# STATE OF CALIFORNIA CITIZENS REDISTRICTING COMMISSION (CRC)

In the matter of:
CRC BUSINESS MEETING

WEDNESDAY, NOVEMBER 18, 2020 9:30 a.m.

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#### APPEARANCES

## COMMISSIONERS

J. Ray Kennedy, Chair
Antonio Le Mons, Vice-Chair
Isra Ahmad, Commissioner
Linda Akutagawa, Commissioner
Jane Andersen, Commissioner
Alicia Fernández, Commissioner
Neal Fornaciari, Commissioner
Sara Sadhwani, Commissioner
Patricia Sinay, Commissioner
Derric Taylor, Commissioner
Pedro Toledo, Commissioner
Trena Turner, Commissioner
Angela Vasquez, Commissioner
Russell Yee, Commissioner

#### STAFF

Daniel Claypool, Executive Director Marian Johnston, CRC Legal Counsel Freda Ceja, Communications Director Wanda Sheffield, Office Technician

# TECHNICAL CONTRACTORS

Kristian Manoff, AV Technical Director/Comment Moderator

#### PRESENTERS

Justin Levitt, Loyola Law School

#### Also Present

# Public Comment

Lori Shellenberg, California Common Cause Megha Manohar Steve Harnisch Deborah Howard, California Senior Advocates League Lupe Camacho Rosalind Gold, NALEO

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# INDEX

	PAGE
Call to Order and Roll Call	4
VRA Subcommittee	9
Levitt Presentation	28
Public Comment	110
Public Comment	133
Scope of Work Discussion	136
Public Comment	160
Outreach Discussion	163
Public Comment	231
Public Comment	242

## PROCEEDINGS

2 November 18, 2020

9:30 a.m.

3 CHAIR KENNEDY: Welcome everyone. This is the final

4 day of our meeting this week. We have done well on our

agenda, I believe, and I will review where we are and

6 what we have yet to do in just a moment.

7 And I would ask, first of all, that the roll be

8 called.

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9 MS. SHEFFIELD: Good morning, Commissioners.

10 CHAIR KENNEDY: Good morning.

MS. SHEFFIELD: Good morning.

12 Commissioner Ahmad?

13 COMMISSIONER AHMAD: Here.

MS. SHEFFIELD: Commissioner Akutagawa?

15 COMMISSIONER AKUTAGAWA: Here.

16 MS. SHEFFIELD: Commissioner Andersen?

17 COMMISSIONER ANDERSEN: Here.

18 MS. SHEFFIELD: Commissioner Fernandez?

19 COMMISSIONER FERNANDEZ: Here.

20 MS. SHEFFIELD: Commissioner Fornaciari?

21 COMMISSIONER FORNACIARI: I'm here. And I like your

22 hat.

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23 MS. SHEFFIELD: Oh, thank you.

24 | Commissioner Kennedy?

VICE CHAIR KENNEDY: Here.

1 MS. SHEFFIELD: Commissioner Le Mons? 2 Commissioner Sadhwani? I don't --COMMISSIONER SINAY: Your mic's not working, 3 Commissioner Sadhwani. 4 5 COMMISSIONER SADHWANI: Oh, here. Can you hear me? MS. SHEFFIELD: Okay. 6 7 COMMISSIONER SADHWANI: Sorry. 8 MS. SHEFFIELD: Commissioner Sinay? 9 COMMISSIONER SINAY: Here. 10 MS. SHEFFIELD: Commissioner Taylor? 11 COMMISSIONER TAYLOR: Present. 12 MS. SHEFFIELD: Commissioner Toledo? 13 COMMISSIONER TOLEDO: Here. 14 MS. SHEFFIELD: Commissioner Turner? 15 COMMISSIONER TURNER: Here. 16 MS. SHEFFIELD: Commissioner Vasquez? No? And Commissioner Yee? 17 18 COMMISSIONER YEE: Here. 19 MS. SHEFFIELD: Okay. Thank you. 20 CHAIR KENNEDY: Let's check again. I think 21 Commissioner Vasquez is on. 22 MS. SHEFFIELD: Hmm. I don't see Vasquez. 2.3 CHAIR KENNEDY: Commissioner Vasquez? Oh, she's --24 I think she's trying to dial in also. She may be having

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some problems.

1 MS. SHEFFIELD: Okay. Nothing yet. CHAIR KENNEDY: Okay. Are there any general 3 announcements, Director Claypool, or any of the Commissioners? 4 5 EXECUTIVE DIRECTOR CLAYPOOL: I have none, Chair. CHAIR KENNEDY: Thank you. Not seeing any. Okay. 6 7 On the agenda, we have two main topics for today. We have Voting Rights Act issues coming from the VRA 8 9 Subcommittee this morning. We have outreach discussion 10 this afternoon, item 10 on the agenda, brought to us by 11 the Outreach Subcommittee. Depending on how things go, 12 we may have an extended break in between, just because of various schedules, but that is the general outline of the 13 14 day. 15 And so with that, let me ask Katy to start us off 16 with the instructions for public comment. 17 Good morning, Katy. 18 PUBLIC COMMENT MODERATOR: Good morning, Commissioner. 19 2.0 In order to maximize transparency and public 21 participation in our process, the Commissioners will be 22 taking public comment by phone. To call in, dial the 23 telephone number provided on the livestream feed. It is 24 (877) 853-5247. When prompted, enter the meeting I.D. 25 number provided on the livestream feed.

1 91505532099 for this week's meeting. When prompted to 2 enter a participant I.D., simply press the pound key. 3 Once you are dialed in you will be placed in a queue from which a moderator will begin un-muting callers to 4 5 submit their comment. You will also hear an automatic message to press star 9. Please do this to raise your 6 7 hand, indicating you wish to comment. When it is your 8 turn to speak the moderator will unmute you and you will 9 hear an automatic message that says, "The host would like 10 you to talk. Press star 6 to speak." Please make sure to mute your computer or livestream audio to prevent any 11 12 feedback or distortion during your call. 13 Once you are waiting in the queue, be alert for when 14 it is your turn to speak and, again, please turn down the 15 livestream volume. 16 These instruction are also located on the website. 17 The Commission is taking general public comment at 18 this time. 19 CHAIR KENNEDY: Thank you, Katy. 2.0 PUBLIC COMMENT MODERATOR: And --21 VICE CHAIR KENNEDY: We'll stand by for -- we have 22 someone already? 2.3 PUBLIC COMMENT MODERATOR: No. I was going to say

CHAIR KENNEDY: Very good. We'll stand by for a

we do not have anyone in the queue.

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1 couple minutes to let the livestream catch up. PUBLIC COMMENT MODERATOR: Okay. 3 CHAIR KENNEDY: There's Commissioner Vasquez. Good 4 morning. 5 COMMISSIONER VASQUEZ: When can I throw this into the ocean? 6 7 CHAIR KENNEDY: I feel your pain. I was panicking 8 yesterday and it turned out that it was my ISP that was 9 having an outage. It's like, how am I supposed to chair 10 a meeting if I can't even get online? 11 Commissioner Fornaciari? 12 COMMISSIONER FORNACIARI: So I thought yesterday 13 someone said that the phones showed up. And I was just 14 wondering if we have an update on what -- you know, when 15 those might get distributed? 16 CHAIR KENNEDY: Director Claypool? 17 EXECUTIVE DIRECTOR CLAYPOOL: So Raul is picking 18 them up, I believe either today or tomorrow, and checking 19 with how quickly he can simply turn them right back 20 around at the same location and ship them to you. So 21 we're still at the mercy of Verizon. But it appears as 22 though the sun is going to shine on us and you will all 2.3 get better telephones. 24 And Commissioner Vasquez, you can't throw your old 25 telephone in the ocean either. We need to return those

1 to Department of General Services. COMMISSIONER VASQUEZ: Ah. But the computer would 3 work so well under water compared to above water. 4 EXECUTIVE DIRECTOR CLAYPOOL: 5 CHAIR KENNEDY: Katy, do we have anyone in queue? PUBLIC COMMENT MODERATOR: We do not. 6 7 CHAIR KENNEDY: Okay. Then with that -- and I know that we have Professor Levitt joining us at 10 o'clock. 8 9 I wonder if the VRA Compliance Subcommittee would 10 like to start with a more general introduction? And I 11 realize you had some time yesterday, as well, but the 12 floor is yours. 13 COMMISSIONER YEE: Thank you, Chair. 14 You can go ahead and take a look at the three 15 handouts, or you probably have, in the meeting handouts 16 for today. I apologize that one of the -- we apologize 17 that one of the handouts is duplicated, so you'll see 18 four handouts listed, the Litigation Counsel Statement of 19 Work, VRA Counsel Statement of Work, and then the next 20 two, the Memo of VRA Subcommittee. And the last one, 21 Memo-VAR Compliance Subcommittee, that was an earlier 22 version of that same third memo. So those are the things 2.3 we'll be discussing.

So perhaps we can start

Sara, what else can we say to introduce?

COMMISSIONER SADHWANI:

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1 going through the memo and reviewing the recommendations that we have laid out. And I'm just trying to pull it up 3 in front of me. My apologies. So -- and then that way 4 we, you know, we can all kind of be on the same page when 5 Justin arrives. Oh, Commissioner Fornaciari? 6 7 CHAIR KENNEDY: Commissioner Fornaciari? COMMISSIONER FORNACIARI: I'm sorry. 9 COMMISSIONER SADHWANI: Your frozen. 10 CHAIR KENNEDY: And now you're frozen. 11 COMMISSIONER FORNACIARI: I just want to be clear. 12 Which is the correct memo? I'm sorry. 13 COMMISSIONER YEE: The third one. 14 COMMISSIONER FORNACIARI: Okay. 15 COMMISSIONER YEE: The Memo-VAR Subcommittee. 16 COMMISSIONER FORNACIARI: Okay. Sorry. 17 COMMISSIONER YEE: It's the late version, yeah. 18 COMMISSIONER FORNACIARI: Internet problems. 19 you. 2.0 COMMISSIONER SADHWANI: The differences between them 21 are fairly minor. It's a matter of language, I think, 22 that was used in some of them. Excuse me. 2.3 And you know, Commissioner Yee, feel free to jump in

As we have reported previously, we've had a number

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at any point in time.

of conversations. We have attempted to talk with many of you about some of the needs folks have for additional training on the VRA. And we've put together this memo to really provide, hopefully, a consolidated report back to you all about the work that we have been doing and, also, the recommendation that we have for the full Commission.

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So the first one, as we discussed yesterday, is to distribute the RFIs. I don't want to go into too great of detail here, unless there are additional questions, because I feel like we did talk at length yesterday about the processes. Basically, we wanted to just let you all know that we had had many conversations about RFPs, IFBs, RFIs, interagency agreements. And what we came to learn is that the RFI would make the most sense for hiring both VRA Counsel and Outside Litigation.

As I believe we've even mentioned previously, point A refers to the fact that we are putting out two RFIs, one for VRA Counsel and one for Outside Litigation. We recognize that this could be the same entity but it doesn't have to be. And so we wanted to make sure that there are two separate RFIs because it could be the case that we could have a VRA expert who we would bring onboard, but we would have a litigation expert for if and when we face any lawsuits regarding the maps. So we wanted to put them both out, but again to stress that it

could be the same entity. We really want to be flexible there so that we can get the very best kinds of feedback and the best kinds of proposals in response to the RFI.

2.3

Point 2 is combining the task of the statistician and analyst. So there had been mention at the last meeting of putting out four RFPs or four requests. We don't think that that's actually necessary. We think that we would hope that we can identify a statistician who also has expert experience in the VRA. Certainly, right, we could hire, potentially, a grad student or something just to do racially-polarized voting analysis of the entire state for us.

But ideally, we would rather hire someone at a higher level, right, who has experience in the VRA and VRA litigation and lawsuits. And therefore, that should really just be one person. So in that, we feel like we just need one person, rather than the two that was previously mentioned.

Ideally, we would like to recommend having someone brought onboard as soon as possible. And so we've had several conversations with Matt Barreto, who was the 2010 analyst for the 2010 Commission. We would advise to the Commission and recommend that we would actually move forward in hiring Matt to, at minimum, start with an overview of racially-polarized voting in California.

So what does that mean? And I think Justin, when he gets here, can also help talk through some of these pieces as well. But racially-polarized voting, if we kind of go back and try to remember the training that we had quite some time ago, it is not reliant upon census data. It's actually reliant upon voting data, which the statewide database already has. And so that analysis could begin.

The purpose of racially-polarized voting analysis is to identify historically -- communities that have been historically discriminated against and to identify the ways in which they vote together; right? And so hopefully, Justin will be able to talk more about how our PV analysis is used in VRA cases.

But we feel like a top-level analysis could be done now, potentially, or soon. Obviously, I know

Thanksgiving is coming up, but we could get started with this work. And that could be an externally-facing document for the full Commission, for the public, so that we have a sense of some of the key areas that we might need to be taking a greater look at.

We anticipate that that kind of assessment could help us identify additional conversations that we might need to have, additional outreach that we might need to have in select areas. For example, right, if we can have

a sense of even the number of voters in new areas where 2 2010 didn't have to really look, right?

2.0

So for example, yesterday the Black Census and Redistricting Hub talked about how there has been a migration of African-Americans in California since 2010. We can begin to start thinking about some of those things and looking at it with an overview of racially-polarized voting.

In the next piece, which is point three, again, this is the piece that we would like to change our recommendation. From some of the conversations with Justin, we had talked more about why and under what circumstances racially-polarized voting analysis should be kept under attorney-client privilege. That was the case for the 2010 Commission. That report has never been released and continues to be held under attorney -- as an attorney work product, I believe. And all of this is important because it matters in how we hire the statistician to do this work. Okay?

So when it -- so, for example, going back to 2B, hiring someone now, our recommendation is that our Chief Counsel, Ms. Marshall, could go ahead and hire Matt Barreto, or another statistician, but we, after having several conversations, we feel very comfortable with Matt Barreto and would recommend him. She could go ahead and

hire that person now and we can choose to have that be public-facing.

In the 4.3,, however, we may need to hire in that regard, and it could be the same person, it could, potentially, not, we would want to hire through our attorney for that role if we want to keep the RPV analysis at a more localized level as attorney work product. And I hope Justin can speak more to this when he comes.

But I think, I don't know, Commissioner Yee, if you have anything you want to add to this kind of piece? But he was very helpful in laying out some of the pros and cons of whether or not to keep -- to make everything public or to keep some of those pieces, you know, under attorney work product in case of future litigation.

Commissioner Yee, do you have anything else you want to add to that piece?

COMMISSIONER YEE: Right. So basically, the considerations -- I mean, he can speak more to it when he comes -- but you know, on one hand, making things public, just out of principle, versus keeping data at that level private to reduce the likelihood of challenges based on this or that particular piece of data. Obviously, we would have other data and, you know, public debates and so forth, sufficient to justify, you know, whatever

decisions we finally do make.

2.0

technical side of it, is kept confidential or not?

COMMISSIONER SADHWANI: Yeah. And so ultimately,
that is a decision that we will have to make as a

Commission. We should, certainly. And that's really
part of why we wanted to have Justin come today. You
know, we have not -- I know Ms. Marshall just started, so
we haven't had a chance to talk about this with her, but
we have talked about it with Marian previously. And so
these are some of the things that, as a Commission, we
need to decide. And what our decision is will inform how
we hire people, right?

But the question is whether the RPV analysis, the

And so for the previous point, in terms of hiring

Matt Barreto or someone else as soon as possible, we feel

that could be done as an interagency agreement as it was

done for 2010, and we could move forward with that quite

quickly. He is a senior professor at UCLA, and so

certainly, that's something that we could ask of him.

So my guess is there's some questions about point two and three. But perhaps we can hold off until Justin is here. I'm sure he can also help give additional background to some of the choices that we need to make.

It would be my recommendation that the more localized RPV analysis does remain under client --

1 | attorney-client privilege.

COMMISSIONER YEE: Another quick note, just that the VRA Counsel does not have to be California-based. You know, VRA is a federal law. And there was some thought that, in 2010, the Commission -- that Commission should have looked more widely. And so just keep that in mind when we get to that point.

COMMISSIONER SADHWANI: Yes. I think that's such an important point.

As we had mentioned in previous meetings, you know, just to uplift what Commissioner Yee is saying, there had been a letter from community groups with deep concern about the VRA Counsel that was hired. So I think Commissioner Yee is absolutely right on. That is something that we have learned from multiple conversations with prior Commissioners, as well as community groups, about some of the concerns over VRA Counsel.

And Commissioner Yee is absolutely correct, the VRA is a national law. And while it might be helpful to have someone here in California, we're on Zoom for now at least, so they could really be anywhere and providing that expertise.

Our fourth point here is to actually develop a larger Legal Subcommittee that would be public-facing.

So as of right now, thus far, we have been operating for the whole Commission in creating small subcommittees of two because those subcommittees can, you know, do work, get things done.

Moving forward, however, and as well as in terms of the hiring of VRA Counsel, we would recommend creating a larger subcommittee, perhaps, specifically, inviting our Commissioner, who is an attorney, to join, if he so chooses, as well as, you know, perhaps one or two others, if there is interest, so that as we've thinking about who to hire, those meetings would be public. We would have public input. And we would have to figure out the logistics of that. Is it a breakout room somehow? Is it a separate login? I'm not certain of all of those. I would ask that staff assist us in figuring out how to make that happen.

This was the tactic used in 2010. And we had had a long conversation with Angelo Ancheta from the 2010 Commission, and he also shared this recommendation, and we very much agree. You know, we want the public's input moving forward. Certainly, when it comes to the VRA, we can — there could be multiple understandings of the law or the application of the law. And I think it does serve/will serve us well to have those meetings of the subcommittees in public.

And I think it's something that other subcommittees may want to consider moving forward also. Once we get into the, you know, more of the external, you know, relations, shall we say, of actually holding the meetings, that it might be something that we would want to do in other areas also. Certainly, as we've seen, there's a lot of overlap between subcommittees.

And then our final point, really, here is to -- that we'll continue to develop trainings and training materials. Mr. Levitt coming today, just given -- I think at one point I said, "We don't have to do a training," so we didn't put it on the agenda, but we did want him to be available to answer any questions and provide a little bit of background for Commissioner before we ask you to approve a statement of work or anything of that nature. So at minimum, he's here to do that today.

But we are still, most certainly, in the planning phases of additional trainings. As I've mentioned previously, we've had this idea of putting together some sort of briefing book, potentially, as well as having additional trainings on the VRA, a hands-on sort of workshop about what VRA considerations might look like, as well as additional training on future-proofing voting analysis, how it's conducted, and how to interpret those

1 results.

So that's kind of the overview of the memo. We also have for you two Statements of Work.

Commissioner Yee, do you want to talk about the Statements of Work?

COMMISSIONER YEE: Sure. With the memo, just two quick additional thoughts.

One is that, you know, the VRA training. So I mean, my sense is that of the six criteria that we use to draw these maps, this is the trickiest one.

COMMISSIONER SADHWANI: Um-hmm.

COMMISSIONER YEE: You know, it's the one that's going to require the most judgment calls and kind of debate among ourselves, and even within our own heads, you know? So that's what I'm anticipating.

Let's see, oh, the recommendation to form a larger committee, Legal Subcommittee, too, that would meet in public, especially when it comes choosing a firm.

You know, as it happens, these firms will have done work in the past and often, representing one side or the other, which means that they are sometimes often, and 2010 certainly was the case, perceived, you know, as leaning one side or the other, which becomes a point of public debate, of course.

And so the hope would be that in having those

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    discussions, you know, whom to choose, which firm to
    select, in public, that we can, you know, just be ahead
    of the curve in meeting any objections that one choice or
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 4
    another may have, rather than having that come up, you
 5
    know, later, after our choice is made, so.
         Okay, the two memos. So one is for the VRA Counsel,
 6
 7
    one is for Litigation Counsel. So these are the
    Statements of Work that would be embedded into the
 8
    larger, full RFI.
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         COMMISSIONER SADHWANI: Before you move into the
11
    Statement of Work, I did see that Marian had raised her
12
    hand.
13
         I don't know if you have something more to add,
14
    Marian, about the --
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         COMMISSIONER YEE: Yes, please.
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         COMMISSIONER SADHWANI: -- points of the memo?
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         MS. JOHNSTON: I have no idea, technically, how to
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    accomplish that, though I'm sure Kristian can do it.
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    legally, there is no problem having a meeting of a
20
    committee at the same time as there is a noticed meeting,
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    or it could be done as a separate noticed meeting with
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    the 14-day requirements. So there's no problem
23
    procedurally in doing it.
24
         COMMISSIONER YEE: Very good.
25
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Okay.

CHAIR KENNEDY:

COMMISSIONER YEE: Let's see. 1 CHAIR KENNEDY: Commissioner Yee, before you proceed, Commissioner Turner had also had her hand up 3 4 earlier. 5 COMMISSIONER TURNER: Thank you. COMMISSIONER YEE: And I think Commissioner Andersen 6 7 as well. Yeah. COMMISSIONER TURNER: Thank you, Chair. 8 It was a 9 point of clarification and I received it through 10 Commissioner Yee. Thank you. 11 CHAIR KENNEDY: Okay. 12 Commissioner Andersen? 13 COMMISSIONER ANDERSEN: I do have a quick question 14 before you jump into the scopes of work, if you don't 15 mind, on just, again, for clarification here? 16 The two scopes of work that you're talking about are 17 both for -- one for VRA Counsel, the other for VRA 18 Litigation Counsel, but -- so that's two. Then you have 19 the Racially-Polarized Analyst/Statistician, essentially 20 one. And then you also have -- then you're talking 21 about, in item number 3, VRA analysis. 22 COMMISSIONER YEE: Right. 2.3 COMMISSIONER ANDERSEN: Isn't that --24 COMMISSIONER YEE: Yes. 25 COMMISSIONER ANDERSEN: -- the same as the Counsel

1 or are you talking about two different people? thought we're going to three contracts, but now it looks 3 almost like four. So maybe --4 COMMISSIONER YEE: Right. 5 COMMISSIONER ANDERSEN: -- you can clarify that, 6 please? 7 Right. Sorry for that confusion. COMMISSIONER YEE: So the four idea was an early iteration of how it was put 8 up to work. At this point we were thinking that the 10 VRA -- the analyst, maybe Matt Barreto, and the VRA 11 analyst could be the same hire. So that's what we're 12 proceeding with at this moment. 13 COMMISSIONER ANDERSEN: Thank you. 14 COMMISSIONER YEE: And then there's the two 15 counsels, yeah, which could the same firm also. 16 the end it could actually be only two hires and not three 17 and not four. Yeah. 18 CHAIR KENNEDY: So on that, I mean, it's clear on 19 the Outside Litigation Counsel and the VRA Counsel that 20 there are going to be two, or the proposal is to have two 21 separate RFIs with the potential for deciding in the end 22 to collapse them or to award both to the same entity. 2.3 And I'm wondering, you know, would it not make sense 24 to do the same with the other two, is go ahead out with 25

two instruments with the possibility of awarding both to

the same entity but not have to if for some reason there was a determination that maybe it could be better done by two entities rather than one? I mean, if we only put out one, then we're stuck with going with one. If we put out two, we still have the possibility of awarding both to the same entity.

COMMISSIONER YEE: Yes, that's entirely possible. We haven't gotten to that point yet of drawing out an RPV for VRA Analysis State of Work and RFI.

# COMMISSIONER SADHWANI: If I may?

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I think that when it comes to this analysis we do want someone who understands the implications of the VRA, right? I can do this analysis. I've written papers using it. I wouldn't necessarily feel confident, however, because I have generally done this statistically analysis to then come and say, okay, we should be conducting this analysis in particular locations. I think that that does require a secondary level of understanding of the application of the VRA.

And so to me, while we could have them be separate, my sense is that we will be better served by someone of that kind of higher caliber who could actually do both, who could be kind of strategic in helping us think about where do we need to have this analysis conducted?

COMMISSIONER YEE: It's a big state.

1 COMMISSIONER SADHWANI: That's kind of my --COMMISSIONER YEE: Yeah. 3 COMMISSIONER SADHWANI: -- thoughts. COMMISSIONER YEE: So --4 5 COMMISSIONER SADHWANI: Yeah, it's a very big state. So if we do every school board, every local city council, 6 7 that would be a lot of data. But instead, if we have someone who can kind of help us, you know, think about 8 9 like, well, these are the areas that we really need, my 10 sense is that that might serve us better. 11 CHAIR KENNEDY: Well, and I agree, and I'm just 12 asking if that is a decision that we want to make before we issue the RFI or after? 13 14 COMMISSIONER SADHWANI: Absolutely. Absolutely. And 15 that's why it's written as a recommendation to have them 16 be together, right? It's a recommendation to keep this 17 together as one entity that would provide all of this. 18 CHAIR KENNEDY: Okay, Marian, I've got too more 19 points, and then your next. 2.0 COMMISSIONER SADHWANI: And I also see that John 21 Levitt has joined us. 22 CHAIR KENNEDY: Okay. Perfect. 2.3 How are the RFIs going to be disseminated? 24 COMMISSIONER SADHWANI: We haven't gotten that far 25 yet. I think my sense is that, certainly, we would have

1 them on our websites. And I think that we would need to, most certainly, engage everyone in reaching out to their contacts, as we did with the Chief Counsel search. We've 3 4 also asked Justin Levitt if, well, if it's something he 5 would be interested in applying for, but also to assist in that dissemination, as well, just to make sure we have 6 7 a great pool of candidates with VRA expertise. CHAIR KENNEDY: Okay. Perfect. 8 9 And finally, you might recall that I had suggested 10 as a possible training activity that we try to find a 11 moot-court exercise on video and sit through that 12 together and learn from it. I started looking for some. 13 I didn't find any moot-court exercises specifically on 14 this yet. 15 But what I did find that looks interesting, Street 16 Law, which is streetlaw.org, has a number of free 17 resources dealing with the VRA, including a lesson plan. 18 And you know, perhaps it's worth taking a look at some of 19 those resources from Street Law, and there may be other 20 providers, but there are some resources out there. 21 Marian? 22 MS. JOHNSTON: Just two points. One, the RFI would 23 also have to be posted, of course. But for the 24 consultant/analyst, if you go with the Subcommittee's

recommendation, you don't need to do an RFI because it

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    would be done as an interagency contract, so you skip
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    that step altogether.
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         CHAIR KENNEDY: Very good.
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         MS. JOHNSTON:
                        Thank you.
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         CHAIR KENNEDY: Thank you, Marian.
         And I turn it back over to the Subcommittee.
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         COMMISSIONER SADHWANI: Well, I see that Justin
 8
    Levitt is here.
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         Commissioner Yee, shall we move into that portion
10
    then we talk more about -- good morning.
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         COMMISSIONER YEE: Yes. Good morning, Professor
12
    Levitt.
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         PROFESSOR LEVITT: Good morning.
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         COMMISSIONER SADHWANI: Oh, go ahead.
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         Well, Professor Levitt, we've been discussing
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         the -- we didn't have any public comment this
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    morning, so we were able to get started a little bit
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    earlier. We had provided -- Commissioner Yee and I had
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    provided a series of recommendations to the Commission in
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    a memo, which is available on our website. I'm not sure
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    if you have seen that but we had discussed many of them
22
    with you. And then, also, we've developed draft versions
2.3
    of the Statement of Work portion for two RFIs, one for
24
    VRA Counsel and one for Outside Litigation.
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         I think, since you're with us now, I would hate --
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you know, I certainly want to maximize your time, and so I would say I'd love to move into that conversation with you. I know you have slides prepared. And then we can kind of come back to the statement of -- reviewing the Statement of Work, perhaps, with you and you can respond to questions?

PROFESSOR LEVITT: Sure. Happily. And with your permission, Commissioners, I'll do something very similar.

First of all, I'm delighted to be back before you again. Thank you, again, for your continuing work. I'm just as proud of you now as I was before, and I'm sure that won't change, and just as grateful for your service.

The training that I had the opportunity to give you before I thought went really well with sort of a guided presentation where then you could stop and pepper me with questions whenever you have them, and so I've prepared something similar today. The presentation part is designed to last about a half-an-hour-ish, but that should be plenty of room for questions, both during and after.

And at Commissioner Sadhwani and Commissioner Yee's request, what I've done is try to focus on the Voting Rights Act in particular. The last training was considerably broader, and both deliver something of a

1 refresher of the conversation we had last time on the VRA very quickly, but then also move into the sort of 3 challenges you might expect in litigation, the sort of 4 challenges you might expect from contests of your work, 5 that would help you better assess, this is designed in 6 order to help you better assess the sort of personnel 7 you'll want to bring in from the get-go, so very much a part of the same conversation we were having moments ago 8 that I happened in on. This is designed to help you 10 better appreciate the work that the counsel will do so 11 that you can figure out who you want as that people or 12 those people. 13 So if I might, I will try to share my screen once 14 again and see if I have as little success this time as I 15 did last. 16 Theoretically, you're all looking at something that 17 says, "Voting Rights Act Litigation," VRA Litigation. 18 Excellent. And because in this mode I can only see some 19 of you, if you have questions in the meantime, please 20 shout out. That's the only way that I'll be able to see 21 that you have a question either. I don't know whether 22 you've been asking people to use the participant's list 23 in raising a hand or whether you otherwise -- whether 24 you've been otherwise collecting engagement.

happy to pause if you signal to me that you want me to

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pause.

So just to begin, briefly a fresher. Where we last left our heroes, we had talked about three basic rules for staying out of trouble when it comes to race and ethnicity in the redistricting process. I'm trying to distill down, obviously, a lot of much more complicated stuff. But I think these rules accurately capture the bulk of what you'll be asked to do, and so they may be helpful as a mnemonic device for a lot of other detail beyond.

First, don't set out to hurt voters based on their race or ethnicity, either by dividing and diluting, what's generally known as cracking, or by overconcentrating voters in order to tokenize, essentially, in order to bring all voters of a certain type into one district to deprive them of influence elsewhere, what's generally known as packing. It doesn't matter if the lines are pretty. It doesn't matter the ultimate motive, we did this in order to X. If your goal is to use race in order to injure, not okay, flat out.

The second rule, comply with the Voting Rights Act.

Obviously, that's a big chunk of what this conversation is today. Actually, rules two and three go together, and that's part of the point I want to make. So the basics of the Voting Rights Act have to do with a certain set of

thresholds. Below those thresholds there's no obligation to draw districts under the Voting Rights Act. You may choose to draw around various communities independent of this. The Voting Rights Act is not the maximum that you can decide to accommodate race of ethnicity. It sets a floor but not a ceiling.

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So that floor asks three basic questions to determine whether there's an obligation, that you all have an obligation to draw particular districts in and around minority communities.

One: Are there sizeable, relatively concentrated minority communities? Could you draw a district such that about half of the electorate in that district was a minority group or a combination of minority groups voting together, so they're big enough and reasonably compact enough to be district size?

The second question: Do minority communities have distinct electoral preferences, and this is the shorthand, different from other communities in the district? So do one or more minority groups have a distinct set of electoral preferences? Does the remaining population in the district have a different set of electoral preferences? Normally, that's going to mean that the minority communities get outvoted most of the time.

1 And the third question: Did they or do they, do 2 underrepresented minorities, minorities that haven't yet achieved a proportional degree of district control across 3 4 the state, do they face discrimination, and are there 5 lingering impacts from historical discrimination that they face? In, unfortunately, most parts of California, 6 7 that answer to that third question is going to be, yes, we have a history of not being particularly kind in much 8 9 of California. But you'll also want to bolster that with 10 local historical information and not just rely on --11 across the board, not just rely on a statewide stereotype 12 of any kind, but in this analysis as well. 13 If those three questions are yes, if they're 14 sizeable relative to the concentrated communities of 15 minority groups with different preferences from the rest 16 of the electorate, and if they did or do face 17 discrimination, then the question is: Can you design 18 districts to give minorities a fair shot? 19 COMMISSIONER SINAY: Professor Levitt? 2.0 PROFESSOR LEVITT: Yes, please. 21 COMMISSIONER SINAY: It's Commissioner Sinay. 22 you talk a little bit more about the do they face 2.3 discrimination, just so that we can have a better 24 understanding? 25 PROFESSOR LEVITT: Yeah. I actually don't have a

slide on that one. Normally, I would click to the next slide down. That refers to a group of characteristics, a group of present and historical factors called the Senate Factors, so called because they reflect what the Senate Judiciary Committee wrote up extensively when amending the Voting Rights Act in 1982, as a list of factors to try and suss out whether there are -- whether there was past discrimination or present discrimination or the lingering impacts of past discrimination.

