terms of compliance, we thought those were probably the best ones to look at; both in terms of saying their section two and

1 as well as potential litigation risk as we're moving forward. 2 So what we did, and we haven't finished yet, because 3 we're still looking at the L.A. -- the core L.A. County area 4 for assembly and senate districts, but we were able to go 5 through pretty much assembly, senate and congressional outside 6 the core of L.A. and then we were able to cover the 7 congressionals in the L.A. core, which includes San Fernando Valley, San Bernardino Inland Empire, Pomona Valley, and, 8 9 again, the heart of L.A., for lack of a better term, where 10 there are multiple districts that could be drawn, and Orange 11 County as well, San Diego and Fresno too, to complete the 12 picture. 13 We also did a little bit of a look at section five, just 14 to make sure the mappers are doing okay in terms of 15 instruction. Still an issue around Monterey, which we'll 16 eliminate tomorrow, but it looks pretty good in terms of the 17 other counties. 18 What I think -- and the reason we're going to try to 19 present this more thoroughly tomorrow, because we'll have the 20 mappers here tomorrow, we can actually look at some 21 visualizations. I think it will be helpful to give a little 22 bit of a narrative, simply because those of you are sort of 23 teamed up to try to figure things out would like to know this 24 dimension as you're going forward. And, again, a lot of 25

things going on at the same time.

What may be section two may align perfectly with how we're looking at community interest and city maintenance, those kinds of things. Others might go, oh, if you're thinking about having to do that, that really affects what we're thinking about in our sort of assumptions and that's still the nature of the piece right now.

So the main thing, just sort of highlight where we went through the various areas asked then give you a sense of what's going on.

If I could break it into three categories of how things sort of ended up, there are a number of areas where the districts are pretty closely aligned with alternatives. For example, if you look at the proposed assembly Native Americans in San Fernando Valley, everybody seems to have kind of the same concentration in suggesting that's a potential section two district, there are others that are similar.

There are a couple of areas where we would probably recommend not trying to replicate or follow a particular alternative largely because they're probably very serious compactness issues with those alternative and there might be some constitutional problems if we try to adopt them or replicate them in some way. We might look at them as personal guidance in terms of looking at particular communities and alternatives but some of them, I think, are very problematic at this point and counsel would agree on some of those.

And then there's a sort of third set where we might want to say that looks like a pretty good way to do it. Well, that's at least a way to start doing it, it may not be the best way to do that and consistent with what we have as a commission receiving in terms of public testimony which alternative maps don't necessarily have, they have much more data to work with, that we might want to try move in that direction and reconcile the section two assertions with the other types of data we have, which I think will lead to both legally a safer set of maps as well as a better approach as to how we look at the problem.

Having said all that, this is really tough, because as we're looking, particularly, at the core of L.A. it's very challenging to look at how you're trying, in essence, not to

Having said all that, this is really tough, because as we're looking, particularly, at the core of L.A. it's very challenging to look at how you're trying, in essence, not to pack people in. In the other parts of the state it's typically more of a fragmentation; should these communities be put together to make sure there's no vote dilutions, no cracking. But again -- large Latino populations, very high concentrations of Latinos; there are packing issues. And I think as the commissioners have noted before, the percentages in a lot of the districts we drew are quite high, and that's a classic sort of issue that could be vote dilution where you might be able to draw an additional district. Again, all the factors coming into place, make sure all those factors are in place. But if you have to have a percentage that could have

1 drawn a second district, you have to draw a second district.

So we worked through a fair amount of that on the congressionals yesterday, we looked at sort of -- everywhere there's a line -- yeah, that looks great, make a few tweaks. Other areas where there might be assertion of, say, second or third district where we only have one or two. The recommendation would be to look at it but probably not follow it and certainly not try to reproduce it because it's very, very problematic. And, again, there's a lot of area where we simply say, well, this may be a good option, let's decide whether we want to do it or not.

That's sort of an overview. I can give some more specific areas in terms of -- and commissioners Barabba and Galambos Malloy can chime in. The way we divided it up is I worked with Commissioner Barabba on a -- or we discussed a number of things outside of L.A. core, we developed some of the congressionals just to effect out -- we were sort of figuring what happens if you try do four instead of three following a certain pattern other people tried to do? Significant ripple effects, and just to be honest, it's very hard when you're trying to do that. But at least when you start with that core it seems to work in the core. You seem to unpack the districts but it has a lot of effects that go up into the San Gabriel Valley, starts reaching into the Inland Empire into other districts we're looking at and goes down

1 into Orange County as well.

So this will require some looking at very carefully and also just for members of public we'll be posting some of these this evening, these are not maps, these are not draft maps, these are visualizations where we're trying to figure out is this an option to pursue. And we can reject the option and try to come up with another one. We didn't want to get that specific, we did try to meet some realistic assumptions and try to incorporate what the three of us thought were appropriate COI and other sources of public input, but this is all subject to discussion, obviously, so we wanted to get sort of a start on that.

So any questions at this level?

COMMISSIONER BLANCO: Commissioner Aguirre.

COMMISSIONER AGUIRRE: So are these visualizations like existing maps that you sketched on and will be looking at or are those just comments related to a particular map we'll be viewing?

COMMISSIONER ANCHETA: What we did, and we did this mostly -- well, over the past two days, and this is really mostly the core of L.A. because we wanted to see if you could actually do it for -- one, could you do a core and make them compact and comply with the Jingles requirements; and two, how significant would the ripple be?

When you have one district in San Diego or two depending

1 on how you look at it they don't go as far. Look at it and 2 say, well, it's really close to what we already did and we can 3 make some adjustments or sort of go with what we got. So we 4 did visualizations with, quote, "easier ones," we did them 5 because we thought we had to figure out what will happen if we 6 do this. 7 And, again, there are multiple ways do it and I think even within Commissioner Galambos Malloy was trying to look at 8 9 the effects moving westward from the core of L.A. what that 10 will look at --11 COMMISSIONER GALAMBOS MALLOY: And south. 12 COMMISSIONER ANCHETA: And again there's different ways 13 you can go. There's not a single solution if you're trying to 14 create a majority of Latino district and comply with other 15 criteria at the same time, there are a couple options there. 16 COMMISSIONER GALAMBOS MALLOY: I think the second piece 17 of what we were trying to explore in looking at options for 18 the section two districts was looking at, again, what's left. 19 If you create the section two districts, are the surrounding populations viable districts, based on the criteria that we're 20 21 constitutionally mandated to follow? 22 So, for example, with the four core VRA potential 23 districts in central L.A. then, you're able to look, go west 24 towards the coast, begin looking southwest toward kind of 25 Ranchos Palos Verdes, come back around to Long Beach, look at

the potential groupings and whether you still have areas that are contiguous, that follow COIs, that make sense based on what we've seen and heard to date.

And as Commissioner Ancheta has stated, there clearly are ripple effects, but what I've come away with is that there are option available to us. The numbers work out, the COIs, now we have a very robust, I think, COI testimony based on our last series of hearings and series of comments that we've gotten written from Southern California and so I think we're in a very good position to move into tomorrow's conversation where you'll actually be able to visualize some of what this may look like in terms of VRA section two and section five.

COMMISSIONER BLANCO: Questions?

COMMISSIONER WARD: I was just -- so I can be clear for tomorrow. What data exactly was, I guess, considered in creating the visualizations that might be posted tonight or presented tomorrow? And then, also, was there any VRA review by our VRA lawyers?

COMMISSIONER ANCHETA: So in answer to the first question, again, we're relying on the census data so CVAP data, primarily, concentrations, looking for maps were drawn with certain layers to look at. You've seen before the color intensity to look at the percentages of a particular minority group. And, again, in terms of community of interest testimony, we were relying on collective memory, for lack of a

1 better term; we didn't do a deep read of a COI database at 2 that point. 3 COMMISSIONER GALAMBOS MALLOY: I can say a little bit 4 more on this. 5 COMMISSIONER ANCHETA: I tried to refresh before we go 6 into it. One of our issues is trying to get all of the 7 information into your brain at the same time and couldn't --COMMISSIONER GALAMBOS MALLOY: Well, the way at least we moved through the Los Angeles area, for example, was literally 9 10 bringing all of the written -- written testimony that we have 11 gotten from our various hearings that we've had along with our 12 notes along with being able to search the public comments that 13 we've been getting in realtime, which have been posted to our 14 C.R.C. website. So it was a combination of reviewing the 15 public comments that we receive pre-maps and then also the 16 public comments that we've received post-maps; which I think 17 the post-map comments particularly related to the Los Angeles 18 region were much more focused and specific to be able to paint 19 this picture of kind of VRA and the surrounding areas. 20 that was how we looked at the actual COI testimony in that 21 area. 22 COMMISSIONER ANCHETA: And to answer your second 23 question, Gibson Dunn was involved in the first time we looked 24 at certain maps. They felt that for efficiency sake they 25 would basically look at -- they'll look at the visualizations

1 tonight and also they'll be watching online in terms of all 2 the discussions tomorrow. And, again, since these are not 3 decisions, they're not necessarily specific recommendations, 4 sort of ways to go -- recommended possibilities. I think it 5 makes sense for them to sort of look in at the same stage 6 we're -- here's a set of options and, again, the full 7 commission will have to decide should we pursue it or not. COMMISSIONER GALAMBOS MALLOY: Commissioner Ancheta, can 9 I just ask a clarification? 10 So then will Gibson Dunn be available by phone for us 11 tomorrow? Will they be providing us some written analysis in 12 advance of -- the presentation tomorrow morning? At what 13 point will they weigh in? 14 COMMISSIONER ANCHETA: I'll have to confirm that. 15 don't think they'll be providing a written analysis as of 16 tomorrow, but I'll confirm how quickly they're going to give 17 me something. 18 COMMISSIONER BLANCO: Commission Parvenue and then 19 Commissioner Yao. 20 COMMISSIONER PARVENUE: Quick question for -- does your 21 review include all three, the assembly as well as the 22 congressional senate? 23 COMMISSIONER ANCHETA: We tried to cover all three, we 24 couldn't finish all three. We got through all the 25 congressionals, I think. So we can inform the discussion

- tomorrow that was a priority. We're still trying to schedule for Tuesday, I think, is what's going to work out, try to finish up the core Los Angeles assembly and senate. We pretty much have covered outside of L.A. all three sets, actually, we haven't done Board of Equalization.
- COMMISSIONER PARVENUE: And the second part of the question is as follow up, Commissioner Yao and I have been in charge of reviewing the Los Angeles area and we'd be curious, I'm sure you would agree, curious to know what assembly recommendations are provided to us coming up with a set of recommendations that may not be applicable.
- COMMISSIONER BLANCO: Can I say something about that? I think the -- I would say go forth and look at your own -- you know, you may have a different eye. A lot of this process was also -- before we do this tomorrow where we sit down and try to look at the congressional map with Q2, what I would really -- knowing that we're going to do all of congress and we really have to look hard at L.A., really what we need is for people to take a really deep look at the public comments for your particular areas that you were assigned, and I would say come with your own eye because, you know, that's the whole point of this process. I think the folks we assign to take a look at the section two wanted to look at was a very narrow slice, where the potential section two and then, of course, ripple effects.

1 But I think to the extent -- I know that I personally 2 have been reviewing a lot of the public comments and I'm not 3 looking at section two, I'm looking at public comments about 4 many things, cities and other COIs and et cetera. So I don't 5 think you should stop what you're doing based on the fact 6 they're going to present us with their -- their concerns and 7 observations. Commissioner Yao. COMMISSIONER PARVENUE: 9 I agree. 10 COMMISSIONER YAO: Again, following on Commissioner 11 Ward's question in looking, trying to forecast the process for 12 tomorrow's review, based on what you have gone through, does 13 it make sense to first look -- follow the three options that 14 you presented; No. 1 is look at those that are highly certain 15 that we should proceed, and then step No. 2 is reject those 16 that doesn't seem to make a lot of sense, and then third is 17 discuss those main type of position and proceed in that 18 manner, maybe that kind of shape our overall approach for 19 tomorrow's congressional map drawing session. COMMISSIONER ANCHETA: I think it makes a lot of sense to 20 21 do it. 22 COMMISSIONER BLANCO: That's great. We can talk off line 23 just about how to exactly tee up the conversation tomorrow so 24 it's the most effective and efficient, if that's okay with 25 everybody.

