# STATE OF CALIFORNIA

CITIZENS REDISTRICTING COMMISSION (CRC)

1

In the matter of:

CRC BUSINESS MEETING

# WEDNESDAY, NOVEMBER 18, 2020

9:30 a.m.

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### APPEARANCES

2

<u>COMMISSIONERS</u> J. Ray Kennedy, Chair Antonio Le Mons, Vice-Chair Isra Ahmad, Commissioner Linda Akutagawa, Commissioner Jane Andersen, Commissioner Alicia Fernández, Commissioner Neal Fornaciari, Commissioner Sara Sadhwani, Commissioner Patricia Sinay, Commissioner Derric Taylor, Commissioner Pedro Toledo, Commissioner Trena Turner, Commissioner Angela Vasquez, Commissioner Russell Yee, Commissioner

#### STAFF

Daniel Claypool, Executive Director Marian Johnston, CRC Legal Counsel Freda Ceja, Communications Director Wanda Sheffield, Office Technician

TECHNICAL CONTRACTORS Kristian Manoff, AV Technical Director/Comment Moderator

#### PRESENTERS

Justin Levitt, Loyola Law School

## Also Present

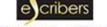
<u>Public Comment</u> Lori Shellenberg, California Common Cause Megha Manohar Steve Harnisch Deborah Howard, California Senior Advocates League Lupe Camacho Rosalind Gold, NALEO

	3
INDEX	
	PAGE
Call to Order and Roll Call	4
VRA Subcommittee	9
Levitt Presentation	28
Public Comment	110
Public Comment	133
Scope of Work Discussion	136
Public Comment	160
Outreach Discussion	163
Public Comment	231
Public Comment	242

1	PROCEEDINGS
2	November 18, 2020 9:30 a.m.
3	CHAIR KENNEDY: Welcome everyone. This is the final
4	day of our meeting this week. We have done well on our
5	agenda, I believe, and I will review where we are and
6	what we have yet to do in just a moment.
7	And I would ask, first of all, that the roll be
8	called.
9	MS. SHEFFIELD: Good morning, Commissioners.
10	CHAIR KENNEDY: Good morning.
11	MS. SHEFFIELD: Good morning.
12	Commissioner Ahmad?
13	COMMISSIONER AHMAD: Here.
14	MS. SHEFFIELD: Commissioner Akutagawa?
15	COMMISSIONER AKUTAGAWA: Here.
16	MS. SHEFFIELD: Commissioner Andersen?
17	COMMISSIONER ANDERSEN: Here.
18	MS. SHEFFIELD: Commissioner Fernandez?
19	COMMISSIONER FERNANDEZ: Here.
20	MS. SHEFFIELD: Commissioner Fornaciari?
21	COMMISSIONER FORNACIARI: I'm here. And I like your
22	hat.
23	MS. SHEFFIELD: Oh, thank you.
24	Commissioner Kennedy?
25	VICE CHAIR KENNEDY: Here.

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1	MS. SHEFFIELD: Commissioner Le Mons? No?
2	Commissioner Sadhwani? I don't
3	COMMISSIONER SINAY: Your mic's not working,
4	Commissioner Sadhwani.
5	COMMISSIONER SADHWANI: Oh, here. Can you hear me?
6	MS. SHEFFIELD: Okay.
7	COMMISSIONER SADHWANI: Sorry.
8	MS. SHEFFIELD: Commissioner Sinay?
9	COMMISSIONER SINAY: Here.
10	MS. SHEFFIELD: Commissioner Taylor?
11	COMMISSIONER TAYLOR: Present.
12	MS. SHEFFIELD: Commissioner Toledo?
13	COMMISSIONER TOLEDO: Here.
14	MS. SHEFFIELD: Commissioner Turner?
15	COMMISSIONER TURNER: Here.
16	MS. SHEFFIELD: Commissioner Vasquez? No?
17	And Commissioner Yee?
18	COMMISSIONER YEE: Here.
19	MS. SHEFFIELD: Okay. Thank you.
20	CHAIR KENNEDY: Let's check again. I think
21	Commissioner Vasquez is on.
22	MS. SHEFFIELD: Hmm. I don't see Vasquez.
23	CHAIR KENNEDY: Commissioner Vasquez? Oh, she's
24	I think she's trying to dial in also. She may be having
25	some problems.



1	MS. SHEFFIELD: Okay. Nothing yet.
2	CHAIR KENNEDY: Okay. Are there any general
3	announcements, Director Claypool, or any of the
4	Commissioners?
5	EXECUTIVE DIRECTOR CLAYPOOL: I have none, Chair.
6	CHAIR KENNEDY: Thank you. Not seeing any. Okay.
7	On the agenda, we have two main topics for today. We
8	have Voting Rights Act issues coming from the VRA
9	Subcommittee this morning. We have outreach discussion
10	this afternoon, item 10 on the agenda, brought to us by
11	the Outreach Subcommittee. Depending on how things go,
12	we may have an extended break in between, just because of
13	various schedules, but that is the general outline of the
14	day.
15	And so with that, let me ask Katy to start us off
16	with the instructions for public comment.
17	Good morning, Katy.
18	PUBLIC COMMENT MODERATOR: Good morning,
19	Commissioner.
20	In order to maximize transparency and public
21	participation in our process, the Commissioners will be
22	taking public comment by phone. To call in, dial the
23	telephone number provided on the livestream feed. It is
24	(877) 853-5247. When prompted, enter the meeting I.D.
25	number provided on the livestream feed. It is



1	91505532099 for this week's meeting. When prompted to
2	enter a participant I.D., simply press the pound key.
3	Once you are dialed in you will be placed in a queue
4	from which a moderator will begin un-muting callers to
5	submit their comment. You will also hear an automatic
6	message to press star 9. Please do this to raise your
7	hand, indicating you wish to comment. When it is your
8	turn to speak the moderator will unmute you and you will
9	hear an automatic message that says, "The host would like
10	you to talk. Press star 6 to speak." Please make sure
11	to mute your computer or livestream audio to prevent any
12	feedback or distortion during your call.
13	Once you are waiting in the queue, be alert for when
14	it is your turn to speak and, again, please turn down the
15	livestream volume.
16	These instruction are also located on the website.
17	The Commission is taking general public comment at
18	this time.
19	CHAIR KENNEDY: Thank you, Katy.
20	PUBLIC COMMENT MODERATOR: And
21	VICE CHAIR KENNEDY: We'll stand by for we have
22	someone already?
23	PUBLIC COMMENT MODERATOR: No. I was going to say
24	we do not have anyone in the queue.
25	CHAIR KENNEDY: Very good. We'll stand by for a



	δ
1	couple minutes to let the livestream catch up.
2	PUBLIC COMMENT MODERATOR: Okay.
3	CHAIR KENNEDY: There's Commissioner Vasquez. Good
4	morning.
5	COMMISSIONER VASQUEZ: When can I throw this into
6	the ocean?
7	CHAIR KENNEDY: I feel your pain. I was panicking
8	yesterday and it turned out that it was my ISP that was
9	having an outage. It's like, how am I supposed to chair
10	a meeting if I can't even get online?
11	Commissioner Fornaciari?
12	COMMISSIONER FORNACIARI: So I thought yesterday
13	someone said that the phones showed up. And I was just
14	wondering if we have an update on what you know, when
15	those might get distributed?
16	CHAIR KENNEDY: Director Claypool?
17	EXECUTIVE DIRECTOR CLAYPOOL: So Raul is picking
18	them up, I believe either today or tomorrow, and checking
19	with how quickly he can simply turn them right back
20	around at the same location and ship them to you. So
21	we're still at the mercy of Verizon. But it appears as
22	though the sun is going to shine on us and you will all
23	get better telephones.
24	And Commissioner Vasquez, you can't throw your old
25	telephone in the ocean either. We need to return those



1 to Department of General Services.

2	COMMISSIONER VASQUEZ: Ah. But the computer would
3	work so well under water compared to above water.
4	EXECUTIVE DIRECTOR CLAYPOOL: Okay.
5	CHAIR KENNEDY: Katy, do we have anyone in queue?
6	PUBLIC COMMENT MODERATOR: We do not.
7	CHAIR KENNEDY: Okay. Then with that and I know
8	that we have Professor Levitt joining us at 10 o'clock.
9	I wonder if the VRA Compliance Subcommittee would
10	like to start with a more general introduction? And I
11	realize you had some time yesterday, as well, but the
12	floor is yours.
13	COMMISSIONER YEE: Thank you, Chair.
14	You can go ahead and take a look at the three
15	handouts, or you probably have, in the meeting handouts
16	for today. I apologize that one of the we apologize
17	that one of the handouts is duplicated, so you'll see
18	four handouts listed, the Litigation Counsel Statement of
19	Work, VRA Counsel Statement of Work, and then the next
20	two, the Memo of VRA Subcommittee. And the last one,
21	Memo-VAR Compliance Subcommittee, that was an earlier
22	version of that same third memo. So those are the things
23	we'll be discussing.
24	Sara, what else can we say to introduce?
25	COMMISSIONER SADHWANI: So perhaps we can start



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1	going through the memo and reviewing the recommendations
2	that we have laid out. And I'm just trying to pull it up
3	in front of me. My apologies. So and then that way
4	we, you know, we can all kind of be on the same page when
5	Justin arrives.
6	Oh, Commissioner Fornaciari?
7	CHAIR KENNEDY: Commissioner Fornaciari?
8	COMMISSIONER FORNACIARI: I'm sorry.
9	COMMISSIONER SADHWANI: Your frozen.
10	CHAIR KENNEDY: And now you're frozen.
11	COMMISSIONER FORNACIARI: I just want to be clear.
12	Which is the correct memo? I'm sorry.
13	COMMISSIONER YEE: The third one.
14	COMMISSIONER FORNACIARI: Okay.
15	COMMISSIONER YEE: The Memo-VAR Subcommittee.
16	COMMISSIONER FORNACIARI: Okay. Sorry.
17	COMMISSIONER YEE: It's the late version, yeah.
18	COMMISSIONER FORNACIARI: Internet problems. Thank
19	you.
20	COMMISSIONER SADHWANI: The differences between them
21	are fairly minor. It's a matter of language, I think,
22	that was used in some of them. Excuse me.
23	And you know, Commissioner Yee, feel free to jump in
24	at any point in time.
25	As we have reported previously, we've had a number



1	of conversations. We have attempted to talk with many of
2	you about some of the needs folks have for additional
3	training on the VRA. And we've put together this memo to
4	really provide, hopefully, a consolidated report back to
5	you all about the work that we have been doing and, also,
6	the recommendation that we have for the full Commission.
7	So the first one, as we discussed yesterday, is to
8	distribute the RFIs. I don't want to go into too great
9	of detail here, unless there are additional questions,
10	because I feel like we did talk at length yesterday about
11	the processes. Basically, we wanted to just let you all
12	know that we had had many conversations about RFPs, IFBs,
13	RFIs, interagency agreements. And what we came to learn
14	is that the RFI would make the most sense for hiring both
15	VRA Counsel and Outside Litigation.
16	As I believe we've even mentioned previously, point
17	A refers to the fact that we are putting out two RFIs,
18	one for VRA Counsel and one for Outside Litigation. We
19	recognize that this could be the same entity but it
20	doesn't have to be. And so we wanted to make sure that
21	there are two separate RFIs because it could be the case
22	that we could have a VRA expert who we would bring
23	onboard, but we would have a litigation expert for if and
24	when we face any lawsuits regarding the maps. So we
25	wanted to put them both out, but again to stress that it





1 could be the same entity. We really want to be flexible 2 there so that we can get the very best kinds of feedback 3 and the best kinds of proposals in response to the RFI. 4 Point 2 is combining the task of the statistician 5 and analyst. So there had been mention at the last meeting of putting out four RFPs or four requests. 6 We 7 don't think that that's actually necessary. We think that we would hope that we can identify a statistician who 8 9 also has expert experience in the VRA. Certainly, right, 10 we could hire, potentially, a grad student or something 11 just to do racially-polarized voting analysis of the 12 entire state for us. 13 But ideally, we would rather hire someone at a 14 higher level, right, who has experience in the VRA and 15 VRA litigation and lawsuits. And therefore, that should 16 really just be one person. So in that, we feel like we just need one person, rather than the two that was 17 18 previously mentioned. 19 Ideally, we would like to recommend having someone 20 brought onboard as soon as possible. And so we've had 21 several conversations with Matt Barreto, who was the 2010 22 analyst for the 2010 Commission. We would advise to the 2.3 Commission and recommend that we would actually move 24 forward in hiring Matt to, at minimum, start with an

25 overview of racially-polarized voting in California.



So what does that mean? And I think Justin, when he gets here, can also help talk through some of these pieces as well. But racially-polarized voting, if we kind of go back and try to remember the training that we had quite some time ago, it is not reliant upon census data. It's actually reliant upon voting data, which the statewide database already has. And so that analysis could begin. The purpose of racially-polarized voting analysis is to identify historically communities that have been
3 pieces as well. But racially-polarized voting, if we 4 kind of go back and try to remember the training that we 5 had quite some time ago, it is not reliant upon census 6 data. It's actually reliant upon voting data, which the 7 statewide database already has. And so that analysis 8 could begin. 9 The purpose of racially-polarized voting analysis is
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8 could begin. 9 The purpose of racially-polarized voting analysis is
9 The purpose of racially-polarized voting analysis is
10 to identify historically communities that have been
11 historically discriminated against and to identify the
12 ways in which they vote together; right? And so
13 hopefully, Justin will be able to talk more about how our
14 PV analysis is used in VRA cases.
15 But we feel like a top-level analysis could be done
16 now, potentially, or soon. Obviously, I know
17 Thanksgiving is coming up, but we could get started with
18 this work. And that could be an externally-facing
19 document for the full Commission, for the public, so that
20 we have a sense of some of the key areas that we might
21 need to be taking a greater look at.
22 We anticipate that that kind of assessment could
23 help us identify additional conversations that we might
24 need to have, additional outreach that we might need to
25 have in select areas. For example, right, if we can have



1	a sense of even the number of voters in new areas where
2	2010 didn't have to really look, right?
3	So for example, yesterday the Black Census and
4	Redistricting Hub talked about how there has been a
5	migration of African-Americans in California since 2010.
6	We can begin to start thinking about some of those things
7	and looking at it with an overview of racially-polarized
8	voting.
9	In the next piece, which is point three, again, this
10	is the piece that we would like to change our
11	recommendation. From some of the conversations with
12	Justin, we had talked more about why and under what
13	circumstances racially-polarized voting analysis should
14	be kept under attorney-client privilege. That was the
15	case for the 2010 Commission. That report has never been
16	released and continues to be held under attorney as an
17	attorney work product, I believe. And all of this is
18	important because it matters in how we hire the
19	statistician to do this work. Okay?
20	So when it so, for example, going back to 2B,
21	hiring someone now, our recommendation is that our Chief
22	Counsel, Ms. Marshall, could go ahead and hire Matt
23	Barreto, or another statistician, but we, after having
24	several conversations, we feel very comfortable with Matt
25	Barreto and would recommend him. She could go ahead and



1	hive that never new and we can absend to have that he
1	hire that person now and we can choose to have that be
2	public-facing.
3	In the 4.3,, however, we may need to hire in that
4	regard, and it could be the same person, it could,
5	potentially, not, we would want to hire through our
6	attorney for that role if we want to keep the RPV
7	analysis at a more localized level as attorney work
8	product. And I hope Justin can speak more to this when
9	he comes.
10	But I think, I don't know, Commissioner Yee, if you
11	have anything you want to add to this kind of piece? But
12	he was very helpful in laying out some of the pros and
13	cons of whether or not to keep to make everything
14	public or to keep some of those pieces, you know, under
15	attorney work product in case of future litigation.
16	Commissioner Yee, do you have anything else you want
17	to add to that piece?
18	COMMISSIONER YEE: Right. So basically, the
19	considerations I mean, he can speak more to it when he
20	comes but you know, on one hand, making things public,
21	just out of principle, versus keeping data at that level
22	private to reduce the likelihood of challenges based on
23	this or that particular piece of data. Obviously, we
24	would have other data and, you know, public debates and
25	so forth, sufficient to justify, you know, whatever



1 decisions we finally do make.

2	But the question is whether the RPV analysis, the
3	technical side of it, is kept confidential or not?
4	COMMISSIONER SADHWANI: Yeah. And so ultimately,
5	that is a decision that we will have to make as a
6	Commission. We should, certainly. And that's really
7	part of why we wanted to have Justin come today. You
8	know, we have not I know Ms. Marshall just started, so
9	we haven't had a chance to talk about this with her, but
10	we have talked about it with Marian previously. And so
11	these are some of the things that, as a Commission, we
12	need to decide. And what our decision is will inform how
13	we hire people, right?
14	And so for the previous point, in terms of hiring
1 -	Matt Barreto or someone else as soon as possible, we feel
15	Matt Balleto of Someone else as Soon as possible, we leef
15	that could be done as an interagency agreement as it was
16 17	that could be done as an interagency agreement as it was
16 17	that could be done as an interagency agreement as it was done for 2010, and we could move forward with that quite
16 17 18	that could be done as an interagency agreement as it was done for 2010, and we could move forward with that quite quickly. He is a senior professor at UCLA, and so
16 17 18 19	that could be done as an interagency agreement as it was done for 2010, and we could move forward with that quite quickly. He is a senior professor at UCLA, and so certainly, that's something that we could ask of him.
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16 17 18 19 20 21	that could be done as an interagency agreement as it was done for 2010, and we could move forward with that quite quickly. He is a senior professor at UCLA, and so certainly, that's something that we could ask of him. So my guess is there's some questions about point two and three. But perhaps we can hold off until Justin
16 17 18 19 20 21 22	<pre>that could be done as an interagency agreement as it was done for 2010, and we could move forward with that quite quickly. He is a senior professor at UCLA, and so certainly, that's something that we could ask of him. So my guess is there's some questions about point two and three. But perhaps we can hold off until Justin is here. I'm sure he can also help give additional</pre>





1 attorney-client privilege.

2	COMMISSIONER YEE: Another quick note, just that the
3	VRA Counsel does not have to be California-based. You
4	know, VRA is a federal law. And there was some thought
5	that, in 2010, the Commission that Commission should
6	have looked more widely. And so just keep that in mind
7	when we get to that point.
8	COMMISSIONER SADHWANI: Yes. I think that's such an
9	important point.
10	As we had mentioned in previous meetings, you know,
11	just to uplift what Commissioner Yee is saying, there had
12	been a letter from community groups with deep concern
13	about the VRA Counsel that was hired. So I think
14	Commissioner Yee is absolutely right on. That is
15	something that we have learned from multiple
16	conversations with prior Commissioners, as well as
17	community groups, about some of the concerns over VRA
18	Counsel.
19	And Commissioner Yee is absolutely correct, the VRA
20	is a national law. And while it might be helpful to have
21	someone here in California, we're on Zoom for now at
22	least, so they could really be anywhere and providing
23	that expertise.
24	Our fourth point here is to actually develop a
25	larger Legal Subcommittee that would be public-facing.

So as of right now, thus far, we have been operating for the whole Commission in creating small subcommittees of two because those subcommittees can, you know, do work, qet things done.

5 Moving forward, however, and as well as in terms of the hiring of VRA Counsel, we would recommend creating a 6 7 larger subcommittee, perhaps, specifically, inviting our 8 Commissioner, who is an attorney, to join, if he so 9 chooses, as well as, you know, perhaps one or two others, 10 if there is interest, so that as we've thinking about who 11 to hire, those meetings would be public. We would have 12 public input. And we would have to figure out the 13 logistics of that. Is it a breakout room somehow? Is it 14 a separate login? I'm not certain of all of those. Ι 15 would ask that staff assist us in figuring out how to 16 make that happen.

17 This was the tactic used in 2010. And we had had a 18 long conversation with Angelo Ancheta from the 2010 19 Commission, and he also shared this recommendation, and 20 we very much agree. You know, we want the public's input 21 moving forward. Certainly, when it comes to the VRA, we 22 can -- there could be multiple understandings of the law 23 or the application of the law. And I think it does serve/will serve us well to have those meetings of the 24 25 subcommittees in public.

1	And I think it's something that other subcommittees
2	may want to consider moving forward also. Once we get
3	into the, you know, more of the external, you know,
4	relations, shall we say, of actually holding the
5	meetings, that it might be something that we would want
6	to do in other areas also. Certainly, as we've seen,
7	there's a lot of overlap between subcommittees.
8	And then our final point, really, here is to that
9	we'll continue to develop trainings and training
10	materials. Mr. Levitt coming today, just given I
11	think at one point I said, "We don't have to do a
12	training," so we didn't put it on the agenda, but we did
13	want him to be available to answer any questions and
14	provide a little bit of background for Commissioner
15	before we ask you to approve a statement of work or
16	anything of that nature. So at minimum, he's here to do
17	that today.
18	But we are still, most certainly, in the planning
19	phases of additional trainings. As I've mentioned
20	previously, we've had this idea of putting together some
21	sort of briefing book, potentially, as well as having
22	additional trainings on the VRA, a hands-on sort of
23	workshop about what VRA considerations might look like,
24	as well as additional training on future-proofing voting
25	analysis, how it's conducted, and how to interpret those

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1 results. 2 So that's kind of the overview of the memo. We also have for you two Statements of Work. 3 4 Commissioner Yee, do you want to talk about the 5 Statements of Work? COMMISSIONER YEE: Sure. With the memo, just two 6 7 quick additional thoughts. One is that, you know, the VRA training. So I mean, 8 9 my sense is that of the six criteria that we use to draw 10 these maps, this is the trickiest one. 11 COMMISSIONER SADHWANI: Um-hmm. 12 COMMISSIONER YEE: You know, it's the one that's 13 going to require the most judgment calls and kind of 14 debate among ourselves, and even within our own heads, 15 you know? So that's what I'm anticipating. 16 Let's see, oh, the recommendation to form a larger 17 committee, Legal Subcommittee, too, that would meet in 18 public, especially when it comes choosing a firm. 19 You know, as it happens, these firms will have done 20 work in the past and often, representing one side or the 21 other, which means that they are sometimes often, and 22 2010 certainly was the case, perceived, you know, as 23 leaning one side or the other, which becomes a point of 24 public debate, of course. 25 And so the hope would be that in having those

discussions, you know, whom to choose, which firm to
select, in public, that we can, you know, just be ahead
of the curve in meeting any objections that one choice or
another may have, rather than having that come up, you
know, later, after our choice is made, so.
Okay, the two memos. So one is for the VRA Counsel,
one is for Litigation Counsel. So these are the
Statements of Work that would be embedded into the
larger, full RFI.
COMMISSIONER SADHWANI: Before you move into the
Statement of Work, I did see that Marian had raised her
hand.
I don't know if you have something more to add,
Marian, about the
COMMISSIONER YEE: Yes, please.
COMMISSIONER SADHWANI: points of the memo?
MS. JOHNSTON: I have no idea, technically, how to
accomplish that, though I'm sure Kristian can do it. But
legally, there is no problem having a meeting of a
committee at the same time as there is a noticed meeting,
or it could be done as a separate noticed meeting with
the 14-day requirements. So there's no problem
procedurally in doing it.
COMMISSIONER YEE: Very good.
CHAIR KENNEDY: Okay.

1 COMMI	SSIONER YEE: Let's see.
2 CHAIR	KENNEDY: Commissioner Yee, before you
3 proceed, C	ommissioner Turner had also had her hand up
4 earlier.	
5 COMMI	SSIONER TURNER: Thank you.
6 COMMI	SSIONER YEE: And I think Commissioner Andersen
7 as well.	Yeah.
8 COMMI	SSIONER TURNER: Thank you, Chair. It was a
9 point of c	larification and I received it through
10 Commission	er Yee. Thank you.
11 CHAIR	KENNEDY: Okay.
12 Commi	ssioner Andersen?
13 COMMI	SSIONER ANDERSEN: I do have a quick question
14 before you	jump into the scopes of work, if you don't
15 mind, on j	ust, again, for clarification here?
16 The t	wo scopes of work that you're talking about are
17 both for -	- one for VRA Counsel, the other for VRA
18 Litigation	Counsel, but so that's two. Then you have
19 the Racial	ly-Polarized Analyst/Statistician, essentially
20 one. And	then you also have then you're talking
21 about, in	item number 3, VRA analysis.
22 COMMI	SSIONER YEE: Right.
23 COMMI	SSIONER ANDERSEN: Isn't that
24 COMMI	SSIONER YEE: Yes.
25 COMMI	SSIONER ANDERSEN: the same as the Counsel

1	or are you talking about two different people? I mean, I
2	thought we're going to three contracts, but now it looks
3	almost like four. So maybe
4	COMMISSIONER YEE: Right.
5	COMMISSIONER ANDERSEN: you can clarify that,
6	please?
7	COMMISSIONER YEE: Right. Sorry for that confusion.
8	So the four idea was an early iteration of how it was put
9	up to work. At this point we were thinking that the
10	VRA the analyst, maybe Matt Barreto, and the VRA
11	analyst could be the same hire. So that's what we're
12	proceeding with at this moment.
13	COMMISSIONER ANDERSEN: Thank you.
14	COMMISSIONER YEE: And then there's the two
15	counsels, yeah, which could the same firm also. So in
16	the end it could actually be only two hires and not three
17	and not four. Yeah.
18	CHAIR KENNEDY: So on that, I mean, it's clear on
19	the Outside Litigation Counsel and the VRA Counsel that
20	there are going to be two, or the proposal is to have two
21	separate RFIs with the potential for deciding in the end
22	to collapse them or to award both to the same entity.
23	And I'm wondering, you know, would it not make sense
24	to do the same with the other two, is go ahead out with
25	two instruments with the possibility of awarding both to



1	the same entity but not have to if for some reason there
2	was a determination that maybe it could be better done by
3	two entities rather than one? I mean, if we only put out
4	one, then we're stuck with going with one. If we put out
5	two, we still have the possibility of awarding both to
6	the same entity.
7	COMMISSIONER YEE: Yes, that's entirely possible. We
8	haven't gotten to that point yet of drawing out an RPV
9	for VRA Analysis State of Work and RFI.
10	COMMISSIONER SADHWANI: If I may?
11	I think that when it comes to this analysis we do
12	want someone who understands the implications of the VRA,
13	right? I can do this analysis. I've written papers
14	using it. I wouldn't necessarily feel confident,
15	however, because I have generally done this statistically
16	analysis to then come and say, okay, we should be
17	conducting this analysis in particular locations. I
18	think that that does require a secondary level of
19	understanding of the application of the VRA.
20	And so to me, while we could have them be separate,
21	my sense is that we will be better served by someone of
22	that kind of higher caliber who could actually do both,
23	who could be kind of strategic in helping us think about
24	where do we need to have this analysis conducted?
25	COMMISSIONER YEE: It's a big state.



	25
1	COMMISSIONER SADHWANI: That's kind of my
2	COMMISSIONER YEE: Yeah.
3	COMMISSIONER SADHWANI: thoughts.
4	COMMISSIONER YEE: So
5	COMMISSIONER SADHWANI: Yeah, it's a very big state.
6	So if we do every school board, every local city council,
7	that would be a lot of data. But instead, if we have
8	someone who can kind of help us, you know, think about
9	like, well, these are the areas that we really need, my
10	sense is that that might serve us better.
11	CHAIR KENNEDY: Well, and I agree, and I'm just
12	asking if that is a decision that we want to make before
13	we issue the RFI or after?
14	COMMISSIONER SADHWANI: Absolutely. Absolutely. And
15	that's why it's written as a recommendation to have them
16	be together, right? It's a recommendation to keep this
17	together as one entity that would provide all of this.
18	CHAIR KENNEDY: Okay, Marian, I've got too more
19	points, and then your next.
20	COMMISSIONER SADHWANI: And I also see that John
21	Levitt has joined us.
22	CHAIR KENNEDY: Okay. Perfect.
23	How are the RFIs going to be disseminated?
24	COMMISSIONER SADHWANI: We haven't gotten that far
25	yet. I think my sense is that, certainly, we would have



1	them on our websites. And I think that we would need to,
2	most certainly, engage everyone in reaching out to their
3	contacts, as we did with the Chief Counsel search. We've
4	also asked Justin Levitt if, well, if it's something he
5	would be interested in applying for, but also to assist
6	in that dissemination, as well, just to make sure we have
7	a great pool of candidates with VRA expertise.
8	CHAIR KENNEDY: Okay. Perfect.
9	And finally, you might recall that I had suggested
10	as a possible training activity that we try to find a
11	moot-court exercise on video and sit through that
12	together and learn from it. I started looking for some.
13	I didn't find any moot-court exercises specifically on
14	this yet.
15	But what I did find that looks interesting, Street
16	Law, which is streetlaw.org, has a number of free
17	resources dealing with the VRA, including a lesson plan.
18	And you know, perhaps it's worth taking a look at some of
19	those resources from Street Law, and there may be other
20	providers, but there are some resources out there.
21	Marian?
22	MS. JOHNSTON: Just two points. One, the RFI would
23	also have to be posted, of course. But for the
24	consultant/analyst, if you go with the Subcommittee's
25	recommendation, you don't need to do an RFI because it
	4

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1	would be done as an interagency contract, so you skip
2	that step altogether.
3	CHAIR KENNEDY: Very good.
4	MS. JOHNSTON: Thank you.
5	CHAIR KENNEDY: Thank you, Marian.
6	And I turn it back over to the Subcommittee.
7	COMMISSIONER SADHWANI: Well, I see that Justin
8	Levitt is here.
9	Commissioner Yee, shall we move into that portion
10	then we talk more about good morning.
11	COMMISSIONER YEE: Yes. Good morning, Professor
12	Levitt.
13	PROFESSOR LEVITT: Good morning.
14	COMMISSIONER SADHWANI: Oh, go ahead.
15	Well, Professor Levitt, we've been discussing
16	the we didn't have any public comment this
17	morning, so we were able to get started a little bit
18	earlier. We had provided Commissioner Yee and I had
19	provided a series of recommendations to the Commission in
20	a memo, which is available on our website. I'm not sure
21	if you have seen that but we had discussed many of them
22	with you. And then, also, we've developed draft versions
23	of the Statement of Work portion for two RFIs, one for
24	VRA Counsel and one for Outside Litigation.
25	I think, since you're with us now, I would hate



1	you know, I certainly want to maximize your time, and so
2	I would say I'd love to move into that conversation with
3	you. I know you have slides prepared. And then we can
4	kind of come back to the statement of reviewing the
5	Statement of Work, perhaps, with you and you can respond
6	to questions?
7	PROFESSOR LEVITT: Sure. Happily. And with your
8	permission, Commissioners, I'll do something very
9	similar.
10	First of all, I'm delighted to be back before you
11	again. Thank you, again, for your continuing work. I'm
12	just as proud of you now as I was before, and I'm sure
13	that won't change, and just as grateful for your service.
14	The training that I had the opportunity to give you
15	before I thought went really well with sort of a guided
16	presentation where then you could stop and pepper me with
17	questions whenever you have them, and so I've prepared
18	something similar today. The presentation part is
19	designed to last about a half-an-hour-ish, but that
20	should be plenty of room for questions, both during and
21	after.
22	And at Commissioner Sadhwani and Commissioner Yee's
23	request, what I've done is try to focus on the Voting
24	Rights Act in particular. The last training was
25	considerably broader, and both deliver something of a



refresher of the conversation we had last time on the VRA very quickly, but then also move into the sort of challenges you might expect in litigation, the sort of challenges you might expect from contests of your work, that would help you better assess, this is designed in order to help you better assess the sort of personnel you'll want to bring in from the get-go, so very much a part of the same conversation we were having moments ago that I happened in on. This is designed to help you better appreciate the work that the counsel will do so that you can figure out who you want as that people or those people. So if I might, I will try to share my screen once again and see if I have as little success this time as I did last. Theoretically, you're all looking at something that says, "Voting Rights Act Litigation," VRA Litigation. Excellent. And because in this mode I can only see some of you, if you have questions in the meantime, please shout out. That's the only way that I'll be able to see that you vay taking people to use the participant's list in raising a hand or whether you otherwise whether you've been otherwise collecting engagement. But I'm		
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	22	you've been asking people to use the participant's list
24 you've been otherwise collecting engagement. But I'm	23	in raising a hand or whether you otherwise whether
	24	you've been otherwise collecting engagement. But I'm
25 happy to pause if you signal to me that you want me to	25	happy to pause if you signal to me that you want me to



1 pause.

2	So just to begin, briefly a fresher. Where we last
3	left our heroes, we had talked about three basic rules
4	for staying out of trouble when it comes to race and
5	ethnicity in the redistricting process. I'm trying to
6	distill down, obviously, a lot of much more complicated
7	stuff. But I think these rules accurately capture the
8	bulk of what you'll be asked to do, and so they may be
9	helpful as a mnemonic device for a lot of other detail
10	beyond.
11	First, don't set out to hurt voters based on their
12	race or ethnicity, either by dividing and diluting,
13	what's generally known as cracking, or by
14	overconcentrating voters in order to tokenize,
15	essentially, in order to bring all voters of a certain
16	type into one district to deprive them of influence
17	elsewhere, what's generally known as packing. It doesn't
18	matter if the lines are pretty. It doesn't matter the
19	ultimate motive, we did this in order to X. If your goal
20	is to use race in order to injure, not okay, flat out.
21	The second rule, comply with the Voting Rights Act.
22	Obviously, that's a big chunk of what this conversation
23	is today. Actually, rules two and three go together, and
24	that's part of the point I want to make. So the basics
25	of the Voting Rights Act have to do with a certain set of

thresholds. Below those thresholds there's no obligation to draw districts under the Voting Rights Act. You may choose to draw around various communities independent of this. The Voting Rights Act is not the maximum that you can decide to accommodate race of ethnicity. It sets a floor but not a ceiling.

7 So that floor asks three basic questions to 8 determine whether there's an obligation, that you all 9 have an obligation to draw particular districts in and 10 around minority communities.

11 One: Are there sizeable, relatively concentrated 12 minority communities? Could you draw a district such 13 that about half of the electorate in that district was a 14 minority group or a combination of minority groups voting 15 together, so they're big enough and reasonably compact 16 enough to be district size?