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So that includes things like is there discrimination in the voting process, both official and unofficial? Are there slating practices that generally work for -- against minorities? Are there features of local elections that generally work against minorities, things like at-large districts that subsume minority preferences? Is there a real hurdle or burden to minority's participation in campaigns through campaign finance structures of through local organizing?

It also embraces discrimination outside of the voting process that might have an impact on the voting process. So historical educational discrimination, housing discrimination, general racial appeals in campaigns or beyond campaigns that might tend to work to a minority groups disadvantage in an electoral context, even though the discrimination itself was outside of that

1 content.

There's a list of between eight to ten factors that courts generally consider. And you'll actually find that list in my last presentation to you, but that's what that's about. And it's a very guided, structured, not --checklist is the wrong way to approach it because you don't have to hit every bullet on the list. It's a guided, structured analysis for are there real problems beyond just current voting patterns that give reason for concern?

11 COMMISSIONER SINAY: Thank you.

12 PROFESSOR LEVITT: You bet. Great question.

The third factor or the third rule is make sure, when you are considering race and ethnicity, that you consider other factors at the same time. There's a constitutional limitation on race predominating unless there's a really good reason. The courts have always said that compliance with the Voting Rights Act constitute a really good reason. But you don't ever want to have to get there if you can avoid it. So to the extent that you can draw districts conscious of race and ethnicity without allowing race and ethnicity to predominate, to really drive the discussion exclusively to the subordination of everything else, that leaves you on safer legal ground.

The analogy I presented last time, everybody knows it's important not to speed. But if you spend the entire time in a car driving staring at the speedometer and ignoring everything else, including the traffic, including the weather, including other cars on the road, including where you're doing, including music, including in-car comfort like heat and air, including passengers in the back seat kicking up a storm, you're going to crash.

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So watch the speedometer but also watch the other stuff. And if you are watching the other stuff, while also being very conscious of the speedometer, that's where you don't run into a problem.

Avoid fixating, I guess is a better way to it, on a particular racial number. It's fine to have a number in mind. But also consider other aspects of a district whenever you're drawing that provides some insulation.

So as a brief refresher, overly brief refresher, but what I really want to do is get into how this actually plays out in a real-world context so that you can start processing what this means for your choices of who you will choose and how you engage them.

When the lawsuits come, and I put it that way because the lawsuits will come, unfortunately -- by the way, you should not take the fact of a lawsuit as a sign that you have done anything wrong. You should take the

fact of a lawsuit as somebody's unhappy but that's very different. And you should not be alarmed by the fact of a lawsuit if you've done what you've been asked to do by counsel, by the constitution. You'll prevail. And that's the way the system should work. You're going to get sued.

2.0

And you're going to get sued from two different directions or the options will come from two different directions on this. One allegation is that you've made an improper use of rates, that you violated rule three. You're staring at the speedometer so much that you crashed. And another allegation from the opposite side will be that you paid insufficient attention to race. You had a voting rights obligation that you ignored or that you did not live up to.

Avoiding the improper use of race, that looking -staring so hard you're going to crash, is really pretty
straightforward. It's fine -- I really want to emphasize
this, it's fine to consider race and ethnicity when you
consider where to draw districts. That is totally okay.

If you don't set out to overpack voters inside a district and dilute their strength elsewhere, if you don't set out to divide and splinter minority groups, that is to draw lines through minority groups so that its influence is dispersed, and you consider factors in

1 addition to race and ethnicity, and when you produce the report that California law asks you to produce at the end 3 of the process, you explain that you used those other 4 factors in addition to race and ethnicity, things like 5 communities of interest, things like political boundaries, like cities and counties and neighborhoods, 6 7 things like the California Unique Compactness Standard based not on pretty geometric shape but based on 8 9 bypassing nearby population, if you consider those things 10 in addition to race and ethnicity and you say as much, 11 that will actually help avoid or fight back against 12 allegations that you have improperly used race. 13 The other side of the coin, avoiding insufficient 14 attention to race, the litigation is going to come in 15 these places instead, right? They're going to challenge 16 whether local minority groups -- whether you paid 17 attention to local minority groups that were large enough 18 to be over fifty percent of the CVAP, the citizen voting 19 age population, either separately or together, that is 20 either groups on their own or groups considered together 21 if they have voting preferences together. So if there's 22 a large minority group that you ignore, that's trouble. 2.3 If there are local minority groups that have 24 distinct political preferences, so challenges will come 25 about their evaluation of their distinct voting

preferences, that's the racially-polarized voting studies that I know I heard Commissioner Sadhwani talking about just before we got started at this point, you'll want to consider both distinct political preferences or individual minority groups, but also occasions where minority groups tend to vote together where. For example, African-American and Latino voters may have common political preferences, and that may be true in some parts of the state and not true in other parts of the state, that's a localized determination and relentlessly based on actual facts on the ground, you'll also want to consider the differences between primaries and general elections.

So there may be some common choices in a primary or there may be some common choices in a general election. You'll want to consider them both to make sure that you're giving voice to make sure that if there's a sizeable community with particular distinct preferences, they're actually drawing a district that provides a fair opportunity for political power that arise through both the primary and the general election process. And with the top two primaries (indiscernible) than just deciding if somebody can win the Democratic Primary or the Republican Primary. And that will automatically bring them to a viable general election. The top two primaries

complicates that a little bit.

You'll want to make sure that you evaluate whether there's a history of discrimination with lingering effects, that same sort of analysis we just discussed, the Commissioner just asked me about, with a localized analysis.

You'll want to find out -- these are sort of the last two elements of a Voting Rights Act claim. Do minority groups have a meaningful opportunity in a proportional number of districts so the Voting Rights Act does not impose an obligation? If, for example, Latino communities constitute -- I'm making up the number - thirty-five percent of the state, and already having meaningful opportunity to elect candidates of their choice in thirty-five percent of the districts, the Voting Rights Act might create an obligation up to that point but it does not create an obligation beyond that point. And again, you can choose to account for race and ethnicity beyond what the Voting Rights Act creates an obligation for. I'm just talking about the legal obligation to at least that, as I said before.

Finally, you're going to have to evaluate what it would take for local minority groups to have meaningful opportunities to elect candidates of their choice. And I'm going to get into what that means and give an example

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So I want to bring you through the wrong approach to help you see what not to do. And then talk about what a group of individuals trying to do a better job might actually do. And I don't want to use California as the example. I've been critical of some of the advice that the last Commission got from their counsel. It turns out they did something very similar to what happened in Virginia. But I want to focus on Virginia so that we can avoid talking about what happened in California. This is an easier example. It also went up to the Supreme Court. So in this extent, I know I'm right because of what the Supreme Court said.

So here we have an example of the wrong approach. The trouble in Virginia -- this is for the Virginia House of Delegates election, the lower -- their state assembly, effectively -- when Virginia redrew the lines in 2011, those are the actual districts that you see in outline there, and the districts that are colored in were the districts presented on the right-hand side of the slide, individual districts with a certain percentage of African-American voter -- voting age population.

The assembly found that the gold district, right sitting there in the sort of southeastern section of Virginia, actually needed fifty-five percent of the

voters in that district to be of voting age, fifty-five percent African-American voting age population, in order to give the African-American community there a reasonable equitable opportunity to elect candidates of their choice based on some past elections, based on demographic data, based on political analysis of how voters voted in the area.

And I want to emphasize, they didn't do formally racially-polarized voting studies beforehand. They had a different means of evaluating elections. They looked at a number of very close elections and they talked to the representatives there to determine at what point they thought the line would tip. It wasn't particularly rigorous. But it was informed by something other than guesswork. It was informed by actual past election results.

And so in that gold district they determined that in order to give African-Americans a real opportunity to elect the candidates of their choice, there's a sizeable group of African-Americans in that area, the district had to be at least fifty-five percent Black voting age population. And then the legislature just assumed that meant everybody had to be at fifty-five percent across the board, that the only effective way for African-Americans to elect voters in any other part of the state

was if they had fifty-five percent of a district.

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And so you can see that every one of the districts that are colored in here, every one of the districts that are listed on the right-hand side of the slide, had an African-American voting age population percentage of more than fifty-five percent because the legislature took fifty-five percent from the one district and made it a floor across the board, independent of local facts statewide. That got them in trouble.

And it led to things like this. It led to -- this is House District 95 in Virginia. It's small. I know it's small. The white dots represent African -- sorry, represent Anglo voters. The black dots represent African-American voters. The solid black outline represents the outline of the district. And you can see that the inside of the district is a whole lot more heavily African-American than the outside. And they took census tracts, those are the little dotted red lines, and they selected census tracts that were very heavily African-American in order to get up and over this fifty-five percent. And then there was a fight about whether they were staring at the steering wheel too closely.

The litigation that came out of this used records, used legislative history from the legislature where it sure seemed like they had taken this fifty-five percent

assumption or stereotype and applied it statewide, and they took individual demographics from each of the challenged districts. And they looked at population maps of each of the challenging districts in order to try and reconstruct, was race the predominant reason for drawing the district as it was? Was race the predominant reason why voters were put either inside the district or outside the district? Were they staring too hard at the speedometer?

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In litigation, this gets contested. So you can see that not every African-American is put within this district. There are little pockets of black dots outside of the district lines and zones. And I've basically copied the exhibit from the defense here pointing out, hey, we didn't do this everywhere. There are pockets of African-Americans outside the district too. And there was long and painful litigation over whether this evidence showed staring too closely at the steering wheel, at the speedometer, or whether it showed attention to race but not racial predominant?

The court ultimately found that given the comments on the records, and that given the patterns, that it sure looked like the reason House District 95 was drawn as it was and the reason people were put inside or outside House District 95 was their, way over and above anything

else. That is, the legislature couldn't really articulate any other reason why 95 looked as it did, other than we felt we had to get over fifty-five percent. And that fifty-five percent wasn't justified based on the Voting Rights Act because they just used assumptions about what level of Black voting-age population would be necessary to actually give a meaningful opportunity here? Virginia's politics are -- well, they're not unusual any longer. They are not the stereotypical politics of the Deep South. In some areas, African-Americans need more than fifty percent in order to have a reasonable opportunity to elect. In some areas, they need just about fifty percent. In some areas, considerably less than fifty percent; forty-two, forty-three, forty-four percent provided more than enough opportunity for (indiscernible) had, in the past, demonstrated that districts with that level would reliably elect the representatives of choice of the African-Americans community. And so once the court found that the legislature had been starting too closely at the speedometer, it looked to whether that could have been justified by the Voting

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Rights Act and found out, no, that the legislature didn't

do enough homework to show that the speedometer number it

was fixated on was actually necessary based on the Voting

Rights Act. It was, instead, an assumption taken from elsewhere.

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Curiously, the original district, that gold district, District 75, the basis for the fifty-five percent assumption, that district was grounded on fact. And so the court said, we actually find that you focused too much on race here. You focused predominantly on race here. You need a really good reason but you have one. The Voting Rights Act actually does require that in that district you have an obligation to create a reasonable app for African-Americans to elect. And fifty-five percent is a reasonable judgement about what that might be.

So where there was no empirical basis for the assumption the court struck down those districts. But even when the legislature was overly fixated on race where there was empirical backup for what we need to make this necessary for the Voting Rights Act the court said, fine, that's okay.

So the legislature got itself in more trouble than it needed to by fixating on race to the exclusion of everything else. But at least in the districts where they had empirical support, the court said, that's okay. Where they didn't, where they made assumptions that they just translated to elsewhere, the court struck down that

part of the method.

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How do you do this right, rather than landing where Virginia landed? They started in the right place.

So you can see that those portions of the Virginia map in the south and east, unsurprisingly, are portions where there are an awful lot of African-Americans. This map is a heat map of the voting-age population that's African-Americans by precinct. And you can see the warmer colors, the red and the orange, are where there's relatively more African-Americans in each precinct, and the blue are areas or the gray areas of where there's relatively few.

So the legislature started off with a good idea, which is go find out where there are sizeable compact communities to see where you have an obligation. That part was right. And I would encourage you to use your analysts and your counsels to help you find similar heat maps in California of individual racial and ethnicity groups, but also of groups in combination, that show you were there are sizeable communities that you might have an obligation for. That's step 1. You'll find lots of them in California.

Step 2 is to actually get some empirical support for whether you need to draw districts to satisfy the Voting Rights Act or not. This is the thing that the Virginia

legislature sort of, kind of, did in the one district where it was based on past election results and didn't do at all in the other districts. And that's where it really ran into trouble.

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There are more empirically-grounded techniques than just kind of guesstimating at where, what level of disparate elections, whether there's polarization in the community or not. It's generally called racially-polarized analysis. I know you've discussed this before. We discussed this last time.

This happens to be an exhibit that I have changed the labels on, this happens to be an exhibit from Matt Barreto from Los Angeles at the beginning of the decade, showing, in particular, one race. Each circle is a precinct. The circle sizes vary a little bit because of the number of voters in the precinct. And what you're trying to do in this sort of analysis is to look for patterns.

Not every precinct is going to behave exactly in the same way. You're looking for an overall pattern. As the percentage of minority voters in the precinct increases, does the vote share for a particular candidate increase?

And based on background knowledge, do we think

that's probably because minority voters prefer a particular candidate? Sometimes the patterns are super

clear. I would call this one super clear. There's a very tight cluster that shows this probably means, on my legend, this is not the actual legend but on my legend, that African-Americans reliably prefer one type of candidate.

You're not done here. You also want to find out what the rest of the voters in the area look like. If you saw a pattern like that, and I've cheated, this is just the inverse of the same graph that I showed you a second ago, but if you saw a pattern like that showing radically declining Anglo support for a candidate, the more Anglo voters there are, the less they support that candidate, then you would see that voting is pretty clearly racially-polarized.

This example here shows you, very likely, that

African-Americans voters prefer one type of candidate and
that Anglo voters prefer another type of candidate, even
though we can't see the individually racial designations
on any individual ballot.

Not all analyses will be this clean. Sometimes the patterns are not this clear. That's why you want to hire somebody to do the work. You can evaluate -- you can both perform the analysis and evaluate it for you to let you know, well, this is kind of clear, this is very clear, that's not clear at all, actually, I can't find

any pattern here. All of those are possibilities in various parts of California.

This would be the next way to do this correctly, is to look for the large and sizeable pockets, perform the analysis to find out if voting is polarized, and then set out about the final factors on your Voting Rights Act checklist.

Is there a history of discrimination or is there present discrimination using the Senate Factors that we just talked about? Are there already districts elsewhere in the state that provide proportional opportunities to minority groups? And if there is a history and there's not already sort of the right proportion of opportunity elsewhere, then, okay, what's the right number? What speed limit should we be aiming for? It doesn't have to be exact. You don't have to peg to the Xth decimal place the precise number of -- the precise percentage of voters to give a reliable opportunity to elect. But you do want to have, and this is the legal, this is actually the legal framework, a strong basis in evidence for letting you know that you're in the right zone.

The same racially-polarization analysis can help you decide what the right number-ish is or what the right range is because it helps you know, yes, on average, eighty-five percent of Latinos prefer a particular type

of candidate and ten percent of Anglo voters prefer that same type of candidate. It lets you know the rough percentage of any one district that you have to have in order to give the Latino population a real opportunity to win that race.

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Kind of the outcome is, essentially, algebra.

There's a lot of both art and science to developing the analysis itself. But once you have a rough feel for polarization in the community, it's not that difficult to indicate a rough range for a real minority concentration of voters.

And again, I want to emphasize, in some communities, particularly given turnout patterns and other factors that go into real-world elections, that right range is going to be more than fifty percent. In some communities it's going to be right around fifty percent. In some communities it's going to be less than fifty percent. In large parts of Virginia and North Carolina, local African-Americans communities can reliably elect the candidates of their choice with forty-three or forty-four or forty-five percent of the district, just based on patterns locally.

And then the last step, consider other factors, too. When you're doing this analysis, make sure that you're not only focused on whatever that percentage or range is,

1 but other local aspects that will help guide where the districts should be. This is the right way to do it so 3 that you're not stuck facing a map like this and having 4 people question, okay, was the only reason we drew that 5 map as it was because of race? So consider communities of interest. Consider city 6 7 and county and neighborhood boundaries. Consider making 8 the district compact based on where the population lives, 9 not based on geometry. And that will help guide you to 10 stay out of trouble in the right approach. That's a 11 balance of living up to your obligations under the Voting 12 Rights Act --COMMISSIONER SINAY: Professor Levitt? 13 14 PROFESSOR LEVITT: Yes? 15 COMMISSIONER SINAY: On these three points, the 16 community of interest, city, county and neighborhood 17 boundaries, and compactness, a lot of that will come later when we actually get the census data. So we can do 18 19 the VRA, you know, some of the stuff ahead of time, but 2.0 we won't be able to set those -- map those VRA 21 communities until we have the other data as well? 22 PROFESSOR LEVITT: That's correct. So you can 23 get -- that's absolutely right. You can get started on a 24 lot of things. You can get started on analysis of 25 electoral results, because all of this is based on past

electoral results. There's no reason you need to wait for the census data on anything like that.

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You can even get started on estimates of where minority populations are. This will formally come -- the best data will come from the census when it arrives but you can get started. You've got a pretty good estimate now, not just based on 2010 data but based on constantly updated data, including the most recent is probably going to be for 2018 or so. So you can get started on this part now as well.

And in places where there are sizeable communities and where you've done that polarization analysis to know where there's distinct preferences, you can look into the history or present discrimination in order to see if you have an obligation. You don't need census data for that either.

The last factor in sort of considering other factors, too, that's only important when you are actually drawing the final map. And so you're right, you'll have to wait for census data on that. You actually may not have to wait for census data to start collecting information on some of those. City and county and neighborhood boundaries aren't going to change in the census. Communities of interest, you can, if you choose, go out into the community and ask about various

assortments of people with different interests in the legislature before you get census data. So you can do a lot of the prework for this.

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The only thing I want to make sure is that once you know there's a VRA obligation, when you're actually drawing a map in order to live up to that obligation, consider other stuff, too, that helps insulate the mapping challenge.

COMMISSIONER SINAY: And one other question. I know I asked this last time but my brain is a little foggy on remembering the answer.

You know, we're drawing the lines for ten years. How do we take into account the young vote, those who are under eighteen, who will be voters within those ten years?

PROFESSOR LEVITT: It's still a great question.

That will continue to be a great question.

So the answer is the law asks you to respond to the population that is there now. So if there is an obligation the obligation is based on now. That doesn't mean that you have to ignore how demographics might change in the future. You can certainly consider that. But the law doesn't allow you to bank on the future in terms of living up to a present obligation.

So for example, in drawing a district that provides

1 a real opportunity for minority communities to elect candidates of choice you can't say, and there's case law on this, I know we're drawing this at a level where the 3 4 opportunity doesn't exist now but it's probably going to 5 exist in four or five years. That's -- so we'll -- they call it the snowsuit approach. We'll let the population 6 7 grow into their opportunity. That's not okay. But when designing districts that do live up to that 9 present obligation it is fine to consider how 10 demographics are likely to shift in the next couple of 11 years, as long as that's not a tradeoff of future 12 representation for representation there. 13 COMMISSIONER SINAY: And then one follow-up 14 question, I'm sorry, is around the incarcerated 15 population and how now it's going to be -- you know, 16 we're looking at it differently. How do we consider that 17 within the VRA? 18 So that, you'll consider PROFESSOR LEVITT: 19 individuals who are incarcerated and their demographic 20 components. In the data that you hopefully will receive, 21 so hopefully you'll engage a vendor to provide you the 22 data, I don't know whether Karen's going to be able to do

associated, I don't know what that's going to be within

the statewide database or beyond. But you'll have to --

that or whether that's going to be somebody else

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the data you'll receive, hopefully, should allow you to consider these local demographic patterns in way that include incarcerated populations that you are returning home, that have always been home for legal purposes, back to the communities where they resided before they were incarcerated.

They won't impact voting patterns much because, at least for individuals who have been incarcerated, they won't have voted, and they're not going to be able to vote until they are out of incarceration. So it shouldn't really impact the voting assessments but they will impact the demographics. And hopefully when you receive these sorts of maps, you'll be looking to see with the information, with the data already pulled in.

I'll say that for the most part, when you're talking about communities that are this sizeable for state house districts and state senate districts and congressional districts, you're unlikely to change the heat map much based on reallocation of the incarcerated population.

So it's important. I'm a big supporter of the change in the law. It actually provides better representation for all of those individuals. But it shouldn't actually change your assessment of where there's a Voting Rights Act obligation much at all. And that's simply by virtue of the size of the incarcerated

population when compared to the size of a California
Assembly district. Great question.

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So that was really, essentially, the end of the presentation. The one guidance I'd give to you is in all of this, and when you're thinking about engaging or retaining VRA Counsel or a VRA analyst or other people it his structure, you want to start early. Thank you. That was a magnificent segue. You want to start as early as you can with getting the data and with considering the data, even before the Census Bureau provides you. You want to give yourself time to consider not just individual minority groups but blocks of multiple minorities who may or may not be voting together.

And you want to give yourself time to try different combinations without getting locked into one particular approach that, if you're blinded to, well, what if we did this slightly different? That's easier said than done.

And the best way to effectuate that is to draw up some proposals and then get feedback on them. And then be prepared to throw them out in part or in whole and drawing up a different set of proposals. The more you can remind yourselves not to get too terribly attached to first drafts the easier that will be, which is hard as a human.

And that's really the end of the presentation I had.

1 I'm more than happy to take other questions if you have
2 them.

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CHAIR KENNEDY: I do have a couple of questions.

So first, and I think this is a question that I posed to Professor Barreto when he was with us, I still have a little bit of discomfort of uncertainty about how we tease out or how we isolate the effect of candidate quality. Because we talk about, you know, we talk about candidate of your preference.

But sometimes, you know, there's just a candidate that's bad or, you know, there's a candidate that, you know, wouldn't necessarily fit into a category that a group would normally vote for but, because the quality of the candidate is so good, they end up voting in a way that doesn't fit their historical pattern.

So how do we -- and I know that we don't necessarily have to be the ones doing that, but I want to make sure that, you know, that's -- we understand that phenomenon and how it could be dealt with.

PROFESSOR LEVITT: Yeah. So that's absolutely right in terms of the empirical reality. That happens.

Obviously, that happens. The way that researchers generally address it is by -- is twofold.

One, don't ever just use one race to gauge raciallypolarization. So the right way to do this is with a blend of several races to see whether the patterns are consistent, not only across group and across precinct but across time and race, not racial preference, across time and candidacy. So if you find a pattern from four different elections that's the same in four different elections, or very similar, that's going to tend to cut against the this was a really bad candidate or really bad candidate (indiscernible).

And the second is to have somebody to engage somebody who either knows themselves or is willing to do a little bit of research into the qualitative measures of particular races to see whether there are those sorts of anomalies. It is embedded in the law of the Voting Rights Act and the law of doing racially-polarized voting analysis.

There may be weird races that you count but discount a bit. So it's not like you eliminate them but you give them less weight when you're assessing them if something odd happened in a race where there was a odd candidate quality, that it's not true that every race is treated exactly the same, every candidacy is treated exactly the same when you're doing this polarization analysis. And that means you want to retain somebody who either, again, knows or can find out whether there are some super bizarre qualities to a particular candidate in a

particular race or a particular issue that sunk one candidate or elevated them. It doesn't mean that they're not particularly representative of how the community feels.

The goal in all of this is to try and assess how the community feels, how the community votes, not the success or failure of any particular candidate. And so optimally, you want to talk to the community and say, hey, was there something weird going on in this particular race? And get you several so you (audio interference).

CHAIR KENNEDY: And somewhat related to this, I mean, how do we deal -- we talk about citizen voting-age population. But you know, that doesn't guarantee that those people are voting. You know, how do we deal with ascertaining preferences of nonvoters that we really should be? I mean, to me, people are out there who aren't voting because they just don't like any of the candidates. But theoretically, there's a world in which there could -- they could be voting.

PROFESSOR LEVITT: True, or they're not voting because they know they're going to lose because the districts aren't currently built for them. And I think I used this analogy that last time. If you put me in a footrace with Usain Bolt, I might not try super hard

because I know what the answer is going to be before I even get off the blocks.

This is very much related to Commissioner Sinay's question. The law asks you to take the voters as they are. You can acknowledge, always, that designing a district differently may lead to different turnout effects, and so voters may show up in the future where they have not shown up in the past. But the analysis asks you to take the communities where they are in terms of who has actually voted and what preferences does that demonstrate, that is the law, generally, it asks you not to assume, flat out.

That's the sort of -- the biggest overarching statement I can give. It doesn't say you have to blind yourself to what might happen in the future. But it asks you not to make your decisions based on assumptions.

So just like you take the composition of the district as it is and not based on who might be coming into the electorate in the future. You take the political preferences and the voting preferences of the electorate as they are and not what might change in the future, even though if you do this right and you're creating a district where the Voting Rights Act has an obligation for a community that had no opportunity before, you would actually expect to see a change. You

1 would hope to see a change. That's what the Voting Rights Act is for. 3 So you're right, that happens, but the law asks you 4 to evaluate the community as it exists. 5 CHAIR KENNEDY: Thank you. Commissioner Sinay? 6 7 COMMISSIONER SINAY: Sorry. I'm just so intrigued 8 with all of this now. I didn't think I was a data 9 person. So how do we look at --10 11 PROFESSOR LEVITT: For a data person, by the way, 12 that really warms my heart. 13 COMMISSIONER SINAY: Well, I guess I always 14 have --15 (Indiscernible.) PROFESSOR LEVITT: 16 COMMISSIONER SINAY: -- I guess I always have been a 17 data person but I like to put faces on data, is more what 18 I see myself. 19 And so the question is 2020 has been -- the election 20 that just happened was an unprecedented election, and that makes me giddy. I love that people voted from all 21 22 walks and life and stuff. How is that going to affect 2.3 how we look at a lot of this? 24 PROFESSOR LEVITT: So first of all, the circles will

probably be bigger in 2020. The precincts, that's

actually not just precinct size, that's the number of voters within each precinct, and those will get bigger than they have been in the past. I agree with you, that seems like a good thing.

So this is relating. Your questions are all relating to each other. This relates to the question of what if we get a weird race? And there may be plenty of ways in which the presidential race of 2020 was not the norm for anybody across the board. That's part of why you want to choose a selection of races to view racially-polarization so that you're not capturing any one anomaly.

You may find that the -- first of all, assume there's a pattern, but in some places you may find there's no pattern, right, that there is no real reliable polarization based on race. That's possible. It will often depend on which racial of ethnic groups you're considering at the time. There may be one group that's quite polarized. And there may be a different group that's quite polarized in another part of the state.

But assume there's a pattern. You may find that the latest race followed the pattern or you may find that the latest race didn't quite follow the pattern. But that's why you're looking for an overall pattern. So if it really stands out as weird, and not just weird in the

1 presidential race but weird in a number of other races in 2020, that may mean you've got a changing electorate. it doesn't stand out as weird, that may mean you've got 3 more of the electorate than before but according to very 4 5 familiar facts. CHAIR KENNEDY: Commissioner Sadhwani, and then 6 7 Commissioner Toledo. COMMISSIONER SADHWANI: Sure. Just to add on to this from some of my own research, I know Commissioner 10 Sinay and I are asking to put a face on this, right? 11 so I very strong agree that having multiple datapoints 12 and multiple pieces of analysis from various elections 13 would be, ultimately, very helpful. 14 You know, in this Commission, I haven't really 15 talked at all about my research, but it's all published 16 and out there. So there are pieces that I've done specifically, for example, looking at Asian-Americans in 17 18 Orange County. I would argue that that is a community 19 that is very much in a process of changing. 2.0 So a piece, and I'm happy to share it with you, it's

So a piece, and I'm happy to share it with you, it's in the Washington Post, that looks at the Asian-American community in Orange County. And a handful of districts will show that there is this kind of variation from one election to the next.

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In one district, for example, what we saw, what I

found was that while there was a predominance, you know, there was this push for reelecting Republican incumbents until there was a Chinese-American on the ballot. And I found racially-polarized voting amongst the Asian-Americans.

In the 2016 election, right, with Hillary Clinton, she had won that district. And I find that it was due to the polarization of the Asian-American community for -- in support of Hillary Clinton in that district alone.

Similarly, in 2018, that same district sent a

Democrat who was a Latino to congress. Again, Asian
Americans were polarized in support for that candidate.

However, in this past election an Asian-American Republican has won. Did they switch their vote? Is it because there was greater turnout? I don't have the answer to that yet. The vote is not certified, so hopefully we'll be able to take a look at those kinds of pieces.

But my sense is when we look, when it comes to actually looking at some of these areas, yes, we're going to need a pattern in those districts. But we might also need to drill down more locally to better understand how, you know, people in Fullerton might be voting in local city council elections versus other elections. And we might need to start thinking about those kind of local

areas, which is where it ties into those communities of interest as well.

Similarly, I've studied Latino voters, as well, you

know, under the constraint of the top two primaries.

When you arrive at a general election with two Latinos on the -- or excuse me, two Republicans on the ballot, one being Anglo, one being Latino, what we saw is that -- with my coauthor, what we saw that was Latinos were polarized towards a Latino candidate, regardless of the fact that they were Republican, right?

So I think all of these kinds of considerations we can begin looking at now so that we have a sense of, okay, well, where is it that we need to go? What additional information might we need to make the best kinds of decisions, right? Because the RPV analysis isn't going to be the only datapoint, it will be one, right? It will be an important one. But we'll have to kind of have a sense of, okay, we should probably be focusing in here, and really having a lot of those conversations in those areas, right, when we go out to do the public testimony and receive public testimony.

PROFESSOR LEVITT: And what Commissioner Sadhwani is speaking to is very -- first of all, it is very in line with how the courts actually treat these races, and very in line with just not making assumptions, even

1 assumptions that, you know, you feel like you may know how the community feels. The data will show whether your 3 assumption or your history or your sense is right, or 4 might have been right but is now wrong, or wasn't right 5 all along. It's really important to have that empirical data to back you up on how different groups go to 6 7 different places. CHAIR KENNEDY: Great. 8 9 Commissioner Toledo? 10 COMMISSIONER TOLEDO: Thank you. 11 Given the likelihood of legal challenges, I'm just 12 wondering and curious about your thoughts around the 13 changes to the Supreme Court, the composition of the 14 Supreme Court, and whether there's any insight as to 15 changes to the VRA or any thoughts about how the 16 interpretation might differ with the new composition? 17 PROFESSOR LEVITT: That's a really good question. I 18 want to premise this with, similar to Commissioner Sinay, 19 your obligation at the moment is to take the law as it 20 exists and not how it will. So I realize that's not what 21 you -- you weren't suggesting anything different. 22 don't know that it's clear how this court will view these 2.3 issues that I've talked about and whether there will be 24 departures are all, much less radical departures. 25 There are -- the basic push against stereotyping,

against assumption, I was critical of the past Commission and of other states that adopted a similar sort of numbers-only demographic without political reality. In 2011, well before this court had the opportunity to evaluate some of those cases in 2016 and '17 and '18 and '19, and that was a very different court that evaluated them later in the decade, and they felt about the issue exactly as I had thought they would, which was exactly as prior courts had.

So even though the court as a whole changed composition over the course of a decade, their approach later in the decade was exactly what I thought it -- what it was and what I thought it would be in 2011. And I don't know that that part if going to change much at all.