1 Commissioner Barabba, do you have something you want to 2 say about this process and how you want to proceed tomorrow? 3 COMMISSIONER BARABBA: I found it interesting, at least 4 the issue of trying to keep the retrogression from occurring 5 that really got pretty complex when you thought about all the 6 other things we had to consider. And to avoid retrogression 7 in some of the districts, you really went way out of line to go pick up some and I think that's an issue that we're going 8 9 to have to learn to live with and understand and decide how we 10 want to handle that, because to say no retrogression at all is 11 going to create some funny looking districts. 12 COMMISSIONER BLANCO: So when we do this tomorrow you 13 will point out, obviously, those areas where that's a big 14 problem. 15 COMMISSIONER BARABBA: There's one that I'm familiar 16 with, yes. 17 COMMISSIONER BLANCO: Yes, that we've gotten a lot of 18 public comment about, I know. 19 Do you have more on this -- go ahead. 20 COMMISSIONER ANCHETA: Just a matter of timing. 21 highlight a few things if it will help at all. 22 COMMISSIONER BLANCO: You mean now? 23 COMMISSIONER ANCHETA: If you're going to work tonight. 24 COMMISSIONER BLANCO: Yes, I think it would be helpful 25 for you to, as much as possible, give us some guidance for

- 1 what we need to do tonight to help further this conversation
- 2 | tomorrow. So if you can give us areas that you want us to
- 3 | look closely at, areas of concern, ripple areas, I think all
- 4 of that is helpful.
- 5 COMMISSIONER GALAMBOS MALLOY: So Commissioner Blanco,
- 6 how much time would you like us to take?
- 7 COMMISSIONER BLANCO: Commissioner DiGuilio, we have --
- 8 starting at 4:00 we're going to have the discussion on senate
- 9 numbering. All we have left is this and the report. So we
- 10 | have an hour and ten minutes to discuss this and preparation
- 11 of the report that goes with the map. So we have time.
- 12 COMMISSIONER DIGUILIO: And I think the other two issues
- 13 on the agenda, I'm going to -- we can defer those,
- 14 | Commissioner Ancheta, "D" and "E," unless there was something
- 15 you wanted to talk about, we can focus --
- 16 | COMMISSIONER ANCHETA: Actually, I did want to talk about
- 17 | "D," because -- 30 seconds about this. I have -- share the
- 18 pain, is one example.
- 19 COMMISSIONER BLANCO: Can we finish one item before we go
- 20 on to another?
- 21 COMMISSIONER ANCHETA: This is part of allocating time, I
- 22 | think, is the point.
- 23 COMMISSIONER BLANCO: We do need time for this?
- 24 | COMMISSIONER ANCHETA: I'd like to have some time for
- 25 | this because it involves --

1 COMMISSIONER BLANCO: Okay. I'll make sure we do that. 2 Let's have 15 more minutes on this congressional discussion, 3 if that is okay with everybody. Is that okay? 4 Or do you need a little more time to highlight things we 5 should be working on tonight? Tell me what you need, this is 6 priority. Don't be polite. 7 COMMISSIONER GALAMBOS MALLOY: Fifteen minutes is fine given that we don't actually have the visualizations in front 8 9 of us. So, again, this is a preview; I think it will take 10 shape more once you actually have the maps in front of you. 11 But 15 will be good to get us started. 12 COMMISSIONER BLANCO: So run us through the problem. 13 COMMISSIONER ANCHETA: Okay. 14 COMMISSIONER BLANCO: Go. 15 COMMISSIONER ANCHETA: Let me sort of start with the 16 easier stuff and get to the harder stuff. Okay. So we looked 17 at a number of different variations. So let me just focus on 18 the congressionals, I'll let some discussion of assembly bleed 19 in because where there are different options to try to create 20 an assembly district has an effect congressionals, as well. 21 If you're trying to be consistent. Now, if you want to treat 22 them differently, that's fine, but I'll mention some 23 particular cores; and, again, this is all outside of L.A. 24 In the Fresno area and, again, we're dealing with the 25 impact of section five districts -- Kings and Merced. We did

1 look at a couple options where there were section two 2 districts proposed. We have right now one that is very close 3 to 50 percent; I think if we tried we could probably get it 4 over 50 percent. We feel 49 is fine, close enough that's 5 fine, if you want to go over 50, you can probably do it. And then we have another district around 41 percent. 6 7 There was an option pursued that suggested two section two districts, serious compact issues on one of them. 8 9 Recommendation would be not to do that. We might want to 10 simply stick with ours. 11 Now, there are ways of looking at sub 50 percent 12 districts, we might want to look at those, but the 13 recommendation would not be to follow just one recommended 14 alternative because of compactness issues. 15 COMMISSIONER AGUIRRE: Could I ask a question about that? 16 The one that has the stronger CVAP, is that west Fresno? 17 COMMISSIONER ANCHETA: I don't have that in front of me. 18 I'm sorry. Once the visualization, I can give a more direct 19 answer, I have my skeletal notes right here. 20 COMMISSIONER BLANCO: Assembly or congressional? 21 COMMISSIONER ANCHETA: That's congressional. I'm 22 focusing on congressional. 23 But I'll simply mention where, for example, there's a 24 section two possible assembly district, if you're trying to

maintain that there's a congressional district that might

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1 parallel that, but the percentages -- I'm simply going to 2 mention those, just so you know what's going on, because you 3 can choose not to do it or choose to do it in the same way. 4 The Orange County area, this is the Santa Ana, Anaheim 5 district or potential district. I think originally council had suggested that perhaps this would not be a section two 6 7 district, I believe council is reconsidering that; and also there's COI testimony regarding that particular area. 8 9 would not rise to a 50 percent plus district on congressional 10 level. However, you could draw an assembly district on that 11 basis. So that's one of those where if you want to be 12 consistent you might want to do the same thing; but it doesn't 13 hit 50 percent but it's up there. 14 The San Diego congressional, this is sort of the core of 15 San Diego. This is one pretty closely aligned with a lot of 16 foundation, take a look at the margins maybe, incorporate some 17 COI testimony. But largely this is pretty good in terms of 18 COI district. 19 We have -- or something that's close in the Ontario/Pomona area. This is one that has a little bit of a 20 21 spill over effect coming from the central core. Let me just 22 generally say this is where there's some interesting questions 23 about how you look at COI testimony assigned with the 24 population numbers. You can have maybe two section two 25 districts going in there or you can have one section two with

- 1 | a high percentage of close to section two figure.
- We should look -- there's a couple options that are going
- 3 to be on the screen and one may make more sense and sort of in
- 4 | line with community interest and testimony, but depends on how
- 5 you want to put them together. There are a couple options in
- 6 terms of potential districts.
- 7 There was a district that MALDEF in particular was
- 8 suggesting as perhaps a third concentration has some
- 9 compactness issues. If you might recall there's an alignment
- 10 that would sort of run -- runs sort of north and south, has
- 11 | quite a few arms and runs down to Paris, I think. Again, take
- 12 a look at it, but it's of questionable compactness.
- San Fernando Valley, again, fairly consistent, I think
- 14 | there's some variations regarding how you go east and west on
- 15 the core of eastern and western San Fernando Valley, but
- 16 | largely that's there. That hasn't been too different or
- 17 controversial to our discussions or any testimony.
- 18 Those are it, other than the core of L.A. Now, do you
- 19 | want to give some sort of a narrative of what we're looking
- 20 | at? Right now we have what are, essentially, three
- 21 congressional districts that would be around majority Latino.
- 22 A number of suggestions went to floor, and we decided, well,
- 23 | let's see if we can do this or try to be consistent with some
- 24 of the testimony.
- 25 We didn't see any major problems with compactness. There

1 were questions of whether the -- alternatives were not as 2 compact as you might not like but not necessarily out of 3 bounds and again none so consistent with what this commission 4 has heard in terms of public testimony. So we thought maybe 5 we should see if you could still draw one but a little more 6 consistent with that, but that's where we came up with four. 7 But a lot of interesting effects when you go around, and it -we'll have to -- these are the ones you do have to see; 8 9 because, again, they ripple down toward Orange County, they 10 have significant effects going up toward the foothills of San 11 Diego mountains and then reaching over to Inland Empire 12 districts. 13 COMMISSIONER BARABBA: In some instances that actually 14 address some of the other COI testimony. 15 COMMISSIONER ANCHETA: Right. 16 And Commissioner Galambos Malloy can talk more about that 17 because she focused on some of the sort of western effects. 18 COMMISSIONER GALAMBOS MALLOY: Well, when you got outside 19 of these core VRA districts, potential core VRA districts and 20 started to go west, what we did then was look at the COI 21 testimony that we've received to look at basically the 22 population immediately surrounding and was there a way that we 23 could create districts that were consistent with the other 24 criteria. So it resulted in some reconfigurations of, for 25 example, that western, south western coastal district that we

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had had; however, the revisions were actually consistent with the COI testimony, much of the COI testimony that we actually heard last time we were in Southern California, so it resulted in the coastal district actually starting farther south, south of the airport, in fact, and kind of continuing along south from the airport and then going east and taking in some of coastal Long Beach.

Then we had, just immediately north of that, when you look at the airport area you were able to cluster some of the communities, such as, Inglewood, had a lot of COI regarding the potential for connecting Inglewood with the airport and connecting those with various other COI -- Gardena for example, when you went immediately east, then we had population in Compton, Carson northwest Long Beach area and, you know, population wise, the deviations were fairly close to where we need to get and where we left off and didn't get into as detailed of analysis when you got to eastern Long Beach because then, essentially, we had a number of smaller Orange County cities and portions of eastern Long Beach that then we would need to look at how to potentially pair them. And if you remember, we've gotten significant COI testimony about the Orange County line, it's not all 100 percent consistent; right? There's testimony that there's actually some similarities between eastern Long Beach and some of these northern Orange County areas. There were concerns on part of

1 the smaller Orange County cities that we don't want to be 2 drowned out by Long Beach but if you think about the pairing 3 as you'll see it tomorrow, it might work. So I think there's 4 definitely some fine-tuning to do, but those are some of the 5 options I had regarding southwest L.A. 6 We also in looking at the San Fernando Valley area kind 7 of reconfiguring -- looking at the section two if you went north of L.A. proper it resulted in us, essentially, taking 8 9 the Griffith Park area, and Griffith Park area then ends up 10 paired more towards the Glendale district, so you have kind of 11 a mountains, hills district that comes down from the San Diego 12 mountains and would include those portions. 13 So, again, lots of ripple effects. We really looked at 14 what populations make sense based on the COI we have based on all the criteria we have. So I think there are a way of both 15 16 meeting our top criterion regarding population and regarding 17 VRA and also doing so in a way that is really responsive to 18 the COI testimony that we have received and to the cities and 19 county boundaries. 20 COMMISSIONER BLANCO: Questions? 21 Commissioner Yao. 22 COMMISSIONER ANCHETA: One more thing, this isn't 23 necessarily for congressional. As you recall, this is sort of 24 San Diego Imperial area which is we basically do a

congressional border type of district and then there's been

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some -- quite a bit of public comment regarding Coachella 1 2 Valley, Imperial Valley linkage. 3 Again, on the congressional level that's not on the table 4 but at least on the assembly and senate levels. And, again, 5 it's not a perfectly clear case that this could be a section two case, but given the definition of compactness under 6 7 Gingels, even those though they're fairly wide apart, really nobody in between, you want to look at some of the voting 8 9 patterns, vote together. 10 So not strictly speaking a matter of great distance, but 11 a matter -- combination of distance plus commonality of 12 interest plus some voting district to determine whether they 13 actually do vote together. So just as a flag for those of you 14 working that area. And may not be an issue tomorrow, but 15 that's something that may come up as looking at an alternative 16 that could be a section two case. The commission does not 17 have to rely solely on section two in that particular instance 18 and may want to rely just on testimony. 19 COMMISSIONER BLANCO: Commissioner Yao. 20 COMMISSIONER YAO: Just summarizing what I heard, 21 probably two districts fairly close to definite; one probably 22 a no and about ten -- somewhere between eight and ten that we 23 need to have further discussion; is that a fair approximation? 24 COMMISSIONER GALAMBOS MALLOY: That's a fair summary. 25 COMMISSIONER ANCHETA: I wish it would have been easier,

1 but that's where we ended up. 2 COMMISSIONER BLANCO: Questions? All right. 3 I would just, before closing this I really -- I know I 4 sound like -- please really, now that you know where these areas are that are the most difficult, please look at the 5 6 public testimony for those areas in preparation for tomorrow. 7 Okay. Break? Everybody, break time. Five minutes, please. (Whereupon, a brief recess was taken.) 9 COMMISSIONER BLANCO: In the next 50 minutes we have two 10 items on the agenda. One will be a discussion of the final --11 to begin a conversation how we're going to handle the preparation of our final report for the maps. 12 13 And then the other item that will get 25 minutes will be a discussion of the -- you have it -- process review 14 15 evaluation that's prepared by our director. So I'm going to start with that item first and we have 25 minutes and then 16 we'll discuss the report. And then at 4:00 o'clock we're 17 18 going to go into discussion on the numbering of districts and 19 a decision that we will be -- discussion and making a decision. 20 21 MR. DAN CLAYPOOL: What you have -- can you hear me? 22 you have for the Inland review process, you have the 23 submission in front of you that was given to us by 24 Mr. McDonald. I will give a short introduction. 25 Mike McDonald is an associate professor with George Mason