17 The second question: Do minority communities have 18 distinct electoral preferences, and this is the 19 shorthand, different from other communities in the 20 district? So do one or more minority groups have a 21 distinct set of electoral preferences? Does the 22 remaining population in the district have a different set 23 of electoral preferences? Normally, that's going to mean 24 that the minority communities get outvoted most of the 25 time.

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1	And the third question: Did they or do they, do
2	underrepresented minorities, minorities that haven't yet
3	achieved a proportional degree of district control across
4	the state, do they face discrimination, and are there
5	lingering impacts from historical discrimination that
6	they face? In, unfortunately, most parts of California,
7	that answer to that third question is going to be, yes,
8	we have a history of not being particularly kind in much
9	of California. But you'll also want to bolster that with
10	local historical information and not just rely on
11	across the board, not just rely on a statewide stereotype
12	of any kind, but in this analysis as well.
13	If those three questions are yes, if they're
14	sizeable relative to the concentrated communities of
15	minority groups with different preferences from the rest
16	of the electorate, and if they did or do face
17	discrimination, then the question is: Can you design
18	districts to give minorities a fair shot?
19	COMMISSIONER SINAY: Professor Levitt?
20	PROFESSOR LEVITT: Yes, please.
21	COMMISSIONER SINAY: It's Commissioner Sinay. Can
22	you talk a little bit more about the do they face
23	discrimination, just so that we can have a better
24	understanding?
25	PROFESSOR LEVITT: Yeah. I actually don't have a

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1	slide on that one. Normally, I would click to the next
2	slide down. That refers to a group of characteristics, a
3	group of present and historical factors called the Senate
4	Factors, so called because they reflect what the Senate
5	Judiciary Committee wrote up extensively when amending
6	the Voting Rights Act in 1982, as a list of factors to
7	try and suss out whether there are whether there was
8	past discrimination or present discrimination or the
9	lingering impacts of past discrimination.
10	So that includes things like is there discrimination
11	in the voting process, both official and unofficial? Are
12	there slating practices that generally work for
13	against minorities? Are there features of local
14	elections that generally work against minorities, things
15	like at-large districts that subsume minority
16	preferences? Is there a real hurdle or burden to
17	minority's participation in campaigns through campaign
18	finance structures of through local organizing?
19	It also embraces discrimination outside of the
20	voting process that might have an impact on the voting
21	process. So historical educational discrimination,
22	housing discrimination, general racial appeals in
23	campaigns or beyond campaigns that might tend to work to
24	a minority groups disadvantage in an electoral context,
25	even though the discrimination itself was outside of that



1 content.

2	There's a list of between eight to ten factors that
3	courts generally consider. And you'll actually find that
4	list in my last presentation to you, but that's what
5	that's about. And it's a very guided, structured, not
6	checklist is the wrong way to approach it because you
7	don't have to hit every bullet on the list. It's a
8	guided, structured analysis for are there real problems
9	beyond just current voting patterns that give reason for
10	concern?
11	COMMISSIONER SINAY: Thank you.
12	PROFESSOR LEVITT: You bet. Great question.
13	The third factor or the third rule is make sure,
14	when you are considering race and ethnicity, that you
15	consider other factors at the same time. There's a
16	constitutional limitation on race predominating unless
17	there's a really good reason. The courts have always
18	said that compliance with the Voting Rights Act
19	constitute a really good reason. But you don't ever want
20	to have to get there if you can avoid it. So to the
21	extent that you can draw districts conscious of race and
22	ethnicity without allowing race and ethnicity to
23	predominate, to really drive the discussion exclusively
24	to the subordination of everything else, that leaves you
25	on safer legal ground.

34

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1	The analogy I presented last time, everybody knows
2	it's important not to speed. But if you spend the entire
3	time in a car driving staring at the speedometer and
4	ignoring everything else, including the traffic,
5	including the weather, including other cars on the road,
6	including where you're doing, including music, including
7	in-car comfort like heat and air, including passengers in
8	the back seat kicking up a storm, you're going to crash.
9	So watch the speedometer but also watch the other
10	stuff. And if you are watching the other stuff, while
11	also being very conscious of the speedometer, that's
12	where you don't run into a problem.
13	Avoid fixating, I guess is a better way to it, on a
14	particular racial number. It's fine to have a number in
15	mind. But also consider other aspects of a district
16	whenever you're drawing that provides some insulation.
17	So as a brief refresher, overly brief refresher, but
18	what I really want to do is get into how this actually
19	plays out in a real-world context so that you can start
20	processing what this means for your choices of who you
21	will choose and how you engage them.
22	When the lawsuits come, and I put it that way
23	because the lawsuits will come, unfortunately by the
24	way, you should not take the fact of a lawsuit as a sign
25	that you have done anything wrong. You should take the



fact of a lawsuit as somebody's unhappy but that's very different. And you should not be alarmed by the fact of a lawsuit if you've done what you've been asked to do by counsel, by the constitution. You'll prevail. And that's the way the system should work. You're going to get sued.

7 And you're going to get sued from two different directions or the options will come from two different 8 9 directions on this. One allegation is that you've made 10 an improper use of rates, that you violated rule three. 11 You're staring at the speedometer so much that you 12 crashed. And another allegation from the opposite side 13 will be that you paid insufficient attention to race. 14 You had a voting rights obligation that you ignored or 15 that you did not live up to.

Avoiding the improper use of race, that looking -staring so hard you're going to crash, is really pretty straightforward. It's fine -- I really want to emphasize this, it's fine to consider race and ethnicity when you consider where to draw districts. That is totally okay.

If you don't set out to overpack voters inside a district and dilute their strength elsewhere, if you don't set out to divide and splinter minority groups, that is to draw lines through minority groups so that its influence is dispersed, and you consider factors in



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1 addition to race and ethnicity, and when you produce the 2 report that California law asks you to produce at the end 3 of the process, you explain that you used those other 4 factors in addition to race and ethnicity, things like 5 communities of interest, things like political boundaries, like cities and counties and neighborhoods, 6 7 things like the California Unique Compactness Standard based not on pretty geometric shape but based on 8 9 bypassing nearby population, if you consider those things 10 in addition to race and ethnicity and you say as much, 11 that will actually help avoid or fight back against 12 allegations that you have improperly used race. 13 The other side of the coin, avoiding insufficient 14 attention to race, the litigation is going to come in 15 these places instead, right? They're going to challenge 16 whether local minority groups -- whether you paid 17 attention to local minority groups that were large enough 18 to be over fifty percent of the CVAP, the citizen voting 19 age population, either separately or together, that is 20 either groups on their own or groups considered together 21 if they have voting preferences together. So if there's 22 a large minority group that you ignore, that's trouble. 2.3 If there are local minority groups that have 24 distinct political preferences, so challenges will come 25 about their evaluation of their distinct voting



1	preferences, that's the racially-polarized voting studies
2	that I know I heard Commissioner Sadhwani talking about
3	just before we got started at this point, you'll want to
4	consider both distinct political preferences or
5	individual minority groups, but also occasions where
6	minority groups tend to vote together where. For
7	example, African-American and Latino voters may have
8	common political preferences, and that may be true in
9	some parts of the state and not true in other parts of
10	the state, that's a localized determination and
11	relentlessly based on actual facts on the ground, you'll
12	also want to consider the differences between primaries
13	and general elections.

14 So there may be some common choices in a primary or 15 there may be some common choices in a general election. You'll want to consider them both to make sure that 16 17 you're giving voice to make sure that if there's a 18 sizeable community with particular distinct preferences, 19 they're actually drawing a district that provides a fair 20 opportunity for political power that arise through both 21 the primary and the general election process. And with 22 the top two primaries (indiscernible) than just deciding 23 if somebody can win the Democratic Primary or the 24 Republican Primary. And that will automatically bring 25 them to a viable general election. The top two primaries



1 complicates that a little bit.

2	You'll want to make sure that you evaluate whether
3	there's a history of discrimination with lingering
4	effects, that same sort of analysis we just discussed,
5	the Commissioner just asked me about, with a localized
6	analysis.
7	You'll want to find out these are sort of the
8	last two elements of a Voting Rights Act claim. Do
9	minority groups have a meaningful opportunity in a
10	proportional number of districts so the Voting Rights Act
11	does not impose an obligation? If, for example, Latino
12	communities constitute I'm making up the number -
13	thirty-five percent of the state, and already having
14	meaningful opportunity to elect candidates of their
15	choice in thirty-five percent of the districts, the
16	Voting Rights Act might create an obligation up to that
17	point but it does not create an obligation beyond that
18	point. And again, you can choose to account for race and
19	ethnicity beyond what the Voting Rights Act creates an
20	obligation for. I'm just talking about the legal
21	obligation to at least that, as I said before.
22	Finally, you're going to have to evaluate what it
23	would take for local minority groups to have meaningful
24	opportunities to elect candidates of their choice. And
25	I'm going to get into what that means and give an example



1 in just a second.

2	So I want to bring you through the wrong approach to
3	help you see what not to do. And then talk about what a
4	group of individuals trying to do a better job might
5	actually do. And I don't want to use California as the
6	example. I've been critical of some of the advice that
7	the last Commission got from their counsel. It turns out
8	they did something very similar to what happened in
9	Virginia. But I want to focus on Virginia so that we can
10	avoid talking about what happened in California. This is
11	an easier example. It also went up to the Supreme Court.
12	So in this extent, I know I'm right because of what the
13	Supreme Court said.
14	So here we have an example of the wrong approach.
15	The trouble in Virginia this is for the Virginia House
16	of Delegates election, the lower their state assembly,
17	effectively when Virginia redrew the lines in 2011,
18	those are the actual districts that you see in outline
19	there, and the districts that are colored in were the
20	districts presented on the right-hand side of the slide,
21	individual districts with a certain percentage of
22	African-American voter voting age population.
23	The assembly found that the gold district, right
24	sitting there in the sort of southeastern section of
25	Virginia, actually needed fifty-five percent of the

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voters in that district to be of voting age, fifty-five percent African-American voting age population, in order to give the African-American community there a reasonable equitable opportunity to elect candidates of their choice based on some past elections, based on demographic data, based on political analysis of how voters voted in the area.

And I want to emphasize, they didn't do formally 8 9 racially-polarized voting studies beforehand. They had a different means of evaluating elections. They looked at 10 11 a number of very close elections and they talked to the 12 representatives there to determine at what point they 13 thought the line would tip. It wasn't particularly 14 rigorous. But it was informed by something other than 15 guesswork. It was informed by actual past election 16 results.

17 And so in that gold district they determined that in 18 order to give African-Americans a real opportunity to 19 elect the candidates of their choice, there's a sizeable 20 group of African-Americans in that area, the district had 21 to be at least fifty-five percent Black voting age 22 population. And then the legislature just assumed that 23 meant everybody had to be at fifty-five percent across 24 the board, that the only effective way for African-25 Americans to elect voters in any other part of the state



1	was if they had fifty-five percent of a district.
2	And so you can see that every one of the districts
3	that are colored in here, every one of the districts that
4	are listed on the right-hand side of the slide, had an
5	African-American voting age population percentage of more
6	than fifty-five percent because the legislature took
7	fifty-five percent from the one district and made it a
8	floor across the board, independent of local facts
9	statewide. That got them in trouble.
10	And it led to things like this. It led to this
11	is House District 95 in Virginia. It's small. I know
12	it's small. The white dots represent African sorry,
13	represent Anglo voters. The black dots represent
14	African-American voters. The solid black outline
15	represents the outline of the district. And you can see
16	that the inside of the district is a whole lot more
17	heavily African-American than the outside. And they took
18	census tracts, those are the little dotted red lines, and
19	they selected census tracts that were very heavily
20	African-American in order to get up and over this fifty-
21	five percent. And then there was a fight about whether
22	they were staring at the steering wheel too closely.
23	The litigation that came out of this used records,
24	used legislative history from the legislature where it
25	sure seemed like they had taken this fifty-five percent



1	assumption or stereotype and applied it statewide, and
2	they took individual demographics from each of the
3	challenged districts. And they looked at population maps
4	of each of the challenging districts in order to try and
5	reconstruct, was race the predominant reason for drawing
6	the district as it was? Was race the predominant reason
7	why voters were put either inside the district or outside
8	the district? Were they staring too hard at the
9	speedometer?
10	In litigation, this gets contested. So you can see
11	that not every African-American is put within this
12	district. There are little pockets of black dots outside
13	of the district lines and zones. And I've basically
14	copied the exhibit from the defense here pointing out,
15	hey, we didn't do this everywhere. There are pockets of
16	African-Americans outside the district too. And there
17	was long and painful litigation over whether this
18	evidence showed staring too closely at the steering
19	wheel, at the speedometer, or whether it showed attention
20	to race but not racial predominant?
21	The court ultimately found that given the comments
22	on the records, and that given the patterns, that it sure
23	looked like the reason House District 95 was drawn as it
24	was and the reason people were put inside or outside
25	House District 95 was their, way over and above anything



1	else. That is, the legislature couldn't really
2	articulate any other reason why 95 looked as it did,
3	other than we felt we had to get over fifty-five percent.
4	And that fifty-five percent wasn't justified based on the
5	Voting Rights Act because they just used assumptions
6	about what level of Black voting-age population would be
7	necessary to actually give a meaningful opportunity here?
8	Virginia's politics are well, they're not unusual
9	any longer. They are not the stereotypical politics of
10	the Deep South. In some areas, African-Americans need
11	more than fifty percent in order to have a reasonable
12	opportunity to elect. In some areas, they need just
13	about fifty percent. In some areas, considerably less
14	than fifty percent; forty-two, forty-three, forty-four
15	percent provided more than enough opportunity for
16	(indiscernible) had, in the past, demonstrated that
17	districts with that level would reliably elect the
18	representatives of choice of the African-Americans
19	community.
20	And so once the court found that the legislature had
21	been starting too closely at the speedometer, it looked
22	to whether that could have been justified by the Voting
23	Rights Act and found out, no, that the legislature didn't
24	do enough homework to show that the speedometer number it
25	was fixated on was actually necessary based on the Voting

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1	Rights Act. It was, instead, an assumption taken from
2	elsewhere.
3	Curiously, the original district, that gold
4	district, District 75, the basis for the fifty-five
5	percent assumption, that district was grounded on fact.
6	And so the court said, we actually find that you focused
7	too much on race here. You focused predominantly on race
8	here. You need a really good reason but you have one.
9	The Voting Rights Act actually does require that in that
10	district you have an obligation to create a reasonable
11	app for African-Americans to elect. And fifty-five
12	percent is a reasonable judgement about what that might
13	be.
14	So where there was no empirical basis for the
15	assumption the court struck down those districts. But
16	even when the legislature was overly fixated on race
17	where there was empirical backup for what we need to make
18	this necessary for the Voting Rights Act the court said,
19	fine, that's okay.
20	So the legislature got itself in more trouble than
21	it needed to by fixating on race to the exclusion of
22	everything else. But at least in the districts where
23	they had empirical support, the court said, that's okay.
24	Where they didn't, where they made assumptions that they
25	just translated to elsewhere, the court struck down that



1 part of the method.

2	How do you do this right, rather than landing where
3	Virginia landed? They started in the right place.
4	So you can see that those portions of the Virginia
5	map in the south and east, unsurprisingly, are portions
6	where there are an awful lot of African-Americans. This
7	map is a heat map of the voting-age population that's
8	African-Americans by precinct. And you can see the
9	warmer colors, the red and the orange, are where there's
10	relatively more African-Americans in each precinct, and
11	the blue are areas or the gray areas of where there's
12	relatively few.
13	So the legislature started off with a good idea,
14	which is go find out where there are sizeable compact
15	communities to see where you have an obligation. That
16	part was right. And I would encourage you to use your
17	analysts and your counsels to help you find similar heat
18	maps in California of individual racial and ethnicity
19	groups, but also of groups in combination, that show you
20	were there are sizeable communities that you might have
21	an obligation for. That's step 1. You'll find lots of
22	them in California.
23	Step 2 is to actually get some empirical support for
24	whether you need to draw districts to satisfy the Voting
25	Rights Act or not. This is the thing that the Virginia

1	legislature sort of, kind of, did in the one district
2	where it was based on past election results and didn't do
3	at all in the other districts. And that's where it
4	really ran into trouble.
5	There are more empirically-grounded techniques than
6	just kind of guesstimating at where, what level of
7	disparate elections, whether there's polarization in the
8	community or not. It's generally called racially-
9	polarized analysis. I know you've discussed this before.
10	We discussed this last time.
11	This happens to be an exhibit that I have changed
12	the labels on, this happens to be an exhibit from Matt
13	Barreto from Los Angeles at the beginning of the decade,
14	showing, in particular, one race. Each circle is a
15	precinct. The circle sizes vary a little bit because of
16	the number of voters in the precinct. And what you're
17	trying to do in this sort of analysis is to look for
18	patterns.
19	Not every precinct is going to behave exactly in the
20	same way. You're looking for an overall pattern. As the
21	percentage of minority voters in the precinct increases,
22	does the vote share for a particular candidate increase?
23	And based on background knowledge, do we think
24	that's probably because minority voters prefer a
25	particular candidate? Sometimes the patterns are super



1 clear. I would call this one super clear. There's a 2 very tight cluster that shows this probably means, on my 3 legend, this is not the actual legend but on my legend, 4 that African-Americans reliably prefer one type of 5 candidate. You're not done here. You also want to find out 6 7 what the rest of the voters in the area look like. Ιf 8 you saw a pattern like that, and I've cheated, this is 9 just the inverse of the same graph that I showed you a 10 second ago, but if you saw a pattern like that showing 11 radically declining Anglo support for a candidate, the 12 more Anglo voters there are, the less they support that 13 candidate, then you would see that voting is pretty 14 clearly racially-polarized. 15 This example here shows you, very likely, that 16 African-Americans voters prefer one type of candidate and 17 that Anglo voters prefer another type of candidate, even 18 though we can't see the individually racial designations 19 on any individual ballot. 20 Not all analyses will be this clean. Sometimes the 21 patterns are not this clear. That's why you want to hire 22 somebody to do the work. You can evaluate -- you can 23 both perform the analysis and evaluate it for you to let 24 you know, well, this is kind of clear, this is very 25 clear, that's not clear at all, actually, I can't find



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any pattern here. All of those are possibilities in
 various parts of California.

This would be the next way to do this correctly, is to look for the large and sizeable pockets, perform the analysis to find out if voting is polarized, and then set out about the final factors on your Voting Rights Act checklist.

Is there a history of discrimination or is there 8 9 present discrimination using the Senate Factors that we 10 just talked about? Are there already districts elsewhere 11 in the state that provide proportional opportunities to 12 minority groups? And if there is a history and there's 13 not already sort of the right proportion of opportunity 14 elsewhere, then, okay, what's the right number? What speed limit should we be aiming for? It doesn't have to 15 16 be exact. You don't have to peg to the Xth decimal place 17 the precise number of -- the precise percentage of voters 18 to give a reliable opportunity to elect. But you do want 19 to have, and this is the legal, this is actually the 20 legal framework, a strong basis in evidence for letting 21 you know that you're in the right zone.

The same racially-polarization analysis can help you decide what the right number-ish is or what the right range is because it helps you know, yes, on average, eighty-five percent of Latinos prefer a particular type



1	of candidate and ten percent of Anglo voters prefer that
2	same type of candidate. It lets you know the rough
3	percentage of any one district that you have to have in
4	order to give the Latino population a real opportunity to
5	win that race.
6	Kind of the outcome is, essentially, algebra.
7	There's a lot of both art and science to developing the
8	analysis itself. But once you have a rough feel for
9	polarization in the community, it's not that difficult to
10	indicate a rough range for a real minority concentration
11	of voters.
12	And again, I want to emphasize, in some communities,
13	particularly given turnout patterns and other factors
14	that go into real-world elections, that right range is
15	going to be more than fifty percent. In some communities
16	it's going to be right around fifty percent. In some
17	communities it's going to be less than fifty percent. In
18	large parts of Virginia and North Carolina, local
19	African-Americans communities can reliably elect the
20	candidates of their choice with forty-three or forty-four
21	or forty-five percent of the district, just based on
22	patterns locally.
23	And then the last step, consider other factors, too.
24	When you're doing this analysis, make sure that you're
25	not only focused on whatever that percentage or range is,

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1	but other local aspects that will help guide where the
2	districts should be. This is the right way to do it so
3	that you're not stuck facing a map like this and having
4	people question, okay, was the only reason we drew that
5	map as it was because of race?
6	So consider communities of interest. Consider city
7	and county and neighborhood boundaries. Consider making
8	the district compact based on where the population lives,
9	not based on geometry. And that will help guide you to
10	stay out of trouble in the right approach. That's a
11	balance of living up to your obligations under the Voting
12	Rights Act
13	COMMISSIONER SINAY: Professor Levitt?
14	PROFESSOR LEVITT: Yes?
15	COMMISSIONER SINAY: On these three points, the
16	community of interest, city, county and neighborhood
17	boundaries, and compactness, a lot of that will come
18	later when we actually get the census data. So we can do
19	the VRA, you know, some of the stuff ahead of time, but
20	we won't be able to set those map those VRA
21	communities until we have the other data as well?
22	PROFESSOR LEVITT: That's correct. So you can
23	get that's absolutely right. You can get started on a
24	lot of things. You can get started on analysis of
25	electoral results, because all of this is based on past



1	electoral results. There's no reason you need to wait
2	for the census data on anything like that.
3	You can even get started on estimates of where
4	minority populations are. This will formally come the
5	best data will come from the census when it arrives but
6	you can get started. You've got a pretty good estimate
7	now, not just based on 2010 data but based on constantly
8	updated data, including the most recent is probably going
9	to be for 2018 or so. So you can get started on this
10	part now as well.
11	And in places where there are sizeable communities
12	and where you've done that polarization analysis to know
13	where there's distinct preferences, you can look into the
14	history or present discrimination in order to see if you
15	have an obligation. You don't need census data for that
16	either.
17	The last factor in sort of considering other
18	factors, too, that's only important when you are actually
19	drawing the final map. And so you're right, you'll have
20	to wait for census data on that. You actually may not
21	have to wait for census data to start collecting
22	information on some of those. City and county and
23	neighborhood boundaries aren't going to change in the
24	census. Communities of interest, you can, if you choose,
25	go out into the community and ask about various

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	53
1	assortments of people with different interests in the
2	legislature before you get census data. So you can do a
3	lot of the prework for this.
4	The only thing I want to make sure is that once you
5	know there's a VRA obligation, when you're actually
6	drawing a map in order to live up to that obligation,
7	consider other stuff, too, that helps insulate the
8	mapping challenge.
9	COMMISSIONER SINAY: And one other question. I know
10	I asked this last time but my brain is a little foggy on
11	remembering the answer.
12	You know, we're drawing the lines for ten years. How
13	do we take into account the young vote, those who are
14	under eighteen, who will be voters within those ten
15	years?
16	PROFESSOR LEVITT: It's still a great question.
17	That will continue to be a great question.
18	So the answer is the law asks you to respond to the
19	population that is there now. So if there is an
20	obligation the obligation is based on now. That doesn't
21	mean that you have to ignore how demographics might
22	change in the future. You can certainly consider that.
23	But the law doesn't allow you to bank on the future in
24	terms of living up to a present obligation.
25	So for example, in drawing a district that provides



1a real opportunity for minority communities to elect2candidates of choice you can't say, and there's case law3on this, I know we're drawing this at a level where the4opportunity doesn't exist now but it's probably going to5exist in four or five years. That's so we'll they6call it the snowsuit approach. We'll let the population7grow into their opportunity. That's not okay.8But when designing districts that do live up to that9present obligation it is fine to consider how10demographics are likely to shift in the next couple of11years, as long as that's not a tradeoff of future12representation for representation there.13COMMISSIONER SINAY: And then one follow-up14question, I'm sorry, is around the incarcerated15population and how now it's going to be you know,16we're looking at it differently. How do we consider that17within the VRA?18FROFESSOR LEVITT: So that, you'll consider19individuals who are incarcerated and their demographic20components. In the data that you hopefully will receive,21so hopefully you'll engage a vendor to provide you the22data, I don't know whether Karen's going to be able to do23that or whether that's going to be somebody else24associated, I don't know what that's going to be within25the statewide database or beyond. But you'll have to		
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10 demographics are likely to shift in the next couple of 11 years, as long as that's not a tradeoff of future 12 representation for representation there. 13 COMMISSIONER SINAY: And then one follow-up 14 question, I'm sorry, is around the incarcerated 15 population and how now it's going to be you know, 16 we're looking at it differently. How do we consider that 17 within the VRA? 18 PROFESSOR LEVITT: So that, you'll consider 19 individuals who are incarcerated and their demographic 20 components. In the data that you hopefully will receive, 21 so hopefully you'll engage a vendor to provide you the 22 data, I don't know whether Karen's going to be able to do 23 that or whether that's going to be somebody else 24 associated, I don't know what that's going to be within	8	But when designing districts that do live up to that
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23 that or whether that's going to be somebody else 24 associated, I don't know what that's going to be within	21	so hopefully you'll engage a vendor to provide you the
24 associated, I don't know what that's going to be within	22	data, I don't know whether Karen's going to be able to do
	23	that or whether that's going to be somebody else
25 the statewide database or beyond. But you'll have to	24	associated, I don't know what that's going to be within
	25	the statewide database or beyond. But you'll have to

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the data you'll receive, hopefully, should allow you to consider these local demographic patterns in way that include incarcerated populations that you are returning home, that have always been home for legal purposes, back to the communities where they resided before they were incarcerated.

7 They won't impact voting patterns much because, at least for individuals who have been incarcerated, they 8 9 won't have voted, and they're not going to be able to 10 vote until they are out of incarceration. So it 11 shouldn't really impact the voting assessments but they 12 will impact the demographics. And hopefully when you 13 receive these sorts of maps, you'll be looking to see 14 with the information, with the data already pulled in. 15 I'll say that for the most part, when you're talking 16 about communities that are this sizeable for state house 17 districts and state senate districts and congressional 18 districts, you're unlikely to change the heat map much 19 based on reallocation of the incarcerated population. 20 So it's important. I'm a big supporter of the 21 change in the law. It actually provides better 22 representation for all of those individuals. But it 23 shouldn't actually change your assessment of where 24 there's a Voting Rights Act obligation much at all. And 25 that's simply by virtue of the size of the incarcerated

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population when compared to the size of a California
 Assembly district. Great question.

So that was really, essentially, the end of the 3 4 presentation. The one quidance I'd give to you is in all 5 of this, and when you're thinking about engaging or retaining VRA Counsel or a VRA analyst or other people it 6 7 his structure, you want to start early. Thank you. That 8 was a magnificent segue. You want to start as early as 9 you can with getting the data and with considering the 10 data, even before the Census Bureau provides you. You 11 want to give yourself time to consider not just 12 individual minority groups but blocks of multiple 13 minorities who may or may not be voting together. 14 And you want to give yourself time to try different 15 combinations without getting locked into one particular 16 approach that, if you're blinded to, well, what if we did 17 this slightly different? That's easier said than done. 18 And the best way to effectuate that is to draw up some 19 proposals and then get feedback on them. And then be 20 prepared to throw them out in part or in whole and 21 drawing up a different set of proposals. The more you 22 can remind yourselves not to get too terribly attached to 2.3 first drafts the easier that will be, which is hard as a 24 human. 25 And that's really the end of the presentation I had.



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1 I'm more than happy to take other questions if you have 2 them.

3 CHAIR KENNEDY: I do have a couple of questions.
4 So first, and I think this is a question that I
5 posed to Professor Barreto when he was with us, I still
6 have a little bit of discomfort of uncertainty about how
7 we tease out or how we isolate the effect of candidate
8 quality. Because we talk about, you know, we talk about
9 candidate of your preference.

But sometimes, you know, there's just a candidate that's bad or, you know, there's a candidate that, you know, wouldn't necessarily fit into a category that a group would normally vote for but, because the quality of the candidate is so good, they end up voting in a way that doesn't fit their historical pattern.

So how do we -- and I know that we don't necessarily have to be the ones doing that, but I want to make sure that, you know, that's -- we understand that phenomenon and how it could be dealt with.

20 PROFESSOR LEVITT: Yeah. So that's absolutely right 21 in terms of the empirical reality. That happens. 22 Obviously, that happens. The way that researchers 23 generally address it is by -- is twofold.

One, don't ever just use one race to gauge raciallypolarization. So the right way to do this is with a



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1	blend of several races to see whether the patterns are
2	consistent, not only across group and across precinct but
3	across time and race, not racial preference, across time
4	and candidacy. So if you find a pattern from four
5	different elections that's the same in four different
6	elections, or very similar, that's going to tend to cut
7	against the this was a really bad candidate or really bad
8	candidate (indiscernible).

9 And the second is to have somebody to engage 10 somebody who either knows themselves or is willing to do 11 a little bit of research into the qualitative measures of 12 particular races to see whether there are those sorts of 13 anomalies. It is embedded in the law of the Voting 14 Rights Act and the law of doing racially-polarized voting 15 analysis.

16 There may be weird races that you count but discount 17 a bit. So it's not like you eliminate them but you give 18 them less weight when you're assessing them if something odd happened in a race where there was a odd candidate 19 20 quality, that it's not true that every race is treated 21 exactly the same, every candidacy is treated exactly the 22 same when you're doing this polarization analysis. And 23 that means you want to retain somebody who either, again, 24 knows or can find out whether there are some super 25 bizarre qualities to a particular candidate in a



1	particular race or a particular issue that sunk one
2	candidate or elevated them. It doesn't mean that they're
3	not particularly representative of how the community
4	feels.
5	The goal in all of this is to try and assess how the
6	community feels, how the community votes, not the success
7	or failure of any particular candidate. And so
8	optimally, you want to talk to the community and say,
9	hey, was there something weird going on in this
10	particular race? And get you several so you (audio
11	interference).
12	CHAIR KENNEDY: And somewhat related to this, I
13	mean, how do we deal we talk about citizen voting-age
14	population. But you know, that doesn't guarantee that
15	those people are voting. You know, how do we deal with
16	ascertaining preferences of nonvoters that we really
17	should be? I mean, to me, people are out there who
18	aren't voting because they just don't like any of the
19	candidates. But theoretically, there's a world in which
20	there could they could be voting.
21	PROFESSOR LEVITT: True, or they're not voting
22	because they know they're going to lose because the
23	districts aren't currently built for them. And I think I
24	used this analogy that last time. If you put me in a
25	footrace with Usain Bolt, I might not try super hard



because I know what the answer is going to be before I
 even get off the blocks.

3	This is very much related to Commissioner Sinay's
4	question. The law asks you to take the voters as they
5	are. You can acknowledge, always, that designing a
6	district differently may lead to different turnout
7	effects, and so voters may show up in the future where
8	they have not shown up in the past. But the analysis
9	asks you to take the communities where they are in terms
10	of who has actually voted and what preferences does that
11	demonstrate, that is the law, generally, it asks you not
12	to assume, flat out.
13	That's the sort of the biggest overarching
14	statement I can give. It doesn't say you have to blind
15	yourself to what might happen in the future. But it asks

16 you not to make your decisions based on assumptions.