Similarly, the courts have been -- just like the court says don't make assumptions, and I would expect that to continue, the court has always looked to the basics of the Voting Rights Act, the sort of provision that you have in front of it. It's not I'll leave aside some changes the court made in 2013. That's something that you no longer have to consider.

The court has always held up that part of the Voting Rights Act as the example of good, valid congressional litigation when it's striking down other things that do bad things. So it has always turned to -- unlike the

Voting Rights Act, this thing that we're evaluating here doesn't do one of the following things. And that has been true across administrations, across appointees, sort of independent of the composition of the court. Even when members of the court are fighting about applications or particular circumstances, they tend to take the basic core of the Voting Rights Act that I've described to you today as an example of the good stuff, and so I don't know that I would expect that to change either.

On the margins, it's entirely possible that the court's interpretation of some elements of these things may change. I don't know. I don't know that we'll know until your map or others has the opportunity to get presented to them. But actually, just like the law asks you not to make assumptions, I don't make assumptions about what the court is going to do outside of the context of a particular factual scenario, outside of a particular case they've given.

So it's a really good question. And the straight answer is in some cases I would expect nothing to change with respect to what we're talking about today. And in some cases it might well change but I don't really have a good feel for how. And I don't know that the simple membership of the court tells me.

CHAIR KENNEDY: Very good.

After our break, we will have Commissioner Taylor and Commissioner Yee. But we are at the point where we are required to take a fifteen-minute break. Actually, let's -- since we went over, let's make it just a little bit longer and be back at 11:20. (Whereupon, a recess was held from 11:02 a.m. until 11:20 a.m.) CHAIR KENNEDY: Welcome back everyone. Thank you for your patience during our break. And as indicated just before the break, we have, first of all, a question from Commissioner Taylor, followed by Commissioner Yee. COMMISSIONER TAYLOR: Good morning, Professor Levitt. Again, thank you. PROFESSOR LEVITT: Thank you. COMMISSIONER TAYLOR: In your advice you say start early, time to try different combinations. And you also say to consider blocks of minority groups. further expand upon that? And I guess, can you speak as to what's the relationship when you have a district that has multiple groups that might fall under VRA criteria? PROFESSOR LEVITT: So that's a great question and one where I think, unfortunately, your predecessors left themselves too little time to consider real possibilities in this respect. Data came too late for them to really

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The obligations under the Voting Rights Act, this is very much of a pattern with everything we've discussed before, are relentlessly driven by local data. So there will be some instances where different minority groups have very different political preferences. And there may be instances where each of those groups is sufficiently sizeable of sufficiently compact to merit protection on its own.

There may be other circumstances where different minority groups have very different political preferences but only some of those groups are sufficiently sizeable or sufficiently compact to merit VRA obligations. Again, you can consider race and ethnicity beyond what the Voting Rights Act requires if you wish.

And there may be other circumstances still where data on the ground showed that some minority groups had similar political preferences, and that you can effectively treat members of those groups for Voting Rights Act purposes as one coordinated voting block if the data show that they perform as a coordinated voting block.

So there may be instances where, for example,

African-Americans and Latino voters have very similar

political preferences distinct from the rest of the

1	voters in a community. And in that circumstance, if the
2	data actually show that's a thing, you can never assume
3	it, but if the data show that's a thing then you might
4	have an obligation to draw districts to give that
5	combined group, to give African-Americans and Latinos
6	together, the reliable opportunity to elect the
7	candidates of their choice. And their choice would be,
8	the data would show, collectively very similar. If the
9	data don't show that, then you can always consider
10	coalition districts like that beyond the Voting Rights
11	Act but the Voting Rights Act wouldn't impose the same
12	obligation.
13	So it really depends on how members of different
14	minority groups tend to vote. And that's shown by the
15	same sort of polarization analysis that you do for any
16	one minority group on its own.
17	Does that answer your question?
18	COMMISSIONER TAYLOR: Thank you very much. Thank
19	you.
20	CHAIR KENNEDY: Commissioner Yee?
21	COMMISSIONER YEE: Thank you. I so appreciate your
22	time and help, Professor Levitt. You've been so
23	magnificently generous and forthcoming and we really
24	appreciate it.
25	So I have a question about defining a minority

group. The VRA language talks about race or color or membership in a language minority group.

So one specific question, and a more general question, the specific question is how to apply that with the census categories? So the census, of course, divides Hispanic/Latino out as an ethnicity versus categories of race, so how do those get applied in a VRA situation?

And then the more general question is how straightforward were these VRA categories applied in the past? If another group comes along and, outside these specific categories, you know, would we consider that, and so forth?

PROFESSOR LEVITT: Yeah. So you're absolutely right, these, for better or worse, the racial and ethnicity groups are defined in the statute. It's not merely a free-floating determination. So the statute talks about, exactly as Commissioner Yee mentioned, race, color, or language minority group.

There's a separate portion of the statute that says -- that defines what language minority group means for Voting Rights Act purposes. And it includes, and I'm quoting here, "persons who are American Indian, Asian-American, Alaska Natives, or of Spanish heritage, Latinos or Hispanics. The Voting Rights Act does not, itself, provide obligations for members of other language

minority groups. Again, you can always decide to do so, if you wish, over and above what the Voting Rights Act requires. But those are the obligations that the Voting Rights Act imposes.

How do you deal with census categories?

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So the Department of Justice has been remarkably consistent in this since individuals first began to -- since the Census allowed people to designate their own racial or ethnic identities in 2000 and, in fact, to designate more than one in 2000.

The Department has said you essentially consider -- the data that will arrive will reflect this, by the way, so some of this is done for you in the data that arrives -- you consider each racial or ethnic group on their own. Somebody who might identify as more than one racial or ethnic group will count, essentially, for both because they may experience the rationale that they may experience discrimination as a member of either group. So somebody who checks off that they are both Black and White might experience discrimination, depending on the circumstances, as either. Somebody who checks off both Black and Latino might experience discrimination as either or as the combination of both.

So when the data arrives you would see those people

Bureau to you will probably be individuals who identify as Black or Black and another race, individuals who identify as Asian or another race, all in one collapsed category. And then separately from that, individuals who identify as Latino, because Latino is presented on the census not as a racial group or as a language minority group, that will, itself, mean Latino and/or another race, right? That will include in it because it will include everybody who checks off the Latino box. And then people who identify -- the census will usually back out people who identify only as non-Hispanic White and not members of any other race. So those (indiscernible). The way that you use those data are, you look for -first, let's consider, imagine that the voting patterns are all distinct. You would look to see whether there's cohesion within the racial group and cohesion in other members of the majority. So you'd look for political cohesion among those who are Black alone or in combination with others. And you'd look for political cohesion among those who are Asian-American alone or in combination with others. It may well be that the data show that there's not political cohesion within a group, in part because -- for

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Voting Rights Act purposes in part because the census

categories are too big, essentially.

So for example, Asian-Americans, they have very different political preferences in different parts of the state. And so you may find that Asian-American, alone or in combination, if you look, those voters don't have a distinct political preference, where Chinese-Americans or Vietnamese-Americans might, or other particular subethnicities might. That would mean, generally, I believe, that you could choose to acknowledge the communities of interest within the Asian-American racial or ethnic or language minority group, but that the Voting Rights Act would not include that group as a distinct protected minority for polarization purposes if the data show that there's so much difference in that group, that they don't have distinct political preferences for purposes of drawing distinct district. I will say, I don't know that it's been tested when a redistricting group has chosen to draw districts on the basis of the Voting Rights Act, for example, Chinese-Americans, when there is clear polarization in the Chinese-American community from everybody else but not within the Asian-American community at large. obviously, I'm making all of these examples up just for demonstration purposes.

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would be no Voting Rights Act obligation if there's no --

So I don't know that that assessment, that there

1 if there's enough diversity within Asian-Americans to show a lack of polarization among Asian-Americans, even if there's polarization of other groups. I don't know 3 4 that it's ever been tested that a group decided to draw a 5 district based on the subgroup. To be safest, I would always encourage you, always, 6 7 always, always, if you are inclined to draw those 8 districts, to consider other factors, as well, and then 9 to rest your reliance not purely on the Voting Rights Act 10 but on other communities. But that's something that the 11 courts -- that I am not familiar with the courts having 12 tested. 13 COMMISSIONER YEE: I'd like to follow up. 14 Specifically, the census, you know, ends up with a 15 lot of Latino-Hispanic bi-ethnicity and of marking other, 16 right, for race. 17 PROFESSOR LEVITT: Yes. It's been an ongoing issue. 18 COMMISSIONER YEE: 19 has that been handled? 20 PROFESSOR LEVITT: Yeah, that is an ongoing issue. 21 There are several different problems with the data 22 collection, I'll say, including Middle Eastern and North 2.3 African individuals, including Latinos who mark down race 24 of other.

If the community is consistent then what you'll see

is a local group of other that also writes down Latino or
Hispanic and so you'll recognize them as Latino or
Hispanic individuals. If they don't also check the box
on Latino or Hispanic but they mark themselves as other
without designating Latino or Hispanic as a separate
ethnicity, you won't necessarily have the census data to
support their presence in the community, but you may know
from the community that they're there.

That would be another instinct of where -- that would be another instance of where the legally safest course is not necessarily to rely on the Voting Rights Act for which the census data is really the gold standard, but to otherwise embrace the community that you see located locally that isn't reflected, necessarily, in the empirical data you get or in -- I shouldn't say that. It isn't reflected in one type of empirical data. Data from the community, hey, we're here, we just weren't included in the census, is empirical data, it's just not the same sort of data.

So I think the legally safest approach might very well be to acknowledge that but not necessarily in reliance on the Voting Rights Act as the source. But there, too, I don't know that that's been litigated. I'm not familiar with a circumstance in which that's been litigated.

1 And if you decided that you were going to rely on a large portion of voters categorized as other who were not identified in the census as Latino, but where you know 3 from your community outreach or from other sources of 4 5 data as Latino, if you decided that you were going to base a Voting Rights Act district on that information, I 6 7 think that's entirely defensible. It's just you'd want to make that the -- that you were clear about what 8 9 information you were using to make that finding. 10 I don't know if that answered the question. It was 11 a really good question. 12 COMMISSIONER YEE: Yes. Thank you. 13 CHAIR KENNEDY: Okay. Commissioner Sinay --14 MR. MANOFF: I'm sorry. I'm sorry to interrupt, 15 Chair. This is Kristian. We have a caller and I'm not 16 sure if it's one of the Commissioners. With your 17 permission, I'll allow them to talk and we can double-18 check. 19 CHAIR KENNEDY: Go ahead. 2.0 MR. MANOFF: Oh, they're gone now. I'm sorry. 21 We'll keep an eye out for them. 22 PROFESSOR LEVITT: I scared them away. 2.3 CHAIR KENNEDY: Okay. Commissioner Sinay, then 24 Commissioner Andersen, then Commissioner Sadhwani.

COMMISSIONER SINAY: As we're thinking about the

VRA, and what I keep hearing is, you know, sometimes you need to go deeper, especially when it comes to the Asian community because there is a lot of, you know, diversity within it. And the same, you know, like East County in San Diego, you may get a lot of White, but the White is really Middle Eastern, you know? And so there's little nuances.

If we identify things like that, I guess I'm thinking about targeting our outreach in those specific areas to collect, you know, the communities of interest information. If we were to do something like that is that race leading it? I mean, is it okay? Is it advised that --

PROFESSOR LEVITT: Yeah. That's a great question.

So the only prohibition on the improper use of race is in whether you put a sizeable group of people inside or outside a district, whether you're drawing the district line to include or exclude based predominantly on race. And again, that's okay if there's a really good reason. I don't want to say that's out of bounds entirely. But that only comes into play based on where you put the district lines. Your decisions to do outreach, your decision to do investigation, your decision to collect facts, I don't think there's any

prohibition on your understanding that there are groups

1 of particular races or ethnicities that you want to get extra input from. It's totally fine. I can't think of a 3 reason why that would be improper under the law as I 4 understand it. 5 CHAIR KENNEDY: Okay. Commissioner Andersen? COMMISSIONER ANDERSEN: First of all, thank you very 6 7 much for the presentation. You always take sort of dense 8 topics and make them just so accessible and easy. I 9 really appreciate it. I have two questions. The first one is kind of 10 11 a quick easy one. The second one is more involved. 12 The initial question of size of a group, what's the 13 ballpark? 14 PROFESSOR LEVITT: So the ballpark is going to be 15 your -- the average population, plus or minus. So you 16 know that the size of your district is going to be 17 roughly the average population plus or minus five percent 18 bigger/five percent smaller, right, ish in order to stay within constitutional bounds. 19 2.0 COMMISSIONER ANDERSEN: Um-hmm. 21 PROFESSOR LEVITT: And so when you're considering 22 whether a group is fifty percent of the electorate in a 2.3 district-sized population --24 COMMISSIONER ANDERSEN: Okay.

PROFESSOR LEVITT: -- that district-sized population

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    will range plus or minus about five percent-ish.
    approximate because, for a good reason, you can over or
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    go under. But that's a good target to start with, that
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    you're looking for a district-sized population about --
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    in a range from about five percent over the average
    district size to five percent under. And the average is
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    just driven by the number of people in the state and the
    number of districts you're drawing to. It's going to be
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    a different measure for the assembly, for the senate, and
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    for congress, and for the Board of Equalization.
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         COMMISSIONER ANDERSEN:
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    racial group, the racial group then needs to be about
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    fifty percent, plus or minus --
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                            The electorate --
         PROFESSOR LEVITT:
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         COMMISSIONER ANDERSEN:
                                -- (indiscernible)?
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    okay, I'm sorry.
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         PROFESSOR LEVITT: -- needs to be.
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                                 The electorate.
         COMMISSIONER ANDERSEN:
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         PROFESSOR LEVITT: -- there are two different things
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    and that is complicated.
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         COMMISSIONER ANDERSEN:
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         PROFESSOR LEVITT: You're looking for a district-
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    sized population, total population, and you want to know
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    that the racial group or groups that you're evaluating
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    are at least fifty percent of the citizen voting-age
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   population within that total district size. So you're
    not just looking for fifty percent of the total
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    population. You're looking for --
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         COMMISSIONER ANDERSEN: Right.
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         PROFESSOR LEVITT: -- fifty percent of the
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    electorate that, and that may be different.
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         COMMISSIONER ANDERSEN: Right. Okay. Thank you.
         The second question is, you know, obviously, we have
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    a -- California has a huge plurality of races. And
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    because of that, could you address the change, the 2013
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    change in the Voting Rights Act in that, specifically for
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    California, you know, it's changed the rigidity of you
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    don't have to do certain things. Butt in a lot of states
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    that's obviously really going to affect, and adversely
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    affect, minorities. In California, that actually, the
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    laws of rigidity might help us stay with the intent
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    without the rigidity.
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         And could you, one, explain sort of what actually
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    happened? Because, particularly, because when we're
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    going to go back, you know, we don't want to be looking
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    at rules we don't need to follow.
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         PROFESSOR LEVITT: Right.
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         COMMISSIONER ANDERSEN: And then, you know, the how
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    we can work with that, please?
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Sure. So I will try to make this

PROFESSOR LEVITT:

short. I also will try to make this not confusing because now we're talking, as Commissioner Andersen recognized, about something you don't have to do.

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So before 2013, and still, technically, if congress ever gets around to applying a different formula, maybe in the future but not right now, in some areas, including parts of California, in addition to all of the responsibilities that I've talked about so far, there was a separate part of the statute that, essentially, said if you have racial communities with certain levels of political power, no backsliding. So this was because of a particularly troubling history, that once you'd reached a certain level of community power, you can't take that power away, you can't backslide, you can't make things worse for the minority community there, period.

That was -- this is another portion of advice that I don't know that I agree with from Counsel from ten years ago -- that was always meant to be a functional evaluation and not based on specific demographic percentages. So that wasn't a prohibition. To put it differently and in your terms, I think that was less rigid than it was sometimes interpreted to be.

So I don't interpret that backsliding as a limitation that said if a group now constitutes 57 percent of the district, that it could never, in the

future, constitute 56.8 percent of 0.7 percent or fiftyfive percent of a district, if that meant, functionally,
the same level of political power. If the group had an
opportunity to elect with fifty-seven percent and still
had an opportunity to elect that was reasonably the same
with fifty-four percent, that sort of change in
demographics was, I think, fine.

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Some legislatures, some commissions, I think last time the guidance was a little bit ambiguous from Counsel on this, said whenever you've got a certain percentage you have to peg at that percentage and go no lower. And I think that was a misinterpretation of what the statute required. The statute said no functional backsliding, rather than no demographic percentage point backsliding.

And so I think to the extent there was rigidity in the last cycle that may have been artificially imposed, to the extent there are now groups with functional levels of political power, there's no legal mandate to maintain them in the abstract. But where those groups have the opportunity to elect candidates of their choice, there may still be an obligation to provide those same groups with opportunities to elect the candidates of their choice. The data will show whether that's still an obligation or not.

But in many places, voting that was polarized will

1 remain polarized on the basis of race, unfortunately. And in many places that means where there was a functional level of ability to elect candidates, you may 3 4 still have to provide that opportunity to elect under the 5 section of the Voting Rights Act you do have to apply, regardless of the disappearance of this other. 6 That is, 7 I think, the biggest change for you all is a procedural change and not a substantive one. 8 9 The part of the Voting Rights Act that no longer 10 applies required that you run stuff by the Department of 11 Justice or by a federal court before it could take 12 effect. That was a measure designed to stop discrimination before it started. And so entities across 13 14 the country, including California, had to pre-clear maps 15 with the Department of Justice or with a federal court 16 before they could take effect. And that chunk of time 17 that it took for pre-clearance meant that you had to 18 leave room at the end of your process for the Department 19 of Justice to run stuff by before you could have 20 candidates file for primaries and the like. 21 That no longer applies in California, so you no 22 longer have to leave extra room for a Department of 2.3 Justice procedure at the end of the day. I suspect that 24 will be the more meaningful impact for you all on the

absence of this one part of the Voting Rights Act this

time and not necessarily the substance, if that makes
sense.

There's so much more there, there, and I want to make sure that I'm answering the question without going to deeply --

COMMISSIONER ANDERSEN: That's one of the --

7 PROFESSOR LEVITT: -- down the rabbit hole.

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COMMISSIONER ANDERSEN: My understanding was, also, it did lock in certain counties. You had no flexibility in that. And that's sort of the other part I was really kind of hoping you might address as well.

PROFESSOR LEVITT: Yes. Sorry. That's a good point.

So this part of the Voting Rights Act applied only in certain jurisdictions. And there were four counties in California that had this special obligation. That meant, essentially, that the Commission had to start in those four counties to make sure that they lived up to this part really firmly.

To the extent that are minority communities in those counties, my hunch, to be examined by the data, but my hunch is that voting is still likely to be polarized there, and there are still obligations that you may have in those areas, so I don't think you'll be able to ignore those counties, not that I'm suggesting you were going to

do that. I think you will have to treat them with 1 similar care as in 2010. It just means that you won't 3 necessarily have to start there and there alone. But they may still be worthy of your focus, in part 4 5 because the fact that they had obligations under that other section of the Voting Rights Act, number 1, it 6 7 shows you've already got a pretty clear history of 8 discrimination. That's save you a little bit of data 9 gathering. The congress and the Justice Department 10 decided that there was already a history of 11 discrimination there. And to the extent there are 12 minority communities in those areas, if voting is still 13 polarized there, you're still going to have obligations 14 under the part of the statute that does apply. 15 So it takes a little bit of procedural rigidity out. 16 But I don't think it changes your approach much in terms 17 of the substance. 18 COMMISSIONER ANDERSEN: Great. Thank you. Also, it 19 allows the accounting for migration. We've had a lot of, 20 you know, that sort of thing. This is where I'm sort of 21 the multi-tiered thought there, so thank you very much

PROFESSOR LEVITT: Yeah. Yeah. And that -- I should emphasize, it may be that the communities in those areas still are polarized and still are sizeable and

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for the answer.

still -- but all of that is subject to, what did the data actual show? So California has had migration all over the place, different growth rates in different communities, so there may well be places in the state where you have obligations now that you didn't have in 2010. There may well be places in the state where you no longer have obligations that you had in 2010. And there may be places where you have very similar obligations to what you had in 2010. CHAIR KENNEDY: Very good. Commissioner Sadhwani, and then Commissioner Turner. COMMISSIONER SADHWANI: Thank you so much, Professor Levitt, because, as always, this is so helpful. And I think I echo Commissioner Andersen and others, you have a way of explaining things that is precise and very clear, which I think is extraordinarily helpful. And I also anticipate that we have an infinite number of questions regarding the VRA and what compliance will look like. Before you came on, Commissioner Yee and I had presented a number of recommendations to the Commission. And I'm wondering if we could center some of our conversation around some of those recommendations and specifically get your feedback on those so that we can move forward, begin some of the analysis that you have, you know, even suggested that we should start with, as

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well as move forward with our process to identify VRA
Counsel who could answer these questions for us in the
future at every single meeting?

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So to that end, I wanted to get your thoughts on two pieces.

First, one of our recommendations -- well, one of the pieces that the Commission needs to consider is the -- and that we, you know, the Subcommittee has discussed with you previously, are the pros and cons of keeping RPV analysis either public or as attorney work product or under attorney-client privilege? The answer to that question will determine how we hire an RPV analyst because of all of the various state procedures for hiring these kinds of individuals, so I'm wondering if you could walk us through that?

Our recommendation to the Commission has been, you know, taken from our conversation with you, as well as with others, has been to instruct, at this meeting, instruct our Chief Counsel to move forward with hiring an RPV analyst at this point in time who could begin a public-facing analysis, kind of at the statewide level, to craft an overview of racially-polarized voting in California. And also I'm thinking, as you're showing these beautiful heat maps, to also provide some of that assessment using ACS data to inform our process moving

forward.

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We have also advised the Commission to consider whether or not to keep additional analysis, that more localized analysis, under attorney-client privilege. And I'm wondering if that's something that you could speak to and help us understand the pros and cons?

We, of course, all value transparency in this process. But as it relates to potential future litigation, what might we need to know about the pros and cons of releasing that information?

PROFESSOR LEVITT: Sure. And I will attempt, as best I can, to lay out the pros and cons for you without any role as an advocate for one end result or another.

So this is, essentially, a choice about the degree to which you want to be transparent versus the degree to which you want to incur litigation risk. And there's not a wrong answer to that choice. There are different answers. There may be different answers based on your preference. But there's not a wrong answer to that choice.

So when the lawsuits come, those who are planning to attack the work of the Commission will use every tool at their disposal to attack the work of the Commission, whether the Commission's work on that particular subject has anything to do with their complaint or not. So you

may see someone suing you on Voting Rights Act grounds or other grounds, even if their complaint has absolutely nothing to do with the Voting Rights Act really. They're just trying to get a different map in a place that they prefer for other reasons. Or you might see somebody suing you because their complaint is actually based on Voting Rights Act.

The data that you provide are one source of that potential attack. So those who are unhappy with your work will claim, if there is a district that you draw based on the Voting Rights Act, that there was no reason for you to draw that district based on the Voting Rights Act, and that you drew predominantly based on race, just like what happened in Virginia.

And so if there's a group for critiquing you for drawing a particular district, ostensibly on Voting Rights Act grounds, then they'll come after the choices that you made about which people to put inside or outside the district, the same as those sort of maps that I showed highlighting where African-Americans voters were in District 95 in Virginia. But they will also come after the basis for your assessments of Voting Rights Act need, like racially-polarized voting analysis.

And just as you will be hiring a VRA analyst who is an expert in doing this work, somebody who would be

critiquing would be hiring a VRA analyst who is an expert in racially-polarized voting analysis to say, no, what you heard from your expert is not actually right. This isn't polarized or isn't sufficiently polarized because of X or Y.

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We've mentioned before that you want to choose a selection of races, of particular candidacies, of particular elections, that you don't ever want to rely on just one. And so the challenge will come, they chose the wrong bucket of races. There was something weird about this race they shouldn't have included. They should have included other races in the mix.

So if you make that data public, not only will challengers have information or data of their own, they'll have yours to attack. And if you don't draw districts on Voting Rights Act grounds and somebody asserts that you should have, if you make your analysis public, the same attack will come, they showed no polarization in X or Y area. They really should have found polarization because they chose the wrong races. You did the wrong analysis because there was something flawed in what you made. So there's risk to putting that localized information out there in the world.

There's also a transparency boost to putting that information out there in the world so that you can say,

look, the reason we drew this district was, in part, based on the Voting Rights Act because we showed there was polarization there and, look, here it is, you can see. Or the reason we didn't draw this district is because we found there was no polarization. Here, you can look at the entity at large. Here's the analysis, look, you see.

So that, the decision of what ultimately to do is ultimately a preference for which of those values you think speaks more strongly to you in a particular instance, those are the basic pros and cons of either releasing the information or holding it tight.

CHAIR KENNEDY: Commissioner Sadhwani?

COMMISSIONER SADHWANI: Thank you. That was much more eloquently put than I ever could myself, and much more informed, so thank you.

And I think I just want to also stress for the

Commissioners that what we decide today does not have to
necessarily be our final choice. The recommendation that
we are giving to the Commission is to move forward in
hiring someone who can start this now, the overview.

When we have VRA Counsel, they, too, may have someone
different. They might want the same analyst. We don't
know that yet. And so we didn't want to tie our hands,
necessarily, to one and only analyst for racially-

polarized voting assessments. And so, therefore, we do have a little bit of time. But it's something that definitely has to be on our radar.

And I would also stress that to the extent that we can -- that the Subcommittee and, more importantly, that our Counsel can be given that authority today to move forward with hiring an RPV analyst to do that top-level analysis that would be public-facing, would be really important. And as we move forward we can further decide whether or not we want to make the more localized analysis public.

PROFESSOR LEVITT: I'd just like to add something very quickly to that analysis, and that is a limit on what I'm telling you here today, I am not a Brown Act specialist and don't -- certainly don't want to suggest anything other than what your General Counsel tells you about the extent to which your information can or can't be public more generally, or the extent to which part of the information you make more public may lead to other bits being more public.

So I just want to frame all of that very carefully in the caveat, you should take your Counsel's recommendation on how your decision here generally affects what you may have the obligation to release or not. They will guide you. And you should not - the pros

1 and cons that I weighed out may have important asterisks or caveats based on what they tell you about information 3 that you have the obligation to release or not, so follow 4 their guidance over mine in that respect, in all 5 respects, but also in that respect. CHAIR KENNEDY: Commissioner Sadhwani? 6 7 Thank you. COMMISSIONER SADHWANI: And just to add, also, there's so many components 9 here, I think what we have arrived at in our many 10 conversations, if we end up going the route of putting 11 out a Request for Proposals for an RPV analysis --12 analyst, excuse me, we might ultimately have to make that 13 work product public. And so then we are tying our hands 14 to that decision. Whereas if our General Counsel were to 15 hire that person, for example, through an interagency 16 agreement or some other form, then we would have more 17 choice in that matter. 18 And that's my understanding of the procedure, the 19 state procedures. So if I'm misspeaking, you know, Mr. 20 Claypool or Marian or Ms. Marshall, please feel free to 21 correct me, but that was my understanding and what we 22 were using to develop these recommendations, to allow us 2.3 the greatest amount of flexibility on this piece. CHAIR KENNEDY: Commissioner Andersen? 24

Thank you. One quick, quick

COMMISSIONER ANDERSEN:

1 question. You know, sometimes, not to get caught up in names because when we're -- for proposals and scopes of work, 3 when we're talking about Litigation Counsel, it would be 4 5 for, you know, obviously, once it hits litigation. And a VRA Counsel -- a VRA analyst and an RPV 6 7 analyst, could we have our VRA analyst, maybe if it is or is not completely client-attorney privilege, but if our 8 VRA Counsel and VRA analyst is the same, then we have the 10 opportunity of opening up what we'd like to the public or 11 not because it's of Counsel. 12 So is that -- and this is a bit more, one, to check 13 terminology and things with Justin Levitt. 14 Also, Marian, the state agency agreements, are those also -- I mean, attorney-client privilege is an easy one, 15 16 but state --17 MS. JOHNSTON: Contracts are always public. 18 COMMISSIONER ANDERSEN: State agency is always 19 public? 20 MS. JOHNSTON: Contracts are always public, yeah. 21 COMMISSIONER ANDERSEN: The contracts, yes, but the 22 work product?

done on the request of an attorney, it's protected as

No. The work product can be, if it's

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MS. JOHNSTON:

work product.

1 COMMISSIONER ANDERSEN: And what if it's on the state -- oh, is the state agency agreement, if it's 3 through an attorney, then it's --4 MS. JOHNSTON: If, yes, if the analyst reports to 5 the attorney based on what the attorney wants the analyst to do, then it's attorney work product. 6 7 COMMISSIONER ANDERSEN: Okay. Thank you. MS. JOHNSTON: It's not absolute privilege, but it's 9 protected. 10 COMMISSIONER ANDERSEN: Thank you. 11 Mr. Levitt, do you have any, you know --12 PROFESSOR LEVITT: Oh, no. In that regard, I'll 13 actually, I'll defer entirely to Marian. The way in 14 which you structure that arrangement has far more to do 15 with the rules that govern you in your responsibilities 16 as a public Commission than they do about the Voting 17 Rights Act. So --18 Okay. One --COMMISSIONER ANDERSEN: 19 PROFESSOR LEVITT: -- I'll leave that to her. 20 COMMISSIONER ANDERSEN: In terms of having the VRA 21 Counsel and VRA analyst as the same person, different 22 person, what are, maybe, pros and cons on that? 2.3 PROFESSOR LEVITT: I think you want them to be on 24 the same page, but I don't know that they have to be the 25 same person. So they want to have the same understanding

1 of what the data are actually showing of where you might have an obligation or not. And so you want them to be 3 aligned and able to work together if they're not actually 4 the same individual. But I don't know that they have to 5 be the same person. Commissioner Sinay, did you have your hand up? 6 7 COMMISSIONER SINAY: Yeah. And this might be a little in the weeds, so I apologize, but the stuff that 8 9 we said -- you know, I'm still trying to figure out the 10 pros and cons of making it private or not, or public. 11 And when we go to draw the lines and we present our 12 maps, we're supposed to give reason for every single line 13 we draw. And so how would we give a reason if that data 14 is private? 15 So my understanding, and here, PROFESSOR LEVITT: 16 too, I'm going to defer to both Marian and Dan and 17 others, is that you can say we drew this district in 18 order to comply with the Voting Rights Act and for other 19 reasons, including the following thing, without 20 necessarily releasing all of the underlying data or 21 information that you used to make that conclusion, or you 22 can decide to release some or all of that underlying 2.3 data, I believe, and I think that's up to you. 24 MS. JOHNSTON: And I agree with that.

Director Claypool, did you have your

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CHAIR KENNEDY:

1 hand up? 2 I did. I just wanted EXECUTIVE DIRECTOR CLAYPOOL: 3 to say that I remember the reports that went with the maps from the last one and it might be well worth it for 4 5 you to read them. They were very brief and they were, in many cases, nonspecific about exactly why things were 6 7 done. So you have a lot of latitude. CHAIR KENNEDY: Thank you. 8 Commissioner Fernandez? 10 COMMISSIONER FERNANDEZ: So let's say we don't 11 disclose the data when we write the reports. Is that 12 data, however, discoverable once it goes to litigation? 13 MS. JOHNSTON: It might be. 14 COMMISSIONER FERNANDEZ: That's a very maybe. 15 MS. JOHNSTON: Attorney work product may be 16 discoverable if it becomes relevant in a litigation. 17 CHAIR KENNEDY: Anyone else? Okay. Well, we 18 certainly --19 PROFESSOR LEVITT: I think you've got Commissioner 20 Vasquez. 21 COMMISSIONER VASQUEZ: Sorry. 22 CHAIR KENNEDY: Oh, Commissioner Vasquez? 2.3 COMMISSIONER VASQUEZ: Yeah. Yet to find a background that doesn't make my hand disappear into the 24

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ether.