- State University, he has extensive experience in
  redistricting, including consultant services to Arizona's 2000
  Independent Redistricting commission and in a similar capacity
  as we are requiring.
  - He's been an expert witness in redistricting cases and provided racial voting block analysis with regard to the New York Sanitarial redistricting plan in 2003. In addition, he's an invited speaker to the National Conference of State Legislators and also state governments, National Association of Secretaries of State, National League of Women Voters, among many other organizations.
  - So we went through, if you look at the evaluation team procedure, and I don't want to rush you, but I only have 25 minutes so I want to make sure we're efficient.
  - COMMISSIONER BLANCO: We will give you some leeway, but I'm trying to move it along. This item needs our full attention, don't shortchange us.
  - MR. DAN CLAYPOOL: Probably, if we -- first of all, I will say that there were -- Raul Villa Nueva, your business manager, and Christina Schute, your senior analyst, went through this evaluation. Mr. McDonald provided every document that was required. He also provided a cost estimate that's sealed, and that cost estimate is actually with Raul right now as he's traveling here because he is the one that was going to give this presentations. So we may have to wait to find out

1 how much he is going to charge. But given he is the only 2 individual who submitted a bid and knows he has a \$50,000 cap 3 to this, I would not expect it will exceed \$50,000. 4 So having said that, if you look through this, the 5 document I presented, he seems very well qualified to perform 6 any of the functions that we would ask him to perform. There 7 is within this evaluation there is a relationship in past works between he and our line drawer. They've collaborated, I 8 9 believe, on several articles. But I wanted to point that out. 10 So -- Mr. Ward, I left you a copy Mr. McDonald's -- yeah, 11 submission and the evaluation. 12 So I don't want to -- I'm going to back up about five 13 minutes and let you look through these documents and if you 14 have any questions I'd like to answer them. 15 COMMISSIONER BLANCO: Also, the -- there were a couple 16 commissioners that helped put this together. I don't know if 17 they want to comment on this as well, just to prepare the 18 discussion for us. I would really invite them do so. 19 COMMISSIONER BARABBA: If you want to get a really quick 20 review, the evaluation team procedures, if you look at 21 starting at page eight where you have the reference from the 22 Arizona Redistricting commission and then that leads to the 23 work he did in -- at page 14, the work he did on the Union 24 Govern Advisory Redistricting commission. You can just see

from the -- you can see from the comments of the references

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that the -- has a lot of experience and at least those two 1 2 references spoke very high of them. 3 COMMISSIONER DIGUILIO: Could I ask you to quickly summarize how he was utilized in some of these? 4 COMMISSIONER BARABBA: It sounded like in one of them he 5 б was really used as an all around person, because, as they 7 point out, even though he's not a lawyer, he was able to gain a lot of legal discussions as well. 9 And in the case of Arizona, it's kind of hard to 10 summarize everything he's done in a short period of time, but 11 it sounds like he has considerable experience and as one of the references indicated there's an expert out there -- if 12 13 there's a handful of experts out there he's one of them. 14 COMMISSIONER DIGUILIO: And maybe we'll have this 15 discussion, but based on your review, did you see any way he 16 will fit into what we're doing at this point or is that for 17 discussion for us, based on his experience. 18 COMMISSIONER BARABBA: He seems quite qualified --19 COMMISSIONER BLANCO: I would just piggyback on the 20 question, I'm curious whether it was a similar project that he 21 was brought on to do in Arizona. You know, it sounds from the 22 reference projects that it was a post-map review. So I'm 23 curious if we've talked to him about what that was like and 24 how it would compare to what we have envisioned for our person 25 and maybe somebody can address that who worked on this.

1 COMMISSIONER BARABBA: I did not talk to him. 2 MR. DAN CLAYPOOL: This happened so quickly and from the 3 time we received the actual bids and the time we started the 4 review that only Raul and Christina Schute were involved in 5 those conversations; they may have talked with Mr. McDonald, but I know they talked to both of his references; one of them 6 7 was the reference from the Arizona project. And you are correct, Chair, it was after the maps were drawn they were 8 9 provided to him for review that would be similar to the review 10 that had been envisioned in the I.F.B. COMMISSIONER BLANCO: Commissioner Parvenue. 11 12 COMMISSIONER PARVENUE: And there is a copy of his 13 evaluation and analysis available for our review as well from 14 the Arizona --15 COMMISSIONER BLANCO: That's what this is? 16 MR. DAN CLAYPOOL: No, there's actually the analysis you 17 have in the second document, Commissioner Parvenue, was the 18 staff evaluation of what he had said. 19 COMMISSIONER PARVENUE: Okay. The actual product delivered to Arizona? 20 21 MR. DAN CLAYPOOL: No. We only went to his reference in 22 Arizona to have a discussion as to whether or not his work was 23 sufficient and to get his qualification. 24 COMMISSIONER BARABBA: These comments are from the 25 references?

1 MR. DAN CLAYPOOL: Yes, they are. 2 COMMISSIONER BARABBA: Yeah. 3 COMMISSIONER BLANCO: So just to start off the 4 discussion, I mean, I -- I am tangentially familiar with 5 Mr. McDonald's work; he is a well-known person in this field, 6 very well known, and I think -- I mean, he is one of those 7 for -- well, I won't use that term. He is a person that testifies often in redistricting cases as an expert witness. 8 9 Sometimes on Voting Rights Act issues and sometimes just on 10 traditional redistricting criteria. 11 So I don't have any concerns about his qualifications, I 12 really do think he's very qualified. My question is more for 13 all of us is: What do we -- I know what we put in the 14 I.F.B. but what do we really envision him doing? Because, 15 again, my concern all along is are we going to have somebody 16 sort of do a whole recommend a whole redo of our maps, or how 17 are we really going to utilize this to the best of our -- to 18 the best of our needs? What is it that we really want out of 19 this? That is how I would like to start a conversation and I have Commissioner Barabba, Commissioner Ancheta, Commissioner 20 21 Raya. 22 COMMISSIONER BARABBA: This is on an as needed basis, 23 that was as the major issue we brought in our discussion. 24 if we go through this exercise and we feel that everything we 25 asked for as we asked for it, then we will not have any need

1 for this gentleman. After we go through the process and 2 issues get raised, then he is our independent review process. 3 COMMISSIONER BLANCO: Commissioner Ancheta. 4 COMMISSIONER ANCHETA: I know Professor McDonald by his 5 reputation; I think he could do anything we need him to do. 6 But the core question is actually: What do we need him to do? 7 So, for example, I think he's done R.P.V. analysis, I don't think we need somebody to replicate R.P.V. analysis. 8 I've been giving this a little bit of thought, I think if 9 10 we're going to put this in someplace it should come in right 11 before we do the second draft vote, I would think. it's too late to get the final draft, I don't think it's going 12 13 to be any value to us if vote on the final ones. I'm not sure 14 exactly where to put them in, given our timeline. But I think 15 that's sort of the range of places it ought to go. 16 I'm sort of in the camp that it's not essential as long 17 as we're on top of things and we feel confident in our 18 consultants. But opinions differ on this, so I'm certainly 19 willing to hear other arguments on where it should go. But I 20 think if you're going to go forward with it, I think the scope 21 should be fairly narrow and versus task specific in terms of 22 outcomes and analysis and say go forth, do it, and it's got to 23 be done very quickly within a timeline. 24 COMMISSIONER BLANCO: I'm going to call on Commissioner 25 Raya but I want to sort of elucidate; one is this is really

1 our person, and second that we would come out of today also 2 saying that at what point do we decide to -- yeah, when is as 3 needed at what point? Because I think we need to know that 4 today. When are we doing to decide the as needed? So I would 5 like to sort of focus on those two issues in the following 6 comments. 7 So I have Commissioner Raya and then Commissioner Yao. COMMISSIONER RAYA: I'm sorry, my comment came ahead of 8 9 your instructions, but I'm going to make it anyway. 10 COMMISSIONER BLANCO: That's okay. 11 COMMISSIONER RAYA: Obviously, reading through this 12 pretty quickly, skimming it, I guess, but if we go ahead with 13 this and with this person, I just feel very strongly that 14 there has to be a very clearly defined focus, just looking at 15 his experience. He has been a map drawer and he has done --16 analyzed the competitiveness of districts. So, you know, I 17 would want to make sure we're not -- when you say he's 18 somebody who can do it all, I don't want him do it all and I 19 don't want him do what other people are doing or doing 20 something that is not, for example, competitiveness, not at all related at all to our instructions. 21 22 COMMISSIONER BLANCO: Commissioner Yao. 23 COMMISSIONER YAO: This question is really for staff. 24 Based on Commissioner Ancheta's comment and indicating are we 25 going to use this person, it's going to have to be on his

1 result or analysis has to be in time to impact our second 2 draft release; so that basically limit it pretty much the next 3 three to four weeks? What is this candidate's time 4 availability for the next three to four weeks? Can he devote 5 whatever time necessary to complete whatever time assignment 6 we're going to give to him? 7 MR. DAN CLAYPOOL: I can only answer that by saying that he understands our timeline and he understands what he's 8 9 supposed to do and he's submitted this bid, so I would surmise 10 that he would be available to do the work that we've done. 11 But until we talk to him, I can't give you an absolute answer 12 to that question. 13 COMMISSIONER BLANCO: Commissioner Forbes and then 14 Commissioner Dai. 15 COMMISSIONER FORBES: I think he's clearly qualified, 16 that's question No. 1. With regard to what to have him do, 17 would we want him to review the district as we propose them 18 and against the COI, is he another independent set of eyes to 19 look at the COI and data, the numerical data, and say, yes, in fact, this district matches the COI testimony. So we don't 20 21 have a situation where, for whatever reason, inadvertent or 22 otherwise, we are very selective of our COI testimony and say 23 we're going to ignore those 90 comments and look at these four 24 comments to justify our district. He's going to say, that's 25 what you did, and you might want to consider looking at the

1 COI testimony again in light of the whole -- it's just a 2 mechanism to check us as an independent person, not in the 3 pressure of sitting here at the table at the dais, that would 4 be what I would see for him to do. 5 COMMISSIONER BLANCO: Commissioner Dai. б COMMISSIONER DAI: I think that's an interesting idea, I 7 would just caution against using quantity versus quality in 8 terms of --9 COMMISSIONER FORBES: That's judgment he has to make. 10 COMMISSIONER DAI: Having said that, I have skimmed 11 through his C.V. here too and obviously he seems like our guy, 12 he seems very, very qualified and has done everything from 13 mapping to legal analysis. 14 So, you know, one thought is, you know, I think that 15 we're all kind of anxious to get it right on the Voting Rights 16 Act districts and I just wonder if he might be an extra 17 resource to kind of review what our tentative decisions are 18 and just kind of combining it with Commissioner Forbes' 19 thought on the COI, which is what I think what Commissioner 20 Galambos Malloy was trying to do in light of section five and 21 two, were we also able to respect COI and the other districts 22 around those and is there any way we can tweak them slightly 23 to both comply with the Voting Rights Act as well as the COI 24 around the surrounding districts? 25 COMMISSIONER BLANCO: Commissioner Ward, I know this was

- a big area of concern for you, maybe you can talk a little bit
  what you have in mind for this person.
- 3 | COMMISSIONER WARD: Thank you, Chair.
- 4 I presented a proposal for what I saw in line process 5 review at a previous meeting and the commission had a different vision for that. I don't have a vision for it on a 6 7 call in. I never saw it as a person that would give an opinion or draw lines, I thought that was something that I 8 9 agreed with Vince is something that could delay and cause 10 issues; I saw it more as a peer review process evaluator to 11 help us streamline, things like we're doing now, section two 12 things, a lot like devised two-man teams to do, I saw this as 13 an opportunity to have somebody come in and has experience and 14 kind of do those processes. But at this point I think we've
  - COMMISSIONER BLANCO: I am willing to, now that everybody has looked at this since this is an important decision and an expensive decision, we can mull it over and come back to tomorrow for discussion on what we really want this person to do. I don't want to rush this.

moved past that and I don't have any input on it at this

22 Commissioner Barabba.

point. Thank you.

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COMMISSIONER BARABBA: I'm not sure we can specify in advance what we want this person to do because the primary reason for getting the -- our was we didn't want to find we

1 had a problem and then go find the person, that would not have 2 We wanted to have the person identified and then if an 3 issue, if an issue, arises then we've got access to the right 4 kind of person. And he seems to me sufficiently generally 5 experienced in redistricting that if we run into a problem he 6 may be the person we look for. 7 COMMISSIONER BLANCO: Commissioner DiGuilio, and I think that's right and we should talk about what Commissioner 8 9 Ancheta raised at what point, if there is an as needed, it can 10 make a difference to have somebody. I think we should try to 11 put a little bit of a timing on it. 12 COMMISSIONER DIGUILIO: I would just agree with 13 Commissioner Blanco saying it would be nice to have an evening 14 to review this a little bit more in depth. And I like this, I 15 think he brings a wealth of experience from what initially 16 what I see, and there may be an opportunity if we identify 17 something along the way where we can plug this individual in. 18 Realistically looking at if we'd like to have something done 19 before the second draft maps, we're looking at about two and a 20 half weeks. So I think we should keep that in mind as a 21 commission when we're thinking about how we might -- well, that if there is an issue that arises where we will need to 22 23 utilize him on an as needed basis, that this person should be 24 aware it could be a day's notice kind of thing because --25 within this time frame.