17 So just like you take the composition of the 18 district as it is and not based on who might be coming 19 into the electorate in the future. You take the 20 political preferences and the voting preferences of the 21 electorate as they are and not what might change in the 22 future, even though if you do this right and you're 23 creating a district where the Voting Rights Act has an 24 obligation for a community that had no opportunity 25 before, you would actually expect to see a change. You



1	would hope to see a change. That's what the Voting
2	Rights Act is for.
3	So you're right, that happens, but the law asks you
4	to evaluate the community as it exists.
5	CHAIR KENNEDY: Thank you.
6	Commissioner Sinay?
7	COMMISSIONER SINAY: Sorry. I'm just so intrigued
8	with all of this now. I didn't think I was a data
9	person.
10	So how do we look at
11	PROFESSOR LEVITT: For a data person, by the way,
12	that really warms my heart.
13	COMMISSIONER SINAY: Well, I guess I always
14	have
15	PROFESSOR LEVITT: (Indiscernible.)
16	COMMISSIONER SINAY: I guess I always have been a
17	data person but I like to put faces on data, is more what
18	I see myself.
19	And so the question is 2020 has been the election
20	that just happened was an unprecedented election, and
21	that makes me giddy. I love that people voted from all
22	walks and life and stuff. How is that going to affect
23	how we look at a lot of this?
24	PROFESSOR LEVITT: So first of all, the circles will
25	probably be bigger in 2020. The precincts, that's



1	actually not just precinct size, that's the number of
2	voters within each precinct, and those will get bigger
3	than they have been in the past. I agree with you, that
4	seems like a good thing.
5	So this is relating. Your questions are all
6	relating to each other. This relates to the question of
7	what if we get a weird race? And there may be plenty of
8	ways in which the presidential race of 2020 was not the
9	norm for anybody across the board. That's part of why
10	you want to choose a selection of races to view racially-
11	polarization so that you're not capturing any one
12	anomaly.
13	You may find that the first of all, assume
14	there's a pattern, but in some places you may find
15	there's no pattern, right, that there is no real reliable
16	polarization based on race. That's possible. It will
17	often depend on which racial of ethnic groups you're
18	considering at the time. There may be one group that's
19	quite polarized. And there may be a different group
20	that's quite polarized in another part of the state.
21	But assume there's a pattern. You may find that the
22	latest race followed the pattern or you may find that the
23	latest race didn't quite follow the pattern. But that's
24	why you're looking for an overall pattern. So if it
25	really stands out as weird, and not just weird in the



1	presidential race but weird in a number of other races in
2	2020, that may mean you've got a changing electorate. If
3	it doesn't stand out as weird, that may mean you've got
4	more of the electorate than before but according to very
5	familiar facts.
6	CHAIR KENNEDY: Commissioner Sadhwani, and then
7	Commissioner Toledo.
8	COMMISSIONER SADHWANI: Sure. Just to add on to
9	this from some of my own research, I know Commissioner
10	Sinay and I are asking to put a face on this, right? And
11	so I very strong agree that having multiple datapoints
12	and multiple pieces of analysis from various elections
13	would be, ultimately, very helpful.
14	You know, in this Commission, I haven't really
15	talked at all about my research, but it's all published
16	and out there. So there are pieces that I've done
17	specifically, for example, looking at Asian-Americans in
18	Orange County. I would argue that that is a community
19	that is very much in a process of changing.
20	So a piece, and I'm happy to share it with you, it's
21	in the Washington Post, that looks at the Asian-American
22	community in Orange County. And a handful of districts
23	will show that there is this kind of variation from one
24	election to the next.
25	In one district, for example, what we saw, what I



1 found was that while there was a predominance, you know, 2 there was this push for reelecting Republican incumbents until there was a Chinese-American on the ballot. And I 3 4 found racially-polarized voting amongst the Asian-5 Americans. In the 2016 election, right, with Hillary Clinton, 6 7 she had won that district. And I find that it was due to 8 the polarization of the Asian-American community for --9 in support of Hillary Clinton in that district alone. 10 Similarly, in 2018, that same district sent a 11 Democrat who was a Latino to congress. Again, Asian-12 Americans were polarized in support for that candidate. 13 However, in this past election an Asian-American Republican has won. Did they switch their vote? Is it 14 15 because there was greater turnout? I don't have the 16 answer to that yet. The vote is not certified, so 17 hopefully we'll be able to take a look at those kinds of 18 pieces. 19 But my sense is when we look, when it comes to 20 actually looking at some of these areas, yes, we're going 21 to need a pattern in those districts. But we might also 22 need to drill down more locally to better understand how, 23 you know, people in Fullerton might be voting in local 24 city council elections versus other elections. And we 25 might need to start thinking about those kind of local



1	areas, which is where it ties into those communities of
2	interest as well.
3	Similarly, I've studied Latino voters, as well, you
4	know, under the constraint of the top two primaries.
5	When you arrive at a general election with two Latinos on
6	the or excuse me, two Republicans on the ballot, one
7	being Anglo, one being Latino, what we saw is that
8	with my coauthor, what we saw that was Latinos were
9	polarized towards a Latino candidate, regardless of the
10	fact that they were Republican, right?
11	So I think all of these kinds of considerations we
12	can begin looking at now so that we have a sense of,
13	okay, well, where is it that we need to go? What
14	additional information might we need to make the best
15	kinds of decisions, right? Because the RPV analysis
16	isn't going to be the only datapoint, it will be one,
17	right? It will be an important one. But we'll have to
18	kind of have a sense of, okay, we should probably be
19	focusing in here, and really having a lot of those
20	conversations in those areas, right, when we go out to do
21	the public testimony and receive public testimony.
22	PROFESSOR LEVITT: And what Commissioner Sadhwani is
23	speaking to is very first of all, it is very in line
24	with how the courts actually treat these races, and very
25	in line with just not making assumptions, even



1	assumptions that, you know, you feel like you may know
2	how the community feels. The data will show whether your
3	assumption or your history or your sense is right, or
4	might have been right but is now wrong, or wasn't right
5	all along. It's really important to have that empirical
6	data to back you up on how different groups go to
7	different places.
8	CHAIR KENNEDY: Great.
9	Commissioner Toledo?
10	COMMISSIONER TOLEDO: Thank you.
11	Given the likelihood of legal challenges, I'm just
12	wondering and curious about your thoughts around the
13	changes to the Supreme Court, the composition of the
14	Supreme Court, and whether there's any insight as to
15	changes to the VRA or any thoughts about how the
16	interpretation might differ with the new composition?
17	PROFESSOR LEVITT: That's a really good question. I
18	want to premise this with, similar to Commissioner Sinay,
19	your obligation at the moment is to take the law as it
20	exists and not how it will. So I realize that's not what
21	you you weren't suggesting anything different. I
22	don't know that it's clear how this court will view these
23	issues that I've talked about and whether there will be
24	departures are all, much less radical departures.
25	There are the basic push against stereotyping,



1	against assumption, I was critical of the past Commission
2	and of other states that adopted a similar sort of
3	numbers-only demographic without political reality. In
4	2011, well before this court had the opportunity to
5	evaluate some of those cases in 2016 and '17 and '18 and
6	'19, and that was a very different court that evaluated
7	them later in the decade, and they felt about the issue
8	exactly as I had thought they would, which was exactly as
9	prior courts had.
10	So even though the court as a whole changed
11	composition over the course of a decade, their approach
12	later in the decade was exactly what I thought it what
13	it was and what I thought it would be in 2011. And I
14	don't know that that part if going to change much at all.
15	Similarly, the courts have been just like the
16	court says don't make assumptions, and I would expect
17	that to continue, the court has always looked to the
18	basics of the Voting Rights Act, the sort of provision
19	that you have in front of it. It's not I'll leave aside
20	some changes the court made in 2013. That's something
21	that you no longer have to consider.
22	The court has always held up that part of the Voting
23	Rights Act as the example of good, valid congressional
24	litigation when it's striking down other things that do
25	bad things. So it has always turned to unlike the

1	Voting Rights Act, this thing that we're evaluating here
2	doesn't do one of the following things. And that has
3	been true across administrations, across appointees, sort
4	of independent of the composition of the court. Even
5	when members of the court are fighting about applications
6	or particular circumstances, they tend to take the basic
7	core of the Voting Rights Act that I've described to you
8	today as an example of the good stuff, and so I don't
9	know that I would expect that to change either.
10	On the margins, it's entirely possible that the
11	court's interpretation of some elements of these things
12	may change. I don't know. I don't know that we'll know
13	until your map or others has the opportunity to get
14	presented to them. But actually, just like the law asks
15	you not to make assumptions, I don't make assumptions
16	about what the court is going to do outside of the
17	context of a particular factual scenario, outside of a
18	particular case they've given.
19	So it's a really good question. And the straight
20	answer is in some cases I would expect nothing to change
21	with respect to what we're talking about today. And in
22	some cases it might well change but I don't really have a
23	good feel for how. And I don't know that the simple
24	membership of the court tells me.
25	CHAIR KENNEDY. Very good





1 After our break, we will have Commissioner Taylor 2 and Commissioner Yee. But we are at the point where we 3 are required to take a fifteen-minute break. Actually, let's -- since we went over, let's make it just a little 4 5 bit longer and be back at 11:20. 6 (Whereupon, a recess was held from 11:02 a.m. 7 until 11:20 a.m.) CHAIR KENNEDY: Welcome back everyone. Thank you 8 9 for your patience during our break. 10 And as indicated just before the break, we have, 11 first of all, a question from Commissioner Taylor, 12 followed by Commissioner Yee. 13 COMMISSIONER TAYLOR: Good morning, Professor 14 Levitt. Again, thank you. 15 PROFESSOR LEVITT: Thank you. 16 COMMISSIONER TAYLOR: In your advice you say start 17 early, time to try different combinations. And you also 18 say to consider blocks of minority groups. Can you 19 further expand upon that? And I guess, can you speak as 20 to what's the relationship when you have a district that 21 has multiple groups that might fall under VRA criteria? 22 PROFESSOR LEVITT: So that's a great question and 23 one where I think, unfortunately, your predecessors left 24 themselves too little time to consider real possibilities 25 in this respect. Data came too late for them to really



1 evaluate.

2	The obligations under the Voting Rights Act, this is
3	very much of a pattern with everything we've discussed
4	before, are relentlessly driven by local data. So there
5	will be some instances where different minority groups
6	have very different political preferences. And there may
7	be instances where each of those groups is sufficiently
8	sizeable of sufficiently compact to merit protection on
9	its own.
10	There may be other circumstances where different
11	minority groups have very different political preferences
12	but only some of those groups are sufficiently sizeable
13	or sufficiently compact to merit VRA obligations. Again,
14	you can consider race and ethnicity beyond what the
15	Voting Rights Act requires if you wish.
16	And there may be other circumstances still where
17	data on the ground showed that some minority groups had
18	similar political preferences, and that you can
19	effectively treat members of those groups for Voting
20	Rights Act purposes as one coordinated voting block if
21	the data show that they perform as a coordinated voting
22	block.
23	So there may be instances where, for example,
24	African-Americans and Latino voters have very similar
25	political preferences distinct from the rest of the
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1	voters in a community. And in that circumstance, if the
2	data actually show that's a thing, you can never assume
3	it, but if the data show that's a thing then you might
4	have an obligation to draw districts to give that
5	combined group, to give African-Americans and Latinos
6	together, the reliable opportunity to elect the
7	candidates of their choice. And their choice would be,
8	the data would show, collectively very similar. If the
9	data don't show that, then you can always consider
10	coalition districts like that beyond the Voting Rights
11	Act but the Voting Rights Act wouldn't impose the same
12	obligation.
13	So it really depends on how members of different
14	minority groups tend to vote. And that's shown by the
15	same sort of polarization analysis that you do for any
16	one minority group on its own.
17	Does that answer your question?
18	COMMISSIONER TAYLOR: Thank you very much. Thank
19	you.
20	CHAIR KENNEDY: Commissioner Yee?
21	COMMISSIONER YEE: Thank you. I so appreciate your
22	time and help, Professor Levitt. You've been so
23	magnificently generous and forthcoming and we really
24	appreciate it.
25	So I have a question about defining a minority

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1	group. The VRA language talks about race or color or
2	membership in a language minority group.
3	So one specific question, and a more general
4	question, the specific question is how to apply that with
5	the census categories? So the census, of course, divides
6	Hispanic/Latino out as an ethnicity versus categories of
7	race, so how do those get applied in a VRA situation?
8	And then the more general question is how
9	straightforward were these VRA categories applied in the
10	past? If another group comes along and, outside these
11	specific categories, you know, would we consider that,
12	and so forth?
13	PROFESSOR LEVITT: Yeah. So you're absolutely
14	right, these, for better or worse, the racial and
15	ethnicity groups are defined in the statute. It's not
16	merely a free-floating determination. So the statute
17	talks about, exactly as Commissioner Yee mentioned, race,
18	color, or language minority group.
19	There's a separate portion of the statute that
20	says that defines what language minority group means
21	for Voting Rights Act purposes. And it includes, and I'm
22	quoting here, "persons who are American Indian, Asian-
23	American, Alaska Natives, or of Spanish heritage, Latinos
24	or Hispanics. The Voting Rights Act does not, itself,
25	provide obligations for members of other language



1	minority groups. Again, you can always decide to do so,
2	if you wish, over and above what the Voting Rights Act
3	requires. But those are the obligations that the Voting
4	Rights Act imposes.
5	How do you deal with census categories?
6	So the Department of Justice has been remarkably
7	consistent in this since individuals first began to
8	since the Census allowed people to designate their own
9	racial or ethnic identities in 2000 and, in fact, to
10	designate more than one in 2000.
11	The Department has said you essentially
12	consider the data that will arrive will reflect
13	this, by the way, so some of this is done for you in the
14	data that arrives you consider each racial or ethnic
15	group on their own. Somebody who might identify as more
16	than one racial or ethnic group will count, essentially,
17	for both because they may experience the rationale that
18	they may experience discrimination as a member of either
19	group. So somebody who checks off that they are both
20	Black and White might experience discrimination,
21	depending on the circumstances, as either. Somebody who
22	checks off both Black and Latino might experience
23	discrimination as either or as the combination of both.
24	So when the data arrives you would see those people
25	represented the way that the data comes from the Census



1	Bureau to you will probably be individuals who identify
2	as Black or Black and another race, individuals who
3	identify as Asian or another race, all in one collapsed
4	category. And then separately from that, individuals who
5	identify as Latino, because Latino is presented on the
6	census not as a racial group or as a language minority
7	group, that will, itself, mean Latino and/or another
8	race, right? That will include in it because it will
9	include everybody who checks off the Latino box. And
10	then people who identify the census will usually back
11	out people who identify only as non-Hispanic White and
12	not members of any other race. So those (indiscernible).
13	The way that you use those data are, you look for
14	first, let's consider, imagine that the voting patterns
15	are all distinct. You would look to see whether there's
16	cohesion within the racial group and cohesion in other
17	members of the majority. So you'd look for political
18	cohesion among those who are Black alone or in
19	combination with others. And you'd look for political
20	cohesion among those who are Asian-American alone or in
21	combination with others.
22	It may well be that the data show that there's not
23	political cohesion within a group, in part because for
24	Voting Rights Act purposes in part because the census
25	categories are too big, essentially.



1	So for example, Asian-Americans, they have very
2	different political preferences in different parts of the
3	state. And so you may find that Asian-American, alone or
4	in combination, if you look, those voters don't have a
5	distinct political preference, where Chinese-Americans or
6	Vietnamese-Americans might, or other particular sub-
7	ethnicities might. That would mean, generally, I
8	believe, that you could choose to acknowledge the
9	communities of interest within the Asian-American racial
10	or ethnic or language minority group, but that the Voting
11	Rights Act would not include that group as a distinct
12	protected minority for polarization purposes if the data
13	show that there's so much difference in that group, that
14	they don't have distinct political preferences for
15	purposes of drawing distinct district.
16	I will say, I don't know that it's been tested when
17	a redistricting group has chosen to draw districts on the
18	basis of the Voting Rights Act, for example, Chinese-
19	Americans, when there is clear polarization in the
20	Chinese-American community from everybody else but not
21	within the Asian-American community at large. And
22	obviously, I'm making all of these examples up just for
23	demonstration purposes.
24	So I don't know that that assessment, that there
25	would be no Voting Rights Act obligation if there's no



1	if there's enough diversity within Asian-Americans to
2	show a lack of polarization among Asian-Americans, even
3	if there's polarization of other groups. I don't know
4	that it's ever been tested that a group decided to draw a
5	district based on the subgroup.
6	To be safest, I would always encourage you, always,
7	always, always, if you are inclined to draw those
8	districts, to consider other factors, as well, and then
9	to rest your reliance not purely on the Voting Rights Act
10	but on other communities. But that's something that the
11	courts that I am not familiar with the courts having
12	tested.
13	COMMISSIONER YEE: I'd like to follow up.
14	Specifically, the census, you know, ends up with a
15	lot of Latino-Hispanic bi-ethnicity and of marking other,
16	right, for race.
17	PROFESSOR LEVITT: Yes.
18	COMMISSIONER YEE: It's been an ongoing issue. How
19	has that been handled?
20	PROFESSOR LEVITT: Yeah, that is an ongoing issue.
21	There are several different problems with the data
22	collection, I'll say, including Middle Eastern and North
23	African individuals, including Latinos who mark down race
24	of other.
25	If the community is consistent then what you'll see

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1	is a local group of other that also writes down Latino or
2	Hispanic and so you'll recognize them as Latino or
3	Hispanic individuals. If they don't also check the box
4	on Latino or Hispanic but they mark themselves as other
5	without designating Latino or Hispanic as a separate
6	ethnicity, you won't necessarily have the census data to
7	support their presence in the community, but you may know
8	from the community that they're there.
9	That would be another instinct of where that
10	would be another instance of where the legally safest
11	course is not necessarily to rely on the Voting Rights
12	Act for which the census data is really the gold
13	standard, but to otherwise embrace the community that you
14	see located locally that isn't reflected, necessarily, in
15	the empirical data you get or in I shouldn't say that.
16	It isn't reflected in one type of empirical data. Data
17	from the community, hey, we're here, we just weren't
18	included in the census, is empirical data, it's just not
19	the same sort of data.
20	So I think the legally safest approach might very
21	well be to acknowledge that but not necessarily in
22	reliance on the Voting Rights Act as the source. But
23	there, too, I don't know that that's been litigated. I'm
24	not familiar with a circumstance in which that's been
25	litigated.

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1	And if you decided that you were going to rely on a
2	large portion of voters categorized as other who were not
3	identified in the census as Latino, but where you know
4	from your community outreach or from other sources of
5	data as Latino, if you decided that you were going to
6	base a Voting Rights Act district on that information, I
7	think that's entirely defensible. It's just you'd want
8	to make that the that you were clear about what
9	information you were using to make that finding.
10	I don't know if that answered the question. It was
11	a really good question.
12	COMMISSIONER YEE: Yes. Thank you.
13	CHAIR KENNEDY: Okay. Commissioner Sinay
14	MR. MANOFF: I'm sorry. I'm sorry to interrupt,
15	Chair. This is Kristian. We have a caller and I'm not
16	sure if it's one of the Commissioners. With your
17	permission, I'll allow them to talk and we can double-
18	check.
19	CHAIR KENNEDY: Go ahead.
20	MR. MANOFF: Oh, they're gone now. I'm sorry.
21	We'll keep an eye out for them.
22	PROFESSOR LEVITT: I scared them away.
23	CHAIR KENNEDY: Okay. Commissioner Sinay, then
24	Commissioner Andersen, then Commissioner Sadhwani.
25	COMMISSIONER SINAY: As we're thinking about the



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1	VRA, and what I keep hearing is, you know, sometimes you
2	need to go deeper, especially when it comes to the Asian
3	community because there is a lot of, you know, diversity
4	within it. And the same, you know, like East County in
5	San Diego, you may get a lot of White, but the White is
6	really Middle Eastern, you know? And so there's little
7	nuances.
8	If we identify things like that, I guess I'm
9	thinking about targeting our outreach in those specific
10	areas to collect, you know, the communities of interest
11	information. If we were to do something like that is
12	that race leading it? I mean, is it okay? Is it advised
13	that
14	PROFESSOR LEVITT: Yeah. That's a great question.
15	So the only prohibition on the improper use of race
16	is in whether you put a sizeable group of people inside
17	or outside a district, whether you're drawing the
18	district line to include or exclude based predominantly
19	on race. And again, that's okay if there's a really good
20	reason. I don't want to say that's out of bounds
21	entirely. But that only comes into play based on where
22	you put the district lines. Your decisions to do
23	outreach, your decision to do investigation, your
24	decision to collect facts, I don't think there's any
25	prohibition on your understanding that there are groups



1	of particular races or ethnicities that you want to get
2	extra input from. It's totally fine. I can't think of a
3	reason why that would be improper under the law as I
4	understand it.
5	CHAIR KENNEDY: Okay. Commissioner Andersen?
6	COMMISSIONER ANDERSEN: First of all, thank you very
7	much for the presentation. You always take sort of dense
8	topics and make them just so accessible and easy. I
9	really appreciate it.
10	I have two questions. The first one is kind of
11	a quick easy one. The second one is more involved.
12	The initial question of size of a group, what's the
13	ballpark?
14	PROFESSOR LEVITT: So the ballpark is going to be
15	your the average population, plus or minus. So you
16	know that the size of your district is going to be
17	roughly the average population plus or minus five percent
18	bigger/five percent smaller, right, ish in order to stay
19	within constitutional bounds.
20	COMMISSIONER ANDERSEN: Um-hmm.
21	PROFESSOR LEVITT: And so when you're considering
22	whether a group is fifty percent of the electorate in a
23	district-sized population
24	COMMISSIONER ANDERSEN: Okay.
25	PROFESSOR LEVITT: that district-sized population

1	will range plus or minus about five percent-ish. That's
2	approximate because, for a good reason, you can over or
3	go under. But that's a good target to start with, that
4	you're looking for a district-sized population about
5	in a range from about five percent over the average
6	district size to five percent under. And the average is
7	just driven by the number of people in the state and the
8	number of districts you're drawing to. It's going to be
9	a different measure for the assembly, for the senate, and
10	for congress, and for the Board of Equalization.
11	COMMISSIONER ANDERSEN: But in terms of like a
12	racial group, the racial group then needs to be about
13	fifty percent, plus or minus
14	PROFESSOR LEVITT: The electorate
15	COMMISSIONER ANDERSEN: (indiscernible)? Oh,
16	okay, I'm sorry.
17	PROFESSOR LEVITT: needs to be. So
18	COMMISSIONER ANDERSEN: The electorate.
19	PROFESSOR LEVITT: there are two different things
20	and that is complicated.
21	COMMISSIONER ANDERSEN: Okay.
22	PROFESSOR LEVITT: You're looking for a district-
23	sized population, total population, and you want to know
24	that the racial group or groups that you're evaluating
25	are at least fifty percent of the citizen voting-age

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1	population within that total district size. So you're
2	not just looking for fifty percent of the total
3	population. You're looking for
4	COMMISSIONER ANDERSEN: Right.
5	PROFESSOR LEVITT: fifty percent of the
6	electorate that, and that may be different.
7	COMMISSIONER ANDERSEN: Right. Okay. Thank you.
8	The second question is, you know, obviously, we have
9	a California has a huge plurality of races. And
10	because of that, could you address the change, the 2013
11	change in the Voting Rights Act in that, specifically for
12	California, you know, it's changed the rigidity of you
13	don't have to do certain things. Butt in a lot of states
14	that's obviously really going to affect, and adversely
15	affect, minorities. In California, that actually, the
16	laws of rigidity might help us stay with the intent
17	without the rigidity.
18	And could you, one, explain sort of what actually
19	happened? Because, particularly, because when we're
20	going to go back, you know, we don't want to be looking
21	at rules we don't need to follow.
22	PROFESSOR LEVITT: Right.
23	COMMISSIONER ANDERSEN: And then, you know, the how
24	we can work with that, please?
25	PROFESSOR LEVITT: Sure. So I will try to make this



1	short. I also will try to make this not confusing
2	because now we're talking, as Commissioner Andersen
3	recognized, about something you don't have to do.
4	So before 2013, and still, technically, if congress
5	ever gets around to applying a different formula, maybe
6	in the future but not right now, in some areas, including
7	parts of California, in addition to all of the
8	responsibilities that I've talked about so far, there was
9	a separate part of the statute that, essentially, said if
10	you have racial communities with certain levels of
11	political power, no backsliding. So this was because of
12	a particularly troubling history, that once you'd reached
13	a certain level of community power, you can't take that
14	power away, you can't backslide, you can't make things
15	worse for the minority community there, period.
16	That was this is another portion of advice that I
17	don't know that I agree with from Counsel from ten years
18	ago that was always meant to be a functional
19	evaluation and not based on specific demographic
20	percentages. So that wasn't a prohibition. To put it
21	differently and in your terms, I think that was less
22	rigid than it was sometimes interpreted to be.
23	So I don't interpret that backsliding as a
24	limitation that said if a group now constitutes 57
25	percent of the district, that it could never, in the



future, constitute 56.8 percent of 0.7 percent or fiftyfive percent of a district, if that meant, functionally,
the same level of political power. If the group had an
opportunity to elect with fifty-seven percent and still
had an opportunity to elect that was reasonably the same
with fifty-four percent, that sort of change in
demographics was, I think, fine.

Some legislatures, some commissions, I think last 8 9 time the guidance was a little bit ambiguous from Counsel 10 on this, said whenever you've got a certain percentage 11 you have to peg at that percentage and go no lower. And 12 I think that was a misinterpretation of what the statute 13 required. The statute said no functional backsliding, 14 rather than no demographic percentage point backsliding. 15 And so I think to the extent there was rigidity in 16 the last cycle that may have been artificially imposed, 17 to the extent there are now groups with functional levels 18 of political power, there's no legal mandate to maintain 19 them in the abstract. But where those groups have the 20 opportunity to elect candidates of their choice, there 21 may still be an obligation to provide those same groups 22 with opportunities to elect the candidates of their 2.3 choice. The data will show whether that's still an 24 obligation or not.

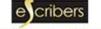


But in many places, voting that was polarized will

1	remain polarized on the basis of race, unfortunately.
2	And in many places that means where there was a
3	functional level of ability to elect candidates, you may
4	still have to provide that opportunity to elect under the
5	section of the Voting Rights Act you do have to apply,
6	regardless of the disappearance of this other. That is,
7	I think, the biggest change for you all is a procedural
8	change and not a substantive one.
9	The part of the Voting Rights Act that no longer
10	applies required that you run stuff by the Department of
11	Justice or by a federal court before it could take
12	effect. That was a measure designed to stop
13	discrimination before it started. And so entities across
14	the country, including California, had to pre-clear maps
15	with the Department of Justice or with a federal court
16	before they could take effect. And that chunk of time
17	that it took for pre-clearance meant that you had to
18	leave room at the end of your process for the Department
19	of Justice to run stuff by before you could have
20	candidates file for primaries and the like.
21	That no longer applies in California, so you no
22	longer have to leave extra room for a Department of
23	Justice procedure at the end of the day. I suspect that
24	will be the more meaningful impact for you all on the
25	absence of this one part of the Voting Rights Act this



1	time and not necessarily the substance, if that makes
2	sense.
3	There's so much more there, there, and I want to
4	make sure that I'm answering the question without going
5	to deeply
6	COMMISSIONER ANDERSEN: That's one of the
7	PROFESSOR LEVITT: down the rabbit hole.
8	COMMISSIONER ANDERSEN: My understanding was, also,
9	it did lock in certain counties. You had no flexibility
10	in that. And that's sort of the other part I was really
11	kind of hoping you might address as well.
12	PROFESSOR LEVITT: Yes. Sorry. That's a good
13	point.
14	So this part of the Voting Rights Act applied only
15	in certain jurisdictions. And there were four counties
16	in California that had this special obligation. That
17	meant, essentially, that the Commission had to start in
18	those four counties to make sure that they lived up to
19	this part really firmly.
20	To the extent that are minority communities in those
21	counties, my hunch, to be examined by the data, but my
22	hunch is that voting is still likely to be polarized
23	there, and there are still obligations that you may have
24	in those areas, so I don't think you'll be able to ignore
25	those counties, not that I'm suggesting you were going to



1	do that. I think you will have to treat them with
2	similar care as in 2010. It just means that you won't
3	necessarily have to start there and there alone.
4	But they may still be worthy of your focus, in part
5	because the fact that they had obligations under that
6	other section of the Voting Rights Act, number 1, it
7	shows you've already got a pretty clear history of
8	discrimination. That's save you a little bit of data
9	gathering. The congress and the Justice Department
10	decided that there was already a history of
11	discrimination there. And to the extent there are
12	minority communities in those areas, if voting is still
13	polarized there, you're still going to have obligations
14	under the part of the statute that does apply.
15	So it takes a little bit of procedural rigidity out.
16	But I don't think it changes your approach much in terms
17	of the substance.
18	COMMISSIONER ANDERSEN: Great. Thank you. Also, it
19	allows the accounting for migration. We've had a lot of,
20	you know, that sort of thing. This is where I'm sort of
21	the multi-tiered thought there, so thank you very much
22	for the answer.
23	PROFESSOR LEVITT: Yeah. Yeah. And that I
24	should emphasize, it may be that the communities in those
25	areas still are polarized and still are sizeable and



1 2 da	still but all of that is subject to, what did the ata actual show? So California has had migration all
2 da	ata actual show? So California has had migration all
2 0.0	
3 ov	ver the place, different growth rates in different
4 cc	ommunities, so there may well be places in the state
5 wh	nere you have obligations now that you didn't have in
6 20	010. There may well be places in the state where you no
7 lc	onger have obligations that you had in 2010. And there
8 ma	ay be places where you have very similar obligations to
9 wh	nat you had in 2010.
10	CHAIR KENNEDY: Very good.
11	Commissioner Sadhwani, and then Commissioner Turner.
12	COMMISSIONER SADHWANI: Thank you so much, Professor
13 Le	evitt, because, as always, this is so helpful. And I
14 th	nink I echo Commissioner Andersen and others, you have a
15 wa	ay of explaining things that is precise and very clear,
16 wh	nich I think is extraordinarily helpful. And I also
17 an	nticipate that we have an infinite number of questions
18 re	egarding the VRA and what compliance will look like.
19	Before you came on, Commissioner Yee and I had
20 pr	resented a number of recommendations to the Commission.
21 An	nd I'm wondering if we could center some of our
22 cc	onversation around some of those recommendations and
23 sp	pecifically get your feedback on those so that we can
24 mc	ove forward, begin some of the analysis that you have,
25 yc	ou know, even suggested that we should start with, as

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1	well as move forward with our process to identify VRA
2	Counsel who could answer these questions for us in the
3	future at every single meeting?
4	So to that end, I wanted to get your thoughts on two
5	pieces.
6	First, one of our recommendations well, one of
7	the pieces that the Commission needs to consider is
8	the and that we, you know, the Subcommittee has
9	discussed with you previously, are the pros and cons of
10	keeping RPV analysis either public or as attorney work
11	product or under attorney-client privilege? The answer
12	to that question will determine how we hire an RPV
13	analyst because of all of the various state procedures
14	for hiring these kinds of individuals, so I'm wondering
15	if you could walk us through that?
16	Our recommendation to the Commission has been, you
17	know, taken from our conversation with you, as well as
18	with others, has been to instruct, at this meeting,
19	instruct our Chief Counsel to move forward with hiring an
20	RPV analyst at this point in time who could begin a
21	public-facing analysis, kind of at the statewide level,
22	to craft an overview of racially-polarized voting in
23	California. And also I'm thinking, as you're showing
24	these beautiful heat maps, to also provide some of that
25	assessment using ACS data to inform our process moving

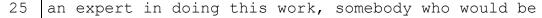
1 forward.

2	We have also advised the Commission to consider
3	whether or not to keep additional analysis, that more
4	localized analysis, under attorney-client privilege. And
5	I'm wondering if that's something that you could speak to
6	and help us understand the pros and cons?
7	We, of course, all value transparency in this
8	process. But as it relates to potential future
9	litigation, what might we need to know about the pros and
10	cons of releasing that information?
11	PROFESSOR LEVITT: Sure. And I will attempt, as
12	best I can, to lay out the pros and cons for you without
13	any role as an advocate for one end result or another.
14	So this is, essentially, a choice about the degree
15	to which you want to be transparent versus the degree to
16	which you want to incur litigation risk. And there's not
17	a wrong answer to that choice. There are different
18	answers. There may be different answers based on your
19	preference. But there's not a wrong answer to that
20	choice.
21	So when the lawsuits come, those who are planning to
22	attack the work of the Commission will use every tool at
23	their disposal to attack the work of the Commission,
24	whether the Commission's work on that particular subject
25	has anything to do with their complaint or not. So you

may see someone suing you on Voting Rights Act grounds or other grounds, even if their complaint has absolutely nothing to do with the Voting Rights Act really. They're just trying to get a different map in a place that they prefer for other reasons. Or you might see somebody suing you because their complaint is actually based on Voting Rights Act.

8 The data that you provide are one source of that 9 potential attack. So those who are unhappy with your 10 work will claim, if there is a district that you draw 11 based on the Voting Rights Act, that there was no reason 12 for you to draw that district based on the Voting Rights 13 Act, and that you drew predominantly based on race, just 14 like what happened in Virginia.

15 And so if there's a group for critiquing you for 16 drawing a particular district, ostensibly on Voting 17 Rights Act grounds, then they'll come after the choices 18 that you made about which people to put inside or outside 19 the district, the same as those sort of maps that I 20 showed highlighting where African-Americans voters were 21 in District 95 in Virginia. But they will also come 22 after the basis for your assessments of Voting Rights Act 23 need, like racially-polarized voting analysis. 24 And just as you will be hiring a VRA analyst who is





1 critiquing would be hiring a VRA analyst who is an expert 2 in racially-polarized voting analysis to say, no, what 3 you heard from your expert is not actually right. This 4 isn't polarized or isn't sufficiently polarized because 5 of X or Y. We've mentioned before that you want to choose a 6 7 selection of races, of particular candidacies, of particular elections, that you don't ever want to rely on 8 9 just one. And so the challenge will come, they chose the 10 wrong bucket of races. There was something weird about 11 this race they shouldn't have included. They should have 12 included other races in the mix. 13 So if you make that data public, not only will 14 challengers have information or data of their own, they'll have yours to attack. And if you don't draw 15 16 districts on Voting Rights Act grounds and somebody 17 asserts that you should have, if you make your analysis 18 public, the same attack will come, they showed no 19 polarization in X or Y area. They really should have 20 found polarization because they chose the wrong races. 21 You did the wrong analysis because there was something 22 flawed in what you made. So there's risk to putting that 2.3 localized information out there in the world. 24 There's also a transparency boost to putting that 25 information out there in the world so that you can say,



1	look, the reason we drew this district was, in part,
2	based on the Voting Rights Act because we showed there
3	was polarization there and, look, here it is, you can
4	see. Or the reason we didn't draw this district is
5	because we found there was no polarization. Here, you
6	can look at the entity at large. Here's the analysis,
7	look, you see.
8	So that, the decision of what ultimately to do is
9	ultimately a preference for which of those values you
10	think speaks more strongly to you in a particular
11	instance, those are the basic pros and cons of either
12	releasing the information or holding it tight.
13	CHAIR KENNEDY: Commissioner Sadhwani?
14	COMMISSIONER SADHWANI: Thank you. That was much
15	more eloquently put than I ever could myself, and much
16	more informed, so thank you.
17	And I think I just want to also stress for the
18	Commissioners that what we decide today does not have to
19	necessarily be our final choice. The recommendation that
20	we are giving to the Commission is to move forward in
21	hiring someone who can start this now, the overview.
22	When we have VRA Counsel, they, too, may have someone
23	different. They might want the same analyst. We don't
24	know that yet. And so we didn't want to tie our hands,
25	necessarily, to one and only analyst for racially-



1	polarized voting assessments. And so, therefore, we do
2	have a little bit of time. But it's something that
3	definitely has to be on our radar.
4	And I would also stress that to the extent that we
5	can that the Subcommittee and, more importantly, that
6	our Counsel can be given that authority today to move
7	forward with hiring an RPV analyst to do that top-level
8	analysis that would be public-facing, would be really
9	important. And as we move forward we can further decide
10	whether or not we want to make the more localized
11	analysis public.
12	PROFESSOR LEVITT: I'd just like to add something
13	very quickly to that analysis, and that is a limit on
14	what I'm telling you here today, I am not a Brown Act
15	specialist and don't certainly don't want to suggest
16	anything other than what your General Counsel tells you
17	about the extent to which your information can or can't
18	be public more generally, or the extent to which part of
19	the information you make more public may lead to other
20	bits being more public.
21	So I just want to frame all of that very carefully
22	in the caveat, you should take your Counsel's
23	recommendation on how your decision here generally
24	affects what you may have the obligation to release or
25	not. They will guide you. And you should not - the pros



1	and cons that I weighed out may have important asterisks
2	or caveats based on what they tell you about information
3	that you have the obligation to release or not, so follow
4	their guidance over mine in that respect, in all
5	respects, but also in that respect.
6	CHAIR KENNEDY: Commissioner Sadhwani?
7	COMMISSIONER SADHWANI: Thank you.
8	And just to add, also, there's so many components
9	here, I think what we have arrived at in our many
10	conversations, if we end up going the route of putting
11	out a Request for Proposals for an RPV analysis
12	analyst, excuse me, we might ultimately have to make that
13	work product public. And so then we are tying our hands
14	to that decision. Whereas if our General Counsel were to
15	hire that person, for example, through an interagency
16	agreement or some other form, then we would have more
17	choice in that matter.
18	And that's my understanding of the procedure, the
19	state procedures. So if I'm misspeaking, you know, Mr.
20	Claypool or Marian or Ms. Marshall, please feel free to
21	correct me, but that was my understanding and what we
22	were using to develop these recommendations, to allow us
23	the greatest amount of flexibility on this piece.
24	CHAIR KENNEDY: Commissioner Andersen?
25	COMMISSIONER ANDERSEN: Thank you. One quick, quick

1 question.