1	This might be a dumb/basic question that has already
2	been answered, and I apologize. I've missed some of the
3	Q&A. But if we're choosing if we make a choice to not
4	disclose the data, but we are discussing and drawing many
5	of these you know, drawing all of the lines sort of in
6	public and having discussions about, oh, you know, what
7	are the impacts of moving a line here versus here, in
8	those discussions we will be discussing the data as part
9	of our sort of thinking on why we want a line versus why
10	we want a line here.
11	So I'm a little confused about sort of how much of
12	that is already public via our conversations anyway?
13	MS. JOHNSTON: Your reason could be based on advice
14	from your VRA Consultant. If you actually discuss the
15	content of the document in public session, then under
16	Bagley-Keene it becomes public, but you don't need to
17	discuss the document itself.
18	COMMISSIONER VASQUEZ: So a follow-up question.
19	So then we could, theoretically, even have the data
20	sort of in front of us, privately viewing, but in the
21	discussion say, based on the data, I think it should be
22	here?
23	MS. JOHNSTON: I'm not sure. I think last time the
24	nuts and bolts of the analysis was not given to the

entire Commission. It was given the overview, the broad

1 conclusions that were reached by the analyst. 2 COMMISSIONER VASQUEZ: PROFESSOR LEVITT: And there, and just to clarify, 3 so for example, if I could share my screen for another 4 5 thirty seconds and only that, the -- where did you go? My apologies. I can't seem to get it. 6 7 If you remember the chart of the racially-polarized voting, of all of the circles and the lines, there are 8 lots of those that combine to give you an assessment of 10 whether voting is racially polarized or not in a 11 particular community, and also the extent to which it may 12 be racially-polarized in a particular community. And all 13 of those add up to and this, therefore, is the level at 14 which we feel comfortable that a particular racial group 15 that is polarized would have a real equitable 16 opportunity. And I think you can decide how much of 17 that, back down the chain, you want to make public.

So it's a little bit like raw data, and then analysis of the analysis of the raw data, and then analysis of the analysis, and then a conclusion. And I think you can decide at which point you want to make any of that public versus at which point you would rather retain it for yourself. You can still act on the conclusion if you decide to keep the underlying data private.

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CHAIR KENNEDY: Okay. Commissioner Fernandez --

1 PROFESSOR LEVITT: Does that make sense? 2 CHAIR KENNEDY: -- and then Commissioner Sadhwani. COMMISSIONER FERNANDEZ: Well, maybe I misunderstood 3 4 it when Commissioner Sadhwani was presenting it, but some 5 of the discussion around the data may be in closed session, or was I mistaken with that, or we don't know 6 7 yet? MS. JOHNSTON: It could be. I can't be more 8 9 specific than that. It depends. If you know there is a 10 real risk of litigation and you want to avoid presenting 11 that information to the world, then --12 COMMISSIONER FERNANDEZ: Right. 13 MS. JOHNSTON: -- then it could be in closed 14 session. COMMISSIONER FERNANDEZ: So then at that point, and 15 16 this is just addressing Commissioner Vasquez's question, 17 if it's something that we discuss in closed session, then 18 we would not necessarily -- we could choose not to put it 19 in the report; does that make sense? 2.0 MS. JOHNSTON: Well, what would go into the report 21 is that, based on VRA analysis --22 COMMISSIONER FERNANDEZ: Um-hmm. Right. Right. CHAIR KENNEDY: Commissioner Sadhwani? 2.3 COMMISSIONER SADHWANI: So just to keep us moving, 24 25 and not to stop discussion, but I also see that callers

1 are starting to call in, I'm wondering how we feel about if I were to make a motion to instruct our Counsel to move forward with an interagency agreement to hire an RPV 3 4 analyst at this time specifically for that outward-facing 5 initial assessment that may or may not be the same person that we ultimately use for the more localized analysis? 6 But at least so that we can get started with a broader 7 8 outward-facing process that we would make public, that would be more statewide in nature, and would create some 10 of these maps for us to identify regions where we might 11 want to focus more? 12 That would be that first motion. Well, that's a 13 very long version of it, but that would be the content of 14 that first motion. 15 Separately, we can think about the Statement of Work 16 for the VRA Counsel and Outside Litigation Counsel. 17 Whomever we hire for VRA Counsel might have their own RPV 18 analyst that they would want, right? We don't know that. 19 They might have different recommendations on whether or 20 not to keep this analysis public or private. So that's 21 why I want -- I'm putting forth a motion specifically for 22 this first stage of analysis and to empower our Counsel 2.3 to just move forward with an interagency agreement to 24 start that process for us.

And I suppose, Marian and Ms. Marshall, if I need to

1 solidify that more, I most certainly can. But I wanted 2 to explain it first. 3 MS. JOHNSTON: Two things. One, you need a second. 4 And two, it would be a special vote requiring the three, 5 three and three. COMMISSIONER SINAY: I second it. 6 7 MS. JOHNSTON: I'm sorry. Who was that? COMMISSIONER SINAY: Sinay. 9 CHAIR KENNEDY: Commissioner Sinay. Okay. 10 Commissioner Fornaciari, and then Commissioner Yee. 11 COMMISSIONER ANDERSEN: And Fernandez. CHAIR KENNEDY: Commissioner Fernandez was before 12 13 me. 14 CHAIR KENNEDY: You have to raise it a little higher 15 because I'm just seeing your name. 16 COMMISSIONER SADHWANI: I'm just pale all overruled 17 the place. It's pale walls, pale face, it's just pale. 18 Anyway, I just wanted to confirm whether or not -- I 19 mean, we're going to make this motion. Have we brought 20 in our Chief Counsel into this conversation, if Commissioner Sadhwani and Yee -- I just want to make sure 21 22 that we're not doing something that maybe she's also 23 looking at something else, so --24 COMMISSIONER SADHWANI: Unfortunately, we haven't

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had the --

1 MS. JOHNSTON: Exactly, right now, I don't know. 2 COMMISSIONER SADHWANI: Oh, sorry. Go ahead. We haven't had that chance to have that conversation 3 4 with her. We were working on this and developed all of 5 this as of Thursday of last week. I don't know what her first start date is. But I know Commissioner Yee also 6 7 had sent an email kind of laying out some of our 8 recommendations and that we hope to have that 9 conversation very soon. I don't know. There's not a 10 camera on Ms. Marshall, so I'm not sure if she's there, 11 but please feel free to weigh in. 12 COMMISSIONER YEE: We're going to meet together on 13 Friday. 14 I'm sorry? MS. JOHNSTON: 15 COMMISSIONER YEE: We're meeting her on Friday. 16 CHAIR KENNEDY: Okay. I have next Commissioner 17 Fornaciari, then Commissioner Yee, and Commissioner 18 Akutagawa. Did I miss anyone? Commissioner Turner. 19 PROFESSOR LEVITT: Director Claypool, I think, is 20 also a hand up. 21 CHAIR KENNEDY: Thank you. 22 COMMISSIONER FORNACIARI: Okay. So Commissioner 23 Sadhwani, maybe I just missed it, but can you kind of 24 clarify, is -- kind of be a little more specific as what 25

is the deliverable, what's the outcome from this higher-

level analysis?

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COMMISSIONER SADHWANI: To better inform our process and to produce one public-facing document about racially-polarized voting in California. I think some of the --well, there's only been a very small amount of criticism about not releasing the information from 2010. I think only one individual has shared that concern.

To me, it's about giving us information about how we might want to structure our process early on, as well as kind of offering a good-faith effort of transparency, right? And I think the Commission has never received public feedback about racially-polarized voting analysis. So with such a document, what is the kind of feedback that we might get, perhaps, that could help inform our later decision about whether or not to release that information?

That's kind of my thought process, in any case, about why to start here. And also, it allows us to get started now.

One of the things is, if we went forward and put an RFP for this analyst, it's going to take quite a long time, right? So we could have some of this analysis before we even hire a VRA attorney, right, VRA Counsel, so there's the time element.

But it also ties our hands that the analysis would,

1 most likely, have to be public, right, if it's the Commission asking for that work, rather than attorney 3 asking for it. And I don't know that we're prepared to 4 make that decision today. And that's why I've made this 5 recommendation that we get started with the analysis, that the initial analysis would be public-facing, and 6 7 that we can then move into a secondary stage in which we can make decisions about the more localized analysis. 8 9 Does that help? 10 COMMISSIONER FORNACIARI: So the outcome is going to 11 be a report? Okay. 12 COMMISSIONER SADHWANI: Hiring, and a report, yeah. 13 COMMISSIONER FORNACIARI: Yeah. Yeah. Okav. 14 just, I didn't know if we were going to get a map or if 15 we were going to get -- you know, I didn't know what to 16 expect out of the analysis. Okay. Thank you. 17 CHAIR KENNEDY: Very good. 18 Commissioner Yee? 19 COMMISSIONER YEE: Yes. Chair, a recommendation. 20 Respecting Professor Levitt's time, I'm wondering if we 21 could go to public comment, and then for any questions he 22 might -- that might be directed to him, and then, you 2.3 know, considering the motion after his time with us? 24 CHAIR KENNEDY: Okay. Marian, on that, if we take 25 public comment now, is that going to be sufficient for

1 the vote? 2 MS. JOHNSTON: If. CHAIR KENNEDY: Okay. Then I would ask Commissioner 3 4 Akutagawa, Commissioner Turner, and Director Claypool --5 well, Director Claypool, is yours immediate? EXECUTIVE DIRECTOR CLAYPOOL: It is, in short. 6 7 So to clarify, you are asking us to actually draft 8 the interagency agreement so that we can work with the RPV expert, develop what we're going to present, and then we come back with that draft for finalization; am I 10 11 correct? So we are going to develop the costs and 12 everything else first. Perfect. Thank you. 13 CHAIR KENNEDY: Okay. Commissioner Turner? 14 COMMISSIONER TURNER: Yeah. The clarification I 15 wanted on the proposal from Commissioner Sadhwani as to 16 the questions about Counsel being present or not, was 17 that it was just a proposal that also included 18 determining if our Counsel is in agreement that this is 19 the way that we should go, right? I think I heard you 20 say that in there. So we may -- Counsel could come back 21 and say that this is not my recommendation, I don't want 22 it. 2.3 So I just wanted to name that. Because when you

her to be able to move forward in whichever manner.

This does free

said it, I thought, well, this is great.

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1 CHAIR KENNEDY: Okay. Let's go ahead and -- okay.
2 We do have three callers in line.

Katy, can you go ahead and read the instructions for others?

And I will get back to Commissioners with hands raised.

PUBLIC COMMENT MODERATOR: Yes, Chair.

In order to maximize transparency and public participation in our process, the Commissioners will be taking public comment by phone. To call in, dial the telephone number provided on the livestream feed. The telephone number is (877) 853-5247. When prompted, enter the meeting I.D. number provided on the livestream feed. It is 91505532099 for this week's meeting. When prompted to enter a participant I.D., simply press the pound key.

Once you have dialed in you will be placed in a queue from which a moderator will begin un-muting callers to submit their comment. You will also hear an automatic message to press star 9. Please do this to raise your hand, indicating you wish to comment. When it is your turn to speak the moderator will unmute you and you will hear an automatic message that says, "The host would like you to talk. Press star 6 to speak." Please make sure to mute your computer or livestream audio to prevent any feedback or distortion during your call.

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         Once you are waiting in the queue, be alert for when
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    it is your turn to speak and, again, please turn down the
    livestream volume.
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         These instruction are also located on the website.
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         The Commission is taking public comment on the
   motion in regards to hiring a VRA analyst made by
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 7
    Commissioner Sadhwani.
         And we have three. I will start here. Please press
 9
    star 6 if I have -- oh, yes -- oh, no.
                                           Shoot.
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         Please state and spell your name. Caller 051 --
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                                  This is --
         MS. SHELLENBERGER: Hi.
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         PUBLIC COMMENT MODERATOR: Could you state and spell
13
    your name please?
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         MS. SHELLENBERGER: Yes. This is Lori
15
    Shellenberger --
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         PUBLIC COMMENT MODERATOR: Okay.
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         MS. SHELLENBERGER: -- L-O-R-I, last name
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    Shellenberger, S-H-E-L-L-E-N-B-E-R-G-E-R.
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    Redistricting Consultant for Common Cause.
2.0
         I'm actually calling in, I just, I want to actually,
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    and perhaps Marian can answer this, is I was calling in
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    to speak regarding the RFI and Statement of Work for the
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    Voting Rights Counsel. And I wasn't sure when you would
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    get to that topic. And I wanted to present those
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    questions while Justin was still there. But I also
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I think it

understand this is to speak on the motion at hand.

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So is it appropriate to offer comment on the RFI for the VRA Counsel at this time?

MS. JOHNSTON: I think, since that's part of the discussion that led up to that, that would be fine.

MS. SHELLENBERGER: Okay. All right. Thank you.

And good morning to the Commissioners. was the last one to call in yesterday and the first one to call in today. And I really appreciate, just I can't say enough how much we appreciate the thought that's gone into the various documents produced by the VRA Subcommittee and the things that they've done and the outreach they've done. And also, always enjoy hearing Justin Levitt speak about the Voting Rights Act.

I just wanted to raise a few items related to the RFI. And I'm actually submitting these comments on behalf of myself and on behalf of NALEO Educational Fund, Rosalind Gold. And I discussed these at length. cannot call in right now because she's actually conducting a redistricting training for her staff at this time. So I have three comments on one general comment.

The first is regarding what is a redistricting activity? And we would suggest that you define that at the beginning of the RFI, and perhaps discuss how you want to define that. But in most of the places that it's listed, it seems to be referring to the work of the Commission. If so, just make it clear it's not just a line drawing but, also, accessibility to hearings, evaluation of testimony, et cetera. I just think it would be good to define that a little more clearly.

2.0

I have a comment related to section 5 and the section paragraph of section 5 regarding expertise. And we would recommend that you change the word "experience" to "expertise" in that second sentence of that second paragraph, just because it's a little unclear what the experience would mean. And you do ask for more details about experience later in the RFI. So just suggesting you change "experience" to "expertise" in that second sentence.

In addition, we'd recommend you strike Bagley-Keene. We don't think that -- you have General Counsel, and you have Marian Johnston at your disposal, and they're experts on Bagley-Keene. And I think that doesn't seem to be as important for the VRA Counsel.

I have a recommendation regarding section 5, and it's number 3 in section 5. And it's really just a recommendation that you get rid of the reference to two specific pieces, which we were a little curious about why you chose to include the Shaw and Miller cases in there, in particular, and highlight them. The Voting Rights

1 Act, as you've just spent two hours discussing, has lots of comment complexity. And there are lots of lines of cases. And attaching special importance to some over 3 others just may inadvertently signal things you don't 4 want to do. And we don't think it's critical that you 5 highlight any particular case over another. 6 7 And then, finally, on page 2 in section 6, item number 3 regarding experience, we would recommend that 8 9 you expand that a bit at the beginning of that section to 10 list all experience related to districting, 11 redistricting, and election-related litigation, 12 potentially. Because, first of all, there is a 13 difference between districting and redistricting. 14 because there are folks who have experience, and under 15 section 2 and section 5, there's litigation that happened 16 related to at-large and conversions that require initial 17 districting. 18 And secondly, related to Election Law, generally, 19 you have asked for experience with California Election 20 Code and the Voters First Act. But it would be good to

And secondly, related to Election Law, generally, you have asked for experience with California Election

Code and the Voters First Act. But it would be good to know if folks have experience litigating voting rights in other context besides the VRA because there are instances where there can be litigation to expand or restrict those rights that are specifically under the Voting Rights Act.

And we'd also suggest that you change "significant"

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1 to "all" so that -- so you don't -- do you avoid someone cherry picking what they want to share. And if you do 3 include "all," maybe you only want to go back twenty years. Maybe someone has forty years of experience. 4 5 don't want every case they've ever been involved with. 6 Finally, we would also suggest that on that list of 7 experience, you include publications, because there are folks who have done significant amounts of writing, and 8 9 that's not litigation to be rated. 10 So that concludes my comments. I'm sorry I went 11 And I'm happy to stay on if anyone has 12 questions. 13 CHAIR KENNEDY: Ms. Shellenberger, just to make sure 14 that we do have all of that, did you indicate that you 15 would also be submitting it in writing? 16 MS. SHELLENBERGER: I did not, but we can do that. 17 We just -- unfortunately, we didn't have a chance to 18 connect until very early this morning with our feedback 19 and didn't have time to put that in writing, but we'll 20 absolutely do that. 21 CHAIR KENNEDY: That would be helpful. Thank you so 22 much. 2.3 MS. SHELLENBERGER: All right. Thank you. 24 CHAIR KENNEDY: Thank you.

PUBLIC COMMENT MODERATOR: Our next caller, could

1 you press star 6? Thank you. Could you please state and spell your name for the Court Reporter? You are live. 3 Could you state and spell your name for the Court 4 Reporter? Caller 2790, you are live or not. Okay. 5 Next person -- oh, no, they're back. Can you please state and spell your name? You are 6 7 live. Can you talk please? Okay. I will move on. Can you please -- Caller 4557, press star 6 to 8 9 unmute. Please state and spell your name for the Court 10 Reporter. 11 MS. MANOHAR: Megha Manohar. PUBLIC COMMENT MODERATOR: Yes, you're live. Can 12 13 you please state and spell your name for the Court 14 Reporter? 15 MS. MANOHAR: Sure. My name is Megha Manohar. My 16 first name is M-E-G-H-A. And my last name is 17 M-A-N-O-H-A-R. 18 PUBLIC COMMENT MODERATOR: Thank you. Will you 19 please state your comment? 2.0 MS. MANOHAR: Sure. Good morning everyone. My 21 comment is about representation for the Asian community 22 in Silicon Valley. 2.3 As of 2019, there are thirteen congressional representatives of Asian-American descent who are 24

currently serving. Many Silicon Valley cities have

- 1 switched over to the strict elections under the threat of
- 2 | litigation, making it easier for minorities to be
- 3 elected.
- 4 Would you consider redistricting to ensure that more
- 5 Asian-Americans will have a chance to be elected to
- 6 Congress?
- 7 For example, Congressional District 18 has never had
- 8 a minority congressional representation. And Asian-
- 9 Americans are the largest minority community of this
- 10 district.
- 11 That's my comment. Thank you so much. I appreciate
- 12 giving me the opportunity. Thank you.
- 13 CHAIR KENNEDY: And thank you for calling in.
- 14 PUBLIC COMMENT MODERATOR: The other two callers
- 15 that we have in the queue, if you would like to make a
- 16 comment, can you press star 9 to signify that you would
- 17 | like to speak. Thank you. If you'll press -- please
- 18 state and spell your name for the Court Reporter.
- 19 MR. HARNISCH: Steve Harnisch.
- 20 PUBLIC COMMENT MODERATOR: Thank you.
- 21 MR. HARNISCH: S-T-E --
- 22 PUBLIC COMMENT MODERATOR: The floor is yours. Oh,
- 23 go for it. Sorry.
- MR. HARNISCH: Oh. Harnisch, H-A-R-N-I-S-C-H. And
- 25 | thank you, Commissioners.

1 You know, if you do direct Counsel to enter into an interagency agreement with UCLA to do this preliminary 3 analysis, I think it's important that the agreement state 4 that Mr. Barreto shall exclusively use the data provided by the Statewide database. And this is important because 5 the purpose of the document is to be available to the 6 7 public. So it's critical that it rely on data that is also available to the public. Prop 11 includes this 8 9 requirement for an official publicly-available 10 redistricting database in the interest of transparency so 11 any Californian can replicate and verify the Commission's 12 work. When Mr. Barreto presented in September, he proposed 13 14 using his own racially-polarized voting methodologies and 15 BISG, and that would use individualized voter data not 16 part of the statewide database. Relying on proprietary 17 methodology, using confidential voter records, it could 18 certainly bias or at least limit your choices for future 19 vendors. And as Professor Sadhwani noted, you don't want 20 to tie your hands at this point. 21 Thank you for your consideration. 22 CHAIR KENNEDY: Thank you very much for your 2.3 comment. 24 PUBLIC COMMENT MODERATOR: And we have one more. Ιf

you'll press star 6? Caller 3732, if you will press star

1 6 to unmute yourself? If you'll press star 6, I will unmute you. They do have their hand up but I can't unmute them 3 4 unless they hit star 6. 5 CHAIR KENNEDY: They may still be listening to the livestream. 6 7 PUBLIC COMMENT MODERATOR: Oh. Oh, there we go. Ιf 8 you'll state and spell your name please? 9 MS. HOWARD: Hi again. Deborah Howard, California Seniors Advocates League. Deborah, 10 11 D-E-B-O-R-A-H H-O-W-A-R-D. I had three comments, 12 but now I have four. 13 And I want -- my first one, which was the one that I just added, is, really, we have to do better on 14 15 technology. Being the last caller in the queue, I think 16 I tried to unmute myself, probably, fourteen times. 17 There's better technology available. 18 And that actually feeds into my other comments which 19 all follow under the category of, again, an issue that 20 I've raised in the past, which is that the default 21 position of the Commission, being transparent, I 22 understand about protecting yourselves for litigation 23 purposes, but the default position would be to share, and 24 I think in the comments, to share with the public so we 25 can contribute to the conversation meaningfully.

And I think just before you went to public comment
there was a question about only one person has requested
the former report for racially-polarized voting that was
done in 2010 by Professor Barreto. Let me number 2, I
absolutely think that that should be made public now. It
can no longer be relevant to litigation. And if we want
communities to, again, contribute meaningful, they
need/we need to know what it looks like, so I'll do that.
And I did have a third thought and that is that,
again, I understand that it's really hard to do this
while you're building relationships with each other,
trying to bring in the larger community of people who are
interested, as well as those who will simply be affected
by these districts that will be drawn over the next ten
years, but I think there is also a really good model that
the Biden-Harris-almost transition team is working in
that they're providing readouts of calls and
conversations that they are having at a very high level.
I think that's actually a really good model that
doesn't is not onerous in sharing the information but,
also, creates a record that tracks, you know, the pathway
that you're taking to make these decisions.
And I say all my I apologize for my frustration
at the beginning. It is really hard to listen to the
live feed which, in my circumstance, is delayed, I don't

1 know, I'm going to say close to a minute, and being able to track, being able to call in and make these comments. It's not about me being comfortable but it is about you 3 all being able to get legitimate feedback. 4 5 So I echo everything that has been said. hard conversations. You're approaching them with 6 7 intelligence and deep consideration and, for that, I am 8 thankful. And I appreciate the opportunity to comment 9 and again emphasize default to transparency and share the 10 past work on racially-polarized voting that was presented 11 to the 2010 Commission. 12 Thank you. 13 CHAIR KENNEDY: Thank you, Ms. Howard. 14 Katy, are there any others in queue? 15 PUBLIC COMMENT MODERATOR: No, there are not. 16 CHAIR KENNEDY: Okay. So I have Commissioner 17 Andersen in queue for comment. 18 COMMISSIONER ANDERSEN: Well, this is back to the 19 getting the Counsel to, basically, essentially, RPV 20 analyst. And you're saying, okay, the outward document, 21 based on what? This is the whole state? I mean, what? 22 You know, there, what's the scope? 2.3 COMMISSIONER SADHWANI: And may I respond? 24 COMMISSIONER ANDERSEN: Yes.

You might as well.

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CHAIR KENNEDY:

1	COMMISSIONER ANDERSEN: Please.
2	COMMISSIONER SADHWANI: The thought is that we would
3	be that the analysis could be done looking at
4	statewide elections as opposed to the localized
5	elections.
6	COMMISSIONER ANDERSEN: But you're looking at the
7	entire state as one general looking at statewide
8	elections in each area; is that correct? It's not
9	just I mean, is it basically data on the entire state
L O	or on certain areas?
L1	COMMISSIONER SADHWANI: I could be based on certain
L2	areas but how they're voting in statewide
L3	elections
L 4	COMMISSIONER ANDERSEN: Okay.
L5	COMMISSIONER SADHWANI: as opposed to localized
L 6	elections, if that makes sense?
L 7	COMMISSIONER ANDERSEN: Right. But are we asking
L 8	for this report to cover areas of the entire state or
L 9	just specific areas?
20	COMMISSIONER SADHWANI: My sense is that we could
21	ask the analyst to help us determine that. My sense is
22	that we can take the ACS data, as was suggested,
23	actually, by Professor Levitt, to conduct it, to do those
24	types of mapping to identify those areas where we find
25	populations that would be covered by the VRA and begin

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    that analysis but using statewide elections, as opposed
    to more localized elections where we get into, you know,
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    all sorts of variations in terms of the, you know, the
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    candidates that are available, et cetera.
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         COMMISSIONER ANDERSEN: Okay. So just to clarify
    then, so you're saying we're essentially looking at the
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 7
    entire state roughly but it's using -- and state -- but
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    based on statewide election to give us, these are the
 9
    areas that we'll probably have to address, and roughly
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    addressing those?
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         COMMISSIONER SADHWANI: That's right.
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         COMMISSIONER ANDERSEN: And then the next stage
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    would be actually looking at the local elections on those
14
    particular areas?
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         COMMISSIONER SADHWANI: That's correct.
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         COMMISSIONER ANDERSEN: Okay. Got it. Thank you.
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         CHAIR KENNEDY: Commissioner Taylor?
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         COMMISSIONER TAYLOR: Yes. I think I would like to
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    hear from Justin and Marian as it relates to the
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    statement by Mr. Harnisch in that we should use
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    information that is accessible to everyone and not
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    specifically a private methodology to come up with the
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    analysis.
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         PROFESSOR LEVITT:
                            So I can speak to the limits of
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what census data may provide. I'm going to let Marian

speak to the obligations that you may have about the data that you've drawn, if that's okay, Marian?

2.3

The census data may be quite accurate for some purposes and less accurate for others depending on problems that the Census itself has in measuring. We don't yet know exactly whether -- exactly how good the census data will be in every part of California.

Some other information can be used to supplemental the information you get from the census in order to confirm accuracy, in order to raise questions about accuracy, or in order to more finely tune the polarization analysis that you get.

So for example, the Department of Justice recently used a method that Mr. Harnisch actually mentioned called BISG analysis, Bayesian inference statistical, I don't know the G stands for, I've forgotten. Commissioner Sadhwani is going to illuminate. The Department of Justice used this, by the way, in overlapping administrations, so it's not a particularly politicized method of evaluation. It's a statistical method that essentially means in addition to or rather than looking at information top down in a precinct to determine which voters of which races or ethnicities preferred which candidates. You look at the information bottom up by evaluating the likely racial of ethnic identity of

individual voters.

2.3

So one way to approach -- if you recall, in any polarization analysis the circles that you have represent the precinct and the racial composition of the voters within the precinct. One way to do that is to look at the census-based breakdown of the racial or ethnic identify of all of the people within that precinct and assume that the voters mirror all of the people within the precinct. So if the precinct is fifty-five percent Black voting-age population, then you would assume that the voters in the precinct are fifty-five percent Black.

A supplemental source of data looks bottom up and says here are the actual voters. Based on what we know about their likely ethnicities, does that confirm that the voters in this precinct, the people who actually cast ballots -- which is public information, just coming from a different source -- the voters who actually cast ballots, not who they voted for. That's not public. But their names and the fact that they voted are public.

And there are reliable, again, Department of Justice approved, court-approved statistical techniques to evaluate, if we know the following 400 people voted, here is their likely racial and ethnic composition. Rather than guessing at those 400 people from the 1,000 people who live within the precinct area, we can try and

estimate based on the identities of the actual 400 people who voted.

Often, those two sources of information, one taken from a broader assessment of the precinct demographic and one taken from the actual voter roll match. And so they just confirm each other, yes, we think that that shows that the overall assumptions we were making from the census data are correct. Sometimes they don't and one may be -- it may be easier to see that one is more reliable than another.

And in some cases, for example, in the Department of Justice instance that I'm mentioning, the location was small enough. It was a case in Eastpointe, Michigan. There aren't that many people who live in Eastpointe. The census estimates weren't that precise. And so the more accurate information actually came from examining the voter rolls. There was a wide margin of error in the information that came from the census, a much smaller margin of error that came from the actual voter rolls, and that allowed for more precise analysis than you might otherwise get.

Those are two different data sources, one coming directly from the census, another informed by the census. But all of them involved public data. And all of them involve a methodology that is also public.

1 So I don't know that, at least the particular method that Mr. Harnisch was mentioning, I don't know that there's anything private or proprietary about that. 3 4 individual choices that any analyst will make, which 5 races to include or how to do that evaluation specifically, those may be individual choices tied to 6 7 your analyst or your particular choice of consultant. But neither the underlying data nor the methodologies are 8 9 secretive, if that makes sense, if that's a good clarification? 10 11 COMMISSIONER TAYLOR: Yeah. Thank you. 12 PROFESSOR LEVITT: Now, we have to measure the 13 extent to which the state law limits your choices in that 14 regard. 15 MS. JOHNSTON: I would agree with that and add the 16 caveat that we don't yet know the validity of the census 17 data, particularly as far as California is concerned, 18 with I don't know how the statewide database is going to 19 deal with census data if it doesn't include undocumented 20 immigrants. So I think we can specify that public 21 information be the basis for the analysis. But at this 22 point I would not want to limit what that public data 2.3 would be. 24 COMMISSIONER TAYLOR: Got it. Then are we tied to 25 the same methodology that is used or can we have a

1 contract where a person uses their own methodology? MS. JOHNSTON: The methodology would be the 3 consultants methodology. CHAIR KENNEDY: Commissioner Sadhwani? 4 5 COMMISSIONER SADHWANI: Sure. So if I can just weigh in? 6 7 The BISG refers to one methodology, as Professor Levitt very clearly kind of laid out, Bayesian improved 8 surname geocoding. And for all of the reason that he laid out, it's very difficult to identify voters. 10 11 Surname matching is the method used by the statewide 12 database. 13 I would absolutely agree with the caller that he 14 should only be using statewide database data and/or ACS 15 data, the American Community Survey's data, if we choose 16 to use the BISG. It is a part of a package that he 17 developed but it is one option in that package. I've 18 used that package. I've actually used that in my 19 research. And what's nice about it, it's an R package. 20 R is a statistical language that can be used in the 21 program. What is new about is not any of the methodology 22 that's being used, with the exception of BISG, it 23 actually allows you to conduct ecological inference, 24 which is the statistical method that's used for racially-

25

polarized voting.

There are a couple different methods of doing that.

There are Goodman Regressions, King's method, the Rosen method. And what eiCompare, which he had -- which Professor Barreto had done his presentation on previously using that package, that statistical package, the reason it's called eiCompare is it actually runs the data through all of those different methods and allows you to compare them across to ensure that, regardless of which method you're using, which statistical method you're using, that all of the data is going in the same direction.

2.3

My recommendation would be that, assuming we're going forward with Professor Barreto, that we would ask him to conduct both kind of the traditional analysis using CVAP, citizen voting-age population, and the new BISG, using publicly-available ACS, American Community Survey, data so that we could see both.

I agree with the caller that BISG is newer. We wouldn't want to tie our hands using only that. But I think if we can actually get both conducted, we would have a whole lot of data at our disposal.

PROFESSOR LEVITT: And just to add 15 seconds to

Commissioner Sadhwani -- thank you, by the way, for

reminding me about the acronym -- all of the methods, all

the different methods that Commissioner Sadhwani just

1 mentioned have all been approved by various courts, so none of these are sort of newfangled in the way that the 3 courts aren't recognizing. Some of them have been 4 developed more recently than others but the courts have 5 actually validated each of the components that she just mentioned. 6 7 COMMISSIONER TAYLOR: Thank you. CHAIR KENNEDY: Okay. Do we feel that we have 9 exhausted our discussion to the point where we are ready 10 to point, or shall we break for lunch, take public 11 comment, as usual, after lunch and then hold our vote? 12 Commissioner Ahmad? 13 COMMISSIONER AHMAD: We actually can't vote right 14 now. We're missing three people. And it's a special 15 vote, correct? So we're missing Commissioner Akutagawa, 16 Le Mons, and Toledo. 17 CHAIR KENNEDY: Yeah. 18 MS. JOHNSTON: They're from different groups. 19 CHAIR KENNEDY: We can vote but the vote wouldn't 20 succeed. Okay. 21 Then I think we are in a position where we need to 22 hold off and break for lunch, be back at 1:50, and we 2.3 should be able to take our vote on the motion at that 24 point.