1 COMMISSIONER BLANCO: Commissioner Barabba. 2 I would say, for example, when we COMMISSIONER BARABBA: 3 review these visualizations we're going to see tomorrow, somebody might say, I'd really like to have this checked out, 4 5 and we have this person available. And that's assuming we see that and feel the need to do that. 6 7 COMMISSIONER BLANCO: Okay. COMMISSIONER DIGUILIO: Part of my concern -- well, the 9 issue is what this person will need in order to make a 10 judgment. Will they be able to look at something and say, oh, 11 that looks like right or wrong? They're going to need to look 12 at data, some type of -- have to know what our decisions have 13 been up to this point. 14 Again, this is just where my concern falls into the 15 amount of time. We could turn to him and say give us your 16 opinion, but I'm sure he'll turn around and say I need a few 17 days to get the information. 18 COMMISSIONER BARABBA: If you look into his experience, 19 he was part of the group that the region on the statewide 20 database so my guess is he would know where to get the information. 21 22 COMMISSIONER BLANCO: Commissioner Yao. 23 COMMISSIONER YAO: Question for staff: Is there -- I 24 know we have to look at this bid and I know we're going to see 25 that sometime soon. Is there a cost to the commission if we

- 1 do not assign him any task?
- 2 MR. DAN CLAYPOOL: No. That was the reason we structured
- 3 | it the way it was. You don't give him a task, we owe him no
- 4 money.
- 5 COMMISSIONER YAO: So at this point let me try to put a
- 6 motion on the floor saying that we -- since this is an effort
- 7 that we have initiated and since there is no cost to the
- 8 | commission that if we decided not to issue a task and since
- 9 this could be a potential solution if we run into an emergency
- 10 | situation where we do need a little bit of help, I would move
- 11 | we accept Dr. Michael McDonald's -- or grant the contract to
- 12 Dr. Michael McDonald pending the approval or pending the
- 13 | acceptable financial terms.
- 14 COMMISSIONER FORBES: Second.
- 15 COMMISSIONER BLANCO: Discussion?
- 16 Commissioner Raya.
- 17 | COMMISSIONER RAYA: I find it difficult to vote yes
- 18 | without having any idea what he might be asked to do. So I
- 19 | will have to vote no as the motion stands.
- 20 COMMISSIONER BLANCO: Commissioner Ancheta.
- 21 COMMISSIONER ANCHETA: I have no problem
- 22 | preliminising[Sic] -- I'd like to have a little more time to
- 23 look at this.
- 24 COMMISSIONER BLANCO: I agree. That's my inclination as
- 25 | well. This is too important to just sort of do this like this

- 1 on the fly. I really do think that.
- I would urge everybody -- I'll put this back on tomorrow,
- 3 | look at both our staff review as well as his materials that he
- 4 | submitted and then also really, really give some thought to
- 5 where we would utilize this person and at what point and we'll
- 6 trail this -- we'll carry this over till tomorrow.
- 7 COMMISSIONER YAO: Point of order, it's been motioned and
- 8 second. I think we need to put that motion to bed before we
- 9 can excuse it.
- 10 COMMISSIONER DIGUILIO: Can we ask you to withdraw?
- 11 COMMISSIONER BLANCO: Can we table the motion and pick it
- 12 up tomorrow? You're the maker of the motion.
- 13 COMMISSIONER YAO: I will do so. We'll table the motion
- 14 until tomorrow.
- 15 COMMISSIONER BLANCO: Mr. Claypool.
- 16 MR. DAN CLAYPOOL: I just wanted to give the commission a
- 17 | little sense of the timeline on this. And one extra day will
- 18 | not affect your timeline, but once we actually accept this
- 19 person, if we do accept that, then there's a five-day waiting
- 20 | period at which point he can begin working after that. So we
- 21 have that five-day period to consider.
- 22 COMMISSIONER BLANCO: That's helpful.
- COMMISSIONER DIGUILIO: May I ask, Mr. Claypool, is this
- 24 | individual, is he aware of our timeline? Is he available?
- 25 MR. DAN CLAYPOOL: As I mentioned earlier, he knows -- we

1 haven't actually spoken with him because how quickly we had to 2 be here today with this, but we knows we have an August 15th 3 deadline, I'm certain he's aware of our time frame and the 4 only way we'll know about his availability is to talk to him 5 if we accept him as our contractor and he is -- availability 6 isn't there, then all we've wasted is the time in motion 7 because we simply won't task him. COMMISSIONER BLANCO: So as Chair this is what I'd like, 9 I'm going to put this over until as late as possible in 10 tomorrow's business meeting to give you time to contact 11 Mr. McDonald and ask him, let's assume that for this to be useful, whatever it is, I don't even know that we will 12 13 contract with him and give him some work, that it's going to 14 We should just make that be in the next two weeks. 15 assumption. And if you can report back to us on his 16 availability in the next three weeks, let's say, full-time 17 availability over the next three weeks that would be very 18 helpful for -- to be able to have a decision for tomorrow. 19 MR. DAN CLAYPOOL: I'll make that call. And I'm just 20 going to tell him to do virtually anything you would task him 21 to do within the realm of the I.F.B. 22 COMMISSIONER BLANCO: Tell him our deadlines, where we're 23 at and see his availability and don't make any promises. 24 So the motion has been withdrawn and we'll pick this up 25 tomorrow and put it towards the end of the agenda, Vice Chair,

1 so we can have the time to hear back. All right.

We're on time. We have -- we have 22 minutes before

we -- I know some of you think I'm disorganized, but I'm

really not. We have 22 minutes left for our conversation on

how we're going to proceed with the preparation of a report to

company our maps and I'm going to ask Commissioner DiGuilio to

start that conversation, or is it Commissioner Ancheta?

Commissioner Ancheta.

COMMISSIONER ANCHETA: So as you know we're constitutionally required to produce a final report that accompanies the maps that are submitted to the Secretary of State. We have committed internally, if we're still sticking with it, to produce a draft report with the second draft maps. But at this point we haven't had any discussion on the contents and we've had some clear assignments of duties to our consultants in terms of preparing parts of the report, major parts of the report, in fact; but we don't have at this point a clear set of responsibilities for commissioners and who's putting it all together and more specific timelines.

Certainly we have to put a very thorough report together and certainly if there are any dissenting opinion, we should comment on those as well and make any final report. And we do want to provide as much information both statistical and narrative justification both on the Voting Rights Act as well as other criteria on all the maps and all the districts. So

- 1 it's quite a lot to do.
- One initial question might be: What do we want to do for
- 3 the first draft? The first draft of our report, I should say.
- 4 | Call it the "draft report." Won't refer to it as first or
- 5 second, just draft report.
- 6 We had set an internal deadline of basically being put
- 7 out at the same time as the second draft map, I don't know if
- 8 that's the best way to do it depending on what you want to go
- 9 into the draft. It's certainly possible to put statistical
- 10 analysis, some early narrative language, I think we should put
- 11 | some narrative language on our assumptions and justifications,
- 12 | it should be put out as a draft. Timing, I think, is
- 13 | important, if you really want to accompany the first, rather
- 14 | the draft maps. A lot has to be done in advance and it does
- 15 | put extra pressure on our consultants to actually produce
- 16 things in parallel with the production of the maps themselves.
- 17 We can try to delay it a couple days. The public, of
- 18 | course, probably won't mind a day or two, but if we push it
- 19 | back too far they'll wonder what are you waiting for. Should
- 20 get it out soon. This is sort of tentative work plan summary
- 21 | I've been circulating, I put a couple days afterward; that's
- 22 fully open to discussion at this point.
- 23 Another question, again, is we are not required to
- 24 produce a final report, really, until we submit it to the
- 25 | Secretary of State. So that does give us a separate timeline,

1 if we want to do that, again, the 28th of July is our deadline 2 to post them and basically finalize the maps, you know, you 3 might go a little further if we have to, but only in an 4 emergency beyond the 28th. We're not required by our internal 5 quidelines by the constitution to publish a final report on 6 the 28th of July, we may want to give ourselves a little more 7 time, I think that makes a lot of sense but not push it too far, you know, the final deadline. 9 We had some initial thoughts -- Commissioner DiGuilio and 10 I had some initial thoughts on the timeline and try to put 11 together a working team that would include a couple, sort of two people, basically, in terms of a core editing team that 12 13 could work in coordinating the pieces that have to go. Again 14 Q2 has to generate statistical reports, some COI testimony and 15 public input, gives a Voting Rights Act narrative, as well. 16 Whenever you produce a final report, it's got to sound like a 17 single report and not just a bunch of pieces so there's a 18 significant amount of editing and just sort of the master 19 narrative has to flow well, and that's a lot of work. a lot of work. 20 21 So this is our first discussion, really, of this topic. 22 So I'm saying we have to figure out a couple of these 23 questions as we're moving forward. 24 COMMISSIONER BLANCO: Comments? Questions? 25 COMMISSIONER YAO: Does anybody have an idea as to what

1 the final report is like in some very, very global terms; like 2 how many pages? Like what are some of the previous report 3 look like? What do some of the similar report look like? Not 4 looking for details, but trying to get --5 COMMISSIONER ANCHETA: Excellent question. б One can draw on examples from a lot of different sources, 7 probably not the best example is what the legislation did the 8 last time around, because it didn't give you much at all, it gave you sort of maybe a little bit of commuter reports and 9 10 said, here's the maps, for the most part. 11 A better example might be the 1991 redistricting or the supreme court and their special masters put their own report 12 13 together. I haven't had a chance personally, maybe others 14 have, to look at some other states; Arizona might be an 15 example that we might look at. I have no idea, actually. 16 Haven't had a chance to look at some local ones. Obviously 17 want enough depth to make sure that we are covering all our 18 basic assumptions and justifications. I don't think we are overly highlighted in particular on each district. 19 certainly want all the numbers. 20 21 You know, there are some examples, we have pretty good 22 formats that appeared in some of the drafts, rather 23 submissions that are quite nice to look at in terms of 24 statistics and individual maps. 25 I don't know. There's a lot of ways we can go.

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- we have to balance thoroughness with realistic timelines and ability to actually put these reports together. But I think you want to err on something more clear than less. COMMISSIONER BLANCO: Commission Forbes. COMMISSIONER FORBES: What I was looking for I haven't found it yet, there the supreme court footnote in a 1991 case, 1992 about the math use document did set out a format. And since it is from the state supreme court I would run as close to that as possible. Also, before we get too detailed, I would like to have a discussion or at least a consideration that whatever we put out as a formal document, the you more you put out the more others have as a target to criticize as the maps. I would 14 certainly want to comply with what's in accordance instead of is acceptable, but I would caution about doing much more than that. COMMISSIONER BLANCO: Just -- I think we should look at that supreme court case. A couple thoughts I've had is that obviously -- not "obviously." One thing I think would make sense is to track the
  - criteria. You know, that it presents an obvious and natural way to present the information. You know? So I think it should contain a commentary as to the different criteria and even since the criteria are prioritized.
- 25 So I think that there is -- and that's my only caution

- about the 19 -- about the supreme court case format is that it 1 2 was operating with a different legal framework for the 3 redistricting. So it might not be completely applicable to 4 the criteria -- you know, to the format for Prop 11 and Prop 20. 5 I agree that it's a fine line between really explaining 6 7 why we did what we did, and how we -- I think, more than that, why we followed the law and providing detailed information, 8 9 which is really not -- may not be necessary. So I think there is a bit of a balancing act in this report. 10 11 I think it would be helpful to look at other states and 12 what I'm thinking is maybe one of the next steps we can take 13 is assign -- I don't know if we want to do it with counsel our 14 chief counsel, I think that might make sense for -- to look at 15 a couple of different models, given states that have different 16 types of redistricting processes to get us a sense along with 17 the supreme court case and maybe report back -- we can still 18 have a discussion, I think now, about who we might task on who 19 wants to work on this on the commission, the deadlines, but at 20 least maybe you can give us a summary and some ideas about how 21 we should proceed with the report. Commissioner Aguirre, is that --22 23 MR. KIRK MILLER: Sure. 24 COMMISSIONER AGUIRRE: My only suggestion would be based
- on what we have already done and some of the challenges and

1 tasks we've already confronted and based on the fact that we 2 have a work plan, I don't think it would be difficult to come 3 up with an outline like a chapter outline that, perhaps, we 4 could ask our general counsel as a way to discussing the scope 5 of the report and how intense we would want to go with each particular section that would include all the elements we've 6 7 been talking about; include an introduction, the commission how it was selected, those kinds of things, the criteria that 8 9 was set out, how we did the public review process, how 10 extensive that was, all of the associated tables, the line 11 drawing itself, all of those elements then in one 12 comprehensive outline that what I think serve us very well in 13 terms of having a very good discussion. Absent -- I think 14 absent an outline, it's a little bit too abstract for us to kind of -- you know, have an open discussion. 15 16 COMMISSIONER BLANCO: I have two people in the cue; 17 Commissioner DiGuilio -- yeah, no -- DiGuilio and then 18 Commissioner Forbes. But I'm going to ask, and then Galambos 19 Malloy. 20 But I'm going to ask Mr. Miller first to give us his 21 thoughts. 22 MR. KIRK MILLER: Thank you. 23 I think this is actually coming together quite well in 24 your discussion and very similar to what we've been thinking

about. I saw it as kind of a three-part proposal, if you

1 | will.