2	You know, sometimes, not to get caught up in names
3	because when we're for proposals and scopes of work,
4	when we're talking about Litigation Counsel, it would be
5	for, you know, obviously, once it hits litigation.
6	And a VRA Counsel a VRA analyst and an RPV
7	analyst, could we have our VRA analyst, maybe if it is or
8	is not completely client-attorney privilege, but if our
9	VRA Counsel and VRA analyst is the same, then we have the
10	opportunity of opening up what we'd like to the public or
11	not because it's of Counsel.
12	So is that and this is a bit more, one, to check
13	terminology and things with Justin Levitt.
14	Also, Marian, the state agency agreements, are those
15	also I mean, attorney-client privilege is an easy one,
16	but state
17	MS. JOHNSTON: Contracts are always public.
18	COMMISSIONER ANDERSEN: State agency is always
19	public?
20	MS. JOHNSTON: Contracts are always public, yeah.
21	COMMISSIONER ANDERSEN: The contracts, yes, but the
22	work product?
23	MS. JOHNSTON: No. The work product can be, if it's
24	done on the request of an attorney, it's protected as
25	work product.

96

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1	COMMISSIONER ANDERSEN: And what if it's on the
2	state oh, is the state agency agreement, if it's
3	through an attorney, then it's
4	MS. JOHNSTON: If, yes, if the analyst reports to
5	the attorney based on what the attorney wants the analyst
6	to do, then it's attorney work product.
7	COMMISSIONER ANDERSEN: Okay. Thank you.
8	MS. JOHNSTON: It's not absolute privilege, but it's
9	protected.
10	COMMISSIONER ANDERSEN: Thank you.
11	Mr. Levitt, do you have any, you know
12	PROFESSOR LEVITT: Oh, no. In that regard, I'll
13	actually, I'll defer entirely to Marian. The way in
14	which you structure that arrangement has far more to do
15	with the rules that govern you in your responsibilities
16	as a public Commission than they do about the Voting
17	Rights Act. So
18	COMMISSIONER ANDERSEN: Okay. One
19	PROFESSOR LEVITT: I'll leave that to her.
20	COMMISSIONER ANDERSEN: In terms of having the VRA
21	Counsel and VRA analyst as the same person, different
22	person, what are, maybe, pros and cons on that?
23	PROFESSOR LEVITT: I think you want them to be on
24	the same page, but I don't know that they have to be the
25	same person. So they want to have the same understanding



1	of what the data are actually showing of where you might
2	have an obligation or not. And so you want them to be
3	aligned and able to work together if they're not actually
4	the same individual. But I don't know that they have to
5	be the same person.
6	Commissioner Sinay, did you have your hand up?
7	COMMISSIONER SINAY: Yeah. And this might be a
8	little in the weeds, so I apologize, but the stuff that
9	we said you know, I'm still trying to figure out the
10	pros and cons of making it private or not, or public.
11	And when we go to draw the lines and we present our
12	maps, we're supposed to give reason for every single line
13	we draw. And so how would we give a reason if that data
14	is private?
15	PROFESSOR LEVITT: So my understanding, and here,
16	too, I'm going to defer to both Marian and Dan and
17	others, is that you can say we drew this district in
18	order to comply with the Voting Rights Act and for other
19	reasons, including the following thing, without
20	necessarily releasing all of the underlying data or
21	information that you used to make that conclusion, or you
22	can decide to release some or all of that underlying
23	data, I believe, and I think that's up to you.
24	MS. JOHNSTON: And I agree with that.
25	CHAIR KENNEDY: Director Claypool, did you have your



1 hand up? 2 I did. I just wanted EXECUTIVE DIRECTOR CLAYPOOL: 3 to say that I remember the reports that went with the maps from the last one and it might be well worth it for 4 5 you to read them. They were very brief and they were, in many cases, nonspecific about exactly why things were 6 7 done. So you have a lot of latitude. CHAIR KENNEDY: Thank you. 8 9 Commissioner Fernandez? 10 COMMISSIONER FERNANDEZ: So let's say we don't 11 disclose the data when we write the reports. Is that 12 data, however, discoverable once it goes to litigation? 13 MS. JOHNSTON: It might be. 14 COMMISSIONER FERNANDEZ: That's a very maybe. Okay. 15 MS. JOHNSTON: Attorney work product may be 16 discoverable if it becomes relevant in a litigation. 17 CHAIR KENNEDY: Anyone else? Okay. Well, we 18 certainly --19 PROFESSOR LEVITT: I think you've got Commissioner 20 Vasquez. 21 COMMISSIONER VASQUEZ: Sorry. 22 CHAIR KENNEDY: Oh, Commissioner Vasquez? 2.3 COMMISSIONER VASQUEZ: Yeah. Yet to find a background that doesn't make my hand disappear into the 24 25 ether.

99

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1	This might be a dumb/basic question that has already
2	been answered, and I apologize. I've missed some of the
3	Q&A. But if we're choosing if we make a choice to not
4	disclose the data, but we are discussing and drawing many
5	of these you know, drawing all of the lines sort of in
6	public and having discussions about, oh, you know, what
7	are the impacts of moving a line here versus here, in
8	those discussions we will be discussing the data as part
9	of our sort of thinking on why we want a line versus why
10	we want a line here.
11	So I'm a little confused about sort of how much of
12	that is already public via our conversations anyway?
13	MS. JOHNSTON: Your reason could be based on advice
14	from your VRA Consultant. If you actually discuss the
15	content of the document in public session, then under
16	Bagley-Keene it becomes public, but you don't need to
17	discuss the document itself.
18	COMMISSIONER VASQUEZ: So a follow-up question.
19	So then we could, theoretically, even have the data
20	sort of in front of us, privately viewing, but in the
21	discussion say, based on the data, I think it should be
22	here?
23	MS. JOHNSTON: I'm not sure. I think last time the
24	nuts and bolts of the analysis was not given to the
25	entire Commission. It was given the overview, the broad

1 conclusions that were reached by the analyst.

2 COMMISSIONER VASQUEZ: Oh.

3 PROFESSOR LEVITT: And there, and just to clarify,
4 so for example, if I could share my screen for another
5 thirty seconds and only that, the -- where did you go?
6 My apologies. I can't seem to get it.

7 If you remember the chart of the racially-polarized voting, of all of the circles and the lines, there are 8 9 lots of those that combine to give you an assessment of 10 whether voting is racially polarized or not in a 11 particular community, and also the extent to which it may 12 be racially-polarized in a particular community. And all 13 of those add up to and this, therefore, is the level at 14 which we feel comfortable that a particular racial group 15 that is polarized would have a real equitable 16 opportunity. And I think you can decide how much of 17 that, back down the chain, you want to make public. 18 So it's a little bit like raw data, and then 19 analysis of the raw data, and then analysis of the 20 analysis, and then a conclusion. And I think you can 21 decide at which point you want to make any of that public 22 versus at which point you would rather retain it for 23 yourself. You can still act on the conclusion if you 24 decide to keep the underlying data private. 25 CHAIR KENNEDY: Okay. Commissioner Fernandez --

	102
1	PROFESSOR LEVITT: Does that make sense?
2	CHAIR KENNEDY: and then Commissioner Sadhwani.
3	COMMISSIONER FERNANDEZ: Well, maybe I misunderstood
4	it when Commissioner Sadhwani was presenting it, but some
5	of the discussion around the data may be in closed
6	session, or was I mistaken with that, or we don't know
7	yet?
8	MS. JOHNSTON: It could be. I can't be more
9	specific than that. It depends. If you know there is a
10	real risk of litigation and you want to avoid presenting
11	that information to the world, then
12	COMMISSIONER FERNANDEZ: Right.
13	MS. JOHNSTON: then it could be in closed
14	session.
15	COMMISSIONER FERNANDEZ: So then at that point, and
16	this is just addressing Commissioner Vasquez's question,
17	if it's something that we discuss in closed session, then
18	we would not necessarily we could choose not to put it
19	in the report; does that make sense?
20	MS. JOHNSTON: Well, what would go into the report
21	is that, based on VRA analysis
22	COMMISSIONER FERNANDEZ: Um-hmm. Right. Right.
23	CHAIR KENNEDY: Commissioner Sadhwani?
24	COMMISSIONER SADHWANI: So just to keep us moving,
25	and not to stop discussion, but I also see that callers



1	are starting to call in, I'm wondering how we feel about
2	if I were to make a motion to instruct our Counsel to
3	move forward with an interagency agreement to hire an RPV
4	analyst at this time specifically for that outward-facing
5	initial assessment that may or may not be the same person
6	that we ultimately use for the more localized analysis?
7	But at least so that we can get started with a broader
8	outward-facing process that we would make public, that
9	would be more statewide in nature, and would create some
10	of these maps for us to identify regions where we might
11	want to focus more?
12	That would be that first motion. Well, that's a
13	very long version of it, but that would be the content of
14	that first motion.
15	Separately, we can think about the Statement of Work
16	for the VRA Counsel and Outside Litigation Counsel.
17	Whomever we hire for VRA Counsel might have their own RPV
18	analyst that they would want, right? We don't know that.
19	They might have different recommendations on whether or
20	not to keep this analysis public or private. So that's
21	why I want I'm putting forth a motion specifically for
22	this first stage of analysis and to empower our Counsel
23	to just move forward with an interagency agreement to
24	start that process for us.
25	And I suppose, Marian and Ms. Marshall, if I need to



1	solidify that more, I most certainly can. But I wanted
2	to explain it first.
3	MS. JOHNSTON: Two things. One, you need a second.
4	And two, it would be a special vote requiring the three,
5	three and three.
6	COMMISSIONER SINAY: I second it.
7	MS. JOHNSTON: I'm sorry. Who was that?
8	COMMISSIONER SINAY: Sinay.
9	CHAIR KENNEDY: Commissioner Sinay. Okay.
10	Commissioner Fornaciari, and then Commissioner Yee.
11	COMMISSIONER ANDERSEN: And Fernandez.
12	CHAIR KENNEDY: Commissioner Fernandez was before
13	me.
14	CHAIR KENNEDY: You have to raise it a little higher
15	because I'm just seeing your name.
16	COMMISSIONER SADHWANI: I'm just pale all overruled
17	the place. It's pale walls, pale face, it's just pale.
18	Anyway, I just wanted to confirm whether or not I
19	mean, we're going to make this motion. Have we brought
20	in our Chief Counsel into this conversation, if
21	Commissioner Sadhwani and Yee I just want to make sure
22	that we're not doing something that maybe she's also
23	looking at something else, so
24	COMMISSIONER SADHWANI: Unfortunately, we haven't
25	had the

1	MS. JOHNSTON: Exactly, right now, I don't know.
2	COMMISSIONER SADHWANI: Oh, sorry. Go ahead.
3	We haven't had that chance to have that conversation
4	with her. We were working on this and developed all of
5	this as of Thursday of last week. I don't know what her
6	first start date is. But I know Commissioner Yee also
7	had sent an email kind of laying out some of our
8	recommendations and that we hope to have that
9	conversation very soon. I don't know. There's not a
10	camera on Ms. Marshall, so I'm not sure if she's there,
11	but please feel free to weigh in.
12	COMMISSIONER YEE: We're going to meet together on
13	Friday.
14	MS. JOHNSTON: I'm sorry?
15	COMMISSIONER YEE: We're meeting her on Friday.
16	CHAIR KENNEDY: Okay. I have next Commissioner
17	Fornaciari, then Commissioner Yee, and Commissioner
18	Akutagawa. Did I miss anyone? Commissioner Turner.
19	PROFESSOR LEVITT: Director Claypool, I think, is
20	also a hand up.
21	CHAIR KENNEDY: Thank you.
22	COMMISSIONER FORNACIARI: Okay. So Commissioner
23	Sadhwani, maybe I just missed it, but can you kind of
24	clarify, is kind of be a little more specific as what
25	is the deliverable, what's the outcome from this higher-

1	107701	analysis?
	TEVET	anarysis:

2	COMMISSIONER SADHWANI: To better inform our process
3	and to produce one public-facing document about racially-
4	polarized voting in California. I think some of the
5	well, there's only been a very small amount of criticism
6	about not releasing the information from 2010. I think
7	only one individual has shared that concern.

8 To me, it's about giving us information about how we 9 might want to structure our process early on, as well as kind of offering a good-faith effort of transparency, 10 11 right? And I think the Commission has never received 12 public feedback about racially-polarized voting analysis. 13 So with such a document, what is the kind of feedback 14 that we might get, perhaps, that could help inform our 15 later decision about whether or not to release that information? 16

17 That's kind of my thought process, in any case, 18 about why to start here. And also, it allows us to get 19 started now.

20 One of the things is, if we went forward and put an 21 RFP for this analyst, it's going to take quite a long 22 time, right? So we could have some of this analysis 23 before we even hire a VRA attorney, right, VRA Counsel, 24 so there's the time element.

25

But it also ties our hands that the analysis would,

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most likely, have to be public, right, if it's the Commission asking for that work, rather than attorney asking for it. And I don't know that we're prepared to make that decision today. And that's why I've made this recommendation that we get started with the analysis, that the initial analysis would be public-facing, and that we can then move into a secondary stage in which we can make decisions about the more localized analysis. Does that help? COMMISSIONER FORNACIARI: So the outcome is going to be a report? Okay. COMMISSIONER FORNACIARI: Yeah. Okay. I just, I didn't know if we were going to get a map or if we were going to get you know, I didn't know what to expect out of the analysis. Okay. Thank you. CHAIR KENNEDY: Very good. Commissioner Yee? COMMISSIONER YEE: Yes. Chair, a recommendation. Respecting Professor Levitt's time, I'm wondering if we could go to public comment, and then for any questions he might that might be directed to him, and then, you know, considering the motion after his time with us? CHAIR KENNEDY: Okay. Marian, on that, if we take		
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	23	know, considering the motion after his time with us?
25 public comment now is that going to be sufficient for	24	CHAIR KENNEDY: Okay. Marian, on that, if we take
25 public comment now, is that going to be sufficient for	25	public comment now, is that going to be sufficient for



1 the vote?

2

MS. JOHNSTON: If.

CHAIR KENNEDY: Okay. Then I would ask Commissioner 3 4 Akutagawa, Commissioner Turner, and Director Claypool --5 well, Director Claypool, is yours immediate? Please. EXECUTIVE DIRECTOR CLAYPOOL: It is, in short. 6 7 So to clarify, you are asking us to actually draft 8 the interagency agreement so that we can work with the 9 RPV expert, develop what we're going to present, and then we come back with that draft for finalization; am I 10 11 correct? So we are going to develop the costs and 12 everything else first. Perfect. Thank you. 13 CHAIR KENNEDY: Okay. Commissioner Turner? 14 COMMISSIONER TURNER: Yeah. The clarification I 15 wanted on the proposal from Commissioner Sadhwani as to 16 the questions about Counsel being present or not, was 17 that it was just a proposal that also included 18 determining if our Counsel is in agreement that this is 19 the way that we should go, right? I think I heard you 20 say that in there. So we may -- Counsel could come back 21 and say that this is not my recommendation, I don't want 22 it. 2.3 So I just wanted to name that. Because when you 24 said it, I thought, well, this is great. This does free 25 her to be able to move forward in whichever manner.



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	109
1	CHAIR KENNEDY: Okay. Let's go ahead and okay.
2	We do have three callers in line.
3	Katy, can you go ahead and read the instructions for
4	others?
5	And I will get back to Commissioners with hands
6	raised.
7	PUBLIC COMMENT MODERATOR: Yes, Chair.
8	In order to maximize transparency and public
9	participation in our process, the Commissioners will be
10	taking public comment by phone. To call in, dial the
11	telephone number provided on the livestream feed. The
12	telephone number is (877) 853-5247. When prompted, enter
13	the meeting I.D. number provided on the livestream feed.
14	It is 91505532099 for this week's meeting. When prompted
15	to enter a participant I.D., simply press the pound key.
16	Once you have dialed in you will be placed in a
17	queue from which a moderator will begin un-muting callers
18	to submit their comment. You will also hear an automatic
19	message to press star 9. Please do this to raise your
20	hand, indicating you wish to comment. When it is your
21	turn to speak the moderator will unmute you and you will
22	hear an automatic message that says, "The host would like
23	you to talk. Press star 6 to speak." Please make sure
24	to mute your computer or livestream audio to prevent any
25	feedback or distortion during your call.



	110
1	Once you are waiting in the queue, be alert for when
2	it is your turn to speak and, again, please turn down the
3	livestream volume.
4	These instruction are also located on the website.
5	The Commission is taking public comment on the
6	motion in regards to hiring a VRA analyst made by
7	Commissioner Sadhwani.
8	And we have three. I will start here. Please press
9	star 6 if I have oh, yes oh, no. Shoot.
10	Please state and spell your name. Caller 051
11	MS. SHELLENBERGER: Hi. This is
12	PUBLIC COMMENT MODERATOR: Could you state and spell
13	your name please?
14	MS. SHELLENBERGER: Yes. This is Lori
15	Shellenberger
16	PUBLIC COMMENT MODERATOR: Okay.
17	MS. SHELLENBERGER: L-O-R-I, last name
18	Shellenberger, S-H-E-L-L-E-N-B-E-R-G-E-R. I'm the
19	Redistricting Consultant for Common Cause.
20	I'm actually calling in, I just, I want to actually,
21	and perhaps Marian can answer this, is I was calling in
22	to speak regarding the RFI and Statement of Work for the
23	Voting Rights Counsel. And I wasn't sure when you would
24	get to that topic. And I wanted to present those
25	questions while Justin was still there. But I also



1 understand this is to speak on the motion at hand. 2 So is it appropriate to offer comment on the RFI for the VRA Counsel at this time? 3 MS. JOHNSTON: I think, since that's part of the 4 5 discussion that led up to that, that would be fine. MS. SHELLENBERGER: Okay. All right. Thank you. 6 7 And good morning to the Commissioners. I think it was the last one to call in yesterday and the first one 8 9 to call in today. And I really appreciate, just I can't 10 say enough how much we appreciate the thought that's gone 11 into the various documents produced by the VRA 12 Subcommittee and the things that they've done and the 13 outreach they've done. And also, always enjoy hearing 14 Justin Levitt speak about the Voting Rights Act. 15 I just wanted to raise a few items related to the 16 RFI. And I'm actually submitting these comments on 17 behalf of myself and on behalf of NALEO Educational Fund, 18 Rosalind Gold. And I discussed these at length. And she 19 cannot call in right now because she's actually 20 conducting a redistricting training for her staff at this 21 time. So I have three comments on one general comment. 22 The first is regarding what is a redistricting 23 activity? And we would suggest that you define that at 24 the beginning of the RFI, and perhaps discuss how you 25 want to define that. But in most of the places that it's



-	
1	listed, it seems to be referring to the work of the
2	Commission. If so, just make it clear it's not just a
3	line drawing but, also, accessibility to hearings,
4	evaluation of testimony, et cetera. I just think it
5	would be good to define that a little more clearly.
6	I have a comment related to section 5 and the
7	section paragraph of section 5 regarding expertise. And
8	we would recommend that you change the word "experience"
9	to "expertise" in that second sentence of that second
10	paragraph, just because it's a little unclear what the
11	experience would mean. And you do ask for more details
12	about experience later in the RFI. So just suggesting
13	you change "experience" to "expertise" in that second
14	sentence.
15	In addition, we'd recommend you strike Bagley-Keene.
16	We don't think that you have General Counsel, and you
17	have Marian Johnston at your disposal, and they're
18	experts on Bagley-Keene. And I think that doesn't seem
19	to be as important for the VRA Counsel.
20	I have a recommendation regarding section 5, and
21	it's number 3 in section 5. And it's really just a
22	recommendation that you get rid of the reference to two
23	specific pieces, which we were a little curious about why
24	you chose to include the Shaw and Miller cases in there,
25	in particular, and highlight them. The Voting Rights



1	Act, as you've just spent two hours discussing, has lots
2	of comment complexity. And there are lots of lines of
3	cases. And attaching special importance to some over
4	others just may inadvertently signal things you don't
5	want to do. And we don't think it's critical that you
6	highlight any particular case over another.
7	And then, finally, on page 2 in section 6, item
8	number 3 regarding experience, we would recommend that
9	you expand that a bit at the beginning of that section to
10	list all experience related to districting,
11	redistricting, and election-related litigation,
12	potentially. Because, first of all, there is a
13	difference between districting and redistricting. And
14	because there are folks who have experience, and under
15	section 2 and section 5, there's litigation that happened
16	related to at-large and conversions that require initial
17	districting.
18	And secondly, related to Election Law, generally,
19	you have asked for experience with California Election
20	Code and the Voters First Act. But it would be good to
21	know if folks have experience litigating voting rights in
22	other context besides the VRA because there are instances
23	where there can be litigation to expand or restrict those
24	rights that are specifically under the Voting Rights Act.
25	And we'd also suggest that you change "significant"



1	to "all" so that so you don't do you avoid someone
2	cherry picking what they want to share. And if you do
3	include "all," maybe you only want to go back twenty
4	years. Maybe someone has forty years of experience. You
5	don't want every case they've ever been involved with.
6	Finally, we would also suggest that on that list of
7	experience, you include publications, because there are
8	folks who have done significant amounts of writing, and
9	that's not litigation to be rated.
10	So that concludes my comments. I'm sorry I went
11	over time. And I'm happy to stay on if anyone has
12	questions.
13	CHAIR KENNEDY: Ms. Shellenberger, just to make sure
14	that we do have all of that, did you indicate that you
15	would also be submitting it in writing?
16	MS. SHELLENBERGER: I did not, but we can do that.
17	We just unfortunately, we didn't have a chance to
18	connect until very early this morning with our feedback
19	and didn't have time to put that in writing, but we'll
20	absolutely do that.
21	CHAIR KENNEDY: That would be helpful. Thank you so
22	much.
23	MS. SHELLENBERGER: All right. Thank you.
24	CHAIR KENNEDY: Thank you.
25	PUBLIC COMMENT MODERATOR: Our next caller, could

114

1	you press star 6? Thank you. Could you please state and
2	spell your name for the Court Reporter? You are live.
3	Could you state and spell your name for the Court
4	Reporter? Caller 2790, you are live or not. Okay.
5	Next person oh, no, they're back.
6	Can you please state and spell your name? You are
7	live. Can you talk please? Okay. I will move on.
8	Can you please Caller 4557, press star 6 to
9	unmute. Please state and spell your name for the Court
10	Reporter.
11	MS. MANOHAR: Megha Manohar.
12	PUBLIC COMMENT MODERATOR: Yes, you're live. Can
13	you please state and spell your name for the Court
14	Reporter?
15	MS. MANOHAR: Sure. My name is Megha Manohar. My
16	first name is M-E-G-H-A. And my last name is
17	M-A-N-O-H-A-R.
18	PUBLIC COMMENT MODERATOR: Thank you. Will you
19	please state your comment?
20	MS. MANOHAR: Sure. Good morning everyone. My
21	comment is about representation for the Asian community
22	in Silicon Valley.
23	As of 2019, there are thirteen congressional
24	representatives of Asian-American descent who are
25	currently serving. Many Silicon Valley cities have



	116
1	switched over to the strict elections under the threat of
2	litigation, making it easier for minorities to be
3	elected.
4	Would you consider redistricting to ensure that more
5	Asian-Americans will have a chance to be elected to
6	Congress?
7	For example, Congressional District 18 has never had
8	a minority congressional representation. And Asian-
9	Americans are the largest minority community of this
10	district.
11	That's my comment. Thank you so much. I appreciate
12	giving me the opportunity. Thank you.
13	CHAIR KENNEDY: And thank you for calling in.
14	PUBLIC COMMENT MODERATOR: The other two callers
15	that we have in the queue, if you would like to make a
16	comment, can you press star 9 to signify that you would
17	like to speak. Thank you. If you'll press please
18	state and spell your name for the Court Reporter.
19	MR. HARNISCH: Steve Harnisch.
20	PUBLIC COMMENT MODERATOR: Thank you.
21	MR. HARNISCH: S-T-E
22	PUBLIC COMMENT MODERATOR: The floor is yours. Oh,
23	go for it. Sorry.
24	MR. HARNISCH: Oh. Harnisch, H-A-R-N-I-S-C-H. And
25	thank you, Commissioners.

116

1	You know, if you do direct Counsel to enter into an
2	interagency agreement with UCLA to do this preliminary
3	analysis, I think it's important that the agreement state
4	that Mr. Barreto shall exclusively use the data provided
5	by the Statewide database. And this is important because
6	the purpose of the document is to be available to the
7	public. So it's critical that it rely on data that is
8	also available to the public. Prop 11 includes this
9	requirement for an official publicly-available
10	redistricting database in the interest of transparency so
11	any Californian can replicate and verify the Commission's
12	work.
13	When Mr. Barreto presented in September, he proposed
14	using his own racially-polarized voting methodologies and
15	BISG, and that would use individualized voter data not
16	part of the statewide database. Relying on proprietary
17	methodology, using confidential voter records, it could
18	certainly bias or at least limit your choices for future
19	vendors. And as Professor Sadhwani noted, you don't want
20	to tie your hands at this point.
21	Thank you for your consideration.
22	CHAIR KENNEDY: Thank you very much for your
23	comment.
24	PUBLIC COMMENT MODERATOR: And we have one more. If
25	you'll press star 6? Caller 3732, if you will press star

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	IIO
1	6 to unmute yourself? If you'll press star 6, I will
2	unmute you.
3	They do have their hand up but I can't unmute them
4	unless they hit star 6.
5	CHAIR KENNEDY: They may still be listening to the
6	livestream.
7	PUBLIC COMMENT MODERATOR: Oh. Oh, there we go. If
8	you'll state and spell your name please?
9	MS. HOWARD: Hi again. Deborah Howard, California
10	Seniors Advocates League. Deborah,
11	D-E-B-O-R-A-H H-O-W-A-R-D. I had three comments,
12	but now I have four.
13	And I want my first one, which was the one that I
14	just added, is, really, we have to do better on
15	technology. Being the last caller in the queue, I think
16	I tried to unmute myself, probably, fourteen times.
17	There's better technology available.
18	And that actually feeds into my other comments which
19	all follow under the category of, again, an issue that
20	I've raised in the past, which is that the default
21	position of the Commission, being transparent, I
22	understand about protecting yourselves for litigation
23	purposes, but the default position would be to share, and
24	I think in the comments, to share with the public so we
25	can contribute to the conversation meaningfully.

118



1	And I think just before you went to public comment
2	there was a question about only one person has requested
3	the former report for racially-polarized voting that was
4	done in 2010 by Professor Barreto. Let me number 2, I
5	absolutely think that that should be made public now. It
6	can no longer be relevant to litigation. And if we want
7	communities to, again, contribute meaningful, they
8	need/we need to know what it looks like, so I'll do that.
9	And I did have a third thought and that is that,
10	again, I understand that it's really hard to do this
11	while you're building relationships with each other,
12	trying to bring in the larger community of people who are
13	interested, as well as those who will simply be affected
14	by these districts that will be drawn over the next ten
15	years, but I think there is also a really good model that
16	the Biden-Harris-almost transition team is working in
17	that they're providing readouts of calls and
18	conversations that they are having at a very high level.
19	I think that's actually a really good model that
20	doesn't is not onerous in sharing the information but,
21	also, creates a record that tracks, you know, the pathway
22	that you're taking to make these decisions.
23	And I say all my I apologize for my frustration
24	at the beginning. It is really hard to listen to the
25	live feed which, in my circumstance, is delayed, I don't

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know, I'm going to say close to a minute, and being able
to track, being able to call in and make these comments.
It's not about me being comfortable but it is about you
all being able to get legitimate feedback.
So I echo everything that has been said. These are
hard conversations. You're approaching them with
intelligence and deep consideration and, for that, I am
thankful. And I appreciate the opportunity to comment
and again emphasize default to transparency and share the
past work on racially-polarized voting that was presented
to the 2010 Commission.
Thank you.
CHAIR KENNEDY: Thank you, Ms. Howard.
Katy, are there any others in queue?
PUBLIC COMMENT MODERATOR: No, there are not.
CHAIR KENNEDY: Okay. So I have Commissioner
Andersen in queue for comment.
COMMISSIONER ANDERSEN: Well, this is back to the
getting the Counsel to, basically, essentially, RPV
analyst. And you're saying, okay, the outward document,
based on what? This is the whole state? I mean, what?
You know, there, what's the scope?
COMMISSIONER SADHWANI: And may I respond?
COMMISSIONER ANDERSEN: Yes.
CHAIR KENNEDY: You might as well.



	121
1	COMMISSIONER ANDERSEN: Please.
2	COMMISSIONER SADHWANI: The thought is that we would
3	be that the analysis could be done looking at
4	statewide elections as opposed to the localized
5	elections.
6	COMMISSIONER ANDERSEN: But you're looking at the
7	entire state as one general looking at statewide
8	elections in each area; is that correct? It's not
9	just I mean, is it basically data on the entire state
10	or on certain areas?
11	COMMISSIONER SADHWANI: I could be based on certain
12	areas but how they're voting in statewide
13	elections
14	COMMISSIONER ANDERSEN: Okay.
15	COMMISSIONER SADHWANI: as opposed to localized
16	elections, if that makes sense?
17	COMMISSIONER ANDERSEN: Right. But are we asking
18	for this report to cover areas of the entire state or
19	just specific areas?
20	COMMISSIONER SADHWANI: My sense is that we could
21	ask the analyst to help us determine that. My sense is
22	that we can take the ACS data, as was suggested,
23	actually, by Professor Levitt, to conduct it, to do those
24	types of mapping to identify those areas where we find
25	populations that would be covered by the VRA and begin



1	that analysis but using statewide elections, as opposed
2	to more localized elections where we get into, you know,
3	all sorts of variations in terms of the, you know, the
4	candidates that are available, et cetera.
5	COMMISSIONER ANDERSEN: Okay. So just to clarify
6	then, so you're saying we're essentially looking at the
7	entire state roughly but it's using and state but
8	based on statewide election to give us, these are the
9	areas that we'll probably have to address, and roughly
10	addressing those?
11	COMMISSIONER SADHWANI: That's right.
12	COMMISSIONER ANDERSEN: And then the next stage
13	would be actually looking at the local elections on those
14	particular areas?
15	COMMISSIONER SADHWANI: That's correct.
16	COMMISSIONER ANDERSEN: Okay. Got it. Thank you.
17	CHAIR KENNEDY: Commissioner Taylor?
18	COMMISSIONER TAYLOR: Yes. I think I would like to
19	hear from Justin and Marian as it relates to the
20	statement by Mr. Harnisch in that we should use
21	information that is accessible to everyone and not
22	specifically a private methodology to come up with the
23	analysis.
24	PROFESSOR LEVITT: So I can speak to the limits of
25	what census data may provide. I'm going to let Marian



1 speak to the obligations that you may have about the data 2 that you've drawn, if that's okay, Marian? 3 The census data may be quite accurate for some 4 purposes and less accurate for others depending on 5 problems that the Census itself has in measuring. We don't yet know exactly whether -- exactly how good the 6 7 census data will be in every part of California. 8 Some other information can be used to supplemental 9 the information you get from the census in order to 10 confirm accuracy, in order to raise questions about 11 accuracy, or in order to more finely tune the 12 polarization analysis that you get. 13 So for example, the Department of Justice recently 14 used a method that Mr. Harnisch actually mentioned called BISG analysis, Bayesian inference statistical, I don't 15 16 know the G stands for, I've forgotten. Commissioner 17 Sadhwani is going to illuminate. The Department of 18 Justice used this, by the way, in overlapping 19 administrations, so it's not a particularly politicized 20 method of evaluation. It's a statistical method that 21 essentially means in addition to or rather than looking 22 at information top down in a precinct to determine which 2.3 voters of which races or ethnicities preferred which 24 candidates. You look at the information bottom up by 25 evaluating the likely racial of ethnic identity of



1 individual voters.

2	So one way to approach if you recall, in any
3	polarization analysis the circles that you have represent
4	the precinct and the racial composition of the voters
5	within the precinct. One way to do that is to look at
6	the census-based breakdown of the racial or ethnic
7	identify of all of the people within that precinct and
8	assume that the voters mirror all of the people within
9	the precinct. So if the precinct is fifty-five percent
10	Black voting-age population, then you would assume that
11	the voters in the precinct are fifty-five percent Black.
12	A supplemental source of data looks bottom up and
13	says here are the actual voters. Based on what we know
14	about their likely ethnicities, does that confirm that
15	the voters in this precinct, the people who actually cast
16	ballots which is public information, just coming from
17	a different source the voters who actually cast
18	ballots, not who they voted for. That's not public. But
19	their names and the fact that they voted are public.
20	And there are reliable, again, Department of Justice
21	approved, court-approved statistical techniques to
22	evaluate, if we know the following 400 people voted, here
23	is their likely racial and ethnic composition. Rather
24	than guessing at those 400 people from the 1,000 people
25	who live within the precinct area, we can try and



1 estimate based on the identities of the actual 400 people
2 who voted.

3	Often, those two sources of information, one taken
4	from a broader assessment of the precinct demographic and
5	one taken from the actual voter roll match. And so they
6	just confirm each other, yes, we think that that shows
7	that the overall assumptions we were making from the
8	census data are correct. Sometimes they don't and one
9	may be it may be easier to see that one is more
10	reliable than another.