Actually, one quick thing.

COMMISSIONER ANDERSEN:

1 Commissioner Sadhwani won't be here after lunch, so could I ask one quick question of her before she takes off? 3 CHAIR KENNEDY: Yes. 4 COMMISSIONER ANDERSEN: In the scope here, so just, 5 I think, Commissioner -- Mr. Claypool said what we're voting on here is, essentially, to get the Counsel to 6 7 start roughing up a scope. It then is going to come back to us, the actual details of this. It's not like, okay, this is generally what we're doing and then just go, and 10 we don't see it again, or what was -- what are we actually, exactly, voting on? 11 12 COMMISSIONER SADHWANI: My sense is that we could go 13 either way, in all honesty. You know, if the Commission 14 feels like we need to see the interagency agreement and 15 approve it in advance? And I think a part of it is I 16 don't know enough about how the interagency agreement 17 works. So if Director Claypool feels that it's prudent 18 to return it to the Commission, I'm perfectly fine with 19 that. 20 My understanding previously was that RPV analysts 21 were simply hired by the VRA Counsel of 2010. I don't 22 know if that was approved by the Commission but, I mean, 2.3 I see Marian shaking her head. So please, you know, 24 please let us know what you would recommend. 25

It was a contract with the Commission

MS. JOHNSTON:

1 last time. 2 COMMISSIONER SADHWANI: A contract that the 3 Commission approved? 4 MS. JOHNSTON: Yes. 5 COMMISSIONER SADHWANI: Got it. Okay. Okay. 6 And in the interagency agreement, is it then the 7 case that the, you know, the monetary request, et cetera, 8 is negotiated then between the attorney and the analyst? So it's -- so then it sounds like then there would be a 10 negotiation between our Counsel and the analyst and then 11 be brought back to us for final approval. 12 EXECUTIVE DIRECTOR CLAYPOOL: Yes. It's going to 13 work like any contract. And we want our Chief Counsel to 14 have a lot of input in this and to make sure that we've 15 looked at the terms of the agreement and everything else. 16 So it's going to be a typical contract. And we're going 17 to need to reach out and work this out. That's why I 18 talked about it being a draft. It can be done very 19 quickly. But I think that you'll want to know -- this 20 Commission will want to know what the terms are and 21 everything else, and what they're getting, before they 22 sign onto it. 2.3 CHAIR KENNEDY: Very good.

So then do we need to vote

Commissioner Fornaciari?

COMMISSIONER FORNACIARI:

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    now? I mean, do we need to vote at all or can we just
    give direction to the staff to go do that and bring it
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    back, and then we vote on it?
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         CHAIR KENNEDY: That sounds like a good idea.
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         Marian, can we proceed?
         MS. JOHNSTON: That would be fine.
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         CHAIR KENNEDY: Okay. Then we would ask staff to
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    prepare a draft for our consideration.
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         EXECUTIVE DIRECTOR CLAYPOOL: And of course --
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         CHAIR KENNEDY: Director Claypool?
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         MS. JOHNSTON: If Commissioner Sadhwani wants to
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    modify or withdraw her motion?
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         EXECUTIVE DIRECTOR CLAYPOOL: Right.
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         COMMISSIONER SADHWANI: Sure. I'm happy to do that
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    if we can move forward. Yeah.
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         EXECUTIVE DIRECTOR CLAYPOOL: And of course, this is
17
    going to move through the Subcommittee. I mean, we're
18
    going to draft with and they're going to approve and so
19
    forth, so it's going to be a coordinated effort.
2.0
         CHAIR KENNEDY: Very good.
         Commissioner Fernandez? No?
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                                      Okay.
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         Director Claypool, are you okay with the direction
23
    given?
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         EXECUTIVE DIRECTOR CLAYPOOL:
                                       Absolutely.
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         CHAIR KENNEDY:
                         Okay. Very good.
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1	Professor Levitt, thank you so much, again, for your
2	generosity and sharing your expertise and devoting so
3	much time to us. I feel like you're our coach in the
4	background.
5	PROFESSOR LEVITT: If I'm the coach, it's a
6	spectacular team that I'm helping to coach, so thank you
7	all for being on the team.
8	CHAIR KENNEDY: And we will break for lunch and be
9	back at 1:55 please.
10	(Whereupon, a recess was held from 12:53 p.m.
11	until 1:55 p.m.)
12	CHAIR KENNEDY: Thank you everyone. Hope you had a
13	good break. Welcome back.
14	As usual, we will begin the afternoon session with
15	an opportunity for public comment.
16	So Katy, would you please read the instructions for
17	public comment?
18	PUBLIC COMMENT MODERATOR: Yes.
19	In order to maximize transparency and public
20	participation in our process, the Commissioners will be
21	taking public comment by phone. To call in, dial the
22	telephone number provided on the livestream feed. The
23	telephone number is (877) 853-5247. When prompted, enter
24	the meeting I.D. number provided on the livestream feed.
25	It is 91505532099 for this week's meeting. When prompted

1 to enter a participant I.D., simply press the pound key. Once you have dialed in you will be placed in a 3 queue from which a moderator will begin unmuting callers 4 to submit their comment. You will also hear an automatic 5 message to press star 9. Please do this to raise your 6 hand, indicating you wish to comment. When it is your 7 turn to speak the moderator will unmute you and you will hear an automatic message that says, "The host would like 8 you to talk and to press star 6 to speak." Please make 10 sure to mute your computer or livestream audio to prevent 11 any feedback or distortion during your call. 12 Once you are waiting in the queue, be alert for when 13 it is your turn to speak and, again, please turn down the 14 livestream volume once you are in the queue waiting to 15 share your comment. 16 These instruction are also located on the website. 17 The Commission is taking public comment on the motion -- I don't know how to call that -- the motion for 18 19 the VRA. 20 And we do not have anyone in the queue. 21 CHAIR KENNEDY: Okay. We will stand by for two 22 minutes to let the livestream catch up. 2.3 PUBLIC COMMENT MODERATOR: I will tell the Commission, earlier, the lady that had issues, I will 24 25 take responsibility for that. I believe it was my fault

1 because of the way -- because I had repeated the automatic message, she was hitting star 6 when I wasn't actually un-muting her, so I apologize. And if she is 3 4 listening, I apologize. So hopefully, we've kind of 5 hammered out some of the issues, so it shouldn't come up 6 again. 7 CHAIR KENNEDY: Fantastic. Thank you. PUBLIC COMMENT MODERATOR: So Le Mons? 8 9 CHAIR KENNEDY: Commissioner Le Mons, welcome. 10 VICE CHAIR LE MONS: Thank you. Thank you. Good afternoon everyone. 11 12 CHAIR KENNEDY: Hope you had a productive morning. 13 VICE CHAIR LE MONS: Oh, yes, very, very busy up 14 until this very moment. 15 CHAIR KENNEDY: I can imagine. 16 Commissioner Yee, that's not just a wave? 17 COMMISSIONER YEE: Yeah, it started as a wave. 18 Chair. Thank you. 19 So for your consideration, so Commissioner Sadhwani 2.0 does have to teach this afternoon. I have her permission 21 to continue work on the Statements of Work, if you 22 desire. Of course, it would be more preferable to have 23 her here. But I think the proposed statements are pretty 24 ready, some edits to suggest, but it's up to you whether

or not to proceed with that after public comment.

1 CHAIR KENNEDY: Okay. Let me just poll everyone. Do 2 you have questions or comments or suggestions on the 3 scopes of work? 4 Thumbs up. Commissioner Fernandez does. Okay. Ι 5 do want to devote most of the afternoon to outreach. Commissioner Fernandez, we've exhausted our two-minute 6 7 wait, so please go ahead. And then, Katy, is there someone waiting? No? 8 9 Okay. 10 So Commissioner Fernandez, you can go ahead. 11 COMMISSIONER FERNANDEZ: Okay. And it's really 12 quick. 13 Commissioner Yee, again, thank you for putting this 14 together. I know it's a lot of work, so I appreciate 15 that. 16 And I only had a comment on the Litigation Counsel 17 one. When it goes into section 6, number 3, and it talks 18 about the experience and it says, "Describe at least ten 19 cases argued." And I was wondering if maybe we want to 20 say describe at least the last ten cases? Because you 21 know they're obviously going to want to maybe put the 22 ones that they did best on and had the best outcome. And

so I'm thinking, you know, we kind of want a flavor of

everything. And then that would be the same for -- that

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was A. And then B -- BB.

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And then for number 3C, I think it would be
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 2
    important to include the dates in terms of when they
    represented those agencies or boards of commissions, if
 3
 4
    they put dates, instead of just saying, you know -- and I
 5
    don't know, maybe they will. And then also, maybe,
    references for that, which I think that's what you're
 6
 7
    getting to.
         But that's all I had. Thank you so much.
 8
 9
    appreciate it.
10
         COMMISSIONER YEE: Excellent suggestions.
                                                     No
11
    problem adding those.
12
         We did have a question of whether ten is the right
13
    number? And you know, I don't know. Does anyone have
14
    any sense?
         Commissioner -- or Chair, do you want me to call on
15
16
    folks or --
17
         CHAIR KENNEDY: Commissioner Fernandez?
18
                                  I was thinking ten might be
         COMMISSIONER FERNANDEZ:
19
    quite a bit but I don't -- I mean, but if we say up to
20
    ten, I don't know, because some firms may not have that
21
    many. Some firms may, obviously, have more than that.
22
    So I don't want them to feel that if they don't have ten
23
    they can't respond, if that makes sense?
24
         MS. JOHNSTON:
                       If I may?
25
         CHAIR KENNEDY: Commissioner Turner?
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1 MS. JOHNSTON: Ten cases in litigation is not very 2 much if you're looking for someone who's experienced. 3 CHAIR KENNEDY: Commissioner Turner, and then 4 Commissioner Sinay. 5 COMMISSIONER TURNER: Yeah. I was going to say, I thought ten was a lot. I did understand that, perhaps, 6 7 beginning at experience level. But just since you left 8 it in, I thought it was a lot, and it was a lot to read 9 through. 10 CHAIR KENNEDY: Commissioner Sinay? COMMISSIONER SINAY: Commissioner Akutagawa had her 11 12 hand up first. 13 CHAIR KENNEDY: I do have her next. 14 COMMISSIONER SINAY: Well, mine is quick. 15 Whenever I advise philanthropic organizations who 16 are creating grant-making processes, I always say don't 17 ask what you don't want if you're not going to read it. 18 So if you're going to read all ten, then that's fine. 19 But if you're not going to go through and actually -- you 20 know, don't ask for anything you're not actually going to 21 use. 22 CHAIR KENNEDY: Thank you. 23 Commissioner Akutagawa? 24 COMMISSIONER AKUTAGAWA: Hi. My -- I guess I just

have some general, other comments on the Litigation

1 Counsel versus the ten or not ten, so --2 CHAIR KENNEDY: Go ahead. 3 COMMISSIONER AKUTAGAWA: Okay. On the Litigation 4 Counsel part, I would suggest removing that very first 5 portion of the section 2 where it says, "Over the last forty years," up until, "cannot be certain that will be 6 7 the case again." I think, just to keep as neutral as 8 possible, I would suggest removing that first portion of that sentence and start it with, "The Commission is 10 seeking statements of qualifications from attorneys," et 11 cetera. 12 I would also ask, in terms of the part that says, 13 "to defend the maps in the event of litigation," I don't 14 know if the maps needs to be a more formal description versus the redistricting maps or something along those 15 16 lines. It just seems a little casual to just call it 17 "the maps." 18 And the I also have a suggestion on the Litigation 19 Counsel, number 3, Experience, subset C, so 3C under 20 Experience where it says, "Describe representative legal 21 work performed on behalf of public agencies," I would 22 also add state boards or commissions, to be clear that 2.3 we're looking for state-level experience. 24 And the last one is under number 4. It's the -- I

guess it would be the third paragraph on the third page

1 where it says, "Describe any work relating to redistricting or other work," and it says, "during the past ten," and then it just seems like it just drops off. 3 4 Is it past ten years? That's what I was assuming. 5 COMMISSIONER YEE: Yeah. COMMISSIONER AKUTAGAWA: And I guess I'll just make 6 7 one other comment on the Voting Rights Act Counsel. know, I noticed that on the Litigation Counsel, you had 8 9 underneath there, there was a lot of, I guess, other --10 not a lot but there were at least three paragraphs plus 11 the fourth one, which is B, about other conflicts. 12 conflict of interest paragraph or paragraphs under number 13 4 is fairly short. Do you want to have similar language 14 from the Litigation Counsel also apply to the VRA 15 Counsel? Because I do like some of the things that was 16 in the Litigation Counsel language around conflicts of 17 interest. 18 And that's it. 19 CHAIR KENNEDY: Okay. Director Claypool? 2.0 EXECUTIVE DIRECTOR CLAYPOOL: I had a suggestion but 21 I reread and it was already in the Litigation Counsel, so 22 I have no comments. 2.3 CHAIR KENNEDY: Very good. Commissioner Toledo? 24

I would think that asking for

COMMISSIONER TOLEDO:

1 the ten cases would be fine, especially if we might want to just change it to briefly describe. I believe most of these firms would have that already, right? They already 3 have their portfolio of cases they've done and could 4 5 easily just put it in here. And if just want to know what the cases were, we could -- the Committee could 6 7 always look into those further through the court records. So if we had a brief description, we'd be able to look 8 9 into them further, or ask, of course, in follow-up 10 conversations, ask them about it. 11 Thank you. 12 CHAIR KENNEDY: Very good. 13 Commissioner Andersen? 14 COMMISSIONER ANDERSEN: I just want to -- also, I 15 think it was Commissioner Akutagawa said the conflicts of 16 interest, that should be under Litigation Counsel, as 17 well, so not just, yeah, not just the -- I sorry. It was 18 under Litigation. It should be under the VRA Counsel as well. I think I missed it there. 19 2.0 CHAIR KENNEDY: Okay. Can we -- Commissioner 21 Vasquez? 22 COMMISSIONER VASQUEZ: Are we for our contractors 23 and others, are we going to ask them to adhere to the 24 same policy around campaign activities? It probably

won't be relevant for anyone but just wanted -- I don't

1 want to -- I quess I don't want to make an assumption. 2 CHAIR KENNEDY: Commissioner Andersen? 3 COMMISSIONER ANDERSEN: I know the line drawing, and 4 I believe that Commissioner Sadhwani would be probably 5 saying this about these next -- these ones if she was 6 here, the idea is, yes, you want to ask all the 7 questions. They must disclose everything. It is not an 8 automatic dismissal. It's not an automatic 9 disqualification. But the intent would be -- and you 10 know, Russell, if you would make sure that this is in 11 there, this is what I was saying was a conflict of 12 interest, yes, the same criteria needs to be disclosed. 13 And then it's up to us to decide if it's disqualifying or 14 not. 15 COMMISSIONER YEE: We had not thought of that. 16 we did have to add it, would that apply to a whole firm? 17 I mean if they --18 It applies. Well, it does COMMISSIONER ANDERSEN: 19 apply to the firm. And they always have those kind of 20 conflicts because they have to bring that up. Again, 21 they'll have them because, in voting rights, they're 22 going to basically work, you know, with Democrats or 23 Republicans and they'll have issues, and we just need to be aware of them all. And then we decide how that -- you 24 25 know, if it's disqualifying or not.

1 CHAIR KENNEDY: Okay. With that, are we ready to 2 turn the afternoon over to the Outreach Subcommittee? Commissioner Yee? 3 4 COMMISSIONER YEE: Okay. Not quite. 5 So those changes all sound good to me. I think we can go forward with those. I think we'll stay with the 6 7 ten cases. It sounds like that's actually a reasonable 8 ask. 9 For the Voting Rights Act Counsel, I think the 10 suggestions that the caller had this morning, actually, 11 are pretty good, so I think we can also incorporate 12 those. Shall I go over them? I actually typed them 13 up --14 CHAIR KENNEDY: Yes. 15 COMMISSIONER YEE: -- during lunch, and so let me 16 see if I can manage to share a screen. Wow, that worked. 17 Okay. Here we go. 18 CHAIR KENNEDY: Can you enlarge that as much as 19 possible please? 2.0 COMMISSIONER YEE: Okay. Oh, I have to do that 21 here. 22 CHAIR KENNEDY: Grab your slider down at the bottom 23 right. 24 COMMISSIONER YEE: Oh, I see. No. Okay.

Starting at the top, the section 2, the very end of

that section, "Any applicant wishing to apply," that
sentence, just remove that unless we actually do get that
posting up in time, you know, so it's there.
Down to section 5, first paragraph where it says,
Based on the 2020 census," based on the discussion
pefore lunch, just change that to "public data," so that
could be the census, ACS, right, and so forth, voting
records, such as "public data."
The second paragraph, the short paragraph, change
'expertise," so, "In addition to expertise with the
California Elections Code" I'm sorry, "experience
in addition, experience with the California Elections
Code, change "experience" to "expertise," the caller
suggested.
I think I would leave Bagley-Keene in there.
And then there's that trailing considered there,
which we can just strike.
It's amazing how many times you can read something
over and miss small things.
Okay, stop me if anyone wants to discuss any of
chese.
COMMISSIONER SINAY: The Bagley-Keene one
COMMISSIONER YEE: So

would like to keep that in? Because every time I've

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1
    ready something where we have Bagley -- the public keeps
    asking us not to include it because it becomes
    restrictive.
 3
         COMMISSIONER YEE: So we're asking for experience
 4
 5
    with it, that would mean experience exercising good
    judgment about when it does or doesn't apply, I guess, so
 6
 7
    it's not -- I think that's relevant.
         COMMISSIONER SINAY: But then should we ask that
 8
 9
    versus what is your experience with Bagley-Keene?
10
    Because someone may have everything else but not have
11
    done -- you know, we have other legal counsel for Bagley-
12
    Keene.
13
         COMMISSIONER YEE:
                            True.
14
         CHAIR KENNEDY: I had seen Commissioner Akutagawa's
15
    hand.
16
         COMMISSIONER YEE: And then --
17
         COMMISSIONER AKUTAGAWA:
                                  Thank you, Chair.
18
         COMMISSIONER YEE: -- Commissioner Vasquez as well.
19
         COMMISSIONER AKUTAGAWA:
                                  Thank you. Thank you.
20
    was just more of a question. I wasn't sure if this got
21
    discussed earlier, but during Justin Levitt's
22
    presentation, I think Commissioner Sadhwani, or maybe it
23
    was prior to him coming on, Commissioner Sadhwani said
24
    something about the possibility of VRA Counsel also
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having their own RPV analyst. And I was looking through

1 the Statement of Work and I'm not quite sure if it's -at least for me, it wasn't clearly stated that that would 3 be an option. And is that something that would be an 4 expectation that you would want the VRA Counsel to come 5 with, and whether or not that needs to be laid out much more explicitly in the Statement of Work? 6 7 COMMISSIONER YEE: Good question. It's actually 8 mentioned, but only briefly, and that's in item three 9 below. 10 COMMISSIONER AKUTAGAWA: That's what I thought. 11 COMMISSIONER YEE: Yeah. The advice will 12 require --13 COMMISSIONER AKUTAGAWA: Because it wasn't really 14 clear that that -- would we want them to do that, I guess 15 is maybe more the question, given what Commissioner 16 Sadhwani had said earlier? 17 COMMISSIONER YEE: Right. So we drafted this in the 18 middle of all of those debates over what to do. And even 19 now, you know, we're not landed yet on which route to 20 take, so we wanted to leave the option open but not spell 21 it out yet. 22 COMMISSIONER AKUTAGAWA: Or it is an option to 23 include that that's something that we would be open to so 24 that it leaves that flexibility but it's also spelled out 25

that we would interested in seeing what they would come

1 | forward with?

COMMISSIONER YEE: We could ask for that more explicitly, sure, you know, that they -- we would prompt them to actually provide -- or to weigh in on that question and, perhaps, provide a proposal, rather than just leaving it open. We could do that.

CHAIR KENNEDY: Yeah. In fact, on that, it might be useful to put that under Personnel in the submission format as a second bullet. If there is an intention to bring your own consultant, then we need that information in that Personnel section.

COMMISSIONER YEE: Right. Okay. We can add that.

CHAIR KENNEDY: Commissioner Akutagawa?

COMMISSIONER AKUTAGAWA: Sorry. One more question on that. That just reminded me that I did have one other question.

I noticed that in the Litigation Counsel there was a section under Personnel that said that the Commission would need to approve any additions to the team and that they would need to bring it forward to -- or maybe it was in this one. Sorry. Maybe it's the other way around.

I think in one of them it was saying that the Commission needs to approve any additions to the legal team, and that they would need to bring them forward so that we can approve it. I think it then -- yeah, I think

1 it's not in the Litigation Counsel Statement of Work. And do we want to apply the same standard to both or was 3 there a reason why one had that kind of caveat versus the 4 other one? 5 COMMISSIONER YEE: No, there was not a particular reason. We just did not think of that. 6 7 COMMISSIONER TURNER: I'm looking for that entry. Which one is it on? I don't see it. 8 9 COMMISSIONER AKUTAGAWA: Yeah. I'm looking for it 10 real quick. 11 (Pause) 12 COMMISSIONER YEE: I'm actually not seeing it. 13 COMMISSIONER AKUTAGAWA: Sorry. I thought I read it 14 under the Litigation Counsel. 15 COMMISSIONER YEE: In the Litigation Counsel, yeah, 16 section 2, the third paragraph talks about the Commission 17 retaining the right, at its discretion, to hire others. 18 CHAIR KENNEDY: Oh, it is in the Litigation Counsel 19 at the bottom of, I believe, the first -- no, the second page where it says, it talks about, "Prior to the date of 20 21 additional assignment the law firm or entity must submit 22 a resume and Certification of Non-Conflict identified in 23 four below for preliminary review and approval, and then 24 the individual may be cleared to work on behalf of the

Commission until final approval. Final approval must be

1	obtained by a supermajority vote of the full Commission."
2	That's the paragraph you're referring to
3	COMMISSIONER AKUTAGAWA: Yes.
4	CHAIR KENNEDY: Commissioner Akutagawa?
5	COMMISSIONER AKUTAGAWA: Yes. Yes. And I didn't
6	see something similar under the VRA Counsel. I think
7	that's where it was.
8	COMMISSIONER YEE: Right. Right. Yeah, we can copy
9	that over.
10	CHAIR KENNEDY: Okay. Commissioner Vasquez?
11	COMMISSIONER VASQUEZ: Yeah. I was just going to
12	offer a potential solution for Commissioner Sinay's point
13	about Bagley-Keene potentially being restrictive. Could
14	we just generalize instead of referencing Bagley-Keene,
15	since I think we're looking for folks, this is a
16	nationwide search, to say open familiarity or open
17	government law open government and sunshine laws?
18	COMMISSIONER YEE: Let's think. Even if it were an
19	outside firm, outside-California firm, they would still
20	need it would still be under Bagley-Keene because, I
21	mean, the work is here, I believe, right? So
22	CHAIR KENNEDY: Right. But that's where our own
23	counsel, chief counsel and Marian, will be able to
24	provide the necessary guidance on those.
25	COMMISSIONER YEE: Oh, right. And they may not have

1 done any work in California before. Right. Right. COMMISSIONER AKUTAGAWA: Right. 3 COMMISSIONER YEE: So yeah, okay. So open 4 government and sunshine laws. Okay. That's --5 CHAIR KENNEDY: Anyone else? I'm only seeing a 6 portion of my screen. 7 COMMISSIONER YEE: Okay. COMMISSIONER ANDERSEN: I just want -- on Bagley-Keene, I mean, it's not like -- it isn't as though you 10 have to have it because you're asking. If they don't 11 have the experience, they don't have that experience. 12 It's just I like, though, the idea of adding like the 13 sunshine, you know, other open meeting, sunshine, and put 14 like -- you could even say, for example, Bagley-Keene. 15 And that way anyone in California is, obviously, going to 16 put that in. But that's doesn't mean it's -- you know, they might have expertise in that same field. We just 17 18 want to know what kind of experience they have. So if 19 they don't have it, then that doesn't mean, oh well, 20 you're out. 21 COMMISSIONER TURNER: That can also be accomplished 22 in an interview question, right? 2.3 COMMISSIONER ANDERSEN: In looking into it further, 24 absolutely. But if we don't ask it there, then we would 25 never know.

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         CHAIR KENNEDY: Marian, could we get your thoughts
 2
    on this?
 3
         MS. JOHNSTON: I think that it is something that
 4
    you're Counsel can look for rather than relying on
 5
    outside counsel.
 6
         CHAIR KENNEDY: Thank you.
 7
         Anyone else?
         COMMISSIONER FERNANDEZ: Chair, this is Commissioner
 9
    Fernandez.
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         I agree. I mean, I don't want -- this is for a
11
    Voting Rights Act Counsel, so we really are looking for
12
    hat expertise. And I don't want to exclude anyone or
13
    anyone feel that they're excluded or not apply because
14
    they feel they have to have Bagley-Keene. So I would
15
    recommend maybe changing the wording. But I don't think
16
    it's something that we necessarily need to look for, for
17
    this position.
18
         COMMISSIONER YEE: So we could just strike the whole
19
    thing if --
2.0
         CHAIR KENNEDY: We could strike the whole thing or
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    we could go with Commissioner Vasquez's suggestion, which
22
    I think there's -- I mean, my sense is there's some
23
    support for that.
24
         COMMISSIONER YEE: Okay. So open government and
25
    sunshine laws?
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         CHAIR KENNEDY: Right.
 2
         COMMISSIONER YEE: Okay. That's fine. Okay.
 3
         Moving down section 5 to the bottom of the
 4
         page -- by the way, I didn't mention, we started
 5
    with the Statements of Work from the 2010 Commission,
    that's why this -- that's why some of this is here. So
 6
 7
    the two cases were from the Statement of Work from them.
 8
    And I, myself, wondered why these two and why not others.
 9
    We could just say, "and subsequent relevant cases," you
    know, to sections 2 and sections 5, Voting Rights Act. I
10
11
    mean, that would cover it, I think, right?
12
         CHAIR KENNEDY: Commissioner Turner?
13
         COMMISSIONER TURNER: Yeah. I was not clear on
14
    what -- what are you asking, Commissioner Yee?
15
         COMMISSIONER YEE: Okay. So this is section 5 --
16
         COMMISSIONER TURNER:
                              Uh-huh.
17
         COMMISSIONER YEE: -- item three --
         COMMISSIONER TURNER:
18
                               Yeah.
19
         COMMISSIONER YEE: -- at the bottom of the page, so,
20
    "Experience with section 2 and section 5 of the Voting
21
    Rights Act, including but not limited to issues with
22
    respect to," and then it starts listing the two cases,
2.3
    "Shaw v. Reno," and so forth. So the question is, why
24
    cite only those two? So instead, why don't we say,
25
    including -- so, "Experience with section 2 and section 5
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1 of the Voting Rights Act and subsequent relevant cases," and just leave it at that, so not cite any specific 3 cases? 4 Right. And that was the CHAIR KENNEDY: 5 recommendation from Common Cause and NALEO, was to drop 6 the specific case references. 7 COMMISSIONER YEE: Right, because it wasn't clear 8 why those two. 9 CHAIR KENNEDY: Right. COMMISSIONER ANDERSEN: Oh, one -- sorry. One 10 thing, I would just jump in, you know, section 5 is the 11 12 one that was -- that has been taken down in 2013. 13 definitely need someone know that section 5 does not 14 apply. So we'd want to kind of -- I don't know if we 15 want to leave that in so they will address, specifically, 16 what the current law is or how we want to handle that? 17 COMMISSIONER YEE: So I think Marian has a response. 18 I think that it would be advisable if MS. JOHNSTON: 19 someone did have experience with section 5, that you all 20 knew about that. There is a possibility that section 5 21 is going to be reinstated. There's legislation that was 22 introduced this last session to it. And I believe that 23 Biden has come out in support of it. So it may be that a 24 year from now you'll be having to redraw your maps so 25 that you cover section 5.

1 COMMISSIONER YEE: Okay. And Marian, so to not cite 2 any particular cases, you think that's fine? Okay. 3 Moving on to the back of the page, section 6, 4 Submission Format. So we just discussed adding a prompt 5 to ask about an RPV analyst, whether they would want to provide one, and asked for their opinion on whether or 6 7 not they should or we should. Then that was under 8 Personnel. 9 Number 2 -- I'm sorry, number 3 -- item 3, so, "List 10 significant experience in redistricting activities." The 11 caller suggested changing it to list all experience so as 12 to not cherry pick. I don't know. I'm not -- I 13 understand the point. I'm not persuaded. And then 14 change or expand "redistricting activities" to include 15 "districting, redistricting, and election activities," to 16 cover other work. 17 The, also, per the suggestions, adding an item, 18 letter E, at, "Any experience with other than VRA-related Voting Rights Litigation." And letter F, "Any relevant 19 20 publications." 21 Any thoughts on those? 22 CHAIR KENNEDY: I'm not seeing the full gallery, so speak up. 23 24 EXECUTIVE DIRECTOR CLAYPOOL: Oh, okay. Thank you.

My hand was getting tired from waving.

I just wanted to go back to what we were talking about as far as section 5 goes. And I think that we had talked about this before, that we need to be prepared to cover all the bases so that you don't have to come back to redraw your lines in a year. And so it would be very important, I think, that all this analysis almost be predicated on those sections being put back in, and that we be prepared with the -- with whatever we would need to get clearance, even though they don't apply now. So I know we've discussed that before but I think that's a very important point that we need to keep in mind. That's all. CHAIR KENNEDY: Thank you, Director Claypool. Anyone else? COMMISSIONER TOLEDO: I just had a quick question for Marian specifically around licensure requirements and/or years of experience, especially if they're going before the Supreme Court or the California State Supreme Court, and whether we should include those there? I don't anticipate a problem because we'll be, likely, contracting with a firm, but just to be very specific about in our RFP as a minimal requirement. Well, some can always be admitted for MS. JOHNSTON: the purposes of a single case if they are associated with

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    a local attorney. So I don't know. If you really want
    to do a nationwide search, I don't think you should
 3
    require licensure in California. I mean, especially, it
 4
    depends on what kind of a case it is. If it goes to the
 5
    California Supreme Court, it's just going to be under
    California Law. But if it's a Voting Rights Act case, it
 6
 7
    will be in federal court.
 8
         COMMISSIONER TOLEDO:
                               Thank you.
 9
         COMMISSIONER YEE: I'll go ahead and stop share.
10
         CHAIR KENNEDY: Okay. So Commissioner Yee?
                            So I tracked everything
11
         COMMISSIONER YEE:
12
    suggested. I think I have it down. I can, of course,
13
    incorporate all of these. I don't quite know what steps
14
    to take from here though. I, you know, of course can
15
    reshare the updated draft. But you know, this would be
16
    incorporated in the full RFIs and then sent to the Office
17
    of Legal Services and off it goes. And we should not
18
    have any major changes from that point on.
19
         So what's the best way to proceed?
2.0
        CHAIR KENNEDY: Director Claypool?
21
         EXECUTIVE DIRECTOR CLAYPOOL: Chair?
22
         CHAIR KENNEDY: Are we best off approving it as
23
    modified and trusting that the modifications will be made
24
    as approved or should we have time to bring it back at
25
    the next meeting? How would you advise us to proceed?
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1	EXECUTIVE DIRECTOR CLAYPOOL: I would approve and
2	trust that the modifications are going to go in. That
3	allows us to push it in just push it forward that much
4	quicker. So I would approve it.
5	CHAIR KENNEDY: Okay. And any well, we need to
6	take public comment at this point, correct, Marian?
7	COMMISSIONER YEE: Somebody needs to make an actual
8	motion.
9	MS. JOHNSTON: Yes, you should have a motion.
10	COMMISSIONER YEE: So I move that we approve these
11	Statements of Work to include all changes agreed upon in
12	this discussion.
13	COMMISSIONER VASQUEZ: Second.
14	CHAIR KENNEDY: Commissioner Fernandez?
15	COMMISSIONER FERNANDEZ: I was going to second it.
16	COMMISSIONER VASQUEZ: Yeah. I think you were
17	first.
18	CHAIR KENNEDY: Okay. Any discussion?
19	Katy, would you please read the instructions for
20	public comment?
21	PUBLIC COMMENT MODERATOR: Sure thing, Chair.
22	In order to maximize transparency and public
23	participation in our process, the Commissioners will be
24	taking public comment by phone. To dial in to call
25	in, dial the telephone number provided on the livestream

1	feed. It is (877) 853-5247. When prompted, enter the
2	meeting I.D. number provided on the livestream feed. It
3	is 91505532099 for this week's meeting. When prompted to
4	enter a participant I.D., simply press the pound key.
5	Once you have dialed in you will be placed in a
6	queue from which a moderator will begin un-muting callers
7	to submit their comment. You will also hear an automatic
8	message to press star 9. Please do this to raise your
9	hand, indicating you wish to comment. When it is your
L O	turn to speak the moderator will unmute you and you will
L1	hear an automatic message that says, "The host would like
L2	you to talk and to press star 6 to speak." Please make
L3	sure to mute your computer or livestream audio to prevent
L 4	any feedback or distortion during your call.
L 5	Once you are waiting in the queue, be alert for when
L 6	it is your turn to speak and, again, please turn down the
L 7	livestream volume.
L 8	These instruction are also located on the website.
L 9	The Commission is taking public comment on the
20	motion I don't know how to call that, the motion for
21	the VRA.
22	CHAIR KENNEDY: The motion to approve the two scopes
23	of work as amended during this discussion.