First, very much as Commissioner Aguirre just described, which would be in a sense the public relations part, speaking to a broad audience of Californians about how you went about it and what the criteria were just as you described.

Part two would be the V.R.E. report that addresses those issues. And then the third part, I think, would be more like what Commissioner Ancheta and Commissioner Forbes are talking about in terms of what the supreme court has accepted as a description of individual districts. And something like that I think would be a pretty solid package for the maps.

COMMISSIONER BLANCO: Okay. So I have -- was it Commissioner Dai? DiGuilio, Forbes --

COMMISSIONER DIGUILIO: You need more than -- I just simply say I think all of these points that are being made about the types and the format and different options that we have, I think Commissioner Ancheta and I realize there's a lot of nuances about these reports we need to put on paper and see what these options are, so that's what led us to the idea of having a working group that would be tasked with putting these options together and working with Mr. Miller and coming back to the commission with a structure of how this would move forward and what elements would be needed and where those elements would be coming from, from our consultants, the commission, all those things. So that's again to reinforce

1 the need to have individual commissioners work on this and 2 it's a tight deadline, once again, so we need --3 COMMISSIONER BLANCO: Commissioner Forbes. 4 COMMISSIONER FORBES: I found the citation, Legislature 5 V. Reinecke, "R-E-I-N-E-C-K-E," 10 Cal. 3d, "3D," 10Cal3d.396, 6 actually. 7 COMMISSIONER BLANCO: That's the numbering piece as well 8 9 COMMISSIONER ANCHETA: Mr. Miller can provide a copy. 10 COMMISSIONER FORBES: Actually --11 MR. KIRK MILLER: Actually, I carry it with me. 12 If it's useful to the commission we might be able to copy 13 it for you to see in particular -- there is an addendum that 14 has an examining of such a report to that case. 15 COMMISSIONER BLANCO: Commission Galambos Malloy. COMMISSIONER GALAMBOS MALLOY: Based on the conversation, 16 it feels to me that having -- authorizing some delegated 17 18 authority here just to get the ball rolling would be useful 19 and in my mind it should have our representation from public information from technical and likely from legal as well. 20 21 that along the lines of what you had been thinking, those of 22 you who have kind of leading the charge? 23 COMMISSIONER ANCHETA: Yes, the Bagley-Keene question. I think we're trying to get that representation. I was leaning 24 25 toward public info and having Mr. Miller help with the legal

1 part but there are accommodations. 2 COMMISSIONER DIGUILIO: I think, just to get the ball 3 rolling and this is open for any commissioners who are 4 interested. I think originally Commissioner Ancheta and I 5 were thinking through this in terms of skills of editing and 6 kind of reports and as well as seeing the bigger picture and 7 party affiliation and technical and public information, thrown out initially by Commissioner Dai and Commissioner Barabba. 8 9 But, again, if the other commissioners are interested in 10 doing that this is the time to discuss it. But some of the 11 reasons for party affiliation, different committee work and 12 experience in terms of kind of overseeing these large reports. 13 COMMISSIONER BLANCO: Commissioner Yao. 14 COMMISSIONER YAO: I think writing a report we shouldn't 15 get Bagley-Keene involved because we're not trying to make any 16 decision, we're not trying to come up with any new data, 17 basically report just compilation of all the existing data 18 that is available that has been generated over the last many, 19 many months. So I don't think having two or more people 20 working on a report should be interpreted as a Bagley-Keene 21 affair. 22 COMMISSIONER BLANCO: Counsel, can you say something 23 about that? 24 Well, I'm struggling a bit with what MR. KIRK MILLER:

rule the commission is seeking to have in the actual

1 preparation of the report and particularly at this stage. 2 Another way to approach it would be with clear directions to 3 consultants to prepare the different sections for your review. 4 I am concerned about both the do-ability of this very 5 complicated report as an add on to preparing the maps and the 6 remainder of the meetings as a commission task as well as how 7 we would structure it to feel comfortable with Bagley-Keene. COMMISSIONER BLANCO: I really -- I concur. I think --9 I'm not ruling out that commissioners should participate, but 10 I am concerned about adding this to the task when we are --11 either do it afterwards or we are adding it to our task while 12 we're drawing the maps and that does concern me. 13 I had always envisioned that chief counsel would take the 14 lead on the report and make assignments on the reports as 15 needed to our technical team work with VRA lawyers to get 16 their component of the report, et cetera. But this is the way 17 and perhaps with our director the two of you would coordinate 18 the report and that might mean calling on individual 19 commissioners to do different things, but the responsibility would reside primarily first with staff to make it all come 20 21 together and working with commissioners. So I -- that's how I 22 envisioned this, but I'd like to hear more. 23 COMMISSIONER DIGUILIO: Let me clarify my earlier 24 It wasn't that commissioners would be doing this statement.

work, by any means; we have staff and wonderful staff to help

- 1 us with this. It was simply a delay and have some oversight.
- 2 | So I think partly is, again, take time line that we could work
- 3 | with staff as to what they're developing and what they're
- 4 | putting together so we can have some of that -- some
- 5 involvement from commissioners that know what we're looking
- 6 for and how that's coming together, so that we can prevent
- 7 | that staff comes back to us review, back and forth, we can
- 8 | simplify and streamline the process so it's not so much the
- 9 commissioners doing it at all, it's the oversight of the
- 10 process involved. That's all it was.
- 11 COMMISSIONER BLANCO: Commissioner Dai.
- 12 COMMISSIONER DAI: Yeah. And when Commissioner DiGuilio
- 13 | volunteered me I was thinking that's what it was, I was not
- 14 assuming we would write the report. I do see that as a staff
- 15 | function and, obviously, our consultants have very important
- 16 | contributions, you know, major pieces of it.
- I do want to put forth the concrete suggestion, which is
- 18 what should actually accompany the second draft maps. What's
- 19 kind of acceptable. The first draft, you know, we didn't put
- 20 | out a lot of information partially because we anticipated the
- 21 maps would change, perhaps significantly. I think by the time
- 22 the second drafts are out we're going to be closer, probably
- 23 very close, to what the final maps look like; there'll
- 24 probably still be room for tweaks and improvements. But at
- 25 that point I would guess that we could, you know, minimally

1 put out basic statistics, those are reports that could be 2 generated by our mappers and we have to put out what 3 Mr. Miller called the P.R. part. I think it would be 4 reasonable to put high level narrative out that accompanied 5 the maps and maybe talk about each of the criteria and et 6 cetera. 7 But I don't really think much more than that is something more than that we can do in that time frame. So I think 8 9 something fairly minimalist still with the second draft 10 reports relying on what our technical team can produce and 11 with a little bit of a high level narrative, and really 12 focusing our time after we release the final draft maps, 13 there's a 14-day comment period, might be time really utilized 14 well to put forth that -- pull the final report together in 15 detail. 16 COMMISSIONER BLANCO: So before we go onto the discussion on what will accompany the second draft maps I want to make 17 18 sure if we have agreement that this will be the work of chief 19 counsel with executive director and then I think maybe the -then I think there are two options; either to work with the 20 21 leads for the different communities or to have people actually -- you know, volunteer to assist on the different 22 23 parts that staff might need input on. 24 So I'm open to suggestions but I would like to see staff. 25 Any ideas about the second half of who they should work

1 with? 2 COMMISSIONER DIGUILIO: I'll give my lead as technical to 3 somebody else, if they'd like. 4 COMMISSIONER BLANCO: Commissioner Yao. COMMISSIONER YAO: I think we need to be -- to at least 5 6 have a good concept as to who -- what this final report is. 7 It really is our communication vehicle to all the voters of Prop 11, Prop 20 as to how we have accomplished this task. 8 9 Okay? Not only in explaining the maps as well as our 10 performance during the whole process. I think we all recover 11 a big part of it in terms of doing a lot of P.R. and on and 12 on. 13 I kind of looked at this final report as similar to the 14 second phase of the application each of us filled out in the application to the commission, or in my past history having to 15 16 submit a proposal to somebody in term of receiving a project 17 or receiving a solicitation of a project or a grant. You 18 basically have to tell a very thorough and complete story from 19 the beginning to the very end covering every aspect of what we think the reader would want to know. And if we simply put a 20 21 report together to compile sections of data it's going to read 22 just like that, somewhat like a dictionary. 23 But if we want to tell a good story and this is really 24 our opportunity to tell the story as to what we have done, 25 what we have tried, and how successful we are. I really find

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it -- I really find it necessary for all of us involved and not just one or two people working with staff and working with consultants, the page count is important because in every page not only just edit the information but you also edit the way that you flow the information, how page one ties in with page ten and on and on. So it's a process that's going to involve all of us because we all have to be part of that story. So we simply want a report to meets the requirement of publishing a report along with the final map. I think we can do that. But if we want to see this final report as something more than that, then I -- then I think that we have to put a lot of personal sweat into this process. And as I mentioned earlier, I think -- I think the work associated with creating this report is outside of the Bagley-Keene requirement of open meeting and in an open process of making decision because there are no decision that involved with documenting and telling the story of this final report. And if we have to adhere to this Bagley-Keene requirements, I think the best we can do is put together a technical report and so be it because

before the camera because we just don't have enough time do that.

So I think we need to basically address the issue as what kind of final report do we want to write, who are the people

that are going to be reading it, and how are we going to

we can't possibly write a meaningful report in an open session

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2 COMMISSIONER BLANCO: So we're running out of time here.

I just want to say that I guess I have a difference of opinion, slight difference of opinion. I think, yes, the public is the audience but also a big audience for this report is the court. Our audience for this report is the court that has to uphold our maps, and that's why I feel strongly that chief counsel has to be involved. You know, it may be that the narrative introductory part of the report which discusses our process will include our hearings and the number of public comments and all that will also double as a good report for the public, but I think great parts of this will be technical and should address how we -- should be our document that shows and demonstrates that we followed the criteria and the order that we were supposed to and our maps conform with the constitutional requirements. And I think -- so I believe that's, perhaps for me, maybe it's a lawyer -- maybe a higher audience here for this report.

Commissioner Dai.

COMMISSIONER DAI: I agree with Commissioner Blanco. I don't think we should conflate the final report that's required with our final maps that really needs to meet the legal muster versus the story as Commissioner Yao's talking about to the public. I don't think we should conflate the two. We want it as a message to the public and it's not going

1 to be 200 pages because the public is not going to read 2 something that is 200 pages. And the other is the report that 3 is probably going to have pretty detailed information about 4 how we went about creating these maps and comments on districts and whole section on VRA districts. You know, the 5 6 vast majority of the public is not going to read that and that 7 is not the audience for the report. So I don't think we should confuse these two things, they're two different items. 8 9 COMMISSIONER BLANCO: And perhaps we can work with 10 Mr. Wilcox to be drafting a parallel report that is a 11 different kind of report which is our, you know, sort of --12 the other story for the public. 13 Commissioner Ancheta, how do you want to proceed with 14 this? 15 COMMISSIONER ANCHETA: Well, we have a couple of options. 16 On the last point, certainly a good tight executive 17 summary that is designed more for the public consumption and 18 detailed one, that is fairly customary in a lot of the public 19 reports we see, that certainly makes a lot of sense. 20 I guess the question is again, Commissioner DiGuilio, I 21 don't disagree with the real core direction we're moving in, 22 but the question did become do we want a couple commissioners 23 moving this process along so at the next business meeting we 24 have something a little more flushed out or just want to 25 delegate it all to staff by having them develop some outlines

1 and specifics that we have to think about. That's probably 2 where I want to move at this point. I don't feel strong 3 either way. The original idea was Mr. Miller and Mr. Claypool 4 as well and of course work with the consultants to make sure 5 those pieces are firm. 6 COMMISSIONER BLANCO: Any preference, Mr. Claypool, and Mr. Miller? 7 MR. DAN CLAYPOOL: Actually, I do. And just keeping on 8 9 the same two commissioners, it is very important we have a 10 close tie with the work group on this because we had two of 11 the most key components to the information we're going to have 12 for this report are coming from Q2 and our VRA attorneys. 13 I just see that linkage as being critical. We need to have 14 both sets of information, we need to have it quickly; otherwise, we fall behind on the information we need to have 15 16 ready. 17 MR. KIRK MILLER: I would encourage the commission to 18 really save the final report for the final report as opposed 19 to undertaking an interim final report for the second draft --20 we could focus on a more robust press release, for example, 21 that really gets the message out without trying to replicate 22 what that final report would look like and encourage you to go 23 that direction. 24 COMMISSIONER BLANCO: Mr. Ancheta's kind of -- looks like

he wants to say something.