11 And in some cases, for example, in the Department of 12 Justice instance that I'm mentioning, the location was 13 small enough. It was a case in Eastpointe, Michigan. 14 There aren't that many people who live in Eastpointe. 15 The census estimates weren't that precise. And so the 16 more accurate information actually came from examining 17 the voter rolls. There was a wide margin of error in the 18 information that came from the census, a much smaller 19 margin of error that came from the actual voter rolls, 20 and that allowed for more precise analysis than you might 21 otherwise get.

Those are two different data sources, one coming directly from the census, another informed by the census. But all of them involved public data. And all of them involve a methodology that is also public.



1	So I don't know that, at least the particular method
2	that Mr. Harnisch was mentioning, I don't know that
3	there's anything private or proprietary about that. The
4	individual choices that any analyst will make, which
5	races to include or how to do that evaluation
6	specifically, those may be individual choices tied to
7	your analyst or your particular choice of consultant.
8	But neither the underlying data nor the methodologies are
9	secretive, if that makes sense, if that's a good
10	clarification?
11	COMMISSIONER TAYLOR: Yeah. Thank you.
12	PROFESSOR LEVITT: Now, we have to measure the
13	extent to which the state law limits your choices in that
14	regard.
15	MS. JOHNSTON: I would agree with that and add the
16	caveat that we don't yet know the validity of the census
17	data, particularly as far as California is concerned,
18	with I don't know how the statewide database is going to
19	deal with census data if it doesn't include undocumented
20	immigrants. So I think we can specify that public
21	information be the basis for the analysis. But at this
22	point I would not want to limit what that public data
23	would be.
24	COMMISSIONER TAYLOR: Got it. Then are we tied to
25	the same methodology that is used or can we have a



1	contract where a person uses their own methodology?
2	MS. JOHNSTON: The methodology would be the
3	consultants methodology.
4	CHAIR KENNEDY: Commissioner Sadhwani?
5	COMMISSIONER SADHWANI: Sure. So if I can just
6	weigh in?
7	The BISG refers to one methodology, as Professor
8	Levitt very clearly kind of laid out, Bayesian improved
9	surname geocoding. And for all of the reason that he
10	laid out, it's very difficult to identify voters.
11	Surname matching is the method used by the statewide
12	database.
13	I would absolutely agree with the caller that he
14	should only be using statewide database data and/or ACS
15	data, the American Community Survey's data, if we choose
16	to use the BISG. It is a part of a package that he
17	developed but it is one option in that package. I've
18	used that package. I've actually used that in my
19	research. And what's nice about it, it's an R package.
20	R is a statistical language that can be used in the
21	program. What is new about is not any of the methodology
22	that's being used, with the exception of BISG, it
23	actually allows you to conduct ecological inference,
24	which is the statistical method that's used for racially-
25	polarized voting.

1	There are a couple different methods of doing that.
2	There are Goodman Regressions, King's method, the Rosen
3	method. And what eiCompare, which he had which
4	Professor Barreto had done his presentation on previously
5	using that package, that statistical package, the reason
6	it's called eiCompare is it actually runs the data
7	through all of those different methods and allows you to
8	compare them across to ensure that, regardless of which
9	method you're using, which statistical method you're
10	using, that all of the data is going in the same
11	direction.
12	My recommendation would be that, assuming we're
13	going forward with Professor Barreto, that we would ask
14	him to conduct both kind of the traditional analysis
15	using CVAP, citizen voting-age population, and the new
16	BISG, using publicly-available ACS, American Community
17	Survey, data so that we could see both.
18	I agree with the caller that BISG is newer. We
19	wouldn't want to tie our hands using only that. But I
20	think if we can actually get both conducted, we would
21	have a whole lot of data at our disposal.
22	PROFESSOR LEVITT: And just to add 15 seconds to
23	Commissioner Sadhwani thank you, by the way, for
24	reminding me about the acronym all of the methods, all
25	the different methods that Commissioner Sadhwani just



1 mentioned have all been approved by various courts, so 2 none of these are sort of newfangled in the way that the 3 courts aren't recognizing. Some of them have been 4 developed more recently than others but the courts have 5 actually validated each of the components that she just mentioned. 6 7 COMMISSIONER TAYLOR: Thank you. CHAIR KENNEDY: Okay. Do we feel that we have 8 9 exhausted our discussion to the point where we are ready 10 to point, or shall we break for lunch, take public 11 comment, as usual, after lunch and then hold our vote? 12 Commissioner Ahmad? 13 COMMISSIONER AHMAD: We actually can't vote right 14 now. We're missing three people. And it's a special 15 vote, correct? So we're missing Commissioner Akutagawa, 16 Le Mons, and Toledo. 17 CHAIR KENNEDY: Yeah. 18 MS. JOHNSTON: They're from different groups. 19 CHAIR KENNEDY: We can vote but the vote wouldn't 20 succeed. Okay. 21 Then I think we are in a position where we need to 22 hold off and break for lunch, be back at 1:50, and we 2.3 should be able to take our vote on the motion at that 24 point. 25 COMMISSIONER ANDERSEN: Actually, one quick thing.

129

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130
Commissioner Sadhwani won't be here after lunch, so could
I ask one quick question of her before she takes off?
CHAIR KENNEDY: Yes.
COMMISSIONER ANDERSEN: In the scope here, so just,
I think, Commissioner Mr. Claypool said what we're
voting on here is, essentially, to get the Counsel to
start roughing up a scope. It then is going to come back
to us, the actual details of this. It's not like, okay,
this is generally what we're doing and then just go, and
we don't see it again, or what was what are we
actually, exactly, voting on?
COMMISSIONER SADHWANI: My sense is that we could go
either way, in all honesty. You know, if the Commission
feels like we need to see the interagency agreement and
approve it in advance? And I think a part of it is I
don't know enough about how the interagency agreement
works. So if Director Claypool feels that it's prudent
to return it to the Commission, I'm perfectly fine with
that.
My understanding previously was that RPV analysts
were simply hired by the VRA Counsel of 2010. I don't
know if that was approved by the Commission but, I mean,
I see Marian shaking her head. So please, you know,
please let us know what you would recommend.
MS. JOHNSTON: It was a contract with the Commission

	131
1	last time.
2	COMMISSIONER SADHWANI: A contract that the
3	Commission approved?
4	MS. JOHNSTON: Yes.
5	COMMISSIONER SADHWANI: Got it. Okay. Okay.
6	And in the interagency agreement, is it then the
7	case that the, you know, the monetary request, et cetera,
8	is negotiated then between the attorney and the analyst?
9	So it's so then it sounds like then there would be a
10	negotiation between our Counsel and the analyst and then
11	be brought back to us for final approval.
12	EXECUTIVE DIRECTOR CLAYPOOL: Yes. It's going to
13	work like any contract. And we want our Chief Counsel to
14	have a lot of input in this and to make sure that we've
15	looked at the terms of the agreement and everything else.
16	So it's going to be a typical contract. And we're going
17	to need to reach out and work this out. That's why I
18	talked about it being a draft. It can be done very
19	quickly. But I think that you'll want to know this
20	Commission will want to know what the terms are and
21	everything else, and what they're getting, before they
22	sign onto it.
23	CHAIR KENNEDY: Very good.
24	Commissioner Fornaciari?
25	COMMISSIONER FORNACIARI: So then do we need to vote



	152
1	now? I mean, do we need to vote at all or can we just
2	give direction to the staff to go do that and bring it
3	back, and then we vote on it?
4	CHAIR KENNEDY: That sounds like a good idea.
5	Marian, can we proceed?
6	MS. JOHNSTON: That would be fine.
7	CHAIR KENNEDY: Okay. Then we would ask staff to
8	prepare a draft for our consideration.
9	EXECUTIVE DIRECTOR CLAYPOOL: And of course
10	CHAIR KENNEDY: Director Claypool?
11	MS. JOHNSTON: If Commissioner Sadhwani wants to
12	modify or withdraw her motion?
13	EXECUTIVE DIRECTOR CLAYPOOL: Right.
14	COMMISSIONER SADHWANI: Sure. I'm happy to do that
15	if we can move forward. Yeah.
16	EXECUTIVE DIRECTOR CLAYPOOL: And of course, this is
17	going to move through the Subcommittee. I mean, we're
18	going to draft with and they're going to approve and so
19	forth, so it's going to be a coordinated effort.
20	CHAIR KENNEDY: Very good.
21	Commissioner Fernandez? No? Okay.
22	Director Claypool, are you okay with the direction
23	given?
24	EXECUTIVE DIRECTOR CLAYPOOL: Absolutely.
25	CHAIR KENNEDY: Okay. Very good.

	133
1	Professor Levitt, thank you so much, again, for your
2	generosity and sharing your expertise and devoting so
3	much time to us. I feel like you're our coach in the
4	background.
5	PROFESSOR LEVITT: If I'm the coach, it's a
6	spectacular team that I'm helping to coach, so thank you
7	all for being on the team.
8	CHAIR KENNEDY: And we will break for lunch and be
9	back at 1:55 please.
10	(Whereupon, a recess was held from 12:53 p.m.
11	until 1:55 p.m.)
12	CHAIR KENNEDY: Thank you everyone. Hope you had a
13	good break. Welcome back.
14	As usual, we will begin the afternoon session with
15	an opportunity for public comment.
16	So Katy, would you please read the instructions for
17	public comment?
18	PUBLIC COMMENT MODERATOR: Yes.
19	In order to maximize transparency and public
20	participation in our process, the Commissioners will be
21	taking public comment by phone. To call in, dial the
22	telephone number provided on the livestream feed. The
23	telephone number is (877) 853-5247. When prompted, enter
24	the meeting I.D. number provided on the livestream feed.
25	It is 91505532099 for this week's meeting. When prompted



1	to enter a participant I.D., simply press the pound key.
2	Once you have dialed in you will be placed in a
3	queue from which a moderator will begin unmuting callers
4	to submit their comment. You will also hear an automatic
5	message to press star 9. Please do this to raise your
6	hand, indicating you wish to comment. When it is your
7	turn to speak the moderator will unmute you and you will
8	hear an automatic message that says, "The host would like
9	you to talk and to press star 6 to speak." Please make
10	sure to mute your computer or livestream audio to prevent
11	any feedback or distortion during your call.
12	Once you are waiting in the queue, be alert for when
13	it is your turn to speak and, again, please turn down the
14	livestream volume once you are in the queue waiting to
15	share your comment.
16	These instruction are also located on the website.
17	The Commission is taking public comment on the
18	motion I don't know how to call that the motion for
19	the VRA.
20	And we do not have anyone in the queue.
21	CHAIR KENNEDY: Okay. We will stand by for two
22	minutes to let the livestream catch up.
23	PUBLIC COMMENT MODERATOR: I will tell the
24	Commission, earlier, the lady that had issues, I will
25	take responsibility for that. I believe it was my fault



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	25	or not to proceed with that after public comment.



	150
1	CHAIR KENNEDY: Okay. Let me just poll everyone. Do
2	you have questions or comments or suggestions on the
3	scopes of work?
4	Thumbs up. Commissioner Fernandez does. Okay. I
5	do want to devote most of the afternoon to outreach. But
6	Commissioner Fernandez, we've exhausted our two-minute
7	wait, so please go ahead.
8	And then, Katy, is there someone waiting? No?
9	Okay.
10	So Commissioner Fernandez, you can go ahead.
11	COMMISSIONER FERNANDEZ: Okay. And it's really
12	quick.
13	Commissioner Yee, again, thank you for putting this
14	together. I know it's a lot of work, so I appreciate
15	that.
16	And I only had a comment on the Litigation Counsel
17	one. When it goes into section 6, number 3, and it talks
18	about the experience and it says, "Describe at least ten
19	cases argued." And I was wondering if maybe we want to
20	say describe at least the last ten cases? Because you
21	know they're obviously going to want to maybe put the
22	ones that they did best on and had the best outcome. And
23	so I'm thinking, you know, we kind of want a flavor of
24	everything. And then that would be the same for that
25	was A. And then B BB.

136

1	And then for number 3C, I think it would be
2	important to include the dates in terms of when they
3	represented those agencies or boards of commissions, if
4	they put dates, instead of just saying, you know and I
5	don't know, maybe they will. And then also, maybe,
6	references for that, which I think that's what you're
7	getting to.
8	But that's all I had. Thank you so much. I
9	appreciate it.
10	COMMISSIONER YEE: Excellent suggestions. No
11	problem adding those.
12	We did have a question of whether ten is the right
13	number? And you know, I don't know. Does anyone have
14	any sense?
15	Commissioner or Chair, do you want me to call on
16	folks or
17	CHAIR KENNEDY: Commissioner Fernandez?
18	COMMISSIONER FERNANDEZ: I was thinking ten might be
19	quite a bit but I don't I mean, but if we say up to
20	ten, I don't know, because some firms may not have that
21	many. Some firms may, obviously, have more than that.
22	So I don't want them to feel that if they don't have ten
23	they can't respond, if that makes sense?
24	MS. JOHNSTON: If I may?
25	CHAIR KENNEDY: Commissioner Turner?

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	138
1	MS. JOHNSTON: Ten cases in litigation is not very
2	much if you're looking for someone who's experienced.
3	CHAIR KENNEDY: Commissioner Turner, and then
4	Commissioner Sinay.
5	COMMISSIONER TURNER: Yeah. I was going to say, I
6	thought ten was a lot. I did understand that, perhaps,
7	beginning at experience level. But just since you left
8	it in, I thought it was a lot, and it was a lot to read
9	through.
10	CHAIR KENNEDY: Commissioner Sinay?
11	COMMISSIONER SINAY: Commissioner Akutagawa had her
12	hand up first.
13	CHAIR KENNEDY: I do have her next.
14	COMMISSIONER SINAY: Well, mine is quick.
15	Whenever I advise philanthropic organizations who
16	are creating grant-making processes, I always say don't
17	ask what you don't want if you're not going to read it.
18	So if you're going to read all ten, then that's fine.
19	But if you're not going to go through and actually you
20	know, don't ask for anything you're not actually going to
21	use.
22	CHAIR KENNEDY: Thank you.
23	Commissioner Akutagawa?
24	COMMISSIONER AKUTAGAWA: Hi. My I guess I just
25	have some general, other comments on the Litigation



1 Counsel versus the ten or not ten, so --

2 CHAIR KENNEDY: Go ahead.

3 COMMISSIONER AKUTAGAWA: Okay. On the Litigation 4 Counsel part, I would suggest removing that very first 5 portion of the section 2 where it says, "Over the last forty years," up until, "cannot be certain that will be 6 7 the case again." I think, just to keep as neutral as 8 possible, I would suggest removing that first portion of 9 that sentence and start it with, "The Commission is 10 seeking statements of qualifications from attorneys," et 11 cetera.

I would also ask, in terms of the part that says, with defend the maps in the event of litigation," I don't know if the maps needs to be a more formal description versus the redistricting maps or something along those lines. It just seems a little casual to just call it "the maps."

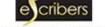
And the I also have a suggestion on the Litigation Counsel, number 3, Experience, subset C, so 3C under Experience where it says, "Describe representative legal work performed on behalf of public agencies," I would also add state boards or commissions, to be clear that we're looking for state-level experience.

And the last one is under number 4. It's the -- I guess it would be the third paragraph on the third page



1	where it says, "Describe any work relating to
2	redistricting or other work," and it says, "during the
3	past ten," and then it just seems like it just drops off.
4	Is it past ten years? That's what I was assuming.
5	COMMISSIONER YEE: Yeah.
6	COMMISSIONER AKUTAGAWA: And I guess I'll just make
7	one other comment on the Voting Rights Act Counsel. You
8	know, I noticed that on the Litigation Counsel, you had
9	underneath there, there was a lot of, I guess, other
10	not a lot but there were at least three paragraphs plus
11	the fourth one, which is B, about other conflicts. The
12	conflict of interest paragraph or paragraphs under number
13	4 is fairly short. Do you want to have similar language
14	from the Litigation Counsel also apply to the VRA
15	Counsel? Because I do like some of the things that was
16	in the Litigation Counsel language around conflicts of
17	interest.
18	And that's it.
19	CHAIR KENNEDY: Okay. Director Claypool?
20	EXECUTIVE DIRECTOR CLAYPOOL: I had a suggestion but
21	I reread and it was already in the Litigation Counsel, so
22	I have no comments.
23	CHAIR KENNEDY: Very good.
24	Commissioner Toledo?
25	COMMISSIONER TOLEDO: I would think that asking for

1	the ten cases would be fine, especially if we might want
2	to just change it to briefly describe. I believe most of
3	these firms would have that already, right? They already
4	have their portfolio of cases they've done and could
5	easily just put it in here. And if just want to know
6	what the cases were, we could the Committee could
7	always look into those further through the court records.
8	So if we had a brief description, we'd be able to look
9	into them further, or ask, of course, in follow-up
10	conversations, ask them about it.
11	Thank you.
12	CHAIR KENNEDY: Very good.
13	Commissioner Andersen?
14	COMMISSIONER ANDERSEN: I just want to also, I
15	think it was Commissioner Akutagawa said the conflicts of
16	interest, that should be under Litigation Counsel, as
17	well, so not just, yeah, not just the I sorry. It was
18	under Litigation. It should be under the VRA Counsel as
19	well. I think I missed it there.
20	CHAIR KENNEDY: Okay. Can we Commissioner
21	Vasquez?
22	COMMISSIONER VASQUEZ: Are we for our contractors
23	and others, are we going to ask them to adhere to the
24	same policy around campaign activities? It probably
25	won't be relevant for anyone but just wanted I don't



want to I guess I don't want to make an assumption.
CHAIR KENNEDY: Commissioner Andersen?
COMMISSIONER ANDERSEN: I know the line drawing, and
I believe that Commissioner Sadhwani would be probably
saying this about these next these ones if she was
here, the idea is, yes, you want to ask all the
questions. They must disclose everything. It is not an
automatic dismissal. It's not an automatic
disqualification. But the intent would be and you
know, Russell, if you would make sure that this is in
there, this is what I was saying was a conflict of
interest, yes, the same criteria needs to be disclosed.
And then it's up to us to decide if it's disqualifying or
not.
COMMISSIONER YEE: We had not thought of that. If
we did have to add it, would that apply to a whole firm?
I mean if they
COMMISSIONER ANDERSEN: It applies. Well, it does
apply to the firm. And they always have those kind of
conflicts because they have to bring that up. Again,
they'll have them because, in voting rights, they're
going to basically work, you know, with Democrats or
Republicans and they'll have issues, and we just need to
be aware of them all. And then we decide how that you
know, if it's disqualifying or not.



	143
1	CHAIR KENNEDY: Okay. With that, are we ready to
2	turn the afternoon over to the Outreach Subcommittee?
3	Commissioner Yee?
4	COMMISSIONER YEE: Okay. Not quite.
5	So those changes all sound good to me. I think we
6	can go forward with those. I think we'll stay with the
7	ten cases. It sounds like that's actually a reasonable
8	ask.
9	For the Voting Rights Act Counsel, I think the
10	suggestions that the caller had this morning, actually,
11	are pretty good, so I think we can also incorporate
12	those. Shall I go over them? I actually typed them
13	up
14	CHAIR KENNEDY: Yes.
15	COMMISSIONER YEE: during lunch, and so let me
16	see if I can manage to share a screen. Wow, that worked.
17	Okay. Here we go.
18	CHAIR KENNEDY: Can you enlarge that as much as
19	possible please?
20	COMMISSIONER YEE: Okay. Oh, I have to do that
21	here.
22	CHAIR KENNEDY: Grab your slider down at the bottom
23	right.
24	COMMISSIONER YEE: Oh, I see. No. Okay.
25	Starting at the top, the section 2, the very end of



1	that section, "Any applicant wishing to apply," that
2	sentence, just remove that unless we actually do get that
3	posting up in time, you know, so it's there.
4	Down to section 5, first paragraph where it says,
5	"Based on the 2020 census," based on the discussion
6	before lunch, just change that to "public data," so that
7	could be the census, ACS, right, and so forth, voting
8	records, such as "public data."
9	The second paragraph, the short paragraph, change
10	"expertise," so, "In addition to expertise with the
11	California Elections Code" I'm sorry, "experience
12	in addition, experience with the California Elections
13	Code, change "experience" to "expertise," the caller
14	suggested.
15	I think I would leave Bagley-Keene in there.
16	And then there's that trailing considered there,
17	which we can just strike.
18	It's amazing how many times you can read something
19	over and miss small things.
20	Okay, stop me if anyone wants to discuss any of
21	these.
22	COMMISSIONER SINAY: The Bagley-Keene one
23	COMMISSIONER YEE: So
24	COMMISSIONER SINAY: can you explain why you
25	would like to keep that in? Because every time I've



	143
1	ready something where we have Bagley the public keeps
2	asking us not to include it because it becomes
3	restrictive.
4	COMMISSIONER YEE: So we're asking for experience
5	with it, that would mean experience exercising good
6	judgment about when it does or doesn't apply, I guess, so
7	it's not I think that's relevant.
8	COMMISSIONER SINAY: But then should we ask that
9	versus what is your experience with Bagley-Keene?
10	Because someone may have everything else but not have
11	done you know, we have other legal counsel for Bagley-
12	Keene.
13	COMMISSIONER YEE: True.
14	CHAIR KENNEDY: I had seen Commissioner Akutagawa's
15	hand.
16	COMMISSIONER YEE: And then
17	COMMISSIONER AKUTAGAWA: Thank you, Chair.
18	COMMISSIONER YEE: Commissioner Vasquez as well.
19	COMMISSIONER AKUTAGAWA: Thank you. Thank you. It
20	was just more of a question. I wasn't sure if this got
21	discussed earlier, but during Justin Levitt's
22	presentation, I think Commissioner Sadhwani, or maybe it
23	was prior to him coming on, Commissioner Sadhwani said
24	something about the possibility of VRA Counsel also
25	having their own RPV analyst. And I was looking through



1	the Statement of Work and I'm not quite sure if it's
2	at least for me, it wasn't clearly stated that that would
3	be an option. And is that something that would be an
4	expectation that you would want the VRA Counsel to come
5	with, and whether or not that needs to be laid out much
6	more explicitly in the Statement of Work?
7	COMMISSIONER YEE: Good question. It's actually
8	mentioned, but only briefly, and that's in item three
9	below.
10	COMMISSIONER AKUTAGAWA: That's what I thought.
11	COMMISSIONER YEE: Yeah. The advice will
12	require
13	COMMISSIONER AKUTAGAWA: Because it wasn't really
14	clear that that would we want them to do that, I guess
15	is maybe more the question, given what Commissioner
16	Sadhwani had said earlier?
17	COMMISSIONER YEE: Right. So we drafted this in the
18	middle of all of those debates over what to do. And even
19	now, you know, we're not landed yet on which route to
20	take, so we wanted to leave the option open but not spell
21	it out yet.
22	COMMISSIONER AKUTAGAWA: Or it is an option to
23	include that that's something that we would be open to so
24	that it leaves that flexibility but it's also spelled out
25	that we would interested in seeing what they would come



1 forward with?

2	COMMISSIONER YEE: We could ask for that more
3	explicitly, sure, you know, that they we would prompt
4	them to actually provide or to weigh in on that
5	question and, perhaps, provide a proposal, rather than
6	just leaving it open. We could do that.
7	CHAIR KENNEDY: Yeah. In fact, on that, it might be
8	useful to put that under Personnel in the submission
9	format as a second bullet. If there is an intention to
10	bring your own consultant, then we need that information
11	in that Personnel section.
12	COMMISSIONER YEE: Right. Okay. We can add that.
13	CHAIR KENNEDY: Commissioner Akutagawa?
14	COMMISSIONER AKUTAGAWA: Sorry. One more question
15	on that. That just reminded me that I did have one other
16	question.
17	I noticed that in the Litigation Counsel there was a
18	section under Personnel that said that the Commission
19	would need to approve any additions to the team and that
20	they would need to bring it forward to or maybe it was
21	in this one. Sorry. Maybe it's the other way around.
22	I think in one of them it was saying that the
23	Commission needs to approve any additions to the legal
24	team, and that they would need to bring them forward so
25	that we can approve it. I think it then yeah, I think



	148
1	it's not in the Litigation Counsel Statement of Work.
2	And do we want to apply the same standard to both or was
3	there a reason why one had that kind of caveat versus the
4	other one?
5	COMMISSIONER YEE: No, there was not a particular
6	reason. We just did not think of that.
7	COMMISSIONER TURNER: I'm looking for that entry.
8	Which one is it on? I don't see it.
9	COMMISSIONER AKUTAGAWA: Yeah. I'm looking for it
10	real quick.
11	(Pause)
12	COMMISSIONER YEE: I'm actually not seeing it.
13	COMMISSIONER AKUTAGAWA: Sorry. I thought I read it
14	under the Litigation Counsel.
15	COMMISSIONER YEE: In the Litigation Counsel, yeah,
16	section 2, the third paragraph talks about the Commission
17	retaining the right, at its discretion, to hire others.
18	CHAIR KENNEDY: Oh, it is in the Litigation Counsel
19	at the bottom of, I believe, the first no, the second
20	page where it says, it talks about, "Prior to the date of
21	additional assignment the law firm or entity must submit
22	a resume and Certification of Non-Conflict identified in
23	four below for preliminary review and approval, and then
24	the individual may be cleared to work on behalf of the
25	Commission until final approval. Final approval must be



	149
1	obtained by a supermajority vote of the full Commission."
2	That's the paragraph you're referring to
3	COMMISSIONER AKUTAGAWA: Yes.
4	CHAIR KENNEDY: Commissioner Akutagawa?
5	COMMISSIONER AKUTAGAWA: Yes. Yes. And I didn't
6	see something similar under the VRA Counsel. I think
7	that's where it was.
8	COMMISSIONER YEE: Right. Right. Yeah, we can copy
9	that over.
10	CHAIR KENNEDY: Okay. Commissioner Vasquez?
11	COMMISSIONER VASQUEZ: Yeah. I was just going to
12	offer a potential solution for Commissioner Sinay's point
13	about Bagley-Keene potentially being restrictive. Could
14	we just generalize instead of referencing Bagley-Keene,
15	since I think we're looking for folks, this is a
16	nationwide search, to say open familiarity or open
17	government law open government and sunshine laws?
18	COMMISSIONER YEE: Let's think. Even if it were an
19	outside firm, outside-California firm, they would still
20	need it would still be under Bagley-Keene because, I
21	mean, the work is here, I believe, right? So
22	CHAIR KENNEDY: Right. But that's where our own
23	counsel, chief counsel and Marian, will be able to
24	provide the necessary guidance on those.
25	COMMISSIONER YEE: Oh, right. And they may not have



1	done any work in California before. Right. Right.
2	COMMISSIONER AKUTAGAWA: Right.
3	COMMISSIONER YEE: So yeah, okay. So open
4	government and sunshine laws. Okay. That's
5	CHAIR KENNEDY: Anyone else? I'm only seeing a
6	portion of my screen.
7	COMMISSIONER YEE: Okay.
8	COMMISSIONER ANDERSEN: I just want on Bagley-
9	Keene, I mean, it's not like it isn't as though you
10	have to have it because you're asking. If they don't
11	have the experience, they don't have that experience.
12	It's just I like, though, the idea of adding like the
13	sunshine, you know, other open meeting, sunshine, and put
14	like you could even say, for example, Bagley-Keene.
15	And that way anyone in California is, obviously, going to
16	put that in. But that's doesn't mean it's you know,
17	they might have expertise in that same field. We just
18	want to know what kind of experience they have. So if
19	they don't have it, then that doesn't mean, oh well,
20	you're out.
21	COMMISSIONER TURNER: That can also be accomplished
22	in an interview question, right?
23	COMMISSIONER ANDERSEN: In looking into it further,
24	absolutely. But if we don't ask it there, then we would
25	never know.

150

1 CHAIR KENNEDY: Marian, could we get your thoughts 2 on this? 3 MS. JOHNSTON: I think that it is something that 4 you're Counsel can look for rather than relying on 5 outside counsel. 6 CHAIR KENNEDY: Thank you. 7 Anyone else? COMMISSIONER FERNANDEZ: Chair, this is Commissioner 8 9 Fernandez. 10 I agree. I mean, I don't want -- this is for a 11 Voting Rights Act Counsel, so we really are looking for 12 hat expertise. And I don't want to exclude anyone or 13 anyone feel that they're excluded or not apply because 14 they feel they have to have Bagley-Keene. So I would 15 recommend maybe changing the wording. But I don't think 16 it's something that we necessarily need to look for, for 17 this position. 18 COMMISSIONER YEE: So we could just strike the whole 19 thing if --20 CHAIR KENNEDY: We could strike the whole thing or 21 we could go with Commissioner Vasquez's suggestion, which 22 I think there's -- I mean, my sense is there's some 23 support for that. 24 COMMISSIONER YEE: Okay. So open government and 25 sunshine laws?

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1 CHAIR KENNEDY: Right.

2	COMMISSIONER YEE: Okay. That's fine. Okay.
3	Moving down section 5 to the bottom of the
4	page by the way, I didn't mention, we started
5	with the Statements of Work from the 2010 Commission,
6	that's why this that's why some of this is here. So
7	the two cases were from the Statement of Work from them.
8	And I, myself, wondered why these two and why not others.
9	We could just say, "and subsequent relevant cases," you
10	know, to sections 2 and sections 5, Voting Rights Act. I
11	mean, that would cover it, I think, right?
12	CHAIR KENNEDY: Commissioner Turner?
13	COMMISSIONER TURNER: Yeah. I was not clear on
14	what what are you asking, Commissioner Yee?
15	COMMISSIONER YEE: Okay. So this is section 5
16	COMMISSIONER TURNER: Uh-huh.
17	COMMISSIONER YEE: item three
18	COMMISSIONER TURNER: Yeah.
19	COMMISSIONER YEE: at the bottom of the page, so,
20	"Experience with section 2 and section 5 of the Voting
21	Rights Act, including but not limited to issues with
22	respect to," and then it starts listing the two cases,
23	"Shaw v. Reno," and so forth. So the question is, why
24	cite only those two? So instead, why don't we say,
25	including so, "Experience with section 2 and section 5



1	of the Voting Rights Act and subsequent relevant cases,"
2	and just leave it at that, so not cite any specific
3	cases?
4	CHAIR KENNEDY: Right. And that was the
5	recommendation from Common Cause and NALEO, was to drop
6	the specific case references.
7	COMMISSIONER YEE: Right, because it wasn't clear
8	why those two.
9	CHAIR KENNEDY: Right.
10	COMMISSIONER ANDERSEN: Oh, one sorry. One
11	thing, I would just jump in, you know, section 5 is the
12	one that was that has been taken down in 2013. So we
13	definitely need someone know that section 5 does not
14	apply. So we'd want to kind of I don't know if we
15	want to leave that in so they will address, specifically,
16	what the current law is or how we want to handle that?
17	COMMISSIONER YEE: So I think Marian has a response.
18	MS. JOHNSTON: I think that it would be advisable if
19	someone did have experience with section 5, that you all
20	knew about that. There is a possibility that section 5
21	is going to be reinstated. There's legislation that was
22	introduced this last session to it. And I believe that
23	Biden has come out in support of it. So it may be that a
24	year from now you'll be having to redraw your maps so
25	that you cover section 5.

1 COMMISSIONER YEE: Okay. And Marian, so to not cite 2 any particular cases, you think that's fine? Okay. 3 Moving on to the back of the page, section 6, 4 Submission Format. So we just discussed adding a prompt 5 to ask about an RPV analyst, whether they would want to provide one, and asked for their opinion on whether or 6 7 not they should or we should. Then that was under 8 Personnel. 9 Number 2 -- I'm sorry, number 3 -- item 3, so, "List 10 significant experience in redistricting activities." The 11 caller suggested changing it to list all experience so as 12 to not cherry pick. I don't know. I'm not -- I 13 understand the point. I'm not persuaded. And then 14 change or expand "redistricting activities" to include 15 "districting, redistricting, and election activities," to 16 cover other work. 17 The, also, per the suggestions, adding an item, 18 letter E, at, "Any experience with other than VRA-related Voting Rights Litigation." And letter F, "Any relevant 19 20 publications." 21 Any thoughts on those? 22 CHAIR KENNEDY: I'm not seeing the full gallery, so speak up. 23 24 EXECUTIVE DIRECTOR CLAYPOOL: Oh, okay. Thank you. 25 My hand was getting tired from waving.

154



1 I just wanted to go back to what we we	re talking
2 about as far as section 5 goes. And I thin	k that we had
3 talked about this before, that we need to b	e prepared to
4 cover all the bases so that you don't have	to come back
5 to redraw your lines in a year. And so it	would be very
6 important, I think, that all this analysis	almost be
7 predicated on those sections being put back	in, and that
8 we be prepared with the with whatever we	would need to
9 get clearance, even though they don't apply	now.
10 So I know we've discussed that before	but I think
11 that's a very important point that we need	to keep in
12 mind.	
13 That's all.	
14 CHAIR KENNEDY: Thank you, Director Cl	aypool.
15 Anyone else?	
16 COMMISSIONER TOLEDO: I just had a qui	ck question
17 for Marian specifically around licensure re	quirements
18 and/or years of experience, especially if t	hey're going
19 before the Supreme Court or the California	State Supreme
20 Court, and whether we should include those	there? I
21 don't anticipate a problem because we'll be	, likely,
22 contracting with a firm, but just to be ver	y specific
23 about in our RFP as a minimal requirement.	
24 MS. JOHNSTON: Well, some can always b	e admitted for
25 the purposes of a single case if they are a	ssociated with

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<ul> <li>a local attorney. So I don't know. If you really want</li> <li>to do a nationwide search, I don't think you should</li> <li>require licensure in California. I mean, especially, it</li> <li>depends on what kind of a case it is. If it goes to the</li> <li>California Supreme Court, it's just going to be under</li> <li>California Law. But if it's a Voting Rights Act case, it</li> <li>will be in federal court.</li> <li>COMMISSIONER TOLEDO: Thank you.</li> <li>COMMISSIONER YEE: I'll go ahead and stop share.</li> <li>CHAIR KENNEDY: Okay. So Commissioner Yee?</li> <li>COMMISSIONER YEE: So I tracked everything</li> <li>suggested. I think I have it down. I can, of course,</li> <li>incorporate all of these. I don't quite know what steps</li> <li>to take from here though. I, you know, of course can</li> <li>reshare the updated draft. But you know, this would be</li> <li>incorporated in the full RFIs and then sent to the Office</li> <li>of Legal Services and off it goes. And we should not</li> </ul>
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17 of Legal Services and off it goes. And we should not
18 have any major changes from that point on.
19 So what's the best way to proceed?
20 CHAIR KENNEDY: Director Claypool?
21 EXECUTIVE DIRECTOR CLAYPOOL: Chair?
22 CHAIR KENNEDY: Are we best off approving it as
23 modified and trusting that the modifications will be made
24 as approved or should we have time to bring it back at
25 the next meeting? How would you advise us to proceed?