PUBLIC COMMENT MODERATOR: That is what we are

taking public comment on. And we have no one in the

24

1 queue. CHAIR KENNEDY: Okay. We'll stand by for two 3 minutes. Commissioners, any further thoughts or comments at 4 5 this point? Commissioner Ahmad? 6 7 COMMISSIONER AHMAD: Thank you, Chair. Depending on the outcome of this vote, if the RFI is 9 approved and it goes forward, when can we expect a final draft to start sharing with our networks? 10 11 CHAIR KENNEDY: Director Claypool? 12 EXECUTIVE DIRECTOR CLAYPOOL: So we get the 13 modification and we put it into the shell. Then it 14 will -- we will send it to the Office of Legal Services. 15 They will start their approval, the approval process. 16 That was, in my original timeline, that was where we had 17 talked about the 45 days, but we're hoping for expedited. 18 So if we get expedited, I would hope that we would have 19 it sometime in the second or third week of December. at the worst case, we get it at the end of December, and 20 21 then we start sharing it in January, but we're shooting 22 for that middle part. So that's the timeline off the top 23 of my head. 24 CHAIR KENNEDY: Very good. 25 Commissioner Toledo?



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         COMMISSIONER TOLEDO: I just wanted to clarify.
    Would the scope of work still go through legal counsel,
 3
    so our General Counsel would still have an opportunity to
    review the scope of work prior to finalizing it, or are
 4
 5
    we finalizing it before that review? And that's just a
    clarification question.
 6
 7
         CHAIR KENNEDY: Director Claypool?
         EXECUTIVE DIRECTOR CLAYPOOL: Yeah.
                                              The Chief
 9
    Counsel and your Counsel is going to see everything,
10
    absolutely. It's going to run through her. We have to
11
    make sure that it meets that standard, so that's the next
12
    step.
13
         CHAIR KENNEDY: Very good.
14
         Our two minutes have lapsed, Katy. Has anyone
15
    joined the queue?
16
         PUBLIC COMMENT MODERATOR: Someone just came in.
17
         CHAIR KENNEDY: Perfect.
18
         PUBLIC COMMENT MODERATOR: And the person who just
19
    dialed in, if you would like to make a comment to raise
    your hand? If you're just hear to listen, that's okay,
20
21
         But if you'd like to comment, please press star 9.
22
    Yeah. Okay. Please state and spell your name for the
23
    Court Reporter. You're on the line. Can you please
24
    state and spell your name for the Court Reporter?
25
         MS. CAMACHO: Yes.
                             Sorry about that.
                                                I was muted.
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- 1 It's Lupe Camacho, L-U-P-E, last name, C-A-M-A-C-H-O. 2 PUBLIC COMMENT MODERATOR: And please share your 3 comment. 4 MS. CAMACHO: Yes. I wanted to, I guess, circle 5 back to the question that was asked earlier about where the RFI was going to be published and made public for 6 7 anybody to be able to submit proposals. So I just wanted to find out if that was something that was solidified 8 during the meeting today? 10 CHAIR KENNEDY: Thank you for your question. My understanding, from the chair, is that the Subcommittee 11 12 had not yet considered that but that we anticipate that things will circulate through members' networks. And out 13 14 Interim Counsel has advised that it would have to be 15 publicized as all other similar contracting actions from the Commission. 16 17 Marian, am I correct?
- 18 PUBLIC COMMENT MODERATOR: Your microphone.
- 19 MS. JOHNSTON: I assume on your own website, as
- 20 well.
- 21 CHAIR KENNEDY: Well, I hope this answers your
- 22 question, and thanks for calling in.
- 2.3 MS. CAMACHO: Yes. Thank you very much.
- 24 PUBLIC COMMENT MODERATOR: And that was our only
- 25 caller.

- 1 CHAIR KENNEDY: Very good.
- Then we can proceed to a vote. I recalled last
- 3 night that we had taken a decision to change our order of
- 4 voting to start with the person after the Chair in the
- 5 alphabetical list. So just wanted to remind headquarters
- 6 of that change in our voting procedure. So if we could
- 7 start the process with Commissioner Le Mons, and then I
- 8 | will be last.
- 9 MS. SHEFFIELD: All right. Okay.
- 10 Commissioner Le Mons?
- 11 VICE CHAIR LE MONS: Yes.
- 12 MS. SHEFFIELD: Commissioner Ahmad? Oh, is it going
- 13 | this way, straight down? Okay. Okay.
- 14 Commissioner Sadhwani? No.
- 15 Commissioner Sinay?
- 16 COMMISSIONER SINAY: Yes.
- 17 MS. SHEFFIELD: Commissioner Taylor?
- 18 COMMISSIONER TAYLOR: Yes
- 19 MS. SHEFFIELD: Commissioner Toledo?
- 20 COMMISSIONER TOLEDO: Yes.
- 21 MS. SHEFFIELD: Commissioner Turner?
- 22 COMMISSIONER TURNER: Yes.
- 23 MS. SHEFFIELD: Commissioner Vasquez?
- 24 COMMISSIONER VASQUEZ: Yes.
- MS. SHEFFIELD: Commissioner Yee?

- 1 COMMISSIONER YEE: Yes.
- 2 MS. SHEFFIELD: Commissioner Ahmad?
- 3 COMMISSIONER AHMAD: Yes.
- 4 MS. SHEFFIELD: Commissioner Akutagawa?
- 5 COMMISSIONER AKUTAGAWA: Yes.
- 6 MS. SHEFFIELD: Commissioner Andersen?
- 7 COMMISSIONER ANDERSEN: Yes.
- 8 MS. SHEFFIELD: Commissioner Fernandez?
- 9 COMMISSIONER FERNANDEZ: Yes.
- 10 MS. SHEFFIELD: And Commissioner Fornaciari?
- 11 COMMISSIONER FORNACIARI: Yes.
- MS. SHEFFIELD: And Commissioner Kennedy?
- 13 CHAIR KENNEDY: Yes.
- 14 MS. SHEFFIELD: Okay. Thank you.
- MS. JOHNSTON: The motion passes with the special
- 16 vote.
- 17 CHAIR KENNEDY: Thank you.
- 18 COMMISSIONER YEE: Thank you all.
- 19 CHAIR KENNEDY: So that concludes our segment with
- 20 | the VRA Compliance Subcommittee.
- 21 And I would like to turn the afternoon over to the
- 22 Outreach Subcommittee with a reminder that we have a
- 23 break coming up at 3:25.
- 24 COMMISSIONER SINAY: Thank you, Chair.
- 25 | Commissioner Vasquez, I'm going to -- is it okay if

1 I start with just kind of giving an overview of the different folks we've talked to, and then you can start 3 walking through the plan? 4 COMMISSIONER VASQUEZ: Sure. 5 COMMISSIONER SINAY: It's not a plan. It's not a map. We still need to figure out the right word. 6 7 But anyway, we've met with a lot of different 8 people. And Angela and I have actually kind of -- sorry. 9 Commissioner Vasquez and I have taken -- sometimes we 10 meet together, sometimes we divide and conquer, just 11 because. But I spoke with Jonathan, as well, Jonathan 12 from Common Cause, and James Woodson, who also presented 13 to us yesterday. And just part of it was I was reaching 14 out to them because we had an agenda item and wanted 15 to -- I constantly kind of touch base just to update 16 folks and answer any questions. And unfortunately, 17 Alejandra Ponce De Leon, who has also presented and 18 called in many times, her father passed away, so she 19 wasn't able to join us. But Jonathan had a couple of 20 things he wanted us to know. 21 First of all -- and this comes from the whole, the 22 network. And we've heard some of this already because 23 they've called in or they've shared their comments. 24 his first comment to me was, "Wow. You guys are working

really, really hard." And I think that's important for

all of us to hear.

And when he says, "you," you know, he means you, all of you, all of us. And he wanted to thank us for being so intentional in the work that we're doing and wants us -- and wanted us to understand that this is an art, not a science, which I thought was -- when Commissioner Le Mons said it yesterday, I was -- I smiled because it was twice that it's been said this week. And I think it's a great thing to keep reminding ourselves because sometimes we try to turn something into a science that's really an art. And it's an iterative process, which I've heard a couple of times being mentioned to us as well.

And then, you know, the comment about please take the pressure off of numbers and make sure that you're reaching a diverse swath of communities. And we discussed how we kind of were looking at it as the numbers and then the representation and accessibility.

And then regarding the grant making, which will do, and I'm making this -- sharing all of this with you publicly, just so that it is -- that we all have it. The community is really excited about this process. And as we've heard several times, they prefer a third party.

And his summary was a little different than the summaries we heard yesterday from James. But the main thing is, that he was saying that really struck a chord with me,

was to insulate the Commission from any outside perceptions that we may be biased, or that many of those that we find may be left of center, or any other type of perceptions from the community.

Also, that it's awkward to take money from government and then do advocacy towards that government entity. And that redistricting is much harder for census. And not all groups who did the census may be appropriate to do redistricting. And then he added on that one, "I'm not sure I believe that," is what he said.

I just, during lunch, popped into a Census Legacy meeting. That's what they're calling where the census tables are staying on to do other work for San Diego.

And right when I popped in they started talking about redistricting. And there was a lot of excitement around that piece. I couldn't stay very long or ask any questions.

But the -- and then they said just to be careful, that the census regions, some of them were great and others of them were so-so. And I think we're all learning that as we're making our calls, that some of the folks that we email, they respond right away, and others don't. Obviously, Commissioner Turner's was the best in all the work she did. But just wanted them to -- they wanted us to know that if you're ever trying to reach out

and people aren't getting back to you, don't feel bad, that that's just -- that's some.

Megan Thomas from San Diego Grantmakers. Amy is a consultant with Philanthropy California. And Megan Thomas is on the leadership of Philanthropy California. Philanthropy California is comprised of the three big grant-maker associations, so Northern California Grantmakers, Southern California Grantmakers, and San Diego Grantmakers.

I also spoke with Am at Philanthropy California, and

And the big update was that state groups that have been funded include the Asian-American Advancing Justice in Los Angeles, and the Black Census and Redistricting Hub, MALDEF, and NALEO. And they have reached out several time several times to the California Native Vote but they weren't ready to submit a proposal, so that's just something for us to keep in mind.

And the types of activities that they funded are varied, are wide, and they didn't give me -- like I don't know who's doing what. I wasn't able to get that information. I think we can get that information. What I learned was that Amy's contract has been over. And so by the time I was asking her for this, she was just being very kind in sharing.

For the sake of time, would it make -- why don't I

just copy and past this into an email so you call can
read who the organizations are and what types of
activities that they got funded in, instead of me just
listing them off; does that make sense? I'm seeing nods.

Okay.

2.3

And then for the regional grants, so they did the state grants, and then they did regional grants. The regional grants, they've done five and they're at \$75,000 each. And they were only -- it was Inland Empire, San Diego, Orange County, Los Angeles, and Fresno. So again, the focus is very Southern California, you know, if Fresno is the furthest north. So those are the two levels that they have the funding for and that they have made the grants to.

And then, just in popping into different meetings and stuff, had conversations with local groups in San Diego, like MAAC Project, San Ysidro Health. And PANA mentioned it last week when they met with us, as well, that there's a concern that if you give money to the state groups, they're great for the training and stuff but the money doesn't come down to the local groups if we're trying to support the local groups.

And they all appreciate unity mapping and efforts to bring different groups together. But they also want to make sure that the local individuals and local groups

1 have direct access to the Commission. And yes, redistricting is harder than the census but the 3 communities are ready to do more. So I just wanted to 4 share that. 5 One of my lessons learned this session is when you -- that some of these updates, I probably should have 6 7 shared when we talked at the beginning of the meeting since -- just so that the community and we did have these 8 9 conversations and such. And I guess we're still learning 10 our processes. 11 Commissioner Vasquez, do you want me to share my 12 screen? 13 COMMISSIONER VASQUEZ: Sure. I mean, we're not 14 editing, at least right now in real time, so we can edit 15 in real time. I mean, I imagine we will get feedback 16 but --17 COMMISSIONER SINAY: Yeah. 18 COMMISSIONER VASQUEZ: -- it's up to you. 19 COMMISSIONER SINAY: No, you're right. It's easier 20 to talk that way. And everyone probably has it. 21 COMMISSIONER VASQUEZ: Yes. But if you wouldn't 22 mind, as we get feedback, keeping note of it? 2.3 So if -- everyone, if you're not already there, on the website it's attachment 10, Proposed COI Budget 24 25 Strategy Map. And so we have led here with three

proposed actions for the Commission to consider with background information.

But you'll see, we have put quite a bit of work into fields where we have information. But really everything in the background session — in the background section is guideposts and not intended to be exhaustive or limiting. They are foundational information from which staff will use as a launching pad.

So you know, what is in the background section also should reflect much, if not all, hopefully all of the input that the Committee received from you all, was it two weeks ago, through the Miro exercise. So again, while we anticipate having and welcome yours and the public's feedback on the background section, that is sort of for informational purposes.

The proposed actions we have framed as, ideally, intentionally building in some flexibility so that staff can take, again, take this information, including the background, and come back with a more detailed work plan, including staffing, et cetera.

So in walking you through the first proposed action, it is for staff to create a grant-making structure to fund local groups that will assist the Commission in its outreach, engagement, and activation efforts with the following parameters, so grants to inform, engage and

1 activate. We're proposing the size of the grants to be in the range of 5,000 to 20,000. We would like a 3 structure that prioritizes local groups, connecting the 4 Commission to hard-to-reach communities. And that the 5 process that is created be timely so that the local groups are funded, you know, receive the money by March 6 7 2021. Should I stop there or should I go through all 8 9 three? 10 COMMISSIONER SINAY: And can I add one thing? 11 We originally had here for staff to create a grant-12 making structure with a third party or with a 13 philanthropic entity. We ended up taking it out because 14 we've ended up getting kind of mixed messages from 15 Philanthropy California, not that they're the only ones 16 we could partner with, but since they've been already 17 doing redistricting grants. 18 You know, since then I've had another conversation 19 with their leadership versus their consultant. And

You know, since then I've had another conversation with their leadership versus their consultant. And they're open to having that conversation and seeing how we can make it work. And so the idea here is really to find and efficient and effective way to get the funding to the groups and to make sure that the funding -- there isn't a little bit taken here, a little taken here, and by the time it gets to where we want it there's very

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1 little left. So this is really getting -- asking staff to just go be creative. 3 COMMISSIONER VASQUEZ: Should we -- I can facilitate. 4 5 Commissioner Turner? COMMISSIONER TURNER: Thank you. Just a quick 6 7 question up front. Looking at the size of the grants, and Commissioner 9 Sinay was just saying, you know, by the time you, I 10 quess, allocate it at a certain level there will be 11 nothing left. This almost feels like a nothing left to 12 start out with. 13 And so I'm wondering on grant sizes of \$5,000 to \$20,000, will we also have some idea of what the 14 15 expectation is that groups on the ground would do with 16 this amount of money? 17 COMMISSIONER VASOUEZ: Yes. Yes. So we -- that's 18 sort of, hopefully, contained within the plan that will 19 be proposed, the expectations for those grants. But 20 again, also knowing, you're right, that that's a fairly 21 small amount, if the groups receive -- we were -- again, 22 this is sort of the logic. If the groups receive money 23 by March, theoretically, you know, staff and activities 24 don't really start until April. And then we have April,

May, June, July, potentially. If our working deadline is

August, that's about four months or a quarter of -- or a little more than a quarter of a year of work that we would be paying for.

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So again, we -- I think, also, we may come back -we may get back a work plan that says these grant amounts
aren't really going to be sufficient. We'd only be able
to fund X number of groups. We don't think that we'll be
able to cover the state. So again, these -- we're trying
to give some parameters so that staff isn't trying to
create something out of thin air. But trying to build in
some flexibility but, also, some guardrails for staff to
get us a more detailed plan.

And also, we're now still -- we don't have a deputy executive director. And I think as Commissioner Sinay, over the last two months, have been developing this and putting thought into this, we keep having to kick some things down because we don't yet have a leader, and executive leader over the whole thing for which to hand this off. So we're trying to thread that needle, again, of giving enough details so that things can get started but not tying things too tightly that we can't undo them, they're not working.

So -- but thank you. Yeah, thank you for that question. And I acknowledge that the size of the grants is, at this point, somewhat arbitrary.

1 COMMISSIONER SINAY: And that these are the 2 parameters, kind of, for the program but not the parameters for the application or the guidelines. 3 4 There was Commissioner Le Mons and Commissioner Yee. 5 COMMISSIONER VASOUEZ: Yeah. Commissioner Le Mons? 6 7 VICE CHAIR LE MONS: Yeah. My recommendation would be whatever the grant window is, you know, the range, 8 9 that we stipulate that that is the direct-to-organization 10 amount. And any overhead or cost associated with the 11 distribution of those resources is budgeted separately so 12 that that end number, whatever it is, that ultimately, I 13 would imagine, once we get a plan are tied to specific 14 activities, meaning we want X done and we know the price 15 point for that. And an organization doing that 16 particular set of activities would get this type of disbursement versus a different set of activities. 17 18 But my main point is to really segregate. We would 19 have a separate line item in terms of a budget for our 20 outreach that is the cost to handle administering this, 21 separate and apart from the in money. Hopefully, that 22 makes sense. 2.3 COMMISSIONER VASQUEZ: It does make sense. And I 24 think that's sort of when we even put this out we had

not -- we were not factoring in sort of the

administration of it, whether it's a philanthropic organization or some other entity.

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COMMISSIONER SINAY: We did ask that question, like from Philanthropy California, what would it be? Because we did want to bring that to the group. And as I said, that we kept -- we kind of got some mixed messages. But as staff goes out, that's a very -- that's one of the big questions, right? What is it going to cost us? And then separate it out and we can say which bucket.

CHAIR KENNEDY: Commissioner Yee?

COMMISSIONER YEE: Thanks for all this good work. So I think you might have addressed this but I just didn't -- it doesn't become entirely clear to me.

So the sole question of whether to administer grants directly or to find trusted partners to do so, so are we leaving that open to staff or is that still an open question and they can make that call?

COMMISSIONER VASQUEZ: Make that call in that as they're developing the plan they can make a proposal based on the information they received. And again, as always, we, as a Commission, will have to say, yes, that structure makes sense or, no, that structure does not make sense. So yeah.

COMMISSIONER SINAY: I'm going to jump over to proposed action 3, which is -- which we're kind of --

1 we're trying to figure out a date. And this is where staff, it will be -- you know, but we were saying by 3 December 14th we would have the different pieces that 4 we -- the work plan, as well as the kind of the outline 5 for the grant, you know, the grants program so that we can approve all that. We wanted to give staff some time. 6 7 But we can't too much time because, especially with getting the RFP, well, whatever we are going to use, the 8 9 guidelines, out. CHAIR KENNEDY: Commissioner Fornaciari? 10 11 COMMISSIONER FORNACIARI: So I'm coming from a place 12 of complete ignorance in doing this kind of stuff here 13 but I mean, it occurs to me that there's a time issue, 14 potentially, here with regard to, you know, which path 15 we're going to take. And if we -- and so I'm kind of 16 feeling like, and I could be wrong here, if we don't give 17 the staff quidance on which direction the Commission is 18 more comfortable with up front, could that cause delays, 19 unwanted delays at the other, you know, at the other end? 2.0 CHAIR KENNEDY: Marina? 21 The only way to avoid that delay MS. JOHNSTON: 22 would be if the staff provides two alternative plans and 23 that's twice as much work. So it would be, I think, very 24 helpful if you let the staff know which route you would

prefer them to work on. You know, right now you don't

1 have your deputy executive director, so -- and no staff 2 to do it. 3 COMMISSIONER VASQUEZ: Perhaps -- so in anticipation 4 of this conversation going long, we have reserved time 5 next week for a conversation about these components. Since it sounds like the grant-making structure is a 6 7 point of conversation, maybe we should have that conversation next week about where -- which road should 8 9 the Commission pursue? COMMISSIONER SINAY: And I think the main reason 10 11 Commissioner Vasquez and I aren't making a recommendation 12 one way or the other is we don't feel like we have enough 13 information to recommend one path or the other. But if 14 you call do feel like you have enough information, we're 15 more than, you know --16 CHAIR KENNEDY: Commissioner Le Mons? 17 VICE CHAIR LE MONS: I concur. I don't believe we 18 have enough information to make that decision because 19 some of it is beyond our control. And I think that 20 Director Claypool is doing some research. I'm assuming 21 that other staff will research. I can say what my 22 preference would be, which the community doesn't agree 2.3 with, but I think that if -- well, let me back up. Let 24 me back up and say it this way.

I think if our intention is to get the resources in

the hands of the local organizations, I think this is where we're going to have our issue, because it's a lot more easier to facilitate working with a grant maker or a statewide, those entities that have the infrastructure.

So I think that one of the outstanding questions for me is what is the level of management of the resources that's necessary to preserve integrity, to make sure that the resources are used appropriately, et cetera? And that can be made very complicated or that could be made very streamlined.

And so what we've got to back into is what is that complexity going to look like? And to me, that would help us better understand whether or not it's something that we might have to take on because of certain complexity issues or lack thereof, or we'd have to third-party it. And I think we then have to discuss all of the implications.

Let's just say, hypothetically, the shortest path would be for us to do it directly, if that's even an option. This is all hypothetical. We may say that we want to err on the side of doing that path because it gets us where we want to go in terms of getting the resources where we want. But we have to make sure that we put the right guardrails on to manage for perception. We might say that it's worth it. On the converse, we may

feel like it's not worth it and so we need another mechanism, even though it might not get as deep at the local level as we would have wanted.

So I think those are -- when I say we don't have enough information, I don't feel like I have the answers to any of those questions that would help me make an informed decision.

COMMISSIONER VASQUEZ: You -- I was just going to say, you are basically laying out the conversation

Commissioner Sinay at every meeting between us with those very questions, Commissioner Le Mons, so, yeah.

COMMISSIONER SINAY: And there are creative ways

to -- the insulation fees -- I don't know if I'm using

the -- well, one of the thoughts was we -- you know,

public-private partnerships are very in and innovative

right now. And this is the Citizens Commission. And so

the way we can insulate ourselves is to create a grants

committee that includes community groups, as well as

Commissioners, as well as philanthropy, and then we've

just insulated ourselves. And so there are ways that we

can do the grants, you know?

So it's how do you create, you know, the risk management, also the cost, and the level of complexity?

Obviously, if we're doing it, managing that committee, still it's cost on staff to manage that committee.

1 But you know, so we've had fun thinking through some 2 of the creative ways we could do it. CHAIR KENNEDY: Okay. Commissioner Akutagawa, and 3 4 then Commissioner Le Mons. 5 COMMISSIONER AKUTAGAWA: I quess thank you, Chair. And thank you, Commissioner Le Mons. I think you 6 7 brought up some of the things that I had that I wanted to 8 say. 9 I think, with that said, I do have -- one of the 10 things that yesterday's presenter, I think it was either 11 James Woodson or Kevin Cosney, one of them from the Black 12 Redistricting -- Census and Redistricting Hub mentioned 13 that struck me, and I think maybe this is the part where 14 I began to, you know, weigh more from having us do the 15 work, which is if we give money directly to an 16 organization, I think what I heard is the relationship 17 becomes complicated because anyone that we're going to 18 give money to is, obviously, going to have the best 19 interest of the community I mind, which is what we want 2.0 them to do. 21 But at the same time I think they're going to be in 22 this awkward place where they're going to also be trying

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the population of California. And so it's as much their money as it is our money, and as much as it is the communities money, too.

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And so it does get me thinking, you know, how do we find that balance if we decide to do it directly?

While I like the idea of a subcommittee, I am just imagining the kind of other complications that I think we've all been discovering in terms of Bagley-Keene and the requirements about open meetings. Who is to say, how do these people get elected to be on this Commission? I mean, I heard that loud and clear from James and Kevin particular, is like, you know, selecting people -- or I think, actually, it may have come from our commenters, Helen Hutchison and Lori Shellenberger, who talked about the bias that could be built in when we select one group over another. I mean, there's a lot of land mines that I'm now becoming more concerned about.

And I am also concerned, also because of the amount of time that we have that we need to ramp this up. And we don't have a lot of time.

I even circled the December 14th time frame because we don't have our deputy executive director onboard. We just got, you know, our communications director onboard. Is he going to be -- he doesn't -- he's not even fully staffed up right now. This is, literally, his second

meeting with us or like third day with us. Is he going to be expected to come up with this plan by himself with no staff, without understanding what kind of resources he's going to have? And then is he going to speak for the deputy executive director, which we don't even know when this person is coming on?

I think there's a lot of questions that I have right now that I am just raising as concerns, not that I don't like what you put out here because I was kind of excited about, yeah, let's get the money directly into the groups. But then, in hearing the presenter yesterday speak about it, it just took me down this whole other kind of path that I thought, oh, my gosh.

And then do we even have the time, on top of everything else that we're going to be doing, you know? Because we're going to be having to ramp up for public input meetings and all other kinds of things. Do we now need to also manage this money, which is going to take up, I think, a significant amount of time because it is the public's money? And I don't think we could just -- I know we won't be casual about it. And I know that we're going to be very careful. But that also means -- being very careful means a lot more time on top of what is already going to be required, or a lot of time in a short period, to really get what we need ramped up, so --

CHAIR KENNEDY: Thank you.

Commissioner Le Mons?

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VICE CHAIR LE MONS: So I hope this conversation is giving staff some insight into the kinds of additional things that they might need to explore, so I'm hoping that that's happening as they figure out what our options are.

I think that all of the comments that you just offered up and considerations and concerns, Commissioner Akutagawa, are possibilities. I really feel like until we really are clear about what we can do -- I mean, we could spend the next three meetings talking about all of these things without the information. So I'd recommend that we get the information and figure out what our paths are. And then we'll know what minefields we have to navigate to be able to make informed decisions based on what is actual.

Because there are -- I think one of the big distinctions that we haven't raised is that the difference with us and the previous group is it's we're making a decision about our outreach money, to give it to someone else, so that's the fundamental difference right there.

Last time there was an outside agency who used their own money. So it doesn't matter whether we do it

1 directly or we do it through -- whoever we choose to handle this money will be under the same degree of 3 scrutiny. So just passing it to a third party doesn't 4 suddenly solve that issue. 5 So I think that these are very important, intricate considerations that we have. But I think rather than, 6 7 you know, spinning out about all the potential pitfalls 8 of it, knowing what path we're going to walk might be a more focused way to look at, what are the pitfalls to 10 this path or that path, whichever ones we are 11 considering? 12 So that would be my thoughts about that. 13 CHAIR KENNEDY: Thank you. 14 Commissioner Akutagawa? 15 COMMISSIONER AKUTAGAWA: 16 CHAIR KENNEDY: Director Claypool, did you have your 17 hand up? 18 EXECUTIVE DIRECTOR CLAYPOOL: No. I had a thought, 19 but then Commissioner Le Mons stated it. 20 CHAIR KENNEDY: Okay. 21 EXECUTIVE DIRECTOR CLAYPOOL: Thank you. 22 CHAIR KENNEDY: Then Commissioner Fornaciari, 2.3 Commissioner Fernandez, and then I'll have a comment. 24 COMMISSIONER FORNACIARI: I'll wait. Thanks.

CHAIR KENNEDY: Commissioner Fernandez?

1 COMMISSIONER FERNANDEZ: I think Commissioner 2 Akutagawa was before me. 3 CHAIR KENNEDY: All right. I thought -- did you 4 have something further, Commissioner Akutagawa? 5 COMMISSIONER AKUTAGAWA: Yes. So thank you, again, Commissioner Le Mons. 6 7 I think based on what you're saying, I do -- let me just propose, I think if there is a leaning one way or 8 9 the other on the Commission, one thought I have is, to 10 save time, in terms of having the staff do some of the 11 research. For example, if we just decide we do want to 12 just give the money to a third party, then we could just 13 direct the staff to just look at that, instead of just 14 examining all of the potential possibilities. 15 And it will save us some time so that then, when the 16 December 1st meeting comes around, we're ready to move 17 forward much more quickly than to just have them kind of 18 figure things us, then us debate at that time, and then 19 try to then give, basically, what's going to be about a 20 week to two weeks for the staff to come up with a further 21 plan. That's just what I would just like to say in terms 22 of let's just make a decision one way or the other now if 23 anybody has any strong preferences. 24 And my thought is, I mean, I would just propose that

we do discuss, you know, do we want to just give to a

1 third party and just be able to have them manage that for us, and we'll just manage the one person versus multiple entities? 3 4 CHAIR KENNEDY: Thank you, Commissioner Akutagawa. 5 Commissioner Fernandez? COMMISSIONER FERNANDEZ: Yes. I do want to echo 6 7 what Commissioner Le Mons said. We're going to be 8 scrutinized and criticized whichever route we go. My 9 concern with going with a third party, I guess my concern 10 would be to make sure it's an open process. The same 11 names keep getting thrown around in terms of coalitions 12 and all this other stuff. And you know, I'm glad and I'm 13 happy that Southern California is covered, but I also 14 have Northern California that I'm really worried about. 15 And my concern is if we go to a third party and they 16 already have the coalition organizations they're used to 17 they might miss out on other organizations that are also 18 out there. And just because they're not linked to some 19 of these, common cause or philanthropy, that they won't 2.0 be selected. 21 So I'm really torn between do you go with a third 22 party? But if we do I want to make sure it's a very open 23 process because I am concerned about Northern California, 24 to be honest with you.

So that was mainly my comment, is either way we go

we're going to be criticized, but I'm also looking out for my part of the state.

COMMISSIONER SINAY: We also, just to respond to Linda -- I mean, sorry, Commissioner Akutagawa and Commissioner Fernandez, we had originally, when we first thought of this money way back when, there was a time when we thought as we're creating -- you know, it puts more onus on us to think of our outreach plan and where do we want to have focus -- not focus groups, but where do we want to have town hall meetings, and then we pay, you know, for the town hall meetings based on where we are. You know, as the regional teams and we split up, you know, we might identify who would be those partners. And we create a quick process.