1 COMMISSIONER ANCHETA: Just a question of who's going to 2 stay on top of this. 3 Commissioner DiGuilio and I can push it forward since 4 we're on top of the work plan or we can delegate it to two 5 other people which it complicates when we delegate, but we're 6 pretty swamped too. COMMISSIONER DIGUILIO: I think the issue is we have no 7 problem -- I don't think Commissioner Ancheta and I have any 8 problem working with the VRA and technical consultants to get 9 10 the materials needed for that; I think that's just one element 11 of the report, though. I think, you know, how all the other 12 aspects in terms of how integrate with legal issues and the 13 structure and how much narrative we're going to do and all 14 those other elements --15 COMMISSIONER BLANCO: Can I make a suggestion? 16 Commissioner Dai, you're name's still floated. How about 17 you work with Mr. Miller to come up with an outline and 18 figure out what we need; what are the parts, who should do 19 them -- project management. And you do that with Mr. Miller 20 and then, you know, you have a plan that tells us how we tap 21 into technical or into the VRA part or how, you know, Q2? But 22 come up with a workable plan. How does that sound? 23 COMMISSIONER DAI: I'd love to task Commissioner Barabba 24 to do that with me as well. 25 COMMISSIONER BLANCO: I see him slinking over there.

COMMISSIONER DAI: So I think Commissioner Barabba and I 1 2 would be happy to do that. 3 COMMISSIONER BLANCO: Is that meetable[Sic] to 4 commissioners? So decision here, Commissioner Dai and Commissioner 5 6 Barabba will work with Mr. Miller in coming up with the 7 concept, the draft and figuring out how to manage this project 8 and will report back to us -- when? Tomorrow? Next business 9 meeting? Okay. All right. Thank you. 10 We can take a few minutes here. We have the remainder of 11 the time to discuss the numbering, I was hoping that 12 Commissioner Filkins Webber -- she should be here any minute, 13 unless there's a delay. I don't have my phone on, I don't 14 know if she's called. 15 COMMISSIONER DIGUILIO: Could we maybe take a minute? I 16 think Commissioner Ancheta might have one thing that might 17 take one minute, the Share the Pain concept. 18 COMMISSIONER BLANCO: Yes. You had a brief item. 19 great. Thank you. COMMISSIONER ANCHETA: I think Share the Pain is one 20 21 example, but I think it's an issue where we have to be very 22 thoughtful of others as we moving forward to the second draft 23 maps. Because Share the Pain, an example of a principle that 24 we have adopted, not a formal principle, not a constitutional 25 principle but we're using it. And it's one of a number of

1 principles that we've been using that aren't in the 2 constitution. 3 So, for example, we have a federalism principle we often 4 adopt or have been adopting to look at differences between 5 congress and state. We have a border district or something 6 like military bases where we might do that different; that's nowhere to be seen in the constitution. 7 We have a way of looking at linking communities of 9 interest that isn't strictly in the constitution. We have 10 maintaining the integrity of a local community of interest but 11 we often, as the public likes to do, link big areas; foothills, coastal, et cetera, et cetera. That's not in the 12 constitution either. 13 14 There are others, there's sort of the aesthetic 15 principle, we like to avoid fingers and draw nice clean lines. 16 That's related to compactness but it's not in the 17 constitution. 18 The concern I have, and this is particularly related to 19 Share the Pain but applies to others, where we get the 20 ordering wrong. And the concern I have, particularly about 21 Share the Pain and other principles, and this also applies to 22 our rank principle, our rank criteria as well is we often take 23 shortcuts or forget about the higher linking. 24 So, for example, Share the Pain might be a way of sort of 25 fair equitable regarding tough decisions on particular

1 districts but it may short-circuit our actually trying to fix 2 city splits. We have nested where we haven't looked at 3 divisions along communities of interest, we have compromised I 4 think Voting Rights Act compliance to maintain other criteria. 5 So this is an example of where I think we have to be very 6 careful about what we are doing because we have again -- all 7 of these, I think, are reasonable, I think they're not subject to any kind of constitutional challenge Share the Pain in its 8 application, I'm not sure if it might not be rule suspect, but 9 10 I think in principle it's not an arbitrary one but could be 11 applied arbitrarily. So we have to be careful about what 12 we're using as both formal and informal criteria. And, again, 13 there's numerous examples of where we have, I think, and I 14 think largely because on the first draft we didn't have time 15 do a complete job where we may have elevated criteria over 16 others. And I'm not the biggest fan of Share the Pain, I 17 understand that a lot of folks feel it's a good way to go. 18 prefer a consistency principle; I think if you want to split a 19 city, split it across all districts so people know what they're doing. That's my opinion, but neither of those 20 21 opinions are in the constitution, either. 22 So when we apply what might be called an extra 23 constitutional principle we're not on a safe ground, and as 24 long as it's legitimate and nonarbitrary, nondiscriminatory, I

think we're okay in terms of somebody challenging us legally.

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- But when we mix the criteria up we are vulnerable to not comply with the state constitution and the federal constitution. So I wanted to bring it up because I think we want to be very careful now that we're getting down to the second draft stage about doing that. And, again, with Share the Pain, I'm not entirely clear when it applies. It's one of the reasons I feel there's vulnerability here; it comes in sometimes, it's not a consistent with my principle. I feel more comfortable, for example, with the federalism principle, you can justify the border district or a military district on a federal level. I have a better handle on that. Share the Pain, I never got a clear sense of when it kicks in and when it doesn't kick in. I use that as an example, but it's part of a more general concern I have -- formal and informal. COMMISSIONER BLANCO: Well, I'll say something, both about this Share the Pain concept and some of the other things that we've kind of tried to sort of policy or principles that we've applied on that we've kind of designed ourselves as a
  - way to almost function as tiebreakers or, you know, dealing with differing where we have almost equal testimony on both sides and we're trying to decide how to go.
  - I think this is where we end up using some of these principles we've developed that are not necessarily enumerated and I am -- like Commissioner Ancheta, have never -- I've

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always felt uncomfortable with the Share the Pain concept precisely because it is -- could be said to be to not be used consistently throughout the state. What pain? The pain of being -- some people are saying I want to be in this assembly and I want to be in this congress and they say we'll put you in this assembly and not in the congress. There could be some other kind of consequence, that it's not about a district it might be somebody that says, you know, coastal versus inland and in other words there's all kinds of ways that people are not in agreement with something that we're doing and some of them, we've looked more at the ones where we're dealing with putting you in a district here and putting you in a district there, but there could be other ways where people have felt we have not done what they wanted and we haven't been as clear in those areas about sharing or not sharing the pain. I always worry about something that has too much of a discretionary element like that. Like Commissioner Ancheta, I think some of the things like military basis, the border, things like particularly congressional districts where people say there's something in this area that I need to go federal representatives about, it's important that I have a representative that is what we set on. Some of those are about the concept of representation. The Share the Pain for me is not necessarily a concept of linked to trying to design districts that are most reflective

of where you try to have the voters will reflected in their representation. So it feels like actually a little bit away from the concept that we try and draw districts where communities of interest and social economic communities are able to be grouped together because they have a better voice for those interests and they can augment and amplify their voice. The Share the Pain sort of takes you away from that concept. And I think the other ones, to me are the core concepts where we might have to make decisions are about does this -- if this is this subcommunity, what maximizes the best representation for it and that's sort of how I look at these discretionary decisions.

Commissioner Dai.

COMMISSIONER DAI: Yeah. So I think this was something I was hoping each of the commissioner teams were doing, is really maybe trying to make explicit what our assumptions were in drawing the existing maps, the first draft maps, and -- so that we can examine them. Because there were assumptions we made and some cases we were very good about talking about what those were and others there were implicit assumptions that would be very helpful to make that explicit and then revisit it because maybe, you know, looking at it, it may not hold up under closer examination. And then it turns out we can relax that constraint and that might give us more freedom in drawing these districts.

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In terms of the Share the Pain principle, I think the challenge is that we've seen in many cases where, for example, with nesting where insult is done to a particular community of interest and gets doubled, you know, in the senate. So I see that, really, as a principle that allows us to balance conflicting COI testimony because the challenges that you don't just have one COI in every area; you have very complex situation where you have multiple overlapping communities of interest and, you know, my concern is if we don't adopt some kind of principle like Share the Pain that we end up favoring one particular community at the expense of other communities. So I saw the Share the Pain as an attempt to try to balance the needs of all Californians. One of the things I've said to people, when people come and testify before us and as Commissioner Aguirre said, they have the luxury of making their community the center of the universe and we don't; we have to look at all of California and we have to make sure every Californian has a political voice. So I really see the Share the Pain as a way that we can try to accomplish that and certainly the federalism principle is a way we can say, well, which district do we prioritize a certain community of interest? And, you know, if we -- and we've had this in our questions, our clarification questions with the public. asked, you know, we have to split someone, and do you have a

- preference and which district you would like to be kept whole in because there are some issues that might be more important at the assembly level, might be more important in a congressional district.
  - So I think that -- I think that's a challenge. I think that we get into a situation -- one of the things I was trying to do in the regions that I've been assigned to is to look at where are situations where we've observed and protected really a certain community in all four maps?

I think that's fine if we're able to do that and there's no conflicting testimony. That's great, that's really easy for us to do that. But in a situation where we do have conflicting testimony, which is most of the places that we've looked at, then, you know, what do you do? You pick one -- to me, that seems more arbitrary than anything else.

COMMISSIONER BLANCO: This is a nice philosophical discussion, but what I would take away from it is maybe Commissioner Ancheta's point which is when we are using implied assumptions, let's not let them override the stated prioritized criteria. And so let's be mindful when we get to one of those situations where we're trying to untangle a complicated decision, that we don't use a concept that may feel more comfortable but overrides the criteria. And I'm going to give Commissioner Yao a final word and then I want to take a five-minute break and go into our final discussion and

1 decision.

COMMISSIONER YAO: I think we need to go further than that. I think we use the concept of Share the Pain as a way to make decisions during the draft map where we need further information and where we have a little more time and on and on.

The Share the Pain concept is in direct contradiction of doing things consistently. In other words, if you made a decision to -- because it's necessary to split a certain community, a certain street, a certain neighborhood, and on and on, you can't use another concept to say that, well, I'm going to do it differently in a similar situation. So I think we need to reject this concept of sharing the pain after -- from this point on and try to correct any situation where we have lean in that direction just so that we can do things consistently. I think doing things consistent -- doing things in a consistent manner is something that's either directly or by implication that we have to do.

COMMISSIONER BLANCO: Before we take the break I'm going to give Mr. Miller one more chore which is to maybe enumerate about whether we are -- this creates a vulnerability in terms of inconsistency, you know, when somebody wants to take issue with our maps whether what we think is a fair way of dealing with competing interest, in fact, exposes us to some notion of inconsistency. So that would be really helpful.

1 MR. KIRK MILLER: Do you know when you'd like to revisit 2 that topic? 3 COMMISSIONER GALAMBOS MALLOY: I think, if it's possible, 4 I would say it would be useful before we go into our congressional deliberations tomorrow because it will impact 5 how we think about different COIs. 6 7 COMMISSIONER BLANCO: Tonight's homework. MR. KIRK MILLER: I'll be glad to discuss with the 8 9 commission when we next meet. 10 COMMISSIONER BLANCO: Okay. Thank you. Five minutes and 11 then let's go on to Mr. Miller's presentation on the numbering 12 of the districts. 13 (Whereupon, a brief recess was taken.) 14 COMMISSIONER BLANCO: Commissioners, please take your 15 seats. We have discussion that Mr. Miller's going to lead us 16 17 through on the numbering of the districts, the odd/even issue. 18 We need to decide today, so even though we had planned to go 19 to till 5:00, because we're running late, we're going to go until 5:15 or until we finish this conversation I'm not 20 21 letting you out of here till we take a vote. So let's go. 22 MR. KIRK MILLER: There are two issues for the commission 23 to decide today. One is within the very narrow parameters that the constitution gives you, how to number the maps. And 24 25 two, when the maps should receive a number for the public.