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	157
1	EXECUTIVE DIRECTOR CLAYPOOL: I would approve and
2	trust that the modifications are going to go in. That
3	allows us to push it in just push it forward that much
4	quicker. So I would approve it.
5	CHAIR KENNEDY: Okay. And any well, we need to
6	take public comment at this point, correct, Marian?
7	COMMISSIONER YEE: Somebody needs to make an actual
8	motion.
9	MS. JOHNSTON: Yes, you should have a motion.
10	COMMISSIONER YEE: So I move that we approve these
11	Statements of Work to include all changes agreed upon in
12	this discussion.
13	COMMISSIONER VASQUEZ: Second.
14	CHAIR KENNEDY: Commissioner Fernandez?
15	COMMISSIONER FERNANDEZ: I was going to second it.
16	COMMISSIONER VASQUEZ: Yeah. I think you were
17	first.
18	CHAIR KENNEDY: Okay. Any discussion?
19	Katy, would you please read the instructions for
20	public comment?
21	PUBLIC COMMENT MODERATOR: Sure thing, Chair.
22	In order to maximize transparency and public
23	participation in our process, the Commissioners will be
24	taking public comment by phone. To dial in to call
25	in, dial the telephone number provided on the livestream



1	feed. It is (877) 853-5247. When prompted, enter the
2	meeting I.D. number provided on the livestream feed. It
3	is 91505532099 for this week's meeting. When prompted to
4	enter a participant I.D., simply press the pound key.
5	Once you have dialed in you will be placed in a
6	queue from which a moderator will begin un-muting callers
7	to submit their comment. You will also hear an automatic
8	message to press star 9. Please do this to raise your
9	hand, indicating you wish to comment. When it is your
10	turn to speak the moderator will unmute you and you will
11	hear an automatic message that says, "The host would like
12	you to talk and to press star 6 to speak." Please make
13	sure to mute your computer or livestream audio to prevent
14	any feedback or distortion during your call.
15	Once you are waiting in the queue, be alert for when
16	it is your turn to speak and, again, please turn down the
17	livestream volume.
18	These instruction are also located on the website.
19	The Commission is taking public comment on the
20	motion I don't know how to call that, the motion for
21	the VRA.
22	CHAIR KENNEDY: The motion to approve the two scopes
23	of work as amended during this discussion.
24	PUBLIC COMMENT MODERATOR: That is what we are
25	taking public comment on. And we have no one in the

158

	159
1	queue.
2	CHAIR KENNEDY: Okay. We'll stand by for two
3	minutes.
4	Commissioners, any further thoughts or comments at
5	this point?
6	Commissioner Ahmad?
7	COMMISSIONER AHMAD: Thank you, Chair.
8	Depending on the outcome of this vote, if the RFI is
9	approved and it goes forward, when can we expect a final
10	draft to start sharing with our networks?
11	CHAIR KENNEDY: Director Claypool?
12	EXECUTIVE DIRECTOR CLAYPOOL: So we get the
13	modification and we put it into the shell. Then it
14	will we will send it to the Office of Legal Services.
15	They will start their approval, the approval process.
16	That was, in my original timeline, that was where we had
17	talked about the 45 days, but we're hoping for expedited.
18	So if we get expedited, I would hope that we would have
19	it sometime in the second or third week of December. But
20	at the worst case, we get it at the end of December, and
21	then we start sharing it in January, but we're shooting
22	for that middle part. So that's the timeline off the top
23	of my head.
24	CHAIR KENNEDY: Very good.
25	Commissioner Toledo?

1	COMMISSIONER TOLEDO: I just wanted to clarify.
2	Would the scope of work still go through legal counsel,
3	so our General Counsel would still have an opportunity to
4	review the scope of work prior to finalizing it, or are
5	we finalizing it before that review? And that's just a
6	clarification question.
7	CHAIR KENNEDY: Director Claypool?
8	EXECUTIVE DIRECTOR CLAYPOOL: Yeah. The Chief
9	Counsel and your Counsel is going to see everything,
10	absolutely. It's going to run through her. We have to
11	make sure that it meets that standard, so that's the next
12	step.
13	CHAIR KENNEDY: Very good.
14	Our two minutes have lapsed, Katy. Has anyone
15	joined the queue?
16	PUBLIC COMMENT MODERATOR: Someone just came in.
17	CHAIR KENNEDY: Perfect.
18	PUBLIC COMMENT MODERATOR: And the person who just
19	dialed in, if you would like to make a comment to raise
20	your hand? If you're just hear to listen, that's okay,
21	too. But if you'd like to comment, please press star 9.
22	Yeah. Okay. Please state and spell your name for the
23	Court Reporter. You're on the line. Can you please
24	state and spell your name for the Court Reporter?
25	MS. CAMACHO: Yes. Sorry about that. I was muted.



1	It's Lupe Camacho, L-U-P-E, last name, C-A-M-A-C-H-O.
2	PUBLIC COMMENT MODERATOR: And please share your
3	comment.
4	MS. CAMACHO: Yes. I wanted to, I guess, circle
5	back to the question that was asked earlier about where
6	the RFI was going to be published and made public for
7	anybody to be able to submit proposals. So I just wanted
8	to find out if that was something that was solidified
9	during the meeting today?
10	CHAIR KENNEDY: Thank you for your question. My
11	understanding, from the chair, is that the Subcommittee
12	had not yet considered that but that we anticipate that
13	things will circulate through members' networks. And out
14	Interim Counsel has advised that it would have to be
15	publicized as all other similar contracting actions from
16	the Commission.
17	Marian, am I correct?
18	PUBLIC COMMENT MODERATOR: Your microphone.
19	MS. JOHNSTON: I assume on your own website, as
20	well.
21	CHAIR KENNEDY: Well, I hope this answers your
22	question, and thanks for calling in.
23	MS. CAMACHO: Yes. Thank you very much.
24	PUBLIC COMMENT MODERATOR: And that was our only
25	caller.

161

1 CHAIR KENNEDY: Very good. 2 Then we can proceed to a vote. I recalled last night that we had taken a decision to change our order of 3 4 voting to start with the person after the Chair in the 5 alphabetical list. So just wanted to remind headquarters of that change in our voting procedure. So if we could 6 7 start the process with Commissioner Le Mons, and then I 8 will be last. 9 MS. SHEFFIELD: All right. Okay. Commissioner Le Mons? 10 11 VICE CHAIR LE MONS: Yes. 12 MS. SHEFFIELD: Commissioner Ahmad? Oh, is it going 13 this way, straight down? Okay. Okay. 14 Commissioner Sadhwani? No. 15 Commissioner Sinay? 16 COMMISSIONER SINAY: Yes. 17 MS. SHEFFIELD: Commissioner Taylor? 18 COMMISSIONER TAYLOR: Yes. 19 MS. SHEFFIELD: Commissioner Toledo? COMMISSIONER TOLEDO: Yes. 20 MS. SHEFFIELD: Commissioner Turner? 21 22 COMMISSIONER TURNER: Yes. 2.3 MS. SHEFFIELD: Commissioner Vasquez? 24 COMMISSIONER VASQUEZ: Yes. 25 MS. SHEFFIELD: Commissioner Yee?



163 1 COMMISSIONER YEE: Yes. 2 MS. SHEFFIELD: Commissioner Ahmad? COMMISSIONER AHMAD: 3 Yes. 4 MS. SHEFFIELD: Commissioner Akutagawa? 5 COMMISSIONER AKUTAGAWA: Yes. MS. SHEFFIELD: Commissioner Andersen? 6 7 COMMISSIONER ANDERSEN: Yes. MS. SHEFFIELD: Commissioner Fernandez? 8 9 COMMISSIONER FERNANDEZ: Yes. MS. SHEFFIELD: And Commissioner Fornaciari? 10 COMMISSIONER FORNACIARI: Yes. 11 12 MS. SHEFFIELD: And Commissioner Kennedy? 13 CHAIR KENNEDY: Yes. 14 MS. SHEFFIELD: Okay. Thank you. 15 MS. JOHNSTON: The motion passes with the special 16 vote. 17 CHAIR KENNEDY: Thank you. 18 COMMISSIONER YEE: Thank you all. 19 CHAIR KENNEDY: So that concludes our segment with 20 the VRA Compliance Subcommittee. 21 And I would like to turn the afternoon over to the 22 Outreach Subcommittee with a reminder that we have a 23 break coming up at 3:25. 24 Thank you, Chair. COMMISSIONER SINAY: 25 Commissioner Vasquez, I'm going to -- is it okay if



1	I start with just kind of giving an overview of the
2	different folks we've talked to, and then you can start
3	walking through the plan?
4	COMMISSIONER VASQUEZ: Sure.
5	COMMISSIONER SINAY: It's not a plan. It's not a
6	map. We still need to figure out the right word.
7	But anyway, we've met with a lot of different
8	people. And Angela and I have actually kind of sorry.
9	Commissioner Vasquez and I have taken sometimes we
10	meet together, sometimes we divide and conquer, just
11	because. But I spoke with Jonathan, as well, Jonathan
12	from Common Cause, and James Woodson, who also presented
13	to us yesterday. And just part of it was I was reaching
14	out to them because we had an agenda item and wanted
15	to I constantly kind of touch base just to update
16	folks and answer any questions. And unfortunately,
17	Alejandra Ponce De Leon, who has also presented and
18	called in many times, her father passed away, so she
19	wasn't able to join us. But Jonathan had a couple of
20	things he wanted us to know.
21	First of all and this comes from the whole, the
22	network. And we've heard some of this already because
23	they've called in or they've shared their comments. But
24	his first comment to me was, "Wow. You guys are working
25	really, really hard." And I think that's important for
	,

1 all of us to hear.

2	And when he says, "you," you know, he means you, all
3	of you, all of us. And he wanted to thank us for being
4	so intentional in the work that we're doing and wants
5	us and wanted us to understand that this is an art,
6	not a science, which I thought was when Commissioner
7	Le Mons said it yesterday, I was I smiled because it
8	was twice that it's been said this week. And I think
9	it's a great thing to keep reminding ourselves because
10	sometimes we try to turn something into a science that's
11	really an art. And it's an iterative process, which I've
12	heard a couple of times being mentioned to us as well.
13	And then, you know, the comment about please take
14	the pressure off of numbers and make sure that you're
15	reaching a diverse swath of communities. And we
16	discussed how we kind of were looking at it as the
17	numbers and then the representation and accessibility.
18	And then regarding the grant making, which will do,
19	and I'm making this sharing all of this with you
20	publicly, just so that it is that we all have it. The
21	community is really excited about this process. And as
22	we've heard several times, they prefer a third party.
23	And his summary was a little different than the summaries
24	we heard yesterday from James. But the main thing is,
25	that he was saying that really struck a chord with me,

165



1	was to insulate the Commission from any outside
2	perceptions that we may be biased, or that many of those
3	that we find may be left of center, or any other type of
4	perceptions from the community.
5	Also, that it's awkward to take money from
6	government and then do advocacy towards that government
7	entity. And that redistricting is much harder for
8	census. And not all groups who did the census may be
9	appropriate to do redistricting. And then he added on
10	that one, "I'm not sure I believe that," is what he said.
11	I just, during lunch, popped into a Census Legacy
12	meeting. That's what they're calling where the census
13	tables are staying on to do other work for San Diego.
14	And right when I popped in they started talking about
15	redistricting. And there was a lot of excitement around
16	that piece. I couldn't stay very long or ask any
17	questions.
18	But the and then they said just to be careful,
19	that the census regions, some of them were great and
20	others of them were so-so. And I think we're all
21	learning that as we're making our calls, that some of the
22	folks that we email, they respond right away, and others
23	don't. Obviously, Commissioner Turner's was the best in
24	all the work she did. But just wanted them to they
25	wanted us to know that if you're ever trying to reach out



1	and people aren't getting back to you, don't feel bad,
2	that that's just that's some.
3	I also spoke with Am at Philanthropy California, and
4	Megan Thomas from San Diego Grantmakers. Amy is a
5	consultant with Philanthropy California. And Megan
6	Thomas is on the leadership of Philanthropy California.
7	Philanthropy California is comprised of the three big
8	grant-maker associations, so Northern California
9	Grantmakers, Southern California Grantmakers, and San
10	Diego Grantmakers.
11	And the big update was that state groups that have
12	been funded include the Asian-American Advancing Justice
13	in Los Angeles, and the Black Census and Redistricting
14	Hub, MALDEF, and NALEO. And they have reached out
15	several time several times to the California Native Vote
16	but they weren't ready to submit a proposal, so that's
17	just something for us to keep in mind.
18	And the types of activities that they funded are
19	varied, are wide, and they didn't give me like I don't
20	know who's doing what. I wasn't able to get that
21	information. I think we can get that information. What
22	I learned was that Amy's contract has been over. And so
23	by the time I was asking her for this, she was just being
24	very kind in sharing.
25	For the sake of time, would it make why don't I

1 just copy and past this into an email so you call can 2 read who the organizations are and what types of 3 activities that they got funded in, instead of me just 4 listing them off; does that make sense? I'm seeing nods. 5 Okay.

And then for the regional grants, so they did the 6 7 state grants, and then they did regional grants. The regional grants, they've done five and they're at \$75,000 8 9 each. And they were only -- it was Inland Empire, San 10 Diego, Orange County, Los Angeles, and Fresno. So again, 11 the focus is very Southern California, you know, if Fresno is the furthest north. So those are the two 12 13 levels that they have the funding for and that they have 14 made the grants to.

15 And then, just in popping into different meetings 16 and stuff, had conversations with local groups in San 17 Diego, like MAAC Project, San Ysidro Health. And PANA 18 mentioned it last week when they met with us, as well, 19 that there's a concern that if you give money to the 20 state groups, they're great for the training and stuff 21 but the money doesn't come down to the local groups if 22 we're trying to support the local groups.

And they all appreciate unity mapping and efforts to bring different groups together. But they also want to make sure that the local individuals and local groups



	109
1	have direct access to the Commission. And yes,
2	redistricting is harder than the census but the
3	communities are ready to do more. So I just wanted to
4	share that.
5	One of my lessons learned this session is when
6	you that some of these updates, I probably should have
7	shared when we talked at the beginning of the meeting
8	since just so that the community and we did have these
9	conversations and such. And I guess we're still learning
10	our processes.
11	Commissioner Vasquez, do you want me to share my
12	screen?
13	COMMISSIONER VASQUEZ: Sure. I mean, we're not
14	editing, at least right now in real time, so we can edit
15	in real time. I mean, I imagine we will get feedback
16	but
17	COMMISSIONER SINAY: Yeah.
18	COMMISSIONER VASQUEZ: it's up to you.
19	COMMISSIONER SINAY: No, you're right. It's easier
20	to talk that way. And everyone probably has it.
21	COMMISSIONER VASQUEZ: Yes. But if you wouldn't
22	mind, as we get feedback, keeping note of it?
23	So if everyone, if you're not already there, on
24	the website it's attachment 10, Proposed COI Budget
25	Strategy Map. And so we have led here with three



proposed actions for the Commission to consider with
 background information.

3	But you'll see, we have put quite a bit of work into
4	fields where we have information. But really everything
5	in the background session in the background section is
6	guideposts and not intended to be exhaustive or limiting.
7	They are foundational information from which staff will
8	use as a launching pad.

9 So you know, what is in the background section also 10 should reflect much, if not all, hopefully all of the 11 input that the Committee received from you all, was it 12 two weeks ago, through the Miro exercise. So again, 13 while we anticipate having and welcome yours and the 14 public's feedback on the background section, that is sort 15 of for informational purposes.

The proposed actions we have framed as, ideally, intentionally building in some flexibility so that staff can take, again, take this information, including the background, and come back with a more detailed work plan, including staffing, et cetera.

So in walking you through the first proposed action, it is for staff to create a grant-making structure to fund local groups that will assist the Commission in its outreach, engagement, and activation efforts with the following parameters, so grants to inform, engage and



1	activate. We're proposing the size of the grants to be
2	in the range of 5,000 to 20,000. We would like a
3	structure that prioritizes local groups, connecting the
4	Commission to hard-to-reach communities. And that the
5	process that is created be timely so that the local
6	groups are funded, you know, receive the money by March
7	2021.
8	Should I stop there or should I go through all
9	three?
10	COMMISSIONER SINAY: And can I add one thing?
11	We originally had here for staff to create a grant-
12	making structure with a third party or with a
13	philanthropic entity. We ended up taking it out because
14	we've ended up getting kind of mixed messages from
15	Philanthropy California, not that they're the only ones
16	we could partner with, but since they've been already
17	doing redistricting grants.
18	You know, since then I've had another conversation
19	with their leadership versus their consultant. And
20	they're open to having that conversation and seeing how
21	we can make it work. And so the idea here is really to
22	find and efficient and effective way to get the funding
23	to the groups and to make sure that the funding there
24	isn't a little bit taken here, a little taken here, and
25	by the time it gets to where we want it there's very



	172
1	little left. So this is really getting asking staff
2	to just go be creative.
3	COMMISSIONER VASQUEZ: Should we I can
4	facilitate.
5	Commissioner Turner?
6	COMMISSIONER TURNER: Thank you. Just a quick
7	question up front.
8	Looking at the size of the grants, and Commissioner
9	Sinay was just saying, you know, by the time you, I
10	guess, allocate it at a certain level there will be
11	nothing left. This almost feels like a nothing left to
12	start out with.
13	And so I'm wondering on grant sizes of \$5,000 to
14	\$20,000, will we also have some idea of what the
15	expectation is that groups on the ground would do with
16	this amount of money?
17	COMMISSIONER VASQUEZ: Yes. Yes. So we that's
18	sort of, hopefully, contained within the plan that will
19	be proposed, the expectations for those grants. But
20	again, also knowing, you're right, that that's a fairly
21	small amount, if the groups receive we were again,
22	this is sort of the logic. If the groups receive money
23	by March, theoretically, you know, staff and activities
24	don't really start until April. And then we have April,
25	May, June, July, potentially. If our working deadline is

1 August, that's about four months or a guarter of -- or a 2 little more than a quarter of a year of work that we 3 would be paying for. So again, we -- I think, also, we may come back --4 5 we may get back a work plan that says these grant amounts aren't really going to be sufficient. We'd only be able 6 7 to fund X number of groups. We don't think that we'll be able to cover the state. So again, these -- we're trying 8 9 to give some parameters so that staff isn't trying to 10 create something out of thin air. But trying to build in 11 some flexibility but, also, some guardrails for staff to 12 get us a more detailed plan. 13 And also, we're now still -- we don't have a deputy 14 executive director. And I think as Commissioner Sinay, 15 over the last two months, have been developing this and 16 putting thought into this, we keep having to kick some 17 things down because we don't yet have a leader, and 18 executive leader over the whole thing for which to hand 19 this off. So we're trying to thread that needle, again, of giving enough details so that things can get started 20 21 but not tying things too tightly that we can't undo them, 22 they're not working. 2.3 So -- but thank you. Yeah, thank you for that 24 question. And I acknowledge that the size of the grants 25 is, at this point, somewhat arbitrary.



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1	COMMISSIONER SINAY: And that these are the
2	parameters, kind of, for the program but not the
3	parameters for the application or the guidelines.
4	There was Commissioner Le Mons and Commissioner Yee.
5	COMMISSIONER VASQUEZ: Yeah.
6	Commissioner Le Mons?
7	VICE CHAIR LE MONS: Yeah. My recommendation would
8	be whatever the grant window is, you know, the range,
9	that we stipulate that that is the direct-to-organization
10	amount. And any overhead or cost associated with the
11	distribution of those resources is budgeted separately so
12	that that end number, whatever it is, that ultimately, I
13	would imagine, once we get a plan are tied to specific
14	activities, meaning we want X done and we know the price
15	point for that. And an organization doing that
16	particular set of activities would get this type of
17	disbursement versus a different set of activities.
18	But my main point is to really segregate. We would
19	have a separate line item in terms of a budget for our
20	outreach that is the cost to handle administering this,
21	separate and apart from the in money. Hopefully, that
22	makes sense.
23	COMMISSIONER VASQUEZ: It does make sense. And I
24	think that's sort of when we even put this out we had
25	not we were not factoring in sort of the

administration of it, whether it's a philanthropic
organization or some other entity.
COMMISSIONER SINAY: We did ask that question, like
from Philanthropy California, what would it be? Because
we did want to bring that to the group. And as I said,
that we kept we kind of got some mixed messages. But
as staff goes out, that's a very that's one of the big
questions, right? What is it going to cost us? And then
separate it out and we can say which bucket.
CHAIR KENNEDY: Commissioner Yee?
COMMISSIONER YEE: Thanks for all this good work. So
I think you might have addressed this but I just
didn't it doesn't become entirely clear to me.
So the sole question of whether to administer grants
directly or to find trusted partners to do so, so are we
leaving that open to staff or is that still an open
question and they can make that call?
COMMISSIONER VASQUEZ: Make that call in that as
they're developing the plan they can make a proposal
based on the information they received. And again, as
always, we, as a Commission, will have to say, yes, that
structure makes sense or, no, that structure does not
make sense. So yeah.
COMMISSIONER SINAY: I'm going to jump over to
proposed action 3, which is which we're kind of

175



1	we're trying to figure out a date. And this is where
2	staff, it will be you know, but we were saying by
3	December 14th we would have the different pieces that
4	we the work plan, as well as the kind of the outline
5	for the grant, you know, the grants program so that we
6	can approve all that. We wanted to give staff some time.
7	But we can't too much time because, especially with
8	getting the RFP, well, whatever we are going to use, the
9	guidelines, out.
10	CHAIR KENNEDY: Commissioner Fornaciari?
11	COMMISSIONER FORNACIARI: So I'm coming from a place
12	of complete ignorance in doing this kind of stuff here
13	but I mean, it occurs to me that there's a time issue,
14	potentially, here with regard to, you know, which path
15	we're going to take. And if we and so I'm kind of
16	feeling like, and I could be wrong here, if we don't give
17	the staff guidance on which direction the Commission is
18	more comfortable with up front, could that cause delays,
19	unwanted delays at the other, you know, at the other end?
20	CHAIR KENNEDY: Marina?
21	MS. JOHNSTON: The only way to avoid that delay
22	would be if the staff provides two alternative plans and
23	that's twice as much work. So it would be, I think, very
24	helpful if you let the staff know which route you would
25	prefer them to work on. You know, right now you don't

1	have your deputy executive director, so and no staff
2	to do it.
3	COMMISSIONER VASQUEZ: Perhaps so in anticipation
4	of this conversation going long, we have reserved time
5	next week for a conversation about these components.
6	Since it sounds like the grant-making structure is a
7	point of conversation, maybe we should have that
8	conversation next week about where which road should
9	the Commission pursue?
10	COMMISSIONER SINAY: And I think the main reason
11	Commissioner Vasquez and I aren't making a recommendation
12	one way or the other is we don't feel like we have enough
13	information to recommend one path or the other. But if
14	you call do feel like you have enough information, we're
15	more than, you know
16	CHAIR KENNEDY: Commissioner Le Mons?
17	VICE CHAIR LE MONS: I concur. I don't believe we
18	have enough information to make that decision because
19	some of it is beyond our control. And I think that
20	Director Claypool is doing some research. I'm assuming
21	that other staff will research. I can say what my
22	preference would be, which the community doesn't agree
23	with, but I think that if well, let me back up. Let
24	me back up and say it this way.
25	I think if our intention is to get the resources in



1	the hands of the local organizations, I think this is
2	where we're going to have our issue, because it's a lot
3	more easier to facilitate working with a grant maker or a
4	statewide, those entities that have the infrastructure.
5	So I think that one of the outstanding questions for
6	me is what is the level of management of the resources
7	that's necessary to preserve integrity, to make sure that
8	the resources are used appropriately, et cetera? And
9	that can be made very complicated or that could be made
10	very streamlined.
11	And so what we've got to back into is what is that
12	complexity going to look like? And to me, that would
13	help us better understand whether or not it's something
14	that we might have to take on because of certain
15	complexity issues or lack thereof, or we'd have to third-
16	party it. And I think we then have to discuss all of the
17	implications.
18	Let's just say, hypothetically, the shortest path
19	would be for us to do it directly, if that's even an
20	option. This is all hypothetical. We may say that we
21	want to err on the side of doing that path because it
22	gets us where we want to go in terms of getting the
23	resources where we want. But we have to make sure that
24	we put the right guardrails on to manage for perception.
25	We might say that it's worth it. On the converse, we may

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	175
1	feel like it's not worth it and so we need another
2	mechanism, even though it might not get as deep at the
3	local level as we would have wanted.
4	So I think those are when I say we don't have
5	enough information, I don't feel like I have the answers
6	to any of those questions that would help me make an
7	informed decision.
8	COMMISSIONER VASQUEZ: You I was just going to
9	say, you are basically laying out the conversation
10	Commissioner Sinay at every meeting between us with those
11	very questions, Commissioner Le Mons, so, yeah.
12	COMMISSIONER SINAY: And there are creative ways
13	to the insulation fees I don't know if I'm using
14	the well, one of the thoughts was we you know,
15	public-private partnerships are very in and innovative
16	right now. And this is the Citizens Commission. And so
17	the way we can insulate ourselves is to create a grants
18	committee that includes community groups, as well as
19	Commissioners, as well as philanthropy, and then we've
20	just insulated ourselves. And so there are ways that we
21	can do the grants, you know?
22	So it's how do you create, you know, the risk
23	management, also the cost, and the level of complexity?
24	Obviously, if we're doing it, managing that committee,
25	still it's cost on staff to manage that committee.

179



	180
1	But you know, so we've had fun thinking through some
2	of the creative ways we could do it.
3	CHAIR KENNEDY: Okay. Commissioner Akutagawa, and
4	then Commissioner Le Mons.
5	COMMISSIONER AKUTAGAWA: I guess thank you, Chair.
6	And thank you, Commissioner Le Mons. I think you
7	brought up some of the things that I had that I wanted to
8	say.
9	I think, with that said, I do have one of the
10	things that yesterday's presenter, I think it was either
11	James Woodson or Kevin Cosney, one of them from the Black
12	Redistricting Census and Redistricting Hub mentioned
13	that struck me, and I think maybe this is the part where
14	I began to, you know, weigh more from having us do the
15	work, which is if we give money directly to an
16	organization, I think what I heard is the relationship
17	becomes complicated because anyone that we're going to
18	give money to is, obviously, going to have the best
19	interest of the community I mind, which is what we want
20	them to do.
21	But at the same time I think they're going to be in
22	this awkward place where they're going to also be trying
23	to balance, you know, what it is that the Commission
24	needs to do because this is the public money of the
25	residents and the citizens, you know, and I guess maybe



180

1 the population of California. And so it's as much their 2 money as it is our money, and as much as it is the 3 communities money, too. And so it does get me thinking, you know, how do we 4 5 find that balance if we decide to do it directly? While I like the idea of a subcommittee, I am just 6 7 imagining the kind of other complications that I think 8 we've all been discovering in terms of Bagley-Keene and 9 the requirements about open meetings. Who is to say, how 10 do these people get elected to be on this Commission? I mean, I heard that loud and clear from James and Kevin 11 12 particular, is like, you know, selecting people -- or I 13 think, actually, it may have come from our commenters, 14 Helen Hutchison and Lori Shellenberger, who talked about 15 the bias that could be built in when we select one group 16 over another. I mean, there's a lot of land mines that 17 I'm now becoming more concerned about. 18 And I am also concerned, also because of the amount 19 of time that we have that we need to ramp this up. And we 20 don't have a lot of time. 21 I even circled the December 14th time frame because 22 we don't have our deputy executive director onboard. We 23 just got, you know, our communications director onboard. 24 Is he going to be -- he doesn't -- he's not even fully 25 staffed up right now. This is, literally, his second



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meeting with us or like third day with us. Is he going to be expected to come up with this plan by himself with no staff, without understanding what kind of resources he's going to have? And then is he going to speak for the deputy executive director, which we don't even know when this person is coming on?

7 I think there's a lot of questions that I have right 8 now that I am just raising as concerns, not that I don't 9 like what you put out here because I was kind of excited 10 about, yeah, let's get the money directly into the 11 groups. But then, in hearing the presenter yesterday 12 speak about it, it just took me down this whole other 13 kind of path that I thought, oh, my gosh.

14 And then do we even have the time, on top of 15 everything else that we're going to be doing, you know? 16 Because we're going to be having to ramp up for public 17 input meetings and all other kinds of things. Do we now 18 need to also manage this money, which is going to take 19 up, I think, a significant amount of time because it is 20 the public's money? And I don't think we could just -- I 21 know we won't be casual about it. And I know that we're 22 going to be very careful. But that also means -- being 23 very careful means a lot more time on top of what is 24 already going to be required, or a lot of time in a short 25 period, to really get what we need ramped up, so --



1 CHAIR KENNEDY: Thank you.

2 Commissioner Le Mons?

3 VICE CHAIR LE MONS: So I hope this conversation is 4 giving staff some insight into the kinds of additional 5 things that they might need to explore, so I'm hoping 6 that that's happening as they figure out what our options 7 are.

I think that all of the comments that you just 8 9 offered up and considerations and concerns, Commissioner 10 Akutagawa, are possibilities. I really feel like until 11 we really are clear about what we can do -- I mean, we 12 could spend the next three meetings talking about all of 13 these things without the information. So I'd recommend 14 that we get the information and figure out what our paths 15 are. And then we'll know what minefields we have to 16 navigate to be able to make informed decisions based on 17 what is actual.

Because there are -- I think one of the big distinctions that we haven't raised is that the difference with us and the previous group is it's we're making a decision about our outreach money, to give it to someone else, so that's the fundamental difference right there.

Last time there was an outside agency who used their own money. So it doesn't matter whether we do it



	101
1	directly or we do it through whoever we choose to
2	handle this money will be under the same degree of
3	scrutiny. So just passing it to a third party doesn't
4	suddenly solve that issue.
5	So I think that these are very important, intricate
6	considerations that we have. But I think rather than,
7	you know, spinning out about all the potential pitfalls
8	of it, knowing what path we're going to walk might be a
9	more focused way to look at, what are the pitfalls to
10	this path or that path, whichever ones we are
11	considering?
12	So that would be my thoughts about that.
13	CHAIR KENNEDY: Thank you.
14	Commissioner Akutagawa?
15	COMMISSIONER AKUTAGAWA: Pass.
16	CHAIR KENNEDY: Director Claypool, did you have your
17	hand up?
18	EXECUTIVE DIRECTOR CLAYPOOL: No. I had a thought,
19	but then Commissioner Le Mons stated it.
20	CHAIR KENNEDY: Okay.
21	EXECUTIVE DIRECTOR CLAYPOOL: Thank you.
22	CHAIR KENNEDY: Then Commissioner Fornaciari,
23	Commissioner Fernandez, and then I'll have a comment.
24	COMMISSIONER FORNACIARI: I'll wait. Thanks.
25	CHAIR KENNEDY: Commissioner Fernandez?



COMMISSIONER FERNANDEZ: I think Commissioner
 Akutagawa was before me.

CHAIR KENNEDY: All right. I thought -- did you
have something further, Commissioner Akutagawa?
COMMISSIONER AKUTAGAWA: Yes. So thank you, again,
Commissioner Le Mons.

7 I think based on what you're saying, I do -- let me just propose, I think if there is a leaning one way or 8 9 the other on the Commission, one thought I have is, to 10 save time, in terms of having the staff do some of the 11 research. For example, if we just decide we do want to 12 just give the money to a third party, then we could just 13 direct the staff to just look at that, instead of just 14 examining all of the potential possibilities.

15 And it will save us some time so that then, when the 16 December 1st meeting comes around, we're ready to move 17 forward much more quickly than to just have them kind of 18 figure things us, then us debate at that time, and then 19 try to then give, basically, what's going to be about a 20 week to two weeks for the staff to come up with a further 21 plan. That's just what I would just like to say in terms 22 of let's just make a decision one way or the other now if 23 anybody has any strong preferences.

And my thought is, I mean, I would just propose that we do discuss, you know, do we want to just give to a



1	third party and just be able to have them manage that for
2	us, and we'll just manage the one person versus multiple
3	entities?
4	CHAIR KENNEDY: Thank you, Commissioner Akutagawa.
5	Commissioner Fernandez?
6	COMMISSIONER FERNANDEZ: Yes. I do want to echo
7	what Commissioner Le Mons said. We're going to be
8	scrutinized and criticized whichever route we go. My
9	concern with going with a third party, I guess my concern
10	would be to make sure it's an open process. The same
11	names keep getting thrown around in terms of coalitions
12	and all this other stuff. And you know, I'm glad and I'm
13	happy that Southern California is covered, but I also
14	have Northern California that I'm really worried about.
15	And my concern is if we go to a third party and they
16	already have the coalition organizations they're used to
17	they might miss out on other organizations that are also
18	out there. And just because they're not linked to some
19	of these, common cause or philanthropy, that they won't
20	be selected.
21	So I'm really torn between do you go with a third
22	party? But if we do I want to make sure it's a very open
23	process because I am concerned about Northern California,
24	to be honest with you.
25	So that was mainly my comment, is either way we go

186

1 we're going to be criticized, but I'm also looking out 2 for my part of the state.

COMMISSIONER SINAY: We also, just to respond to 3 4 Linda -- I mean, sorry, Commissioner Akutagawa and 5 Commissioner Fernandez, we had originally, when we first thought of this money way back when, there was a time 6 7 when we thought as we're creating -- you know, it puts more onus on us to think of our outreach plan and where 8 9 do we want to have focus -- not focus groups, but where 10 do we want to have town hall meetings, and then we pay, you know, for the town hall meetings based on where we 11 12 are. You know, as the regional teams and we split up, 13 you know, we might identify who would be those partners. 14 And we create a quick process.