I mean, we kept saying quick. And we don't have to create a complex. You know, it could be a two-page form that, a lot of things, they just check off. And they might do a little narrative. You know, which one of these activities are you going to do? Which region?

What county? You know, none of this has to be complex.

And so it can be -- I mean, that's another way that, yes, we would be doing it but we would be paying. Like we've always said, we want to pay for those groups who are going to be helping us on this effort, so it's a whole different -- it's not competitive, per se, but it's

because we built that partnership locally. You know, so it all kind of depends, I think, also, on how we want to do our outreach and how much Commissioners want to be involved.

As much as we've said there's a lot of stuff in here, I do want to bring up a few pieces just so as you're thinking through, you know, we are looking at the outreach being about informing the public, as we've talked about often, outreach and engagement. And outreach and engagement is just going a little deeper. So the informing the public would be launched in January. It would go through mid-February.

That's the time when we, as the Commissioners, get out there. You know, we -- I'd love to say we each have five presentations a week, but let's just say one. Even if we did one presentation a week, that's a lot of presentations out in the community. And these could be -- I know all the civic organizations are actually looking for presenters. People are having all these different Zoom meetings. And this would just be a dog and pony show that Mr. Ceja would help us, would create and train us on, and could just, you know, go out and do as many of those as possible.

And then it's about going in deeper, and then going in deeper. When we talk about work -- the workshop

1 piece, like train the trainer, that's really we're looking -- you know, that's -- it was a great point 3 yesterday of what are we doing and what are we seeing 4 them do, and that's not clear on this, and we do need a 5 little bit more clarity. But the community has -- there's community groups 6 7 that have been funded to do the train and trainer. And so it's how can we work with the train and trainer? You 8 know, so if we give someone, you know, if we give someone 10 \$10,000, can it -- part of that has to be that they have 11 to attend a train the trainer workshop so they're trained 12 by them, you know? And so there's just different ways of 13 looking at this. 14 Having said all that, I really, I go back and forth. 15 And so that's why I -- we -- that's why we haven't made a 16 recommendation, Commissioner Vasquez, is because 17 there's -- the three nuances that Commissioner Le Mons 18 brought up are really critical. And we've tried really 19 hard to get all the data for you all and it's been kind 20 of frustrating because we can't get it. 21 CHAIR KENNEDY: Okay. 22 Commissioner Taylor? 2.3 COMMISSIONER TAYLOR: Yes. Thank you. And maybe I

Do we have to think of it as a singular third party?

might address with Commissioner Fernandez.

24

1 If there's a third party that might specialize in Northern California, what if we employed more than one third party? And that sort of spreads it around. And 3 4 again, we're going to get scrutinized one way or another. 5 But at least it shows some diversity in who we give this money to so that they can reach different sets of 6 7 populations. COMMISSIONER VASQUEZ: I had made that 8 9 recommendation in some of our conversations in the 10 Subcommittee. So yes, that's also -- at least that seems 11 like a possibility for me to make sure that we got 12 regional coverage. 13 So we could also -- I mean, to that end, we could 14 think about whether we want to look at regional 15 philanthropic partners or whether we have a statewide and 16 then one that is doing hard-to-reach communities or, I 17 don't know, more than one sort of outlet for the money is 18 also, I think, an option. 19 But again, that's another road that we are asking 20 staff to explore and identify. Again, to Marian's point, 21 that's time. 22 COMMISSIONER SINAY: So having worked in kind of the 23 philanthropy world for twenty years, it used to be that 24 each Grantmakers Association was separate. And then when

it -- and then recently they created the Philanthropy

- 1 | California, which was bringing the three big Grantmakers
- 2 Associations together. We did talk to them about
- 3 Northern California and our concerns. And they did come
- 4 back with a list of partners that they have in Northern
- 5 California, you know, the community foundations and
- 6 whatnot.
- 7 So when it comes to philanthropy, one of the best
- 8 thought may be that it gets divided between the Northern
- 9 California Grantmakers, the Southern California
- 10 Grantmakers, and -- well, San Diego Grantmakers does
- 11 | Imperial, as well, but you know, there's different ways
- 12 of looking at it.
- I just want to make sure that we're clear with
- 14 | staff. When we're saying third party, we've been
- 15 thinking of a philanthropic entity that then can make the
- 16 grant. If we turn that into a competitive process, and
- 17 | then there's another competitive process to actually get
- 18 | the money, we're not getting that money out there any
- 19 | time soon.
- 20 And so it's really about how do we think through how
- 21 | we create a partnership with a philanthropic entity and
- 22 then they do the grantmaking.
- 23 CHAIR KENNEDY: Okay.
- 24 COMMISSIONER SINAY: So I want to just make sure
- 25 | that we have it right.

1 And it is break time. I did put my alarm on. CHAIR KENNEDY: Thank you very much. It is break 3 time. We'll see everyone back at 3:40 please. 4 (Whereupon, a recess was held from 3:25 p.m. 5 until 3:40 p.m.) CHAIR KENNEDY: Thank you and welcome back to our 6 7 afternoon session. We are continuing our discussion with 8 the Outreach Subcommittee. 9 I have on my list to speak, Commissioner Fornaciari 10 had passed. I'm coming back to you if you'd like to 11 comment now. If not, we'll move to Commissioner 12 Andersen. 13 COMMISSIONER FORNACIARI: No. I'm just going to 14 continue to listen and try to formulate my thoughts. 15 Thanks. 16 CHAIR KENNEDY: Okay. 17 Commissioner Andersen? 18 COMMISSIONER ANDERSEN: Okay. Thank you. 19 First of all, this is a lot of work. I really 20 appreciate Commissioner Sinay and Commissioner Vasquez, 21 who have been bringing up presentations and going 22 through. This is a lot of information. This is kind of 23 what everyone was looking forward to, you know, getting 24 out and seeing everybody and meeting everybody. And 25 COVID times, it really changed what we sort of get to do

1 | compared to what we were thinking of doing.

And you have come up with a -- basically, this is a really hard thing. You're trying to establish the task of outreach. Also, how to fund the outreach. And then how to implement both. And this is -- you have great questions. I don't necessarily have answers to them.

But what I do want us to have a look at is the timing of it because this is a piece that, quite frankly, alarms me, knowing what we have to do.

And also, I've always looked at this, and this is where we're maybe back to our sort of overall scope, to get people to properly participate, it's a three-touch process. And as you have down here, it's the education, then it's getting their participation, well, basically, you know, and then a third time around or fourth time around is when you actually get the real information.

And I'm alarmed, if we wait for activation of public hearings until March through June, we're in trouble.

And I like the way you have the education parts, inform the public, education, you're launching in January. Like I'd like that like as soon as. Also, I believe the COI tool is -- that's supposed to be ready early January.

And so as I'm seeing, I'm kind of seeing, hopefully,
the education part is number 1 touch. Getting their

information and the outreach is actually using the COI tool, using our other tools, contacting people is our second touch. That actually, rather than have -- you have down here starting in -- I guess education and some of the outreach, that's beginning almost right away, when we go out and start the presentations. And because what I believe is the people who are really into this will actually start presenting maps to us as soon as we start doing any presentations. So I'm thinking it will be -- our outreach is an ongoing thing from January, virtually to the end when we turn in the maps.

And so I think if we look it that way it might be a little easier in that we have to fund certain parts of it. But I'm concerned, if we wait and we don't have any actual activating, you know, we're not actually even starting to get COI tool going until March, I'd like that to start earlier and/or mid-February, and the idea being we actually have our information from everybody before the census data actually hits. And then from the census data hitting, then our public meetings are -- we have -- you know, also in early January, I'm kind of thinking Gantt chart here, trying to tie the outreach into the Gantt chart, and in phases.

And I'm thinking, in terms of our money, we have to come up with multiple third parties, I guess, and

incorporating it as certain people are ready to go and other people will follow, you know, kind of like the larger, more organized groups. And then we can see, as we start getting information in, where we really need to get the other grants to the smaller people to help them and to help them help us, I guess.

2.3

Because what I would like us to see is, essentially, changing dates on your draft here of the first education part starts in January, the next part actually starts in -- let's see, on page 4, and that's actually outreach and engagement. That also starts in mid-January.

And the next part is, basically, activation, that's starts in mid-February, not until March, with the idea being when the data comes in, which is more like, I'm saying, April, we don't actually know, we are already to the point where our meetings have communities of interest, essentially, maps of that, a lot of them. We have all the -- we have our, obviously, state's, you know, our counties', our cities', that's all there. So when we start our very first initial mapping, we already have a lot of that information there. We're not then getting the COI tools on it, you know, the COI, our communities of interest. We have a lot of that going.

And then, as that puts together, because then our next series of maps will be much more succinct. I'm no

1 sure if that makes an sense. But what I'd like to do is move that up a little bit. And so how -- I kind of wanted to talk about the 3 4 time frames. 5 COMMISSIONER SINAY: Commissioner Andersen, can I 6 respond to your first questions please? 7 COMMISSIONER ANDERSEN: Certainly. Yes. Thank you. COMMISSIONER SINAY: So the February 15th date was put into place because we had had the conversation that, 10 yes, the COI tool will be ready January 1st, but our 11 marketing material and all the other tools will not. 12 we want to make sure that we don't just --13 COMMISSIONER ANDERSEN: 14 COMMISSIONER SINAY: -- release the tool without 15 having everything else in place. And the COI tool is not 16 separate from our marketing tools and our public 17 education and all that. 18 And so it was actually Commissioner Kennedy who -- I 19 was thinking along the same lines and he had said, "Hey, 20 let's do midweek," and I was thinking -- or "mid-21 February." And I was thinking, oh, wouldn't it be fun to 22 do some theme around a heart and Valentine's, but that's 23 on a Sunday so I put it -- so I moved it to the 15th. 24 That deadline can change a little. But when you think 25

about that we're not getting out there until the 4th or

the 11th because we, you know, we don't have meetings, we've cut out some of our meetings, and we need to be trained on the dog and pony show and all that, that it was really going to be most groups aren't going to start meeting until the 4th or 11th of January.

So the idea is the groups -- the individuals that are ready when we do the February 15th on convening the meetings and get it out, they will be starting to submit their COI tool. It will be just like the census, that there's the early adapters, which probably all of us filled out our census right away. And then there will be those that need to learn a little more and go a little deeper on what we mean by this. And so we're looking at it as three touches.

I don't -- I mean, it's an interesting thought, and I would love to hear from everybody else, if we think that by the time the Census information comes out we should have all the information from the public, all of their COIs, or you know, we're actually going to leave more time because that's such an important part of the conversation.

COMMISSIONER ANDERSEN: Yeah. I'm just saying we'd like to. You know, obviously, we don't have -- we won't have everything. But the more we can get ahead of time the less confusion there will be in terms of people

creating a group artificially to change a map. And we want the real community input. And if they give us real communities before we're actually drawing lines, that's my idea, if we can get that moved forward. And I totally understand that.

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The reason I'm bringing this up is just to say, like we did with the RFIs, to ring alarm bells. You know, we need to move these things up and quickly as soon as we possibly can. It's how the outreach fits into it that I -- the monies involved, that is the really difficult piece, which I understand we're addressing. But I just wanted to put it kind of in perspective of the Gantt chart and the timing.

COMMISSIONER SINAY: So if I'm hearing you correctly, you would like to see where we put timely -- we want the grants to be timely so local groups are funded by March 2021. You would actually like to see them funded by February. But I'm not sure if we could do that but we can put that in there.

I also want to address another point that both

Marian had made and others. I think --and, Commissioner

Vasquez, you can support me or not -- I think we don't

have all the data we want but we're on the cusp of

collecting that data that we've been wanting, and that

there's really two options for staff to look at. And

1 it's going to be about two or three calls to get all the information they need because we have identified the right people. You know, Director Claypool has the right 3 4 people to talk to. And we've got the right people to 5 talk to on the community side now. So I think we could get some of those answers quicker than some people were 6 7 afraid that we might not. CHAIR KENNEDY: Commissioner Toledo? COMMISSIONER TOLEDO: I'm just curious about the 10 data that you're speaking of. What's the data that's 11 lacking or that you're anticipating getting? 12 COMMISSIONER SINAY: Who can do it? What's legal? 13 What's not legal? What can we do at the state? You 14 know, what does the grant mean at the state level? 15 What's the timing? What's the restriction? And then on 16 the philanthropy side, what would it cost? How can do 17 they do it? Are they willing to do it? But we've found 18 the right people who can answer those questions now. 19 COMMISSIONER TOLEDO: Thank you. 2.0 CHAIR KENNEDY: Have I'm missed any hands? Things 21 are moving around but I just want to make sure that I 22 haven't missed anyone. 2.3 Commissioner Vasquez? 24 COMMISSIONER VASQUEZ: You didn't miss me. That was 25 my first hand raise.

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         COMMISSIONER VASQUEZ: I will say, I hear you,
 2
    Commissioner Andersen, about wanting to get the money out
    sooner. And ideally, even once the money hits, there's
 3
 4
    going to be, you know, a two- to four-week lag time
 5
    before activities actually start. People don't know if
    they're going to get the money until they get the money,
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 7
    so there's time administration costs as well.
         That being said, we've also heard today that there's
    a huge concern about our deadline of getting even a plan
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    for us to approve by December 14th. So if we are
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    responsive on one end to giving more time to, you know,
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    get our -- finally get our deputy executive onboard, give
13
    them a chance to look over a plan and at least greenlight
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    it, much less, you know, have some real input into it,
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    you know, we're looking at the end of the year, not
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    approving something until after January, trying to find a
17
    partner by which to distribute it, if it's not us.
18
         So our timelines are just not -- they're not
19
    aligning. So maybe would welcome some attempts to align
2.0
    these.
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         CHAIR KENNEDY:
                         Thank you.
22
         Commissioner Turner?
2.3
         COMMISSIONER TURNER: Thank you, Chair.
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24
    apologize. I had to step off for a quick meeting.
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         But I want to find out, did you already -- to the
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    Subcommittee, have you already reached out in an attempt
    to have someone to ask as a fiscal sponsor that will be
 3
    able to do the grants portion? You've already done that?
 4
    Okay. And that's in progress or you're not receiving
 5
    feedback?
         COMMISSIONER SINAY: We were getting mixed signals.
 6
 7
         COMMISSIONER TURNER:
                              Okay.
         COMMISSIONER SINAY: But now we've found the right
 9
    person to speak -- you know, we have someone now, so.
10
         COMMISSIONER TURNER:
                               Okay.
         CHAIR KENNEDY: Very good.
11
12
         Commissioner Andersen?
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         COMMISSIONER ANDERSEN: I guess what I'm really
14
    asking is we don't have -- do we have to wait until all
15
    this money is in place? I mean, can we start, you know,
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    our education? Should we -- we should be getting all of
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    that stuff together now, I'm not sure who that's relying
18
    on, who that Subcommittee is, but start our outreach, as
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    we are, like our groups are starting, although I haven't
20
    been working on that? And then actually starting to get
21
    out into -- you know, start making our first touches.
22
    don't quite -- that doesn't have to wait until the money
23
    comes in, right? We can, essentially, start going and
24
    then, you know, I mean, say -- we can start lining up.
25
    If we don't start lining up, everything has to be
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- fourteen days ahead of time anyway, so things like that,
  that I'm asking about.
- 3 CHAIR KENNEDY: Commissioner? Okay. Commissioner 4 Le Mons?
  - VICE CHAIR LE MONS: Yeah. I was just going to respond to Commissioner Andersen.

There's no -- the idea here isn't about waiting, a comprehensive halt until March. They're talking about these things in phases. What we were talking about was that very specific granting process, whatever that's going to look like. There's some realities that there are some outstanding information. We have to get it.

We're waiting to get it. But it doesn't mean that everything else is waiting until we solve that or that even whatever that process looks like, that that's going to be the jump-off point for everything else. It isn't.

So I think that we just kind of drilled in on that point, on what they've been presenting, and we're kind of

And I just want to also say that I'm going back to sort of a fundamental idea that maybe we need to get clear on because some of what we need to do is going to run at cross purposes to other things. And there's going to have to be some give-and-take depending upon what our priorities are.

extrapolating it out across everything.

And you know, not to beat a dead horse, but that part, I think, we've yet to really establish. We have some ideas. We have places that we're leaning. But we, as a Commission, have yet to weigh in on what our very agreed upon specific priorities and goals are. And I think if we had those, we'd be able to point some of the comments and reactions back to what we've agreed to. And then the first step will be either to live with that agreement or adjust it.

So I think the fact that we're, you know, right now, we're all kind of leaning different, not meaning we're all leaning different ways but there are different schools of thought, I think, at this point, and I think that we haven't gotten there.

One of the things that we've been really trying to do is be patient for our outreach wing of the organization, which is starting to happen, so that's cost us time and it is what it is at this point. And it's continuing to cost us a little bit of time. But if the position is that we are not going to allow that to cost us time and we're just going to go and do something specific, then we have to shift gears a little bit. So I think this, again, is a balance.

And then, finally, I say not only do we have a tremendous opportunity because of the pandemic to do

1 things differently, I think we, still, most of our points of reference is how they got there before because it's 3 only happened once before. And what I recall is that we 4 came into this not bound to that and really wanting to be 5 much more expansive. And I know we all kind of, yeah, agree with that, and Director Claypool is clear on that 6 7 and that's why he's talking about making projections and we're going to need more money, because we have a very 8 9 different idea. 10 So I don't know if it will look anything like the 11 meetings that they had before where people came and drew 12 maps and all of that. I'm suspecting it's going to look 13 very different. And I think the plan that the 14 Subcommittee is putting forward, that Mr. Ceja has not 15 had a chance to really digest and come back, I think this 16 kind of digging in is premature. I think we should probably hear the high level and talk about philosophical 17 18 concepts that we support or don't support, so that when 19 he takes the recommendations from the Subcommittee, our 20 feedback, and his expertise, the thing to do dig in on is 21 this plan, not this document. 22 That's my thoughts. 2.3 CHAIR KENNEDY: Commissioner Vasquez? 24 COMMISSIONER VASQUEZ: Yes. Commissioner Le Mons

expanded on many of my points. I was going to try to

redirect folks to the proposed actions. And even to the extent that we need to, in my mind, and Commissioner

Sinay, you can push back or interrupt me if I'm going offsite, but I think the actions, again, are where I'd like to focus. And it sounds like, particularly this grant-making structure, there are different schools of thought and different considerations.

So while we are waiting for a more fully baked plan from a communications perspective, because we still don't have a deputy executive director, that we take either the rest of the time we have today or -- and/or next week's conversation to flush out that -- where we as a Commission stand on what that grant-making structure should look like so that we can give additional details back to staff about the direction on that particular piece.

And that may actually be most beneficial because that gives Mr. Ceja and the Subcommittee to connect, and also for us to reconnect with the philanthropy people, and also give another week for Director Claypool to get more information from the state about how we can grant and what that timeline and process looks like.

23 CHAIR KENNEDY: Okay.

24 | Commissioner Sinay?

COMMISSIONER SINAY: Completely agree.



And I would also like to add, if you look at the proposed action number 2, you'll see that what we've tried to do is, looking at the 2.07, I think it's \$2.07 million budget, this is just a recommendation, you know? Commissioner Vasquez kind of came up with her numbers, I came with mine, and we were excited because they were about the same, so we were like, okay. But we have no proof of how we came up -- you know, why we came up with these numbers. It was just something to put there. And we would need a fuller budget and the costs.

But the idea -- this is to answer the question

Commissioner Andersen said is, wait, we're not going to

get the money out there until -- no. On here we have -
let's put -- we put -- we're saying, hey, let's put some

money aside for civic technology. Let's put some money

aside for local grants, and the collateral, digital,

visual, whatever it is we need. And so all of that -- my

thought would be that all the collateral stuff would be

ready by January and it would start going, you know, the

sooner the better.

But the idea is just to kind of create a high-level budget breakdown, I guess, is the right word so that then staff can actually create a budget and tell us, hey, you know, you've underestimated or you've overestimated or whatnot.

1	CHAIR KENNEDY: Okay.
2	Commissioner Andersen?
3	COMMISSIONER ANDERSEN: Okay. With that in mind, I
4	have two questions.
5	Engagement tools, I don't know if the data group has
6	had a look to see if you have any kind of idea if
7	\$150,000 to \$200,000 is in your ballpark. Do you have
8	any clue on that?
9	And the second question would be by collateral, is
10	that the education material?
11	COMMISSIONER SINAY: Anything we need for social
12	media, outreach, education, videos. We left it very
13	broad. Fredy's liking the fact that it's broad.
14	COMMISSIONER VASQUEZ: And if I can also add? The
15	engagement tools are not necessarily again, as we're
16	talking about overlapping of Committees, the way we saw
17	it and the way we have tentatively proposed, you know, up
18	to \$200,000 for engagement tools, that's not necessarily
19	the data management stuff, right?
20	It is simply like if we decided if we found
21	something, a great new system that's not Zoom to
22	facilitate town hall-type input sessions, that is what
23	the \$200,000 could go to, as compared to like a really
24	fancy data management place where we can accept maps and
25	blah, blah, blah, blah. That's not that is a

1 separate line item. And that, we would look to, probably, Director Claypool. That's how we see the other operational stuff that we may need to budget out and 3 4 request more money for, is how we see it. 5 So engagement tools, we did think it was wise to sort of hold on to some money internally for some great 6 7 new public meeting software that we don't know about yet. But we're not thinking that that \$200,000 is up for budgeting out for other types of civic technology. 10 CHAIR KENNEDY: Thank you. 11 Commissioner Ahmad? 12 Thank you. Can I just ask a COMMISSIONER AHMAD: 13 clarifying question? 14 So you all have listed out three different proposed 15 actions. Are these actions in combination with each 16 other? Are they standalone actions in your view? 17 How -- I think I'm just confused as to what are you 18 asking us to do? Are you asking us to direct staff to 19 look into developing a work plan? Does that work plan 20 have a monetary value tied to and the staff would work 21 within those constraints? 22 I see the different proposed actions as could be, 23 potentially, standalone, but then they contradict each 24 other at some point. So I just need a little bit more

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clarification on that.

COMMISSIONER VASQUEZ: We did want to break these out so that, you know, we could, theoretically, approve actions two and three. But maybe we still feel like we do need to have that conversation about we want to get more specific on the grant-making structure before we ask staff to fully back that out.

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I don't -- I guess I guess I could sort of see how they're conflicting. But we're asking in proposed -- such as proposed action two, we're asking, basically, to keep all of \$2.07 million in the arms of outreach, and this is how we're tentatively, with the idea that local grants are the vast majority of that money, and then that we would hold back some amount for a great new engagement tool and some collateral.

I don't see that necessarily as conflicting with action three which is, okay, take that \$2.07 million, take our ranges that we've somewhat arbitrarily put on here, and come up with a staffing budget with the idea that, yeah, maybe staff comes back and goes, okay, well, we only have \$2 million and it's only going to buy you half a car. So if you want the whole car, you're going to need to double this, sort of a thing.

And again, that plan, in my mind, is also informed by proposed action one, which is to say, okay, come up with the grant-making structure, come up with potential

1 parameters for what the local grants will have to share in order to get the money, with the idea that, again, 3 staff could come back and go, okay, even up to \$20,000, you're going to get X amount of work that's not even 4 5 remotely sufficient. If you want full coverage the recommendation is to double the grant size. 6 7 So again, we still don't have a lot of information 8 but we are trying to be responsive to the fact that folks want an idea with some timelines. And we still, we 10 don't -- we just don't have the staff capacity. Between 11 Commissioner Sinay and I, we just -- we simply don't have 12 the capacity to go through and create a full budget and 13 plan with timelines. And that is something staff -- we 14 need staff to do. CHAIR KENNEDY: Very good. 15 16 Director Claypool? 17 EXECUTIVE DIRECTOR CLAYPOOL: So when I looked at 18 this plan, first of all, I appreciated the fact that you 19 stayed within the \$2,065,0000, because that is what is 20 line itemed in the budget, and it has to go to outreach. 21 It was, as I understand it, and I'll know a little bit 22 more this week, it was contemplated to be that money that 23 supplanted the Irvine Foundation's grants from last time. 24 And so -- and I read this to be fairly straightforward.

I understand that we are going to look at a program

of trying to see how much we can get for funding through these grants, that we're going to hold back some of the engagement -- some of the money for engagement tools and collateral because we have to expect that we're going to have to have some additional funds for that, and that the staff would go ahead, once we have the deputy executive director, and now that we have Mr. Ceja, they're going to go ahead and develop a plan and give you an idea of about what they can buy with this type of plan. And then we either have enough to do it or we have to shift gears.

The one thing that I think this Commission really needs to do is remember that as things come up, you're just going to have to be able to pivot. And if it's not enough money to pay for one thing, then we might have to reevaluate it and see what else it can pay for, but it has to go to outreach because that's how it was scheduled by the legislature.

So I have a pretty good idea of what I think you're asking our deputy executive director and our communications director to do and I think they'll do a good job with it. I know that Mr. Ceja is already moving forward at great strides that seem to come with youth to bring people aboard. We've talked to a couple of different people about -- or actually with one person who had been working with the census that knows quite a bit

about grants, we're looking -- he's already -- Mr. Ceja is already looking at the staff he would need to do things, like graphic arts and so forth.

So we're moving forward on those basic steps,

Commissioner Andersen, that will put us in a position to

have the materials and things we need to do. And I think

that the timelines fit well with this, as long as we can

actually put a plan in place sometime in mid-December,

okay?

Any questions?

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CHAIR KENNEDY: Commissioner Sadhwani?

COMMISSIONER SADHWANI: I'll defer my action. Thank you to everyone who has put in so much work on this.

Just one thought. We have an individual that we are trying to hire as the deputy executive director. Are there any circumstances in which we might hire that same individual, while we are in this waiting process for all of the paperwork, as a contractor who could help develop this plan so that we can gain the same individual's expertise and help move us forward? I certainly recognize he also has a full-time job and maybe he doesn't want to do that.

But to the extent that this is going to be a major part of the work that they move forward, I'm wondering if there could be an interim fix to help bring him onboard

1 in some sort of partial capacity? I see Commissioner Fernandez having her hand up, so I'm going to assume not, but I just wanted to throw that 3 4 out there. 5 CHAIR KENNEDY: And Director Claypool first, and then Commissioner Fernandez. 6 7 EXECUTIVE DIRECTOR CLAYPOOL: I'll defer to 8 Commissioner Fernandez. 9 COMMISSIONER FERNANDEZ: Yes. Interesting that you 10 should bring that up, Commissioner Sadhwani. We had a 11 meeting on Monday. And so, actually, what -- we directed 12 Director Claypool to go back to see if we can potentially 13 put the candidate in what we would call a temporary 14 blanket, so that we can bring him over right away. And then once the position is established, then roll him into 15 16 the position. And he'll have more information on that. 17 And I have to apologize to the full Commission that 18 I'm not sure why I didn't think of that prior. 19 I've been out of personnel too long. But I'm not even 20 sure if that's possible anymore, but I do know that we've, in my prior jobs, we've done that in the past as 21 22 kind of to fill the gap. 2.3 So anyway, I'll defer to Director Claypool with

EXECUTIVE DIRECTOR CLAYPOOL: And so we did look at

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that.

1 the blanket. And there's a -- the problem with it is that he needs -- the individual who will be taking the 3 position needs a place to land. And so for that to happen we have to have this position established. 4 we're back into this circle of needing and established 5 6 position. 7 We did make some headway this week in finally getting -- actually, Raul had to go and get the position 8 9 classification from CalHR to give to DGS HR because, 10 apparently, they wouldn't make the trip themselves. And 11 so we've got the classification, and so we're working, 12 but it doesn't look like the blanket is going to work 13 Also, putting him under contract is problematic, 14 mainly because he is working for another state agency. 15 So we can look at that but I would be -- I would think 16 that his own agency would be a little bit, you know, 17 suspect on that, particularly given that I'm not entirely 18 certain that his own agency knows that the transition is 19 going to be made. 2.0 So I will look into it, Commissioner Sadhwani, but I 21 don't believe that's going to be a viable route for us. 22 CHAIR KENNEDY: Commissioner Le Mons? 2.3 VICE CHAIR LE MONS: I just hope that last statement 24 didn't mean that that bought us another two weeks passed

all of this administrative stuff that we're doing, per

1 I mean, I'd like to know if that is our reality that 2 we're facing, I guess. 3 And then the second thing is if we have a position, 4 an unfilled position, on our staff, that we could just 5 hire him in and then promote him when the position is finished? 6 CHAIR KENNEDY: Commissioner Fernandez? 7 COMMISSIONER FERNANDEZ: Well, how about an 9 interagency agreement with the other agency? 10 CHAIR KENNEDY: Director Claypool? 11 EXECUTIVE DIRECTOR CLAYPOOL: It will -- again, to 12 put this delicately, I don't know how much this 13 individual's current organization knows regarding the possibility that he may be leaving. And if he hasn't got 14 15 a place to land, then this individual will probably not 16 be willing to disclose this plan, not knowing that it's a 17 done deal. That's all. 18 CHAIR KENNEDY: Commissioner Fernandez, and then Commissioner Le Mons. 19 2.0 COMMISSIONER FERNANDEZ: Well, maybe we could call him and ask him if his agency -- I could call and ask 21 22 this person, just to see like where we are. I mean, 2.3 I'm --24 EXECUTIVE DIRECTOR CLAYPOOL: As long as -- so 25 you're talking about calling our individual?