1 Now, I'm going to read this because it's so short and I'm 2 going to abbreviate what's here. Here's what it says: 3 "Districts shall be numbered consecutively commencing at 4 the northern boundary of the state and ending at the southern 5 boundary." 6 Were you able to hear me? That's all it says. 7 Now, we know that this is nonetheless of extreme importance to incumbents, candidates and to people who live in 8 9 these districts so we got to start in the north. All right. 10 Choices would be simply to choose either, let's say, Del 11 Norte or Siskyou which pretty much covers the entire Oregon 12 border from the ocean to the neighboring state, I guess that's 13 Idaho. You can start and I think you need to make a decision, 14 do you want to start at the coast or do you want to start at 15 this inland district numbering north to south, and then you 16 can go across the state all the way down, of course, to 17 Mexico. That's one way to do it. It's pretty random, but 18 it's entirely consistent with the constitution. 19 I understand Commissioner Yao has come up with an idea that I think is also worth considering. You don't change the 20 21 north/south, of course, but the suggestion is, as it was 22 explained to me was to try to match any new district with its 23 old number to the extent that 50 percent could it be of the 24 geography, of the land mass, or of the population, either way, 25 matches the old district.

1 There's nothing improper, and you can do it this way, 2 which would be similar, you could simply overlay the old 3 districts on top of the new and make a best effort to match 4 the old with the new. Doing that, particularly as it relates 5 to the senate, would cause the least disruption for people 6 vis-a-vis who their likely representative is and try to 7 maximize the number of districts where the election occurs for that district on the regular schedule, if you will. 8 9 Do keep in mind that there's nothing different about this 10 challenge this time as compared to any redistricting 11 previously. There's nothing about our process that makes it 12 either easier or more difficult. 13 So those are just some options, and there may be others, 14 as long as we abide by this very general high level requirement of north to south. So that's point one. 15 16 Point two, might as well just cover them at the same time is when to number them. Again, it doesn't speak to this. 17 I'm 18 going to make a suggestion for the commission to consider that 19 you wait for the final maps to put numbers on them. And this 20 would be the reason why: We're going to get plenty of input 21 without it. Attaching them might change the nature of the 22 input received, such as that it becomes more driven by 23 elected -- current electives, current incumbents who we cannot 24 legally consider and that input might be masked, if you will, 25 under other criteria when, in fact, it's driven by politics in

- 1 | a different way.
- Now, that's just for consideration and, you know, think
- 3 of your own experience in receiving input and whether that's a
- 4 concern or not. I suppose the other side of the coin would
- 5 be, in fairness, you might get some useful input on how
- 6 districts are numbered and then end up changing those as part
- 7 | of the process. The risk and -- it is inevitable, would
- 8 | then -- might then be the allegation that that was done to
- 9 accommodate an incumbent, which, of course, is precluded by
- 10 the constitution.
- 11 So I guess at the end of the day we can say this has the
- 12 | same kinds of challenges that all the other aspects of the job
- 13 do, a balancing competing interest within a modest framework
- 14 of rules.
- 15 COMMISSIONER BLANCO: Do you have a recommendation?
- 16 MR. KIRK MILLER: I believe that it makes sense to try to
- 17 | capture the existing districts as they relate to the new
- 18 districts to the extent that it is feasible.
- 19 Now, one thing you can do on this is request Q2 to look
- 20 at it and report back. Do they line up well enough to try to
- 21 make that effort worthwhile, and see if there's a benefit to
- 22 | that. And if not, then I guess what I would do is this:
- 23 | Check -- I didn't check before coming whether district one is
- 24 | in Del Norte or in Siskyou but I would leave it the same and
- 25 | then start using the current district one, which we know we're

- 1 going to be able to find on these maps because it's in an 2 unpopulated area. 3 COMMISSIONER BLANCO: So you have two alternative 4 recommendations; one, if there really was a lot of overlap, go with Yao model, the Yao plan. Or if it turns out that our 5 6 districts look so different that that's not really worthwhile, 7 just take the numbering as it exists now; I think it goes 8 west/east, I think, I'm not positive, and just keep that 9 number -- use the same system of numbering and that way at 10 least there's another form of consistency there. Are those the two things in front of us? 11 12 MR. KIRK MILLER: Exactly. 13 COMMISSIONER BLANCO: Okay. All right. All right. Let 14 me get my cue. Be honest and tell me who had their hand up over there. Connie. All right. 15 16 Who else has their hand up? 17 COMMISSIONER DAI: I did.
- 18 COMMISSIONER BARABBA: I was ahead of Cynthia.
- 19 COMMISSIONER BLANCO: Did you have your hand up, Jodi?
- 20 Okay.
- 21 Commissioner Galambos Malloy, Commissioner Barabba and
- 22 Commissioner Dai.
- 23 COMMISSIONER GALAMBOS MALLOY: A comment in both points
- 24 and thank you, Mr. Miller, for the work that went into this
- 25 initial analysis.

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From the earlier times when this topic has come up before the commission, I don't know that we ever made a formal motion on it, but it seemed like there was consensus that we wanted to do the least harm and that whatever of the options that minimizes the issue of deferral is really what we would gravitate towards. And so along those lines I am intrigued by the Yao method, I think I would be interested in directing Q2 to do some analysis of what would actually cause the least harm and least amount of disruption for the voters. And then use that to inform the decision that we would make. On the second point regarding when to do the numbering, I just wanted to remind the commission and acknowledge that I think we had decided that on our second draft maps that we would provide the numbering system and then allow the public an opportunity to weigh in on that. I think the points that Mr. Miller raises regarding, I think, the unintended consequences of releasing a number scheme in that second draft are significant enough that this is making me rethink whether

And I think, clearly, we do have the opportunity to change whether we want to do that in the second round. I think that what we really need as feedback on the maps and we can always solicit as we solicit feedback on the second draft maps more general comments or guidance, direction around how -- what numbering scheme we might use without having

that is, in fact, the best strategy.

1 something tangible to respond to. 2 And I'll leave it at that for now. I'm interested to 3 hear what my fellow commissioners think on these two issues. 4 COMMISSIONER BLANCO: Commissioners Barabba. 5 COMMISSIONER BARABBA: Depending on how we number -- it's conceivable that an area could be without an elected official 6 7 if we created a district and that person, the incumbent, didn't live there. Has that been dealt with before? 8 9 MR. KIRK MILLER: Yes, it has. Although that person is 10 still the elected representative until the next election. 11 COMMISSIONER BARABBA: Thank you. COMMISSIONER BLANCO: Commission Dai. 12 COMMISSIONER DAI: Yeah, I also like the Yao model. 13 14 think that would be a relatively easy thing for Q2 to do an analysis of the district and three of the old districts should 15 16 be relatively easy to figure out, you know, what percentage 17 for odd versus even before and choose the one that defers the 18 fewest number of people. 19 I think if we develop a general principle like that, 20 which is we want to minimize the harm, I actually don't think 21 we're going to have a lot of objection to that kind of 22 numbering scheme. 23 So -- so I would move that we go forward with that and 24 unless there is an issue with Q2 being able do that analysis 25 in time for the second maps, I would move that we just go

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ahead and put numbers on the second draft maps, which is what we had originally committed to because I think it's naive to think that our processes already have not been affected by elected officials. I think we've seen evidence of that, may not be appearing in person but certainly their constituents have. So taking that into consideration already, so I don't think that's going to make that much difference.

COMMISSIONER BLANCO: Other commissioners? Commissioner Filkins Webber, Commissioner Ancheta.

COMMISSIONER FILKINS WEBBER: I agree, as well, with Commissioner Yao's suggestion but I do think we may need to, following up on Commissioner Dai's suggestion, actually set aside a time to look at this. Because I, in particular, just as an example because I did pull it up, you know, Riverside County may have more senate districts and I think that there might be some other areas as well. And these numbers are -which I never looked at until just right now are all over the place; you go from the coast to the inland, and you might be significantly impacting certain areas. So I think -- even though we might decide to do an overlay, we might need to agendize an actual discussion in looking at the numbers if we ask Q2 to put something together, and relook at the population that may be impacted by assigning a given number because I can see that there might very well be areas -- it's not necessarily just an area of changing a number but actually

areas that are having added districts, especially given the population growth if Riverside, you're going to significantly impact quite a number of people. So we definitely can't just look at it as overlay, we really need to look at those significant populations that will be assigned probably a new number and what effect it will have on that population and we talked about overlay.

COMMISSIONER BLANCO: Commissioner Ancheta.

COMMISSIONER ANCHETA: Just on a couple points, I agreed that we should, as we have committed to do, number them for the second draft. I'm not so concerned about who's going to comment on it. In fact, looking at the constitution, and I think incumbents might just want to weigh in on this because it doesn't say we have to number -- can't draw them. That's very strict construction, I'm not a strict constructionist usually, but one can interpret that in terms of trying to develop testimony. So anyway, I think we might hear from incumbents directly or from their staff on this issue.

I would like Q2 to work on this, they can produce deferral it's pretty strict -- it's actually pretty easy for them to generate a report. I'm not sure how much Commissioner Yao's model might require extra time, might not, it's not a lot of work to do. So I support getting the report from Q2 regarding the various impacts based on direct deferrals and the alternative models suggested.

1 COMMISSIONER BLANCO: Does anybody disagree with the 2 notion of a policy that minimizes deferral based on a report 3 by Q2? Okay. So that's our first decision that we will try 4 to do the numbering with the policy of minimizing the number 5 of people impacted by the deferral issue. Okay. Is it on this? Yes, Commissioner Parvenue. 6 7 COMMISSIONER PARVENUE: Ten years ago, I think, as a benchmark, I think the deferral rate was about 5,000. Should 8 9 we aim to be somewhere in that area using that as a benchmark 10 or to be there or less? Is it possible for us to do better 11 than that? Or -- we don't know yet, of course, but at least 12 establish a range where we should --13 COMMISSIONER BLANCO: I -- well, I'd like to hear from 14 other commissioners on that. Commissioner Dai. 15 16 COMMISSIONER DAI: I think that our districts in many 17 cases are different from existing ones, so I think it's going 18 to be very hard to predict and try to compare it to a map that 19 was -- I don't know that that's a useful metric. I think 20 we're going to have deferrals and try to minimize them. 21 I just also wanted to clarify for the commission and also 22 the viewing public, it's not about your number, it's about 23 whether it's odd or even. So if you're even and you change to 24 even, if doesn't change anything. I don't know a lot of 25 constituents who are particularly wedded to a number, I think

1 they care whether it's odd or even, so just clarify. 2 COMMISSIONER BLANCO: I just really want to underscore 3 what Mr. Miller pointed out that this has nothing to do with 4 our new constitutional criteria, this is something that 5 happens every ten years and so to the extent that people are 6 going to be dissatisfied, they're dissatisfied every time this 7 happens, not because we're adopting some new criteria for the first time. So that will -- and we'll talk about who will 8 9 convey this to -- will the technical committee ask for Q2 to 10 run this analysis for us? 11 COMMISSIONER DIGUILIO: I went ahead and put that note 12 down in terms of referral report and then the Yao -- call it 13 the Yao model. So you'd like both of those? 14 COMMISSIONER BLANCO: Yeah, let's do --15 COMMISSIONER DIGUILIO: I missed the beginning part of the conversation so I'll check --16 17 COMMISSIONER BLANCO: I don't think they're unrelated. They're the same. 18 19 COMMISSIONER DAI: They're the same. 20 COMMISSIONER BLANCO: In other words, which system of 21 numbering maintains the largest number of people, same 22 concept? 23 COMMISSIONER DIGUILIO: I'll check with them. 24 COMMISSIONER BLANCO: Now, on the issue of whether we should number -- stick to our decision of numbering the 25

1 districts on this next set of maps or not, I've heard a couple 2 comments but we need to decide whether we stick with that date 3 or not. I just want to start by saying I am a little -- I am 4 kind of persuaded by Mr. Miller's argument that I would like 5 to get as much quality about the content of these districts, 6 get that -- a lot of testimony about that on this next round 7 and not have a lot of noise, including the way that the newspapers articles talk about this, people get all caught up; 8 9 and so and so is going to this and that and who's going to 10 he -- and that becomes the way that the new maps get reported 11 rather than discussions about the community's interest, or the 12 issues, you know, about whether we've respected this boundary 13 or not, it gets caught up in this other conversation. So I 14 have a preference but I'd like to hear from other folks on 15 this. 16 Commissioner Barabba and Commissioner Raya. 17 COMMISSIONER BARABBA: Commissioner Raya was first. 18 COMMISSIONER BLANCO: Okay. 19 COMMISSIONER RAYA: Yeah, this -- we have heard a lot of 20 comment in public testimony and all testimony directed to 21 the -- or about the incumbent and people framing their 22 arguments in the context of who their current representative 23 is. So I'm not sure that would really change, but I do think 24 there could be an element of confusion because we've even 25 heard that in the hearings people say I'm talking about my