I mean, we kept saying quick. And we don't have to 15 16 create a complex. You know, it could be a two-page form that, a lot of things, they just check off. And they 17 18 might do a little narrative. You know, which one of 19 these activities are you going to do? Which region? 20 What county? You know, none of this has to be complex. 21 And so it can be -- I mean, that's another way that, 22 yes, we would be doing it but we would be paying. Like 23 we've always said, we want to pay for those groups who 24 are going to be helping us on this effort, so it's a 25 whole different -- it's not competitive, per se, but it's



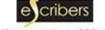
1 because we built that partnership locally. You know, so 2 it all kind of depends, I think, also, on how we want to do our outreach and how much Commissioners want to be 3 4 involved. As much as we've said there's a lot of stuff in 5 here, I do want to bring up a few pieces just so as 6 7 you're thinking through, you know, we are looking at the outreach being about informing the public, as we've 8 9 talked about often, outreach and engagement. And 10 outreach and engagement is just going a little deeper. 11 So the informing the public would be launched in January. 12 It would go through mid-February. 13 That's the time when we, as the Commissioners, get 14 out there. You know, we -- I'd love to say we each have 15 five presentations a week, but let's just say one. Even 16 if we did one presentation a week, that's a lot of 17 presentations out in the community. And these could be --18 I know all the civic organizations are actually looking 19 for presenters. People are having all these different 20 Zoom meetings. And this would just be a dog and pony 21 show that Mr. Ceja would help us, would create and train 22 us on, and could just, you know, go out and do as many of 23 those as possible. 24 And then it's about going in deeper, and then going 25 in deeper. When we talk about work -- the workshop

188



1	piece, like train the trainer, that's really we're
2	looking you know, that's it was a great point
3	yesterday of what are we doing and what are we seeing
4	them do, and that's not clear on this, and we do need a
5	little bit more clarity.
6	But the community has there's community groups
7	that have been funded to do the train and trainer. And
8	so it's how can we work with the train and trainer? You
9	know, so if we give someone, you know, if we give someone
10	\$10,000, can it part of that has to be that they have
11	to attend a train the trainer workshop so they're trained
12	by them, you know? And so there's just different ways of
13	looking at this.
14	Having said all that, I really, I go back and forth.
15	And so that's why I we that's why we haven't made a
16	recommendation, Commissioner Vasquez, is because
17	there's the three nuances that Commissioner Le Mons
18	brought up are really critical. And we've tried really
19	hard to get all the data for you all and it's been kind
20	of frustrating because we can't get it.
21	CHAIR KENNEDY: Okay.
22	Commissioner Taylor?
23	COMMISSIONER TAYLOR: Yes. Thank you. And maybe I
24	might address with Commissioner Fernandez.
25	Do we have to think of it as a singular third party?

189



1	If there's a third party that might specialize in
2	Northern California, what if we employed more than one
3	third party? And that sort of spreads it around. And
4	again, we're going to get scrutinized one way or another.
5	But at least it shows some diversity in who we give this
6	money to so that they can reach different sets of
7	populations.
8	COMMISSIONER VASQUEZ: I had made that
9	recommendation in some of our conversations in the
10	Subcommittee. So yes, that's also at least that seems
11	like a possibility for me to make sure that we got
12	regional coverage.
13	So we could also I mean, to that end, we could
14	think about whether we want to look at regional
15	philanthropic partners or whether we have a statewide and
16	then one that is doing hard-to-reach communities or, I
17	don't know, more than one sort of outlet for the money is
18	also, I think, an option.
19	But again, that's another road that we are asking
20	staff to explore and identify. Again, to Marian's point,
21	that's time.
22	COMMISSIONER SINAY: So having worked in kind of the
23	philanthropy world for twenty years, it used to be that
24	each Grantmakers Association was separate. And then when
25	it and then recently they created the Philanthropy

190

1	California, which was bringing the three big Grantmakers
2	Associations together. We did talk to them about
3	Northern California and our concerns. And they did come
4	back with a list of partners that they have in Northern
5	California, you know, the community foundations and
6	whatnot.
7	So when it comes to philanthropy, one of the best
8	thought may be that it gets divided between the Northern
9	California Grantmakers, the Southern California
10	Grantmakers, and well, San Diego Grantmakers does
11	Imperial, as well, but you know, there's different ways
12	of looking at it.
13	I just want to make sure that we're clear with
14	staff. When we're saying third party, we've been
15	thinking of a philanthropic entity that then can make the
16	grant. If we turn that into a competitive process, and
17	then there's another competitive process to actually get
18	the money, we're not getting that money out there any
19	time soon.
20	And so it's really about how do we think through how
21	we create a partnership with a philanthropic entity and
22	then they do the grantmaking.
23	CHAIR KENNEDY: Okay.
24	COMMISSIONER SINAY: So I want to just make sure
25	that we have it right.



	192
1	And it is break time. I did put my alarm on.
2	CHAIR KENNEDY: Thank you very much. It is break
3	time. We'll see everyone back at 3:40 please.
4	(Whereupon, a recess was held from 3:25 p.m.
5	until 3:40 p.m.)
6	CHAIR KENNEDY: Thank you and welcome back to our
7	afternoon session. We are continuing our discussion with
8	the Outreach Subcommittee.
9	I have on my list to speak, Commissioner Fornaciari
10	had passed. I'm coming back to you if you'd like to
11	comment now. If not, we'll move to Commissioner
12	Andersen.
13	COMMISSIONER FORNACIARI: No. I'm just going to
14	continue to listen and try to formulate my thoughts.
15	Thanks.
16	CHAIR KENNEDY: Okay.
17	Commissioner Andersen?
18	COMMISSIONER ANDERSEN: Okay. Thank you.
19	First of all, this is a lot of work. I really
20	appreciate Commissioner Sinay and Commissioner Vasquez,
21	who have been bringing up presentations and going
22	through. This is a lot of information. This is kind of
23	what everyone was looking forward to, you know, getting
24	out and seeing everybody and meeting everybody. And
25	COVID times, it really changed what we sort of get to do



1 compared to what we were thinking of doing.

2	And you have come up with a basically, this is a
3	really hard thing. You're trying to establish the task
4	of outreach. Also, how to fund the outreach. And then
5	how to implement both. And this is you have great
6	questions. I don't necessarily have answers to them.
7	But what I do want us to have a look at is the timing of
8	it because this is a piece that, quite frankly, alarms
9	me, knowing what we have to do.
10	And also, I've always looked at this, and this is
11	where we're maybe back to our sort of overall scope, to
12	get people to properly participate, it's a three-touch
13	process. And as you have down here, it's the education,
14	then it's getting their participation, well, basically,
15	you know, and then a third time around or fourth time
16	around is when you actually get the real information.
17	And I'm alarmed, if we wait for activation of public
18	hearings until March through June, we're in trouble.
19	And I like the way you have the education parts,
20	inform the public, education, you're launching in
21	January. Like I'd like that like as soon as. Also, I
22	believe the COI tool is that's supposed to be ready
23	early January.
24	And so as I'm seeing, I'm kind of seeing, hopefully,
25	the education part is number 1 touch. Getting their

1 information and the outreach is actually using the COI 2 tool, using our other tools, contacting people is our second touch. That actually, rather than have -- you 3 have down here starting in -- I guess education and some 4 5 of the outreach, that's beginning almost right away, when we go out and start the presentations. And because what 6 7 I believe is the people who are really into this will 8 actually start presenting maps to us as soon as we start 9 doing any presentations. So I'm thinking it will be --10 our outreach is an ongoing thing from January, virtually 11 to the end when we turn in the maps.

12 And so I think if we look it that way it might be a 13 little easier in that we have to fund certain parts of But I'm concerned, if we wait and we don't have any 14 it. 15 actual activating, you know, we're not actually even 16 starting to get COI tool going until March, I'd like that 17 to start earlier and/or mid-February, and the idea being 18 we actually have our information from everybody before 19 the census data actually hits. And then from the census 20 data hitting, then our public meetings are -- we have --21 you know, also in early January, I'm kind of thinking 22 Gantt chart here, trying to tie the outreach into the 23 Gantt chart, and in phases.

And I'm thinking, in terms of our money, we have to come up with multiple third parties, I guess, and



incorporating it as certain people are ready to go and other people will follow, you know, kind of like the larger, more organized groups. And then we can see, as we start getting information in, where we really need to get the other grants to the smaller people to help them and to help them help us, I guess.

7 Because what I would like us to see is, essentially, 8 changing dates on your draft here of the first education 9 part starts in January, the next part actually starts 10 in -- let's see, on page 4, and that's actually outreach 11 and engagement. That also starts in mid-January.

12 And the next part is, basically, activation, that's 13 starts in mid-February, not until March, with the idea 14 being when the data comes in, which is more like, I'm 15 saying, April, we don't actually know, we are already to 16 the point where our meetings have communities of 17 interest, essentially, maps of that, a lot of them. We 18 have all the -- we have our, obviously, state's, you 19 know, our counties', our cities', that's all there. So 20 when we start our very first initial mapping, we already 21 have a lot of that information there. We're not then 22 getting the COI tools on it, you know, the COI, our 2.3 communities of interest. We have a lot of that going. 24 And then, as that puts together, because then our 25 next series of maps will be much more succinct. I'm not



	196
1	sure if that makes an sense. But what I'd like to do is
2	move that up a little bit.
3	And so how I kind of wanted to talk about the
4	time frames.
5	COMMISSIONER SINAY: Commissioner Andersen, can I
6	respond to your first questions please?
7	COMMISSIONER ANDERSEN: Certainly. Yes. Thank you.
8	COMMISSIONER SINAY: So the February 15th date was
9	put into place because we had had the conversation that,
10	yes, the COI tool will be ready January 1st, but our
11	marketing material and all the other tools will not. And
12	we want to make sure that we don't just
13	COMMISSIONER ANDERSEN: Yeah.
14	COMMISSIONER SINAY: release the tool without
15	having everything else in place. And the COI tool is not
16	separate from our marketing tools and our public
17	education and all that.
18	And so it was actually Commissioner Kennedy who I
19	was thinking along the same lines and he had said, "Hey,
20	let's do midweek," and I was thinking or "mid-
21	February." And I was thinking, oh, wouldn't it be fun to
22	do some theme around a heart and Valentine's, but that's
23	on a Sunday so I put it so I moved it to the 15th.
24	That deadline can change a little. But when you think
25	about that we're not getting out there until the 4th or

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1 the 11th because we, you know, we don't have meetings, 2 we've cut out some of our meetings, and we need to be 3 trained on the dog and pony show and all that, that it 4 was really going to be most groups aren't going to start 5 meeting until the 4th or 11th of January. So the idea is the groups -- the individuals that 6 7 are ready when we do the February 15th on convening the meetings and get it out, they will be starting to submit 8 9 their COI tool. It will be just like the census, that 10 there's the early adapters, which probably all of us 11 filled out our census right away. And then there will be 12 those that need to learn a little more and go a little 13 deeper on what we mean by this. And so we're looking at 14 it as three touches. 15 I don't -- I mean, it's an interesting thought, and 16 I would love to hear from everybody else, if we think 17 that by the time the Census information comes out we 18 should have all the information from the public, all of 19 their COIs, or you know, we're actually going to leave 20 more time because that's such an important part of the 21 conversation. 22 COMMISSIONER ANDERSEN: Yeah. I'm just saying we'd 23 like to. You know, obviously, we don't have -- we won't 24 have everything. But the more we can get ahead of time 25 the less confusion there will be in terms of people

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1 creating a group artificially to change a map. And we 2 want the real community input. And if they give us real communities before we're actually drawing lines, that's 3 4 my idea, if we can get that moved forward. And I totally 5 understand that. The reason I'm bringing this up is just to say, like 6 7 we did with the RFIs, to ring alarm bells. You know, we 8 need to move these things up and quickly as soon as we 9 possibly can. It's how the outreach fits into it that 10 I -- the monies involved, that is the really difficult 11 piece, which I understand we're addressing. But I just 12 wanted to put it kind of in perspective of the Gantt 13 chart and the timing. 14 COMMISSIONER SINAY: So if I'm hearing you 15 correctly, you would like to see where we put timely --16 we want the grants to be timely so local groups are 17 funded by March 2021. You would actually like to see 18 them funded by February. But I'm not sure if we could do 19 that but we can put that in there. 20 I also want to address another point that both 21 Marian had made and others. I think --and, Commissioner 22 Vasquez, you can support me or not -- I think we don't 23 have all the data we want but we're on the cusp of 24 collecting that data that we've been wanting, and that

25 there's really two options for staff to look at. And



1 it's going to be about two or three calls to get all the 2 information they need because we have identified the right people. You know, Director Claypool has the right 3 4 people to talk to. And we've got the right people to 5 talk to on the community side now. So I think we could get some of those answers quicker than some people were 6 7 afraid that we might not. CHAIR KENNEDY: Commissioner Toledo? 8 9 COMMISSIONER TOLEDO: I'm just curious about the 10 data that you're speaking of. What's the data that's 11 lacking or that you're anticipating getting? 12 COMMISSIONER SINAY: Who can do it? What's legal? 13 What's not legal? What can we do at the state? You 14 know, what does the grant mean at the state level? 15 What's the timing? What's the restriction? And then on 16 the philanthropy side, what would it cost? How can do 17 they do it? Are they willing to do it? But we've found 18 the right people who can answer those questions now. 19 COMMISSIONER TOLEDO: Thank you. 20 CHAIR KENNEDY: Have I'm missed any hands? Things 21 are moving around but I just want to make sure that I 22 haven't missed anyone. 2.3 Commissioner Vasquez? 24 COMMISSIONER VASQUEZ: You didn't miss me. That was 25 my first hand raise.

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	200
1	COMMISSIONER VASQUEZ: I will say, I hear you,
2	Commissioner Andersen, about wanting to get the money out
3	sooner. And ideally, even once the money hits, there's
4	going to be, you know, a two- to four-week lag time
5	before activities actually start. People don't know if
6	they're going to get the money until they get the money,
7	so there's time administration costs as well.
8	That being said, we've also heard today that there's
9	a huge concern about our deadline of getting even a plan
10	for us to approve by December 14th. So if we are
11	responsive on one end to giving more time to, you know,
12	get our finally get our deputy executive onboard, give
13	them a chance to look over a plan and at least greenlight
14	it, much less, you know, have some real input into it,
15	you know, we're looking at the end of the year, not
16	approving something until after January, trying to find a
17	partner by which to distribute it, if it's not us.
18	So our timelines are just not they're not
19	aligning. So maybe would welcome some attempts to align
20	these.
21	CHAIR KENNEDY: Thank you.
22	Commissioner Turner?

23 COMMISSIONER TURNER: Thank you, Chair. I
24 apologize. I had to step off for a quick meeting.
25 But I want to find out, did you already -- to the



1	Subcommittee, have you already reached out in an attempt
2	to have someone to ask as a fiscal sponsor that will be
3	able to do the grants portion? You've already done that?
4	Okay. And that's in progress or you're not receiving
5	feedback?
6	COMMISSIONER SINAY: We were getting mixed signals.
7	COMMISSIONER TURNER: Okay.
8	COMMISSIONER SINAY: But now we've found the right
9	person to speak you know, we have someone now, so.
10	COMMISSIONER TURNER: Okay.
11	CHAIR KENNEDY: Very good.
12	Commissioner Andersen?
13	COMMISSIONER ANDERSEN: I guess what I'm really
14	asking is we don't have do we have to wait until all
15	this money is in place? I mean, can we start, you know,
16	our education? Should we we should be getting all of
17	that stuff together now, I'm not sure who that's relying
18	on, who that Subcommittee is, but start our outreach, as
19	we are, like our groups are starting, although I haven't
20	been working on that? And then actually starting to get
21	out into you know, start making our first touches. I
22	don't quite that doesn't have to wait until the money
23	comes in, right? We can, essentially, start going and
24	then, you know, I mean, say we can start lining up.
25	If we don't start lining up, everything has to be



	202
1	fourteen days ahead of time anyway, so things like that,
2	that I'm asking about.
3	CHAIR KENNEDY: Commissioner? Okay. Commissioner
4	Le Mons?
5	VICE CHAIR LE MONS: Yeah. I was just going to
6	respond to Commissioner Andersen.
7	There's no the idea here isn't about waiting, a
8	comprehensive halt until March. They're talking about
9	these things in phases. What we were talking about was
10	that very specific granting process, whatever that's
11	going to look like. There's some realities that there
12	are some outstanding information. We have to get it.
13	We're waiting to get it. But it doesn't mean that
14	everything else is waiting until we solve that or that
15	even whatever that process looks like, that that's going
16	to be the jump-off point for everything else. It isn't.
17	So I think that we just kind of drilled in on that
18	point, on what they've been presenting, and we're kind of
19	extrapolating it out across everything.
20	And I just want to also say that I'm going back to
21	sort of a fundamental idea that maybe we need to get
22	clear on because some of what we need to do is going to
23	run at cross purposes to other things. And there's going
24	to have to be some give-and-take depending upon what our
25	priorities are.

1	And you know, not to beat a dead horse, but that
2	part, I think, we've yet to really establish. We have
3	some ideas. We have places that we're leaning. But we,
4	as a Commission, have yet to weigh in on what our very
5	agreed upon specific priorities and goals are. And I
6	think if we had those, we'd be able to point some of the
7	comments and reactions back to what we've agreed to. And
8	then the first step will be either to live with that
9	agreement or adjust it.
10	So I think the fact that we're, you know, right now,
11	we're all kind of leaning different, not meaning we're
12	all leaning different ways but there are different
13	schools of thought, I think, at this point, and I think
14	that we haven't gotten there.
15	One of the things that we've been really trying to
16	do is be patient for our outreach wing of the
17	organization, which is starting to happen, so that's cost
18	us time and it is what it is at this point. And it's
19	continuing to cost us a little bit of time. But if the
20	position is that we are not going to allow that to cost
21	us time and we're just going to go and do something
22	specific, then we have to shift gears a little bit. So I
23	think this, again, is a balance.
24	And then, finally, I say not only do we have a
25	tremendous opportunity because of the pandemic to do

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1 things differently, I think we, still, most of our points 2 of reference is how they got there before because it's 3 only happened once before. And what I recall is that we 4 came into this not bound to that and really wanting to be 5 much more expansive. And I know we all kind of, yeah, agree with that, and Director Claypool is clear on that 6 7 and that's why he's talking about making projections and we're going to need more money, because we have a very 8 9 different idea. 10 So I don't know if it will look anything like the

11 meetings that they had before where people came and drew 12 maps and all of that. I'm suspecting it's going to look 13 very different. And I think the plan that the 14 Subcommittee is putting forward, that Mr. Ceja has not 15 had a chance to really digest and come back, I think this 16 kind of digging in is premature. I think we should probably hear the high level and talk about philosophical 17 18 concepts that we support or don't support, so that when 19 he takes the recommendations from the Subcommittee, our 20 feedback, and his expertise, the thing to do dig in on is 21 this plan, not this document. 22 That's my thoughts. 23 CHAIR KENNEDY: Commissioner Vasquez? 24 COMMISSIONER VASQUEZ: Yes. Commissioner Le Mons 25 expanded on many of my points. I was going to try to



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redirect folks to the proposed actions. And even to the extent that we need to, in my mind, and Commissioner Sinay, you can push back or interrupt me if I'm going offsite, but I think the actions, again, are where I'd like to focus. And it sounds like, particularly this grant-making structure, there are different schools of thought and different considerations.

So while we are waiting for a more fully baked plan 8 9 from a communications perspective, because we still don't 10 have a deputy executive director, that we take either the 11 rest of the time we have today or -- and/or next week's 12 conversation to flush out that -- where we as a 13 Commission stand on what that grant-making structure 14 should look like so that we can give additional details 15 back to staff about the direction on that particular 16 piece.

17 And that may actually be most beneficial because 18 that gives Mr. Ceja and the Subcommittee to connect, and 19 also for us to reconnect with the philanthropy people, 20 and also give another week for Director Claypool to get 21 more information from the state about how we can grant 22 and what that timeline and process looks like. 2.3 CHAIR KENNEDY: Okay. 24 Commissioner Sinay?



1	And I would also like to add, if you look at the
2	proposed action number 2, you'll see that what we've
3	tried to do is, looking at the 2.07, I think it's \$2.07
4	million budget, this is just a recommendation, you know?
5	Commissioner Vasquez kind of came up with her numbers, I
6	came with mine, and we were excited because they were
7	about the same, so we were like, okay. But we have no
8	proof of how we came up you know, why we came up with
9	these numbers. It was just something to put there. And
10	we would need a fuller budget and the costs.
11	But the idea this is to answer the question
12	Commissioner Andersen said is, wait, we're not going to
13	get the money out there until no. On here we have
14	let's put we put we're saying, hey, let's put some
15	money aside for civic technology. Let's put some money
16	aside for local grants, and the collateral, digital,
17	visual, whatever it is we need. And so all of that my
18	thought would be that all the collateral stuff would be
19	ready by January and it would start going, you know, the
20	sooner the better.
21	But the idea is just to kind of create a high-level
22	budget breakdown, I guess, is the right word so that then
23	staff can actually create a budget and tell us, hey, you
24	know, you've underestimated or you've overestimated or
25	whatnot.

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	207
1	CHAIR KENNEDY: Okay.
2	Commissioner Andersen?
3	COMMISSIONER ANDERSEN: Okay. With that in mind, I
4	have two questions.
5	Engagement tools, I don't know if the data group has
6	had a look to see if you have any kind of idea if
7	\$150,000 to \$200,000 is in your ballpark. Do you have
8	any clue on that?
9	And the second question would be by collateral, is
10	that the education material?
11	COMMISSIONER SINAY: Anything we need for social
12	media, outreach, education, videos. We left it very
13	broad. Fredy's liking the fact that it's broad.
14	COMMISSIONER VASQUEZ: And if I can also add? The
15	engagement tools are not necessarily again, as we're
16	talking about overlapping of Committees, the way we saw
17	it and the way we have tentatively proposed, you know, up
18	to \$200,000 for engagement tools, that's not necessarily
19	the data management stuff, right?
20	It is simply like if we decided if we found
21	something, a great new system that's not Zoom to
22	facilitate town hall-type input sessions, that is what
23	the \$200,000 could go to, as compared to like a really
24	fancy data management place where we can accept maps and
25	blah, blah, blah, blah. That's not that is a

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	200
1	separate line item. And that, we would look to,
2	probably, Director Claypool. That's how we see the other
3	operational stuff that we may need to budget out and
4	request more money for, is how we see it.
5	So engagement tools, we did think it was wise to
6	sort of hold on to some money internally for some great
7	new public meeting software that we don't know about yet.
8	But we're not thinking that that \$200,000 is up for
9	budgeting out for other types of civic technology.
10	CHAIR KENNEDY: Thank you.
11	Commissioner Ahmad?
12	COMMISSIONER AHMAD: Thank you. Can I just ask a
13	clarifying question?
14	So you all have listed out three different proposed
15	actions. Are these actions in combination with each
16	other? Are they standalone actions in your view?
17	How I think I'm just confused as to what are you
18	asking us to do? Are you asking us to direct staff to
19	look into developing a work plan? Does that work plan
20	have a monetary value tied to and the staff would work
21	within those constraints?
22	I see the different proposed actions as could be,
23	potentially, standalone, but then they contradict each
24	other at some point. So I just need a little bit more
25	clarification on that.

1	COMMISSIONER VASQUEZ: We did want to break these
2	out so that, you know, we could, theoretically, approve
3	actions two and three. But maybe we still feel like we
4	do need to have that conversation about we want to get
5	more specific on the grant-making structure before we ask
6	staff to fully back that out.
7	I don't I guess I guess I could sort of see how
8	they're conflicting. But we're asking in proposed
9	such as proposed action two, we're asking, basically, to
10	keep all of \$2.07 million in the arms of outreach, and
11	this is how we're tentatively, with the idea that local
12	grants are the vast majority of that money, and then that
13	we would hold back some amount for a great new engagement
14	tool and some collateral.
15	I don't see that necessarily as conflicting with
16	action three which is, okay, take that \$2.07 million,
17	take our ranges that we've somewhat arbitrarily put on

18 here, and come up with a staffing budget with the idea 19 that, yeah, maybe staff comes back and goes, okay, well, 20 we only have \$2 million and it's only going to buy you 21 half a car. So if you want the whole car, you're going to 22 need to double this, sort of a thing.

And again, that plan, in my mind, is also informed by proposed action one, which is to say, okay, come up with the grant-making structure, come up with potential



1	parameters for what the local grants will have to share
2	in order to get the money, with the idea that, again,
3	staff could come back and go, okay, even up to \$20,000,
4	you're going to get X amount of work that's not even
5	remotely sufficient. If you want full coverage the
6	recommendation is to double the grant size.
7	So again, we still don't have a lot of information
8	but we are trying to be responsive to the fact that folks
9	want an idea with some timelines. And we still, we
10	don't we just don't have the staff capacity. Between
11	Commissioner Sinay and I, we just we simply don't have
12	the capacity to go through and create a full budget and
13	plan with timelines. And that is something staff we
14	need staff to do.
15	CHAIR KENNEDY: Very good.
16	Director Claypool?
17	EXECUTIVE DIRECTOR CLAYPOOL: So when I looked at
18	this plan, first of all, I appreciated the fact that you
19	stayed within the \$2,065,0000, because that is what is
20	line itemed in the budget, and it has to go to outreach.
21	It was, as I understand it, and I'll know a little bit
22	more this week, it was contemplated to be that money that
23	supplanted the Irvine Foundation's grants from last time.
24	And so and I read this to be fairly straightforward.
25	I understand that we are going to look at a program



1 of trying to see how much we can get for funding through 2 these grants, that we're going to hold back some of the 3 engagement -- some of the money for engagement tools and 4 collateral because we have to expect that we're going to 5 have to have some additional funds for that, and that the staff would go ahead, once we have the deputy executive 6 7 director, and now that we have Mr. Ceja, they're going to 8 go ahead and develop a plan and give you an idea of about 9 what they can buy with this type of plan. And then we 10 either have enough to do it or we have to shift gears. 11 The one thing that I think this Commission really 12 needs to do is remember that as things come up, you're 13 just going to have to be able to pivot. And if it's not 14 enough money to pay for one thing, then we might have to 15 reevaluate it and see what else it can pay for, but it 16 has to go to outreach because that's how it was scheduled 17 by the legislature. 18 So I have a pretty good idea of what I think you're 19 asking our deputy executive director and our 20 communications director to do and I think they'll do a 21 good job with it. I know that Mr. Ceja is already moving 22 forward at great strides that seem to come with youth to 23 bring people aboard. We've talked to a couple of 24 different people about -- or actually with one person who 25 had been working with the census that knows quite a bit



2 is already looking 3 things, like grap	re looking he's already Mr. Ceja g at the staff he would need to do nic arts and so forth. ing forward on those basic steps, rsen, that will put us in a position to
3 things, like grap	nic arts and so forth. ing forward on those basic steps,
	ing forward on those basic steps,
4 So we're mov	
	csen, that will put us in a position to
5 Commissioner Ande:	
6 have the material	s and things we need to do. And I think
7 that the timeline:	s fit well with this, as long as we can
8 actually put a pla	an in place sometime in mid-December,
9 okay?	
10 Any question	5?
11 CHAIR KENNED	Commissioner Sadhwani?
12 COMMISSIONER	SADHWANI: I'll defer my action. Thank
13 you to everyone wi	no has put in so much work on this.
14 Just one tho	ight. We have an individual that we are
15 trying to hire as	the deputy executive director. Are
16 there any circums	cances in which we might hire that same
17 individual, while	we are in this waiting process for all
18 of the paperwork,	as a contractor who could help develop
19 this plan so that	we can gain the same individual's
20 expertise and help	o move us forward? I certainly
21 recognize he also	has a full-time job and maybe he
22 doesn't want to do	o that.
23 But to the ex	tent that this is going to be a major
24 part of the work	that they move forward, I'm wondering if
25 there could be an	interim fix to help bring him onboard



1 in some sort of partial capacity? 2 I see Commissioner Fernandez having her hand up, so I'm going to assume not, but I just wanted to throw that 3 4 out there. 5 CHAIR KENNEDY: And Director Claypool first, and then Commissioner Fernandez. 6 7 EXECUTIVE DIRECTOR CLAYPOOL: I'll defer to 8 Commissioner Fernandez. 9 COMMISSIONER FERNANDEZ: Yes. Interesting that you 10 should bring that up, Commissioner Sadhwani. We had a 11 meeting on Monday. And so, actually, what -- we directed 12 Director Claypool to go back to see if we can potentially 13 put the candidate in what we would call a temporary 14 blanket, so that we can bring him over right away. And then once the position is established, then roll him into 15 16 the position. And he'll have more information on that. 17 And I have to apologize to the full Commission that 18 I'm not sure why I didn't think of that prior. I quess 19 I've been out of personnel too long. But I'm not even 20 sure if that's possible anymore, but I do know that we've, in my prior jobs, we've done that in the past as 21 22 kind of to fill the gap. 2.3 So anyway, I'll defer to Director Claypool with 24 that. 25 EXECUTIVE DIRECTOR CLAYPOOL: And so we did look at

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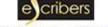
1 the blanket. And there's a -- the problem with it is 2 that he needs -- the individual who will be taking the 3 position needs a place to land. And so for that to happen we have to have this position established. 4 So we're back into this circle of needing and established 5 6 position. 7 We did make some headway this week in finally getting -- actually, Raul had to go and get the position 8 9 classification from CalHR to give to DGS HR because,

10 apparently, they wouldn't make the trip themselves. And 11 so we've got the classification, and so we're working, 12 but it doesn't look like the blanket is going to work

Also, putting him under contract is problematic, mainly because he is working for another state agency. So we can look at that but I would be -- I would think that his own agency would be a little bit, you know, suspect on that, particularly given that I'm not entirely certain that his own agency knows that the transition is going to be made.

So I will look into it, Commissioner Sadhwani, but I don't believe that's going to be a viable route for us. CHAIR KENNEDY: Commissioner Le Mons? VICE CHAIR LE MONS: I just hope that last statement didn't mean that that bought us another two weeks passed all of this administrative stuff that we're doing, per





1	se. I mean, I'd like to know if that is our reality that
2	we're facing, I guess.
3	And then the second thing is if we have a position,
4	an unfilled position, on our staff, that we could just
5	hire him in and then promote him when the position is
6	finished?
7	CHAIR KENNEDY: Commissioner Fernandez?
8	COMMISSIONER FERNANDEZ: Well, how about an
9	interagency agreement with the other agency?
10	CHAIR KENNEDY: Director Claypool?
11	EXECUTIVE DIRECTOR CLAYPOOL: It will again, to
12	put this delicately, I don't know how much this
13	individual's current organization knows regarding the
14	possibility that he may be leaving. And if he hasn't got
15	a place to land, then this individual will probably not
16	be willing to disclose this plan, not knowing that it's a
17	done deal. That's all.
18	CHAIR KENNEDY: Commissioner Fernandez, and then
19	Commissioner Le Mons.
20	COMMISSIONER FERNANDEZ: Well, maybe we could call
21	him and ask him if his agency I could call and ask
22	this person, just to see like where we are. I mean,
23	I'm
24	EXECUTIVE DIRECTOR CLAYPOOL: As long as so
25	you're talking about calling our individual?