1 COMMISSIONER SADHWANI: Exactly. EXECUTIVE DIRECTOR CLAYPOOL: Well, by all means, if he -- if this individual is willing to make that 3 4 disclosure and to take that leap, then I would welcome, 5 you know, welcome the suggestion. Then possibly that, the interagency, is a possibility. I just know 6 7 personally that if I were in that position myself, that might be a little bit dicey for me. That's all. 8 9 CHAIR KENNEDY: Thank you. Commissioner Le Mons? 10 11 VICE CHAIR LE MONS: Thank you for that, 12 Commissioner Fernandez. I was going to say, I think we 13 are having weekly updates with this person, so we sort of 14 have a relationship, we're dating. So let's up the ante. 15 And then the second piece to that is -- I forgot the 16 second piece. Okay. I'll have to think about it. 17 tickled myself there. 18 COMMISSIONER FERNANDEZ: (Indiscernible) --19 CHAIR KENNEDY: Commissioner Turner? 20 COMMISSIONER TURNER: So my question is a little bit 21 off of that, so -- but, basically, on the plan, on the 22 phases, I was going to ask, under the inform, when we go 23 out to do the education, is there a pre phase that we can 24 enter in where we're actually receiving from some of the 25 groups that came and presented here that told us that

1 they would give us tips on strategy and how to present to 2 the people? CHAIR KENNEDY: Commissioner Le Mons? 3 VICE CHAIR LE MONS: So I did remember the other 4 5 question. And then I also wanted to respond to Commissioner Turner. 6 7 So my understanding is that this is just an 8 administrative process. And I don't know if you were just being very conservative, Director Claypool, in your 10 responses but I want to make sure that I didn't hear that 11 this is risky. Like is this just a matter of something 12 going through the process or we're not sure that it 13 actual can happen? So that's important clarification. 14 And then I have a response to Commissioner Turner. 15 CHAIR KENNEDY: Director Claypool? 16 EXECUTIVE DIRECTOR CLAYPOOL: So with all things, as we've spoken about so many things, in the state you hope 17 18 for things to go the length of time they're supposed to 19 go and you hope to have the outcome you're supposed to 20 get. But I can't tell you that this outcome will be 21 timely. I am almost positive it will be done, I just 22 don't know what timely is, particularly when you're 2.3 dealing with the Department of General Services. 24 I have to tell you that when we had the 25 conversation, and I actually met this individual through

1 a Zoom call and we had a discussion, so Commissioners Fernandez and Ahmad said, "So tell him what's going on." And I said, "Well, you know, the Department of General 3 4 Services," and he rolled his eyes and he smiled. 5 knows that it's problematic rolling through this rather 6 bureaucratic org. 7 We're pushing all the buttons we can. We have a 8 couple more to push. But do I believe that he will, 9 eventually, come aboard? Ninety-nine percent positive. 10 VICE CHAIR LE MONS: Okay. 11 EXECUTIVE DIRECTOR CLAYPOOL: Can I tell you that he 12 will come aboard in two weeks? I'm hopeful. 13 VICE CHAIR LE MONS: Yeah. I was clear on the 14 timing part. 15 EXECUTIVE DIRECTOR CLAYPOOL: 16 VICE CHAIR LE MONS: I know that there's no 17 quarantee. It was really more of whether it was in 18 jeopardy of it being able to be done, like was there some 19 question that, at some point along this process, it might 20 fall out, like not -- we can't do what we're trying to do 21 in terms of creating this role, but it doesn't sound like 22 that's an issue. So that was the part I was asking. 2.3 EXECUTIVE DIRECTOR CLAYPOOL: 24 VICE CHAIR LE MONS: What I was going to say is

actually a recommendation to Mr. Ceja based on

1 Commissioner Turner's comment. I was thinking yesterday, after the -- as the presenters were presenting, and then 3 reflecting on some of our previous presentations, and I 4 think that there are multiple sources of individuals that 5 had some really clear ideas around strategy, communication strategy, outreach strategy. 6 7 And I don't know whether or not the Subcommittee has 8 already addressed this or put together some kind of 9 informal loosely-defined advisory group or group of 10 people who are willing to lend their thoughts to it. But 11 it might be worthwhile to reach out to some of them who 12 have at least come and presented. And as you're 13 developing your plan, you could take into some of those 14 things. 15 I know some of them you've heard, but then some of 16 them, you know, have been a while back, so however you 17 want to structure that, that just might be a good way to 18 incorporate some of their thoughts in that strategy. 19 CHAIR KENNEDY: turn? 2.0 COMMISSIONER TURNER: Thank you. And the other 21 piece is that I just wanted to name that the groups that 22 I spoke with, as well, they are already -- they went into

census with the idea that they would be participating

with redistricting. So they're not waiting to begin to

create things, and so that we're not creating something

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1 that might -- I can't imagine it conflicts, but make sure that it works in concert with what they're already doing. 3 A lot of the groups are already reaching out. They're already trying to come up with educational material and 4 5 what have you. So I just would want to make that we're 6 syncing up on that. 7 CHAIR KENNEDY: Very good. Commissioner Toledo? 9 COMMISSIONER TOLEDO: Just given that the deputy 10 executive director is such an important role for this, I 11 was just wondering if there's any advocacy that the 12 Commission can do or anything with the legislature or 13 with others to allow us to move this forward quicker, or 14 any suggestions you might have, Director Claypool, in our 15 ability to move this forward? 16 CHAIR KENNEDY: Director Claypool? 17 EXECUTIVE DIRECTOR CLAYPOOL: So that is one of the 18 things we're going to touch on next. So right now, we're 19 still trying to do it. We're at the ends, actually, of 20 our patience with doing it where we're -- with the 21 standard people that we've been working with this 22 morning. 2.3 And I really have to apologize. This morning our 24 chief counsel, Ms. Marshall, was talking to two deputy

directors and the chief counsel of the Department of

General Services about this very subject. I mean, we've 1 elevated it that far. We're getting -- the next one 3 would be to go to the director. Past that, we have some 4 ability to go to the legislature ourselves, and so that 5 would be the next thing. All of these things during this week and early next week. After that, then we would call 6 7 on people who seem to be very well connected in this Commission to reach out and do the same. 8 9 But that's the trajectory of this. It's ramping up 10 fairly quickly. That's why I'm confident we'll get the I'm hopeful for a more rapid termination of 11 12 the process. But if we need you all to get in on that, 13 then we will come back to you, but we also have some 14 other available means that we're going to try to tap 15 first. 16 CHAIR KENNEDY: Very good. Thank you. 17 Commissioner Sadhwani? 18 COMMISSIONER SADHWANI: Sure. Thank you. 19 And Director Claypool, I very much appreciate that. 20 And I just recall, like from interviews with you, with 21 Mr. Ceja and others, I think one of our questions had 22 been about utilizing your ability to utilize your 23 contacts. I know, I remember, you know, that you bring 24 with you a wealth of experience and many years of a 25 career in state service. So I would certainly implore

any of our staff who have contacts there that can begin to move mountains to do so. We have been waiting for quite some time already.

So I think if there are contacts that can be called upon -- I don't have contacts at DGSS. You know, that's not really ever been something I've done. But I would certainly hope that the new folks that we've brought into our staff could call on those networks to get this moving for us.

CHAIR KENNEDY: Thank you, Commissioner Sadhwani.

Mr. Ceja? I'm not hearing you.

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MR. CEJA: Can you hear me now? Okay.

So just to reiterate what Director Claypool was saying, we're using the olive branch first. And if that doesn't help, then we will move to making those phone calls to the low-hanging fruit of legislators that we know to get the ball rolling. But it's at the top of our priority.

CHAIR KENNEDY: Commissioner Sinay?

COMMISSIONER SINAY: I was just going to go back to the plan and just see if we're all okay with kind of -- as Commissioner Vasquez, this is really -- and as you know, we keep saying, this is kid of our opportunity to hand something over to, at the moment it's Mr. Ceja, but to staff and just with some ideas of what we've all been

thinking about and saying. And then the actions, really to give them parameters so that they could understand, you know, have specific marching orders.

One thing I heard from Commissioner Turner that I've been really worried about, as well, is groups are hungry for the information. I mean, groups shouldn't be creating their own information on this. We should be creating information, you know, that collateral, for lack of a better, you know, the sheets, for them. And I'm not saying it in a -- I'm not saying it to put down the great effort that they're doing but just they are so busy that, you know -- so there's just different -- there's just so many priorities right now.

The other piece I wanted to make sure is, you know, one of the areas that's still missing, and it's not on here but it did come up yesterday, and we didn't know that this is what it was called, but Commissioner Vasquez and I were looking at the sectors and how to do outreach to the sectors. We had first focused on the communities of interest. And that also worked well with the access -- Global Access Subcommittee. But we are looking -- we were looking at how do we do outreach to the economics, you know, some of the other sectors' business and such, whatnot?

I did want to propose, my strength is in design and

1 kind of bringing everything to a place like here and then handing it off. That's the joy of being a consultant, 3 sometimes, is you get to walk away. And I do love 4 implementing. But Commissioner Le Mons has said on 5 several occasions that this is what he's been waiting for. And so I'm willing to step back now from this 6 7 Subcommittee, so we do have the different parties on the 8 Subcommittee, as well as the expertise that's need for 9 implementation to support staff as they're looking at all 10 of this. 11 I have been deferring for, I don't CHAIR KENNEDY: 12 know, two or three columns of initials to comment on a 13 couple of things, so let me take a moment and comment on 14 two things. 15 One, Commissioner Sinay, you just made a comment 16 about partners shouldn't have to be developing their own 17 materials. We should be doing that. And that's 18 certainly one way to do it. And I certainly, you know, 19 don't want partners to feel burdened with having to 20 develop their own materials because we're not yet in a 21 place to do it. 22 But I also don't want them to feel like, you 2.3 know -- well, I've seen this done two ways. 24 seen it done where the body in our position develops the

materials and then everybody else is just a distribution

channel. And then I've seen it done where that's a possibility, so the body in our position can and does produce the materials, but partners are also welcome to produce materials. And what I generally do in those situations is invite the partners to share their materials with the group for review.

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I mean, the worst thing that can happen in a situ like this is that, for any reason at all, misinformation gets out. Once misinformation gets out it is enormously difficult to, you know, even with retractions and corrections and whatever, there are impressions left, there are, you know, minute channels where the misinformation has just taken root. And no matter what you do it spreads and spreads and spreads.

So I do like to invite partners to share materials so that, you know, we can all work together to make sure that there are no factual errors, that it's not any -- it's not an issue of our trying to exercise control or style or anything else, but just working together to try to ensure that there is no misinformation out there, so I just want to put that on the table.

The second, and this goes well back in the conversation -- as I said, I've been deferring to others -- I feel very strongly that we are or we would be best off with an arms-length relationship to anyone who

1 is receiving funding out of this outreach pot. You know, my experience, and perhaps not directly relevant, but when the Mexican Government funded the Election 3 4 Commission to pass through funding to domestic observer 5 organizations, the Election Commission had the good sense and said, well, you know, it's going to look really bad 6 7 if we fund the groups that are going to be observing our 8 work. 9 So they came to the United Nations and said, could 10 you please help us? And so the United Nations ended up 11 administering those funds, you know, and there was a 12 committee that oversaw the process and so forth. 13 I just think that the potential damage to our 14 reputation, were we to be granting funds directly to 15 groups that are going to be, you know, providing a large 16 amount of the input to us, to me, the dangers there are 17 just too great, so I'll leave it at that. 18 And anyone else, I'm happy to recognize. 19 coffee mug but no hands. 2.0 Commissioner Fornaciari? 21 COMMISSIONER FORNACIARI: Thanks. I just want to 22 thank the Subcommittee for putting this together. And 23 it's really been helpful for me to kind of understand 24 what you had in mind or what the thoughts are and where

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we're going.

I guess my question is, I'm looking at the first phase, and it's public education, and so I guess Mr. Ceja is getting that ball rolling kind of already because of its launch on January 11th, kind of thing, but is that what we're doing at this point? I mean, are we moving forward with that? Or do you need -- I mean, I guess my question is are you looking to the Commission to bless this and then move forward or where do we go from here?

COMMISSIONER VASQUEZ: I mean, the hope was that everyone is onboard, more or less, with, again, the orientation to this work, the direction and the, I guess, speed, although that is also flexible and not always in our control.

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I think as I've -- I'll bring it back to what I opened up with, is that everything in the background section is sort of up for -- is in flux based on things we can control or our staff can control and things we can't control, particularly timelines and, you know, potential partners, and even potential tools.

So even if we don't take specific action, because it seems like we don't always need to have approved actions to direct staff to do something, our hope is that folks are generally onboard with this strategy map going forward. And we'll be looking for staff in the next few weeks to have a more baked out plan based on some of the

1 priorities and strategies we've laid out here. 2 CHAIR KENNEDY: Commissioner Ahmad? COMMISSIONER AHMAD: Thank you. Would it be -- it's 3 4 up to you, Chair, but I would be interested in hearing 5 public comment about this item, if that is something that 6 is on the agenda. 7 Yes. We do generally take public CHAIR KENNEDY: comment before the end of the day. And unless there are 8 9 other Commissioners wanting to weigh in at this point, I 10 will ask Katy to -- Commissioner Le Mons? 11 VICE CHAIR LE MONS: I have a question for Mr. Ceja. 12 I don't know. 13 First, I guess I'd ask, have you had a chance to review what the Subcommittee has presented? And based --14 15 yeah? 16 MR. CEJA: Yes. 17 VICE CHAIR LE MONS: And so based upon your review 18 it might be helpful for us to hear just some high-level 19 thoughts that you have about what's been presented and 20 kind of what you need and what you're thinking in terms 21 of how you take what's been presented to you and this 22 discussion and maybe help give us some sense of your 23 strategy, what you're planning to do at this kind of 24 pass-off, quote/unquote, unofficial, not completely, has 25 happened?

MR. CEJA: Yeah. So I think we're having a conversation with the Commission chairs over the weekend to discuss just that, what the transition would look like.

What I've gathered so far is that it's a great starting point. The fear I have is if a lot of this outreach is going to go viral due to COVID-19, how is that going to affect our plans now and the structure that we have set in place? And is this plan -- will this plan be amendable to change in the future if the directives from the Governor's office are that we cannot do inperson meetings or do data collection in that sense.

Commissioner Sinay?

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COMMISSIONER SINAY: Most of our thinking behind this was that it was virtual, so it was more the other way around, the other way around meaning all of a sudden there's a vaccine, we've all gotten it, and we can -- you know? So no, it was all -- that whole thinking behind this was virtual.

The piece, I think, that's still missing is on the final kind of the line drawing and how we're going to do that. And I think part of that is we keep hoping we find better tools so that we can engage folks with that.

CHAIR KENNEDY: And I'm a bit of a broken record on this but I hope that we can have a robust element of this

1 introducing the Commission and the legal framework, understanding we don't want to get into the weeds on the legal framework, but we do need people to understand who 3 4 we are and the constraints within which we are going to 5 be getting this done. Mr. Ceja, was that a hand up? 6 7 MR. CEJA: I was just going to say that, yes, as far as outreach to the general community, that was -- our 8 priority was to let everyone know who we are, what we do, 10 and what our purpose is, and then delve into the process 11 as it rolls out. 12 CHAIR KENNEDY: Very good. 13 Katy, would you please read the instructions for 14 public comment? 15 PUBLIC COMMENT MODERATOR: In order to maximize 16 transparency and public participation in our process, the 17 Commissioners will be taking public comment by phone. To 18 call in, dial the telephone number provided on the 19 livestream feed. The telephone number is (877) 853-5247. 20 When prompted, enter the meeting I.D. number provided on 21 the livestream feed. It is 91505532099 for this week's 22 meeting. When prompted to enter a participant I.D., 23 simply press the pound key. 24 Once you have dialed in you will be placed in a

queue from which a moderator will begin un-muting callers

1 to submit their comment. You will also hear an automatic message to press star 9. Please do this to raise your 3 hand, indicating you wish to comment. When it is your 4 turn to speak the moderator will unmute you and you will 5 hear an automatic message that says, "The host would like you to talk and to press star 6 to speak." Please make 6 7 sure to mute your computer or livestream audio to prevent any feedback or distortion during your call. 8 9 Once you are waiting in the queue, be alert for when 10 it is your turn to speak and again, please turn down the 11 livestream volume while you are in the queue and on your 12 call. 13 These instruction are also located on the website. 14 The Commission is taking public comment on -- I 15 don't know how we're describing this. 16 CHAIR KENNEDY: Well, we're taking public comment on 17 both the outreach strategy document that we've been 18 discussing but, also, any general comments. 19 PUBLIC COMMENT MODERATOR: Okay. So we're doing 20 general comment and the specific? Okay. 21 We do have someone in the queue. 22 CHAIR KENNEDY: Could you invite them to join us 23 please? 24 PUBLIC COMMENT MODERATOR: I will do that. 25 Please state and spell your name for the

1 Commission -- or for the Court Reporter? MS. CAMACHO: Yes. Can you hear me? Yes. you. It's Lupe Camacho, L-U-P-E C-A-M-A-C-H-O. 3 4 PUBLIC COMMENT MODERATOR: The floor is yours. 5 MS. CAMACHO: Thank you. I just had two recommendations as a resident. Having gone through this 6 7 census decennial, and having been very active in my own 8 community as a Complete Count Committee chair, I wanted 9 to make just two recommendations. 10 One, Mr. Kennedy, I wanted to provide some support 11 for the message you had, Commissioner Kennedy, for the 12 continuity of the information being disseminated through 13 the outreach that is going to be conducted. Yeah, it was 14 seen that there were some pieces of information that were -- sometimes when it is allowed for other entities 15 16 to modify the message to meet certain criteria to engage 17 a community, sometimes the message is either lost or some 18 misinformation is produced. And at no fault, of course, 19 of anybody. I mean, it's never done intentionally. 20 Mr. Kennedy, Commissioner Kennedy, is very correct. 21 that gets out there, sometimes it is very, very difficult 22 to rein that back and to bring it back into focus to the 2.3 correct information. 24 So I would make that recommendation, that the

continuity of the information be protected and maintained

with the Commission, and that the Commission be directly involved in that so that the continuity is maintained.

That is one of my recommendations.

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The other recommendation I would make is, having been in the public sector for many, many years and contracting out to private entities, private nonprofits and private regulation for-profit companies, I would just make the recommendation, and I don't know, I didn't hear it coming up at all in this meeting, when you hire more — how can I say this? If it is overseen by the Commission, the distribution of this funding, there is more funding available to distribute. If there is a hiring of an agency to do that for the Commission, of course, then that overhead has to be paid.

So I just wanted to bring that to the table and provide that as information. I'm sure most of you already know this but I didn't hear it discussed, so I just wanted to outline that. But obviously, as a consultant is hired to put together this plan or disseminate the funding, that funding, of course, has cost overhead. That process is going to cause overhead and so, therefore, a lower amount of money will be disseminated to the local efforts for outreach and engagement. So I have seen that through my personal experience. I just wanted to bring that to the table.

1 Thank you very much. CHAIR KENNEDY: Thank you, Ms. Camacho. Katy, do we have any other callers? 3 4 PUBLIC COMMENT MODERATOR: That was it. 5 CHAIR KENNEDY: Okay. Any other Commissioners at this point? Commissioner 6 7 Turner? COMMISSIONER TURNER: Thank you, Chair. And thanks. 9 I appreciate the comments from Ms. Camacho. I couple of 10 things I wanted to lift for that. 11 I still want us to balance any potential 12 administrative fee that would be charged if, indeed, 13 there was a fiscal sponsor with, perhaps, litigation that 14 we may have if, indeed, we have unfairness issues that we 15 have to deal with later based on how the grants are, you 16 know, distributed, number 1. 17 And then, also, on the input and the consistency of 18 documents, we took comment from several organizations to 19 ensure that they help us be able to reach out. 20 thinking even of NALEO that talked about allowing to see 21 themselves and participate in different ways. I still am 22 a strong advocate to ensure that we hear that and allow 23 flexibility. Frequently, being in the field, if we 24 receive information that is so vanilla or so technical,

we will always change it anyway by the time it comes out.

We always hone it to make sure that it is something that we believe will reach the people that we are trying to reach.

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And so I don't know that we could ever be totally in control of what goes out whichever way we do it. I just think that if we engage the organizations up front and get their input and use their input to create the material to begin with, that may give us a better opportunity to have it look like we want when it's disseminated.

CHAIR KENNEDY: Thank you. And I think that also goes to the point that was made earlier today that, you know, having a coordinating -- a communications coordination group would be important in this situ, because that could certainly help ensure that, you know, groups have adequate flexibility while also ensuring the quality control over the factual correctness of the material that goes out.

CHAIR KENNEDY: Commissioner Le Mons, was that your hand?

VICE CHAIR LE MONS: Yeah. I just wanted to concur with Commissioner Turner. I think we have to balance between the two and give flexibility.

I'm hoping that we're -- you know, our basic who we are, there's no flexibility in that. We are who we are,

right? But in terms of how -- what we're asking from the community is communicated, I'm hoping we're going to come up with frameworks and templates that really give space to the communities.

And when I say that I'm really talking about those that aren't your mainstreamed organizations and groups that are used to dealing with and utilizing information that comes out from the state. We've been acclimated to that. We're talking about the hard-to-reach communities. We're talking about communities that have trust issues with government. We're talking about all of those kinds of groups. And we have to give them the latitude because to come in heavy-handed will only reinforce all of those barriers that we're trying to actually get beyond, so I think we're going to have a mix.

And what Commissioner Kennedy just said about having this group that can advise and support, I think, will mitigate some of the frustration and blowback that we'll get, because we are going to get it. That's just -- we think the maps are going to be challenged. We've accepted that. But trust me, when you begin to talk about the kind of outreach enterprise we're trying to put together and achieve, we're going to get blowback from the community because we're going to do our very best but it will be what it's going to be. So I'm glad we're

having this. I've been looking forward to the discussion
today.

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And I still am of the belief, personally, that there's some key outcomes that we want that I look forward to us addressing in our next meeting from community. And I'm not clear, I have ideas, but I'm not clear as to the Commission on that yet, what those outputs are that we're expecting from them. We know about the education we want to give them but it's in service of something. And I'm leaving that open intentionally. I think that that's a discussion that we should definitely have in our next meeting at that time, so that's other outreach to discuss.

And I guess in my mind I kind of think of this whole thing like a puzzle. And all of the communities across the state have a piece. And we're wanting to understand their piece of the puzzle and plug it in. And like, in my head, that's sort of a very simplified idea. But I think we have to come up with some kind of simplified idea to communicate to the community what we are wanting to get from them. Because when you think about a community of interest, we all know that that could mean a lot of on-the-ground, kind of, what does that mean, you know?

And then the other thing is to be able to then

1 translate that community of interest into a map. we've got to come up with those very simple mechanisms 3 that allows community to be able to do that. Because, 4 yes, I can tell you all about me and my community and all 5 of that, but that doesn't mean that I can then translate that into something that is absolutely useable by the 6 7 Commission in its process. So if we could help solve 8 that, either through community groups helping us, or we 9 have ideas about how we solve that in that real simple 10 one-two-three kind of idea that makes I easy, I think it 11 will be helpful to really get useable feedback. 12 Yeah. So thank you. 13 CHAIR KENNEDY: Thank you. 14 Commissioner Sadhwani, and then Commissioner 15 Akutagawa. 16 COMMISSIONER SADHWANI: Very briefly. 17 I agree with all of the comments that have been 18 said, particularly about the caution that we should take, 19 and I agree with that. 2.0 And I just wanted to also put out there, this is 21 unchartered territory. This morning we spent a lot of 22 time talking about the maps being litigated under VRA 23 compliance. I would hate, however we proceed with 24 utilizing these funds, I would really hate to see the 25 maps undergo litigation for VRA compliance and have it

based on how we have put out these funds or who we have contracted with, what kinds of communities we have contracted with.

So I just want to offer that. I don't know that that that would be the case. But because it's uncharted territory, I'll leave it at that.

CHAIR KENNEDY: Okay. Thank you.

Commissioner Akutagawa?

appreciate this conversation a lot. It's been really interesting in just hearing all the various perspectives that come up. And I know I may have thought about one thing one way but I think, as I've heard the conversations, I've really come around to, perhaps, maybe going back to where I originally was, for various reasons. And one of them is what Commissioner Le Mons just brought up about hard-to-reach communities and communities with trust issues.

I guess I am kind of curious. Something that

Commissioner Le Mons just said got me thinking about

something else that was on the document that the Outreach

and Engagement Committee put together around Commission
identified goals. And he asked about -- or what I heard

him say is about, you know, how do we get the maps? I

mean, how do we reach especially communities that not

1 only are just hard to reach but, you know, how do you help them explain, you know, explaining there are communities of interest? 3 4 And again, I go back to the presenter yesterday and 5 one of the things he said about is it better to get one map that includes the input of fifty people who came 6 7 together at a meeting or virtually that a community organization organized versus fifty separate maps but 8 we're talking about a one-street difference. And I don't 10 see it reflected here. I don't know if that's something 11 that needs to be reflected in the goals that I think --12 what I'm seeing here. 13 And Commissioner Le Mons, I'm not sure if these are 14 the goals that you were thinking about or if you're 15 thinking about something different? It's on the --16 VICE CHAIR LE MONS: I wasn't aware -- yeah, I 17 wasn't aware of those goals when I made the goals' 18 statement yesterday. Now that we have been made aware of 19 those goals, I still don't feel like -- I think those 20 goals are a subset of -- it's not that those aren't the 21 goals, but that's not an exhaustive list of the goals. 22 think that's an aspect. 2.3 COMMISSIONER AKUTAGAWA:

VICE CHAIR LE MONS: And I think that's the

conversation that we need as to what do we hope to get?

24

Like, we've talked a lot about the output in terms of the education and helping people understand why this is an important process and why it's important to participate.

There's also got to be education around how you

participate and it's sort of going more in that direction. We won't have trouble saying how. But we've got to figure out how to say how in a very easy way that delivers us an output that we can actually use.

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And I think that that part right there, for me, is a still a question mark. And not that I'm confused, I just don't think that we have gotten to that point yet to define that. And that's going to be really, really, really important because, at the end of the day, whatever route we take to the fund disbursement -- and I think we're going to probably have to some more discussions around that, as well -- I'm hoping that what's available to us will really shape and narrow that discussion so it won't be as -- go in as many potential directions as it can go at this point, so I won't focus on that.

But whatever we ultimately decide to use as a mechanism to get our message out to the ground level of community to get their input, we have got to be able to be asking for an output from them that we want and can use. And I know that the Subcommittee that's looking at processing the data, like we thought about this from this

idea, we're going to be getting input in all these different ways and we want to find a group that can take this information and translate it for us, that's yet to be seen. Like what are those ways? How is that going to be tracked? And again, this is where we're trying to figure all this stuff out.

But at the end of the day, in order to send an of these groups out and say, okay, this is what we need you to come back with and that's what you've demonstrated, by coming back with that thing, you've demonstrated what we wanted you to demonstrate for those resources. And I think if we can make a clear line to that, and we can show that that's nonpartisan, and we can show that that was based on a certain amount of reaching all of that, I think a lot of the concerns that people have about how we can be influenced and affected can be mitigated. But again, we can't begin to even have a risk conversation around this until we have more information.

I hope that answers your question, Commissioner Akutagawa.

21 CHAIR KENNEDY: Thank you, Commissioner Le Mons.

We have a caller. And then after the caller, I have
Commissioner Turner.

PUBLIC COMMENT MODERATOR: If you'll please state and spell your name for the Court Reporter?

MS. GOLD: Hi. This is Rosalind Gold,

R-O-S-A-L-I-N-D, and the last name is Gold, G-O-L-D.

And I'm with the NALEO Educational Fund. And I just

4 | wanted to ask for some clarification on an idea that was

5 | mentioned earlier, and I may not be understanding it

6 | correctly, so my sincere apologies if I'm not

7 understanding it correctly. But it has to do with what

8 is the role of the Commission and community groups vis-a-

vis producing outreach and education materials? There's

10 actually a role for both.

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We feel that the thing that the Commission can do
best is to produce sort of templates and high-level
materials that emphasize why redistricting is important
for all Californians, some basic education about the
process, some basic education about what happens at a

meeting, some basic education about the criteria.

But there is a partnership role for community groups to provide materials that are very specific to our communities and that reach people with specifics about like, okay, these are the kinds of things you should be thinking about when you submit community of interest testimony. Here's the kind of reasons, you know, giving some real specific examples of why, for our particular community, redistricting is important. Certainly, making

sure that there is good accessible language.

1 And so it's a difference between what I call highlevel and deep-dive materials. I don't think that there's necessarily duplication in that sense. But I do 3 4 think there is a role for both, like I said, for a 5 partnership in this regard. And you know, again, I think we had talked about having a Language Access Advisory 6 7 Committee. That is another role for that Committee in 8 looking over the materials that the Commission comes up 9 with. 10 Thank you so much. 11 CHAIR KENNEDY: Thank you, Ms. Gold. I would say 12 that, you know, that very much reflects what I'm hearing 13 from the Commission, that we want this to be a 14 partnership. And we do not want to get in the way of 15 partners putting out, developing, and disseminating 16 information that is developed to have the greatest impact 17 possible in the various communities throughout the state. 18 Commissioner Sinay? 19 COMMISSIONER SINAY: I want to apologize because I 20 didn't mean to should anybody when I made my comment. My 21 thought was exactly what you are saying, Ms. Gold, that I 22 felt like that the community needs kind of those 23 templates and some of that basic -- the basic piece from 24 us so that they could make it. I wasn't trying to say

anything negative about the community creating materials.

And I know I used the should word and I shouldn't have,

so I -- I used it twice. So thank you.

MS. GOLD: I just wanted to get the clarification.

No worries. Thank you all for again being so thoughtful and responsive as you think about all of these issues.

CHAIR KENNEDY: You're welcome. And thank you for calling us.

Commissioner Turner?

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COMMISSIONER TURNER: Yes. Thank you.

The earlier conversation we were having about goals and stuff reminded me, kind of prompted me to another piece of the conversation when we were doing our outreach to the community groups, that ties in back to the grant amounts, irregardless of to whether we'll distribute them directly or if we use a third-party vendor.

The ask was for us to be very clear on what our measurables are for the community groups, what are their expected deliverables? Because based on what that is would kind of point to how much it would cost them to do the work. And if we're not really clear on what we're wanting them to do, to what degree, what the reach is, how many people, et cetera, we're throwing dollar amounts out that really don't mean anything or having nothing to attach to.

And so I just want to make sure that at some point

we provide our community groups some clear expectation of 1 what their deliverables would be for a grant amount of --3 well, any grant amount. 4 CHAIR KENNEDY: Thank you for that. 5 Are there others at this point? We have eight minutes until we would have to take a break. But if we 6 7 have pretty much exhausted our discussion, then we can 8 close and continue working in our Subcommittees and see 9 everybody on the 1st of December. 10 PUBLIC COMMENT MODERATOR: And Happy Thanksgiving. 11 COMMISSIONER AKUTAGAWA: Is there a caller waiting 12 to make a comment? 13 CHAIR KENNEDY: Katy, do we have anyone in queue? 14 MS. JOHNSTON: She says, "No." 15 CHAIR KENNEDY: Okay. 16 PUBLIC COMMENT MODERATOR: If they would like to 17 make another comment, they can raise their hand. But the 18 person in the queue has already spoke. 19 CHAIR KENNEDY: Okay. 2.0 PUBLIC COMMENT MODERATOR: So if you would like to 21 comment again, you may raise your hand in the queue by 22 pressing star 9. No, she's just listening. 2.3 CHAIR KENNEDY: Okay. Very good. 24 So I want to thank the Subcommittee for all your 25 work, for leading us through what I think has been a very

1	valuable discussion. And we certainly look forward to
2	continuing it at the next meeting. It is still agenda
3	item ten for the next meeting. And we're looking forward
4	to continuing this discussion, by which time our
5	communications director will have gotten together with
6	the Outreach Subcommittee and we'll see if we're able to
7	make progress on the hiring of our deputy executive
8	director by then as well.
9	COMMISSIONER SADHWANI: And cell phones.
10	CHAIR KENNEDY: Raul has already written to confirm
11	my mailing address, so I have a feeling that the phones
12	are on their way or just about to be on their way.
13	Commissioner Akutagawa?
14	COMMISSIONER AKUTAGAWA: If there are if we have
15	other comments or questions on the rest of the document
16	on this communities of interest strategy map document,
17	should we just email it to either the Commissioner
18	directly or via staff?
19	CHAIR KENNEDY: I had been sending those sorts of
20	comments through staff.
21	Director Claypool, are we good with that?
22	Or, Marian, how should we handle that?
23	MS. JOHNSTON: I would suggest you continue to do it
24	through staff. Since this was a public discussion, any
25	additions to that discussion should be done in a way that

1 promotes public exposure.

2 CHAIR KENNEDY: Very good. Thank you.

Commissioner Sinay?

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COMMISSIONER SINAY: I just realized that we forgot the first part of this agenda item. But don't worry, we're not going to do it now. I not going to keep you all here. But you were supposed to give your regional reports so that we could see how things are going in the region, if there's any recommendations to split regions, and stuff like that. So please be ready at our next meeting to have that conversation.

CHAIR KENNEDY: I can say, I guess, as number 2 on the coastal region, that the reaction that we got from census folks was, well, you're going to get all you need from Director Katague. And thank you very much for reaching out.

So now that we've had Director Katague's presentation, we're going to reach out again and reiterate our request. And as lead on San Bernardino and Riverside, we were kind of aware that that might be the reaction that we got if we contacted them before Director Katague came and spoke. So now that she's don't that, we'll be in touch with the teams in San Bernardino and Riverside.

COMMISSIONER SINAY: They were the ones who were

1	leading the conversation here in San Diego today at the
2	Census Legacy. And they have I didn't get it
3	correctly, but just to think about the way they're
4	looking at redistricting is kind of you counted, now
5	let's count, and it's something around that way. So you
6	counted as a number but now let's count politically.
7	So something to give to you, Mr. Ceja, to play with.
8	CHAIR KENNEDY: Good. Okay. Thanks everyone. Have
9	a Happy Thanksgiving and look forward to seeing you on
10	the 1st of December.
11	(Whereupon, the CRC Business Meeting adjourned
12	at 5:04 p.m.)
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## CERTIFICATE OF TRANSCRIBER

I certify that the foregoing is a correct transcript, to the best of my ability, of the videoconference recording of the provided by the California Citizens Redistricting Commission.

Lori Rantes LORI RAHTES, CDLT-108

June 2, 2022
DATE