District 8024, whatever it is, and then there's sort of a 1 2 scramble to say, what is that? And if we -- something, 8024 3 is now a new thing over here somewhere, I can just -- it's you 4 know, going to be more difficult to sort through testimony. I 5 don't know, it could go either way. COMMISSIONER BLANCO: Commissioner Barabba. 6 7 COMMISSIONER BARABBA: My concern is that there's going to be a lot of movement of the maps over the next several 8 9 weeks and asking Q2 to deal with a moving map is going to be 10 harder in that. And we're going to have a hard time drawing 11 the maps in the next two weeks and adding yet another level of discussion, I think it could be a distraction and I also think 12 13 that it would be -- we'd be hearing a lot more about 14 individuals than we are districts. COMMISSIONER BLANCO: Commissioner DiGuilio. 15 16 COMMISSIONER DIGUILIO: That's my testimony. 17 COMMISSIONER BLANCO: Commissioner Forbes. 18 COMMISSIONER FORBES: That's my concern, too. 19 think we need to create a bunch of political noise, which is 20 what we'd end up with. I think rather focus on the maps themselves and the numbers will take care of themselves. 21 22 COMMISSIONER BLANCO: Commissioner Ancheta, Commissioner 23 Dai and then Commissioner Yao. 24 COMMISSIONER ANCHETA: The problem I have with waiting to 25 do the numbering to the end is that you basically preclude any

1 public commentary on the numbering. So people say what they 2 want to do now, but unless they have something to respond to 3 we won't comment. So if you basically wait until the end 4 there is no opportunity to comment, and I think that is not in 5 keeping with the spirit of the whole process at this point. 6 COMMISSIONER DAI: I would agree with Commissioner 7 Ancheta. And I also think that the political noise is going to happen no matter what we do. And, again, since we've 8 9 already adopted this principle of minimizing deferrals, you 10 know, that's going to be the response, we minimize deferrals. 11 You may still want your representative or whatever, but that's not something we can consider. I don't think it will actually 12 13 make that much of a difference, and I think giving people a 14 number that they can refer to the district when they make comments will be a lot easier. 15 COMMISSIONER BLANCO: Commissioner Yao. 16 17 COMMISSIONER YAO: It's been said. 18 COMMISSIONER BLANCO: Which one? A lot of things have been said. 19 COMMISSIONER YAO: Cynthia said my view. Thank you. 20 21 COMMISSIONER BLANCO: Okay. Let me just do a little 22 quick show of hands, how many people want to stay with the 23 current commitment to release the next set of maps with 24 numbers on them? Can somebody tell me from over there? 25 MS. JANEECE SARGIS: Six.

1 COMMISSIONER BLANCO: Come on, you guys, raise your hand, 2 don't be tentative. 3 MS. JANEECE SARGIS: 4 COMMISSIONER GALAMBOS MALLOY: Commissioner, I know 5 you're trying to kind of take the pole, I just want to say I think I'm somewhere in the middle. I'm interested in 6 7 Commissioner Dai's initial suggestion which is having some 8 very clear policy statement about what our approach will be 9 for dealing with the numbering, but I am not necessarily as 10 wedded to having the numbering scheme attached to the maps 11 that will come out on July 14th. I would be interested in 12 public comment and reaction to the policy concept and then we 13 could go through the exercise of applying it afterwards. 14 COMMISSIONER BLANCO: And that's where I am as well. 15 I know that we have had a lot of surrogates show up, but you know advocating for their electeds and that's fine. 16 17 But I really do think that because we've got -- we've 18 ungerrymandered so many districts and got so many new 19 districts, this could be the story that takes over. Really what I would hope would be a conversation about the districts 20 21 themselves and what they look like, and I just -- I don't 22 think it precludes people from commenting if we let them 23 comment on the notion of the policy that we're going to 24 propose, and they can testify about that policy as well and 25 they won't be testifying about their particular district and

1 how the policy was applied or who lost out and who didn't, 2 they'll be talking about the policy. 3 So I like Commissioner Galambos Malloy's approach which 4 is people can comment on the policy we've adopted but they 5 don't have to get into, you know, this, that -- I'd like to 6 get rid of the political noise at this point and stick to 7 comments about the maps. So can I have -- if we have a motion, it has to be to 9 change, because we do have a decision to release the numbers 10 with the next set of maps. So the motion would have to be to 11 push it back to the final set. 12 COMMISSIONER GALAMBOS MALLOY: So I'd like to make a 13 motion that we -- for the second set of draft maps which will 14 be released on July 14 that instead of releasing numbered maps 15 that we will release a policy statement regarding our approach 16 in numbering districts in numbering the final maps. 17 COMMISSIONER BLANCO: Do I have a second? 18 COMMISSIONER FORBES: Second. 19 COMMISSIONER BLANCO: That is second by commission 20 Aguirre. 21 More discussion? Commissioner Dai. 22 COMMISSIONER DAI: This will be my final appeal. 23 it's good to release the policy statement. I do think that 24 we've had people referring to their districts as numbers

anyway, which is confusing, because we often don't know what

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Business Meeting - 6/23/2011 - Full Commission Meeting 1 they're referring to. I think if we release the number we'll 2 know at least what they're referring to and that will actually 3 help the quality of our testimony rather than detract from it. 4 So I don't think the political noise -- I think the political 5 noise is going to be there regardless of what we do. COMMISSIONER BLANCO: Commissioner Filkins Webber. 6 7 Commissioner DiGuilio and then I'm going to ask for public 8 comment and then we're going to vote. 9 COMMISSIONER FILKINS WEBBER: I concur, the political 10 noise already exists, as far as politicians identifying 11 districts they may run in regardless of the number. I also

concur with Commissioner Ancheta's point, which is we're not providing sufficient opportunity for them to provide public comment on the numbering. I feel we have gotten significant public input on all kinds of issues from the beginning of this process and if something comes up that might very well be significant, if something that we overlooked I would like sufficient time for us to work on that before we get to the final draft.

So this will give us an opportunity from hearing from the public about the numbers that are proposed and I, again, I think we have to live with the, you know, political revelings we're going to hear either way. The point in that we have an open transparent process and would very much like to hear from the public on the issues as clearly as possible. So I would

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- 1 concur to have the numbers on the second draft maps. 2 COMMISSIONER BLANCO: Can I ask you, Commissioner Filkins 3 Webber, what do you think people would be commenting if not 4 about their elected, what would they be saying about the 5 number? 6 COMMISSIONER FILKINS WEBBER: There have been quite a 7 number of individuals who have provided us technical details. I think we've had some members of the public that have given 8 9 us city split details, given us a lot of technical information 10 and I think what we're going to get is an analysis of actual population deferral and I think with the numbers and the 11 12 increase in population that we had in certain areas, it's 13 going to significantly impact a number of voters, especially 14 where the largest increase of population has incurred. 15 So if by chance we're looking at the entire state, we 16 might very well have individuals that might be able to point 17 out issues in particular areas that may not have been, you 18 know, on the top of our mind or may have gotten overlooked in 19 the process. So I really feel we've had good technical 20 expertise from some members of the public that have really 21 analyzed this issue and could probably aid in our decision 22 making in that regard. 23 COMMISSIONER BLANCO: Thanks. 24 Commissioner DiGuilio.

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issue on the other side of the coin as Commissioner Filkins If we do the analysis ahead of time, then we will kind of make a decision as to what is the appropriate way to number that minimizes the harm. So we will invent that already so we're just applying our own policies to these maps. So whether we do it in the second draft or the last one, I don't see a significant amount of change that will be taking place. Even to get COI testimony on our numbering system, I don't see how we'll be changing it. I feel since the second drafts are in some ways kind of our best quess that we're doing this right with a little bit of nuances, but it's pretty much what we're going to be releasing in a lot of ways with some element of changing it on a very small scale, why not put the numbers on because it's not as if -- I feel like if there's going to be a lot of chatter, let the chatter happen then, then when we're done with our final maps the chatter's done, we move on. It's kind of like -- I look at this like it may be a bitter pill for people to swallow; here it is, take your medicine, and now we have to move on and keep the process moving forward. I just don't see how deferring -- somehow deferring this pain serves a process better for anybody. COMMISSIONER BLANCO: Okay. I'm going to take public comment on this. Any member of the public that wants to comment on this issue, the precise issue that we're commenting on is the change of date.

1 COMMISSIONER GALAMBOS MALLOY: For the numbering. 2 COMMISSIONER BLANCO: For the numbering of the districts, 3 that's the issue, that's the motion that has to be commented 4 on. 5 MS. DEBORAH HOWARD: Well, I would precisely say I would 6 not support not releasing -- I don't know how to answer that 7 question. I would urge you to release the numbers as you had 8 9 indicated previously for some of the reasons that you have 10 mentioned already in that it will allow opportunity for the 11 public. There is already political chatter, you're not going to end that, but I also think that not all deferrals are 12 13 equal. I understand that possible defers of section five and 14 section two districts count more than others and it could be 15 an issue with the justice department and I think having that 16 out early is better than having it out late. So I think you 17 should stick to your guns and release it when you had 18 indicated. Thank you. 19 COMMISSIONER BLANCO: Thank you. 20 Anymore public comment on this issue? 21 I think Commissioner Galambos Malloy has a point. 22 COMMISSIONER GALAMBOS MALLOY: Yes. I greatly 23 appreciated the conversation and I do think it would behoove 24 our commission to build more time rather than less to deal 25 with issues that may arise and I do -- in thinking of this

| 1  | past week when we had in looking at the work plan suggested    |
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| 2  | that we actually shift our date for the final public comment   |
| 3  | to influence the second round of draft maps to the 24th, and   |
| 4  | really what a difficulty this was for the public who has had a |
| 5  | very clear time line to work with for many months and the idea |
| 6  | of changing that. So I think because of all those factors we   |
| 7  | should do our best attempt to go ahead and number the draft    |
| 8  | that's coming out. So I would like to withdraw my motion,      |
| 9  | unless somebody would like to make a motion, otherwise.        |
| 10 | COMMISSIONER BLANCO: Does somebody want to make the            |
| 11 | motion to withhold the numbering until our final set of maps?  |
| 12 | Hearing no motion, we stick with our date. And we will         |
| 13 | adjourn until 6:00 o'clock at which time we will commence our  |
| 14 | public input hearing.  |
| 15 | -000-  |
| 16 | (Whereupon, the meeting concluded at 5:09 p.m.)                |
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| 1  | STATE OF CALIFORNIA )  |
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| 2  | COUNTY OF FRESNO )   |
| 3  |  |
| 4  | I, MIRANDA ANTHONY, CSR NO. 13453, in and for the  |
| 5  | state of California, do hereby certify:  |
| 6  | That the foregoing proceedings were taken before   |
| 7  | me at the time and place herein set forth; that any  |
| 8  | witnesses in the foregoing proceedings, prior to   |
| 9  | testifying, were duly sworn; that a record of the  |
| 10   | proceedings was made by me using machine shorthand which   |
| 11   | was thereafter transcribed under my direction; that the  |
| 12   | foregoing transcript is a true record of the testimony   |
| 13   | given.   |
|  |  |
| 14   | Further, that if the foregoing pertains to the   |
| 14<br>15                                     | Further, that if the foregoing pertains to the original transcript of a deposition in a Federal Case,  |
|  |  |
| 15   | original transcript of a deposition in a Federal Case,   |
| 15<br>16                                     | original transcript of a deposition in a Federal Case, before completion of the proceedings, review of the   |
| 15<br>16<br>17                               | original transcript of a deposition in a Federal Case, before completion of the proceedings, review of the transcript [ ] was [ ] was not requested.   |
| 15<br>16<br>17<br>18                         | original transcript of a deposition in a Federal Case, before completion of the proceedings, review of the transcript [ ] was [ ] was not requested.  I further certify that I am neither financially  |
| 15<br>16<br>17<br>18                         | original transcript of a deposition in a Federal Case, before completion of the proceedings, review of the transcript [ ] was [ ] was not requested.  I further certify that I am neither financially interested in the action nor a relative or employee of any   |
| 15<br>16<br>17<br>18<br>19<br>20             | original transcript of a deposition in a Federal Case, before completion of the proceedings, review of the transcript [] was [] was not requested.  I further certify that I am neither financially interested in the action nor a relative or employee of any attorney or party to this action.   |
| 15<br>16<br>17<br>18<br>19<br>20<br>21       | original transcript of a deposition in a Federal Case, before completion of the proceedings, review of the transcript [] was [] was not requested.  I further certify that I am neither financially interested in the action nor a relative or employee of any attorney or party to this action.  IN WITNESS WHEREOF, I have this date subscribed          |
| 15<br>16<br>17<br>18<br>19<br>20<br>21<br>22 | original transcript of a deposition in a Federal Case, before completion of the proceedings, review of the transcript [] was [] was not requested.  I further certify that I am neither financially interested in the action nor a relative or employee of any attorney or party to this action.  IN WITNESS WHEREOF, I have this date subscribed my name. |