1	COMMISSIONER SADHWANI: Exactly.
2	EXECUTIVE DIRECTOR CLAYPOOL: Well, by all means, if
3	he if this individual is willing to make that
4	disclosure and to take that leap, then I would welcome,
5	you know, welcome the suggestion. Then possibly that,
6	the interagency, is a possibility. I just know
7	personally that if I were in that position myself, that
8	might be a little bit dicey for me. That's all.
9	CHAIR KENNEDY: Thank you.
10	Commissioner Le Mons?
11	VICE CHAIR LE MONS: Thank you for that,
12	Commissioner Fernandez. I was going to say, I think we
13	are having weekly updates with this person, so we sort of
14	have a relationship, we're dating. So let's up the ante.
15	And then the second piece to that is I forgot the
16	second piece. Okay. I'll have to think about it. I
17	tickled myself there.
18	COMMISSIONER FERNANDEZ: (Indiscernible)
19	CHAIR KENNEDY: Commissioner Turner?
20	COMMISSIONER TURNER: So my question is a little bit
21	off of that, so but, basically, on the plan, on the
22	phases, I was going to ask, under the inform, when we go
23	out to do the education, is there a pre phase that we can
24	enter in where we're actually receiving from some of the
25	groups that came and presented here that told us that



1	they would give us tips on strategy and how to present to
2	the people?
3	CHAIR KENNEDY: Commissioner Le Mons?
4	VICE CHAIR LE MONS: So I did remember the other
5	question. And then I also wanted to respond to
6	Commissioner Turner.
7	So my understanding is that this is just an
8	administrative process. And I don't know if you were
9	just being very conservative, Director Claypool, in your
10	responses but I want to make sure that I didn't hear that
11	this is risky. Like is this just a matter of something
12	going through the process or we're not sure that it
13	actual can happen? So that's important clarification.
14	And then I have a response to Commissioner Turner.
15	CHAIR KENNEDY: Director Claypool?
16	EXECUTIVE DIRECTOR CLAYPOOL: So with all things, as
17	we've spoken about so many things, in the state you hope
18	for things to go the length of time they're supposed to
19	go and you hope to have the outcome you're supposed to
20	get. But I can't tell you that this outcome will be
21	timely. I am almost positive it will be done, I just
22	don't know what timely is, particularly when you're
23	dealing with the Department of General Services.
24	I have to tell you that when we had the
25	conversation, and I actually met this individual through



1	a Zoom call and we had a discussion, so Commissioners
2	Fernandez and Ahmad said, "So tell him what's going on."
3	And I said, "Well, you know, the Department of General
4	Services," and he rolled his eyes and he smiled. So he
5	knows that it's problematic rolling through this rather
6	bureaucratic org.
7	We're pushing all the buttons we can. We have a
8	couple more to push. But do I believe that he will,
9	eventually, come aboard? Ninety-nine percent positive.
10	VICE CHAIR LE MONS: Okay.
11	EXECUTIVE DIRECTOR CLAYPOOL: Can I tell you that he
12	will come aboard in two weeks? I'm hopeful.
13	VICE CHAIR LE MONS: Yeah. I was clear on the
14	timing part.
15	EXECUTIVE DIRECTOR CLAYPOOL: Okay.
16	VICE CHAIR LE MONS: I know that there's no
17	guarantee. It was really more of whether it was in
18	jeopardy of it being able to be done, like was there some
19	question that, at some point along this process, it might
20	fall out, like not we can't do what we're trying to do
21	in terms of creating this role, but it doesn't sound like
22	that's an issue. So that was the part I was asking.
23	EXECUTIVE DIRECTOR CLAYPOOL: Okay.
24	VICE CHAIR LE MONS: What I was going to say is
25	actually a recommendation to Mr. Ceja based on

218



1	Commissioner Turner's comment. I was thinking yesterday,
2	after the as the presenters were presenting, and then
3	reflecting on some of our previous presentations, and I
4	think that there are multiple sources of individuals that
5	had some really clear ideas around strategy,
6	communication strategy, outreach strategy.
7	And I don't know whether or not the Subcommittee has
8	already addressed this or put together some kind of
9	informal loosely-defined advisory group or group of
10	people who are willing to lend their thoughts to it. But
11	it might be worthwhile to reach out to some of them who
12	have at least come and presented. And as you're
13	developing your plan, you could take into some of those
14	things.
15	I know some of them you've heard, but then some of
16	them, you know, have been a while back, so however you
17	want to structure that, that just might be a good way to
18	incorporate some of their thoughts in that strategy.
19	CHAIR KENNEDY: turn?
20	COMMISSIONER TURNER: Thank you. And the other
21	piece is that I just wanted to name that the groups that
22	I spoke with, as well, they are already they went into
23	census with the idea that they would be participating
24	with redistricting. So they're not waiting to begin to
25	create things, and so that we're not creating something



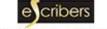
1	that might I can't imagine it conflicts, but make sure
2	that it works in concert with what they're already doing.
3	A lot of the groups are already reaching out. They're
4	already trying to come up with educational material and
5	what have you. So I just would want to make that we're
6	syncing up on that.
7	CHAIR KENNEDY: Very good.
8	Commissioner Toledo?
9	COMMISSIONER TOLEDO: Just given that the deputy
10	executive director is such an important role for this, I
11	was just wondering if there's any advocacy that the
12	Commission can do or anything with the legislature or
13	with others to allow us to move this forward quicker, or
14	any suggestions you might have, Director Claypool, in our
15	ability to move this forward?
16	CHAIR KENNEDY: Director Claypool?
17	EXECUTIVE DIRECTOR CLAYPOOL: So that is one of the
18	things we're going to touch on next. So right now, we're
19	still trying to do it. We're at the ends, actually, of
20	our patience with doing it where we're with the
21	standard people that we've been working with this
22	morning.
23	And I really have to apologize. This morning our
24	chief counsel, Ms. Marshall, was talking to two deputy
25	directors and the chief counsel of the Department of

1	General Services about this very subject. I mean, we've
2	elevated it that far. We're getting the next one
3	would be to go to the director. Past that, we have some
4	ability to go to the legislature ourselves, and so that
5	would be the next thing. All of these things during this
6	week and early next week. After that, then we would call
7	on people who seem to be very well connected in this
8	Commission to reach out and do the same.
9	But that's the trajectory of this. It's ramping up
10	fairly quickly. That's why I'm confident we'll get the
11	position. I'm hopeful for a more rapid termination of
12	the process. But if we need you all to get in on that,
13	then we will come back to you, but we also have some
14	other available means that we're going to try to tap
15	first.
16	CHAIR KENNEDY: Very good. Thank you.
17	Commissioner Sadhwani?
18	COMMISSIONER SADHWANI: Sure. Thank you.
19	And Director Claypool, I very much appreciate that.
20	And I just recall, like from interviews with you, with
21	Mr. Ceja and others, I think one of our questions had
22	been about utilizing your ability to utilize your
23	contacts. I know, I remember, you know, that you bring
24	with you a wealth of experience and many years of a
25	career in state service. So I would certainly implore



1	any of our staff who have contacts there that can begin
2	to move mountains to do so. We have been waiting for
3	quite some time already.
4	So I think if there are contacts that can be called
5	upon I don't have contacts at DGSS. You know, that's
6	not really ever been something I've done. But I would
7	certainly hope that the new folks that we've brought into
8	our staff could call on those networks to get this moving
9	for us.
10	CHAIR KENNEDY: Thank you, Commissioner Sadhwani.
11	Mr. Ceja? I'm not hearing you.
12	MR. CEJA: Can you hear me now? Okay.
13	So just to reiterate what Director Claypool was
14	saying, we're using the olive branch first. And if that
15	doesn't help, then we will move to making those phone
16	calls to the low-hanging fruit of legislators that we
17	know to get the ball rolling. But it's at the top of our
18	priority.
19	CHAIR KENNEDY: Commissioner Sinay?
20	COMMISSIONER SINAY: I was just going to go back to
21	the plan and just see if we're all okay with kind of
22	as Commissioner Vasquez, this is really and as you
23	know, we keep saying, this is kid of our opportunity to
24	hand something over to, at the moment it's Mr. Ceja, but
25	to staff and just with some ideas of what we've all been

222



1	thinking about and saying. And then the actions, really
2	to give them parameters so that they could understand,
3	you know, have specific marching orders.
4	One thing I heard from Commissioner Turner that I've
5	been really worried about, as well, is groups are hungry
6	for the information. I mean, groups shouldn't be
7	creating their own information on this. We should be
8	creating information, you know, that collateral, for lack
9	of a better, you know, the sheets, for them. And I'm not
10	saying it in a I'm not saying it to put down the great
11	effort that they're doing but just they are so busy that,
12	you know so there's just different there's just so
13	many priorities right now.
14	The other piece I wanted to make sure is, you know,
15	one of the areas that's still missing, and it's not on
16	here but it did come up yesterday, and we didn't know
17	that this is what it was called, but Commissioner Vasquez
18	and I were looking at the sectors and how to do outreach
19	to the sectors. We had first focused on the communities
20	of interest. And that also worked well with the
21	access Global Access Subcommittee. But we are
22	looking we were looking at how do we do outreach to
23	the economics, you know, some of the other sectors'
24	business and such, whatnot?
25	I did want to propose, my strength is in design and



1	kind of bringing everything to a place like here and then
2	handing it off. That's the joy of being a consultant,
3	sometimes, is you get to walk away. And I do love
4	implementing. But Commissioner Le Mons has said on
5	several occasions that this is what he's been waiting
6	for. And so I'm willing to step back now from this
7	Subcommittee, so we do have the different parties on the
8	Subcommittee, as well as the expertise that's need for
9	implementation to support staff as they're looking at all
10	of this.
11	CHAIR KENNEDY: I have been deferring for, I don't
12	know, two or three columns of initials to comment on a
13	couple of things, so let me take a moment and comment on
14	two things.
15	One, Commissioner Sinay, you just made a comment
16	about partners shouldn't have to be developing their own
17	materials. We should be doing that. And that's
18	certainly one way to do it. And I certainly, you know,
19	don't want partners to feel burdened with having to
20	develop their own materials because we're not yet in a
21	place to do it.
22	But I also don't want them to feel like, you
23	know well, I've seen this done two ways. I've
24	seen it done where the body in our position develops the
25	materials and then everybody else is just a distribution

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1	channel. And then I've seen it done where that's a
2	possibility, so the body in our position can and does
3	produce the materials, but partners are also welcome to
4	produce materials. And what I generally do in those
5	situations is invite the partners to share their
6	materials with the group for review.
7	I mean, the worst thing that can happen in a situ
8	like this is that, for any reason at all, misinformation
9	gets out. Once misinformation gets out it is enormously
10	difficult to, you know, even with retractions and
11	corrections and whatever, there are impressions left,
12	there are, you know, minute channels where the
13	misinformation has just taken root. And no matter what
14	you do it spreads and spreads and spreads.
15	So I do like to invite partners to share materials
16	so that, you know, we can all work together to make sure
17	that there are no factual errors, that it's not any
18	it's not an issue of our trying to exercise control or
19	style or anything else, but just working together to try
20	to ensure that there is no misinformation out there, so I
21	just want to put that on the table.
22	The second, and this goes well back in the
23	conversation as I said, I've been deferring to
24	others I feel very strongly that we are or we would be
25	best off with an arms-length relationship to anyone who



1	is receiving funding out of this outreach pot. You know,
2	my experience, and perhaps not directly relevant, but
3	when the Mexican Government funded the Election
4	Commission to pass through funding to domestic observer
5	organizations, the Election Commission had the good sense
6	and said, well, you know, it's going to look really bad
7	if we fund the groups that are going to be observing our
8	work.
9	So they came to the United Nations and said, could
10	you please help us? And so the United Nations ended up
11	administering those funds, you know, and there was a
12	committee that oversaw the process and so forth.
13	I just think that the potential damage to our
14	reputation, were we to be granting funds directly to
15	groups that are going to be, you know, providing a large
16	amount of the input to us, to me, the dangers there are
17	just too great, so I'll leave it at that.
18	And anyone else, I'm happy to recognize. I see a
19	coffee mug but no hands.
20	Commissioner Fornaciari?
21	COMMISSIONER FORNACIARI: Thanks. I just want to
22	thank the Subcommittee for putting this together. And
23	it's really been helpful for me to kind of understand
24	what you had in mind or what the thoughts are and where
25	we're going.

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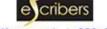
1	I guess my question is, I'm looking at the first
2	phase, and it's public education, and so I guess Mr. Ceja
3	is getting that ball rolling kind of already because of
4	its launch on January 11th, kind of thing, but is that
5	what we're doing at this point? I mean, are we moving
6	forward with that? Or do you need I mean, I guess my
7	question is are you looking to the Commission to bless
8	this and then move forward or where do we go from here?
9	COMMISSIONER VASQUEZ: I mean, the hope was that
10	everyone is onboard, more or less, with, again, the
11	orientation to this work, the direction and the, I guess,
12	speed, although that is also flexible and not always in
13	our control.
14	I think as I've I'll bring it back to what I
15	opened up with, is that everything in the background
16	section is sort of up for is in flux based on things
17	we can control or our staff can control and things we
18	can't control, particularly timelines and, you know,
19	potential partners, and even potential tools.
20	So even if we don't take specific action, because it
21	seems like we don't always need to have approved actions
22	to direct staff to do something, our hope is that folks
23	are generally onboard with this strategy map going
24	forward. And we'll be looking for staff in the next few
25	weeks to have a more baked out plan based on some of the

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	228
1	priorities and strategies we've laid out here.
2	CHAIR KENNEDY: Commissioner Ahmad?
3	COMMISSIONER AHMAD: Thank you. Would it be it's
4	up to you, Chair, but I would be interested in hearing
5	public comment about this item, if that is something that
6	is on the agenda.
7	CHAIR KENNEDY: Yes. We do generally take public
8	comment before the end of the day. And unless there are
9	other Commissioners wanting to weigh in at this point, I
10	will ask Katy to Commissioner Le Mons?
11	VICE CHAIR LE MONS: I have a question for Mr. Ceja.
12	I don't know.
13	First, I guess I'd ask, have you had a chance to
14	review what the Subcommittee has presented? And based
15	yeah?
16	MR. CEJA: Yes.
17	VICE CHAIR LE MONS: And so based upon your review
18	it might be helpful for us to hear just some high-level
19	thoughts that you have about what's been presented and
20	kind of what you need and what you're thinking in terms
21	of how you take what's been presented to you and this
22	discussion and maybe help give us some sense of your
23	strategy, what you're planning to do at this kind of
24	pass-off, quote/unquote, unofficial, not completely, has
25	happened?

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1	MR. CEJA: Yeah. So I think we're having a
2	conversation with the Commission chairs over the weekend
3	to discuss just that, what the transition would look
4	like.
5	What I've gathered so far is that it's a great
6	starting point. The fear I have is if a lot of this
7	outreach is going to go viral due to COVID-19, how is
8	that going to affect our plans now and the structure that
9	we have set in place? And is this plan will this plan
10	be amendable to change in the future if the directives
11	from the Governor's office are that we cannot do in-
12	person meetings or do data collection in that sense.
13	Commissioner Sinay?
14	COMMISSIONER SINAY: Most of our thinking behind
15	this was that it was virtual, so it was more the other
16	way around, the other way around meaning all of a sudden
17	there's a vaccine, we've all gotten it, and we can you
18	know? So no, it was all that whole thinking behind
19	this was virtual.
20	The piece, I think, that's still missing is on the
21	final kind of the line drawing and how we're going to do
22	that. And I think part of that is we keep hoping we find
23	better tools so that we can engage folks with that.
24	CHAIR KENNEDY: And I'm a bit of a broken record on
25	this but I hope that we can have a robust element of this



1	introducing the Commission and the legal framework,
2	understanding we don't want to get into the weeds on the
3	legal framework, but we do need people to understand who
4	we are and the constraints within which we are going to
5	be getting this done.
6	Mr. Ceja, was that a hand up?
7	MR. CEJA: I was just going to say that, yes, as far
8	as outreach to the general community, that was our
9	priority was to let everyone know who we are, what we do,
10	and what our purpose is, and then delve into the process
11	as it rolls out.
12	CHAIR KENNEDY: Very good.
13	Katy, would you please read the instructions for
14	public comment?
15	PUBLIC COMMENT MODERATOR: In order to maximize
16	transparency and public participation in our process, the
17	Commissioners will be taking public comment by phone. To
18	call in, dial the telephone number provided on the
19	livestream feed. The telephone number is (877) 853-5247.
20	When prompted, enter the meeting I.D. number provided on
21	the livestream feed. It is 91505532099 for this week's
22	meeting. When prompted to enter a participant I.D.,
23	simply press the pound key.
24	Once you have dialed in you will be placed in a
25	queue from which a moderator will begin un-muting callers

230



1	to submit their comment. You will also hear an automatic
2	message to press star 9. Please do this to raise your
3	hand, indicating you wish to comment. When it is your
4	turn to speak the moderator will unmute you and you will
5	hear an automatic message that says, "The host would like
6	you to talk and to press star 6 to speak." Please make
7	sure to mute your computer or livestream audio to prevent
8	any feedback or distortion during your call.
9	Once you are waiting in the queue, be alert for when
10	it is your turn to speak and again, please turn down the
11	livestream volume while you are in the queue and on your
12	call.
13	These instruction are also located on the website.
14	The Commission is taking public comment on I
15	don't know how we're describing this.
16	CHAIR KENNEDY: Well, we're taking public comment on
17	both the outreach strategy document that we've been
18	discussing but, also, any general comments.
19	PUBLIC COMMENT MODERATOR: Okay. So we're doing
20	general comment and the specific? Okay.
21	We do have someone in the queue.
22	CHAIR KENNEDY: Could you invite them to join us
23	please?
24	PUBLIC COMMENT MODERATOR: I will do that.
25	Please state and spell your name for the

1	Commission or for the Court Reporter?
2	MS. CAMACHO: Yes. Can you hear me? Yes. Thank
3	you. It's Lupe Camacho, L-U-P-E C-A-M-A-C-H-O.
4	PUBLIC COMMENT MODERATOR: The floor is yours.
5	MS. CAMACHO: Thank you. I just had two
6	recommendations as a resident. Having gone through this
7	census decennial, and having been very active in my own
8	community as a Complete Count Committee chair, I wanted
9	to make just two recommendations.
10	One, Mr. Kennedy, I wanted to provide some support
11	for the message you had, Commissioner Kennedy, for the
12	continuity of the information being disseminated through
13	the outreach that is going to be conducted. Yeah, it was
14	seen that there were some pieces of information that
15	were sometimes when it is allowed for other entities
16	to modify the message to meet certain criteria to engage
17	a community, sometimes the message is either lost or some
18	misinformation is produced. And at no fault, of course,
19	of anybody. I mean, it's never done intentionally. But
20	Mr. Kennedy, Commissioner Kennedy, is very correct. Once
21	that gets out there, sometimes it is very, very difficult
22	to rein that back and to bring it back into focus to the
23	correct information.
24	So I would make that recommendation, that the
25	continuity of the information be protected and maintained

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232

1	with the Commission, and that the Commission be directly
2	involved in that so that the continuity is maintained.
3	That is one of my recommendations.
4	The other recommendation I would make is, having
5	been in the public sector for many, many years and
6	contracting out to private entities, private nonprofits
7	and private regulation for-profit companies, I would just
8	make the recommendation, and I don't know, I didn't hear
9	it coming up at all in this meeting, when you hire
10	more how can I say this? If it is overseen by the
11	Commission, the distribution of this funding, there is
12	more funding available to distribute. If there is a
13	hiring of an agency to do that for the Commission, of
14	course, then that overhead has to be paid.
15	So I just wanted to bring that to the table and
16	provide that as information. I'm sure most of you
17	already know this but I didn't hear it discussed, so I
18	just wanted to outline that. But obviously, as a
19	consultant is hired to put together this plan or
20	disseminate the funding, that funding, of course, has
21	cost overhead. That process is going to cause overhead
22	and so, therefore, a lower amount of money will be
23	disseminated to the local efforts for outreach and
24	engagement. So I have seen that through my personal
25	experience. I just wanted to bring that to the table.



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	234
1	Thank you very much.
2	CHAIR KENNEDY: Thank you, Ms. Camacho.
3	Katy, do we have any other callers?
4	PUBLIC COMMENT MODERATOR: That was it.
5	CHAIR KENNEDY: Okay.
6	Any other Commissioners at this point? Commissioner
7	Turner?
8	COMMISSIONER TURNER: Thank you, Chair. And thanks.
9	I appreciate the comments from Ms. Camacho. I couple of
10	things I wanted to lift for that.
11	I still want us to balance any potential
12	administrative fee that would be charged if, indeed,
13	there was a fiscal sponsor with, perhaps, litigation that
14	we may have if, indeed, we have unfairness issues that we
15	have to deal with later based on how the grants are, you
16	know, distributed, number 1.
17	And then, also, on the input and the consistency of
18	documents, we took comment from several organizations to
19	ensure that they help us be able to reach out. I'm
20	thinking even of NALEO that talked about allowing to see
21	themselves and participate in different ways. I still am
22	a strong advocate to ensure that we hear that and allow
23	flexibility. Frequently, being in the field, if we
24	receive information that is so vanilla or so technical,
25	we will always change it anyway by the time it comes out.



We always hone it to make sure that it is something that we believe will reach the people that we are trying to reach. And so I don't know that we could ever be totally in control of what goes out whichever way we do it. I just think that if we engage the organizations up front and get their input and use their input to create the material to begin with, that may give us a better opportunity to have it look like we want when it's disseminated. CHAIR KENNEDY: Thank you. And I think that also goes to the point that was made earlier today that, you know, having a coordinating a communications coordination group would be important in this situ,	
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14 coordination group would be important in this situ,	
15 because that could certainly help ensure that, you know,	
16 groups have adequate flexibility while also ensuring the	
17 quality control over the factual correctness of the	
18 material that goes out.	
19 CHAIR KENNEDY: Commissioner Le Mons, was that your	
20 hand?	
21 VICE CHAIR LE MONS: Yeah. I just wanted to concur	
22 with Commissioner Turner. I think we have to balance	
23 between the two and give flexibility.	
24 I'm hoping that we're you know, our basic who we	
25 are, there's no flexibility in that. We are who we are,	

1	right? But in terms of how what we're asking from the
2	community is communicated, I'm hoping we're going to come
3	up with frameworks and templates that really give space
4	to the communities.
5	And when I say that I'm really talking about those
6	that aren't your mainstreamed organizations and groups
7	that are used to dealing with and utilizing information
8	that comes out from the state. We've been acclimated to
9	that. We're talking about the hard-to-reach communities.
10	We're talking about communities that have trust issues
11	with government. We're talking about all of those kinds
12	of groups. And we have to give them the latitude because
13	to come in heavy-handed will only reinforce all of those
14	barriers that we're trying to actually get beyond, so I
15	think we're going to have a mix.
16	And what Commissioner Kennedy just said about having
17	this group that can advise and support, I think, will
18	mitigate some of the frustration and blowback that we'll
19	get, because we are going to get it. That's just we
20	think the maps are going to be challenged. We've
21	accepted that. But trust me, when you begin to talk
22	about the kind of outreach enterprise we're trying to put
23	together and achieve, we're going to get blowback from
24	the community because we're going to do our very best but
25	it will be what it's going to be. So I'm glad we're



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1 having this. I've been looking forward to the discussion
2 today.

3	And I still am of the belief, personally, that
4	there's some key outcomes that we want that I look
5	forward to us addressing in our next meeting from
6	community. And I'm not clear, I have ideas, but I'm not
7	clear as to the Commission on that yet, what those
8	outputs are that we're expecting from them. We know
9	about the education we want to give them but it's in
10	service of something. And I'm leaving that open
11	intentionally. I think that that's a discussion that we
12	should definitely have in our next meeting at that time,
13	so that's other outreach to discuss.
14	And I guess in my mind I kind of think of this whole
15	thing like a puzzle. And all of the communities across
16	

17 their piece of the puzzle and plug it in. And like, in 18 my head, that's sort of a very simplified idea. But I 19 think we have to come up with some kind of simplified 20 idea to communicate to the community what we are wanting 21 to get from them. Because when you think about a 22 community of interest, we all know that that could mean a 23 lot of on-the-ground, kind of, what does that mean, you 24 know?

25

And then the other thing is to be able to then



1	translate that community of interest into a map. I think
2	we've got to come up with those very simple mechanisms
3	that allows community to be able to do that. Because,
4	yes, I can tell you all about me and my community and all
5	of that, but that doesn't mean that I can then translate
6	that into something that is absolutely useable by the
7	Commission in its process. So if we could help solve
8	that, either through community groups helping us, or we
9	have ideas about how we solve that in that real simple
10	one-two-three kind of idea that makes I easy, I think it
11	will be helpful to really get useable feedback.
12	Yeah. So thank you.
13	CHAIR KENNEDY: Thank you.
14	Commissioner Sadhwani, and then Commissioner
15	Akutagawa.
16	COMMISSIONER SADHWANI: Very briefly.
17	I agree with all of the comments that have been
18	said, particularly about the caution that we should take,
19	and I agree with that.
20	And I just wanted to also put out there, this is
21	unchartered territory. This morning we spent a lot of
22	time talking about the maps being litigated under VRA
23	compliance. I would hate, however we proceed with
24	utilizing these funds, I would really hate to see the
25	maps undergo litigation for VRA compliance and have it



	233
1	based on how we have put out these funds or who we have
2	contracted with, what kinds of communities we have
3	contracted with.
4	So I just want to offer that. I don't know that
5	that that would be the case. But because it's uncharted
6	territory, I'll leave it at that.
7	CHAIR KENNEDY: Okay. Thank you.
8	Commissioner Akutagawa?
9	COMMISSIONER AKUTAGAWA: I just want to say I
10	appreciate this conversation a lot. It's been really
11	interesting in just hearing all the various perspectives
12	that come up. And I know I may have thought about one
13	thing one way but I think, as I've heard the
14	conversations, I've really come around to, perhaps, maybe
15	going back to where I originally was, for various
16	reasons. And one of them is what Commissioner Le Mons
17	just brought up about hard-to-reach communities and
18	communities with trust issues.
19	I guess I am kind of curious. Something that
20	Commissioner Le Mons just said got me thinking about
21	something else that was on the document that the Outreach
22	and Engagement Committee put together around Commission-
23	identified goals. And he asked about or what I heard
24	him say is about, you know, how do we get the maps? I
25	mean, how do we reach especially communities that not



1	only are just hard to reach but, you know, how do you
2	help them explain, you know, explaining there are
3	communities of interest?
4	And again, I go back to the presenter yesterday and
5	one of the things he said about is it better to get one
6	map that includes the input of fifty people who came
7	together at a meeting or virtually that a community
8	organization organized versus fifty separate maps but
9	we're talking about a one-street difference. And I don't
10	see it reflected here. I don't know if that's something
11	that needs to be reflected in the goals that I think
12	what I'm seeing here.
13	And Commissioner Le Mons, I'm not sure if these are
14	the goals that you were thinking about or if you're
15	thinking about something different? It's on the
16	VICE CHAIR LE MONS: I wasn't aware yeah, I
17	wasn't aware of those goals when I made the goals'
18	statement yesterday. Now that we have been made aware of
19	those goals, I still don't feel like I think those
20	goals are a subset of it's not that those aren't the
21	goals, but that's not an exhaustive list of the goals. I
22	think that's an aspect.
23	COMMISSIONER AKUTAGAWA: Okay.
24	VICE CHAIR LE MONS: And I think that's the
25	conversation that we need as to what do we hope to get?



1 Like, we've talked a lot about the output in terms of the 2 education and helping people understand why this is an 3 important process and why it's important to participate. 4 There's also got to be education around how you 5 participate and it's sort of going more in that direction. We won't have trouble saying how. But we've 6 7 got to figure out how to say how in a very easy way that 8 delivers us an output that we can actually use. 9 And I think that that part right there, for me, is a 10 still a question mark. And not that I'm confused, I just 11 don't think that we have gotten to that point yet to 12 define that. And that's going to be really, really, 13 really important because, at the end of the day, whatever 14 route we take to the fund disbursement -- and I think 15 we're going to probably have to some more discussions 16 around that, as well -- I'm hoping that what's available 17 to us will really shape and narrow that discussion so it 18 won't be as -- go in as many potential directions as it 19 can go at this point, so I won't focus on that. 20 But whatever we ultimately decide to use as a 21 mechanism to get our message out to the ground level of 22 community to get their input, we have got to be able to 23 be asking for an output from them that we want and can 24 And I know that the Subcommittee that's looking at use. 25 processing the data, like we thought about this from this



idea, we're going to be getting input in all these different ways and we want to find a group that can take this information and translate it for us, that's yet to be seen. Like what are those ways? How is that going to be tracked? And again, this is where we're trying to figure all this stuff out.

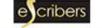
7 But at the end of the day, in order to send an of these groups out and say, okay, this is what we need you 8 9 to come back with and that's what you've demonstrated, by 10 coming back with that thing, you've demonstrated what we 11 wanted you to demonstrate for those resources. And I 12 think if we can make a clear line to that, and we can 13 show that that's nonpartisan, and we can show that that 14 was based on a certain amount of reaching all of that, I 15 think a lot of the concerns that people have about how we 16 can be influenced and affected can be mitigated. But 17 again, we can't begin to even have a risk conversation 18 around this until we have more information. 19 I hope that answers your question, Commissioner 20 Akutagawa. 21 Thank you, Commissioner Le Mons. CHAIR KENNEDY: 22 We have a caller. And then after the caller, I have 23 Commissioner Turner. 24 PUBLIC COMMENT MODERATOR: If you'll please state 25 and spell your name for the Court Reporter?



1	MS. GOLD: Hi. This is Rosalind Gold,
2	R-O-S-A-L-I-N-D, and the last name is Gold, G-O-L-D.
3	And I'm with the NALEO Educational Fund. And I just
4	wanted to ask for some clarification on an idea that was
5	mentioned earlier, and I may not be understanding it
6	correctly, so my sincere apologies if I'm not
7	understanding it correctly. But it has to do with what
8	is the role of the Commission and community groups vis-a-
9	vis producing outreach and education materials? There's
10	actually a role for both.
11	We feel that the thing that the Commission can do
12	best is to produce sort of templates and high-level
13	materials that emphasize why redistricting is important
14	for all Californians, some basic education about the
15	process, some basic education about what happens at a
16	meeting, some basic education about the criteria.
17	But there is a partnership role for community groups
18	to provide materials that are very specific to our
19	communities and that reach people with specifics about
20	like, okay, these are the kinds of things you should be
21	thinking about when you submit community of interest
22	testimony. Here's the kind of reasons, you know, giving
23	some real specific examples of why, for our particular
24	community, redistricting is important. Certainly, making
25	sure that there is good accessible language.



1	And so it's a difference between what I call high-
2	level and deep-dive materials. I don't think that
3	there's necessarily duplication in that sense. But I do
4	think there is a role for both, like I said, for a
5	partnership in this regard. And you know, again, I think
6	we had talked about having a Language Access Advisory
7	Committee. That is another role for that Committee in
8	looking over the materials that the Commission comes up
9	with.
10	Thank you so much.
11	CHAIR KENNEDY: Thank you, Ms. Gold. I would say
12	that, you know, that very much reflects what I'm hearing
13	from the Commission, that we want this to be a
14	partnership. And we do not want to get in the way of
15	partners putting out, developing, and disseminating
16	information that is developed to have the greatest impact
17	possible in the various communities throughout the state.
18	Commissioner Sinay?
19	COMMISSIONER SINAY: I want to apologize because I
20	didn't mean to should anybody when I made my comment. My
21	thought was exactly what you are saying, Ms. Gold, that I
22	felt like that the community needs kind of those
23	templates and some of that basic the basic piece from
24	us so that they could make it. I wasn't trying to say
25	anything negative about the community creating materials.



1	And I know I used the should word and I shouldn't have,
2	so I I used it twice. So thank you.
3	MS. GOLD: I just wanted to get the clarification.
4	No worries. Thank you all for again being so thoughtful
5	and responsive as you think about all of these issues.
6	CHAIR KENNEDY: You're welcome. And thank you for
7	calling us.
8	Commissioner Turner?
9	COMMISSIONER TURNER: Yes. Thank you.
10	The earlier conversation we were having about goals
11	and stuff reminded me, kind of prompted me to another
12	piece of the conversation when we were doing our outreach
13	to the community groups, that ties in back to the grant
14	amounts, irregardless of to whether we'll distribute them
15	directly or if we use a third-party vendor.
16	The ask was for us to be very clear on what our
17	measurables are for the community groups, what are their
18	expected deliverables? Because based on what that is
19	would kind of point to how much it would cost them to do
20	the work. And if we're not really clear on what we're
21	wanting them to do, to what degree, what the reach is,
22	how many people, et cetera, we're throwing dollar amounts
23	out that really don't mean anything or having nothing to
24	attach to.
25	And so I just want to make sure that at some point



	246
1	we provide our community groups some clear expectation of
2	what their deliverables would be for a grant amount of
3	well, any grant amount.
4	CHAIR KENNEDY: Thank you for that.
5	Are there others at this point? We have eight
6	minutes until we would have to take a break. But if we
7	have pretty much exhausted our discussion, then we can
8	close and continue working in our Subcommittees and see
9	everybody on the 1st of December.
10	PUBLIC COMMENT MODERATOR: And Happy Thanksgiving.
11	COMMISSIONER AKUTAGAWA: Is there a caller waiting
12	to make a comment?
13	CHAIR KENNEDY: Katy, do we have anyone in queue?
14	MS. JOHNSTON: She says, "No."
15	CHAIR KENNEDY: Okay.
16	PUBLIC COMMENT MODERATOR: If they would like to
17	make another comment, they can raise their hand. But the
18	person in the queue has already spoke.
19	CHAIR KENNEDY: Okay.
20	PUBLIC COMMENT MODERATOR: So if you would like to
21	comment again, you may raise your hand in the queue by
22	pressing star 9. No, she's just listening.
23	CHAIR KENNEDY: Okay. Very good.
24	So I want to thank the Subcommittee for all your
25	work, for leading us through what I think has been a very



1	valuable discussion. And we certainly look forward to
2	continuing it at the next meeting. It is still agenda
3	item ten for the next meeting. And we're looking forward
4	to continuing this discussion, by which time our
5	communications director will have gotten together with
6	the Outreach Subcommittee and we'll see if we're able to
7	make progress on the hiring of our deputy executive
8	director by then as well.
9	COMMISSIONER SADHWANI: And cell phones.
10	CHAIR KENNEDY: Raul has already written to confirm
11	my mailing address, so I have a feeling that the phones
12	are on their way or just about to be on their way.
13	Commissioner Akutagawa?
14	COMMISSIONER AKUTAGAWA: If there are if we have
15	other comments or questions on the rest of the document
16	on this communities of interest strategy map document,
17	should we just email it to either the Commissioner
18	directly or via staff?
19	CHAIR KENNEDY: I had been sending those sorts of
20	comments through staff.
21	Director Claypool, are we good with that?
22	Or, Marian, how should we handle that?
23	MS. JOHNSTON: I would suggest you continue to do it
24	through staff. Since this was a public discussion, any
25	additions to that discussion should be done in a way that



1 promotes public exposure. 2 CHAIR KENNEDY: Very good. Thank you. 3 Commissioner Sinay? COMMISSIONER SINAY: I just realized that we forgot 4 5 the first part of this agenda item. But don't worry, we're not going to do it now. I not going to keep you 6 7 all here. But you were supposed to give your regional reports so that we could see how things are going in the 8 9 region, if there's any recommendations to split regions, 10 and stuff like that. So please be ready at our next 11 meeting to have that conversation. 12 CHAIR KENNEDY: I can say, I guess, as number 2 on 13 the coastal region, that the reaction that we got from 14 census folks was, well, you're going to get all you need 15 from Director Katague. And thank you very much for 16 reaching out. 17 So now that we've had Director Kataque's 18 presentation, we're going to reach out again and 19 reiterate our request. And as lead on San Bernardino and 20 Riverside, we were kind of aware that that might be the 21 reaction that we got if we contacted them before Director 22 Katague came and spoke. So now that she's don't that, 2.3 we'll be in touch with the teams in San Bernardino and 24 Riverside.

25

COMMISSIONER SINAY: They were the ones who were



1	leading the conversation here in San Diego today at the
2	Census Legacy. And they have I didn't get it
3	correctly, but just to think about the way they're
4	looking at redistricting is kind of you counted, now
5	let's count, and it's something around that way. So you
6	counted as a number but now let's count politically.
7	So something to give to you, Mr. Ceja, to play with.
8	CHAIR KENNEDY: Good. Okay. Thanks everyone. Have
9	a Happy Thanksgiving and look forward to seeing you on
10	the 1st of December.
11	(Whereupon, the CRC Business Meeting adjourned
12	at 5:04 p.m.)
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## CERTIFICATE OF TRANSCRIBER

I certify that the foregoing is a correct transcript, to the best of my ability, of the videoconference recording of the provided by the California Citizens Redistricting Commission.

Lovi Rantes

June 2, 2022LORI RAHTES, CDLT-108DATE